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Jewish Community Federation and Fund, incorporating Jewish
Community Council, Cleveland, 1951-1952.

THE JEWISH COMMUNITY FEDERATION OF CLEVELAND
PROPOSED CONSTITUTION

ARTICLE I.

Object

The purpose of the Federation is to solicit, collect and otherwise raise money for charitable, philanthropic, benevolent and educational purposes; to expend, contribute, disburse and otherwise handle and dispose of the same for such purposes, either directly or by contributions to other organizations, agencies or institutions organized for the same or similar purposes and to whom a direct contribution would be tax exempt under the then existing internal revenue laws and regulations; to carry on philanthropic, benevolent, charitable and educational work and to assist in harmonizing and making more efficient the work of philanthropic, benevolent, charitable and educational organizations by cooperating with and assisting such organizations in community planning; to foster and maintain sound relations and understanding within the Jewish Community and between the Jewish Community and the community-at-large; to receive by gift, will or otherwise, money, real estate or personal property and to hold the same in trust or otherwise and distribute it as may be deemed best for the promotion of charity, philanthropy, education, science and art; to receive, hold, transfer and convey real property; and to do any and all other things necessary or proper in connection with or incident to any of the foregoing.

ARTICLE II.

Name

Its name shall be THE JEWISH COMMUNITY FEDERATION OF CLEVELAND.

ARTICLE III.

Members

The membership of The Jewish Community Federation of Cleveland shall consist of all Jewish persons who shall contribute at least \$5 per year to it or to any common fund from which it receives support for its beneficiary institutions, and such persons shall be members during the fiscal year following that during which such contributions shall be paid.

ARTICLE IV.

Board of Trustees

The powers and authority of The Jewish Community Federation of Cleveland shall be vested in the Board of Trustees which shall conduct its business and affairs and shall be selected as follows:

- (a) One person shall be designated by each local agency which receives a direct financial subsidy from The Jewish Community Federation of Cleveland, or any agency which does not now receive a direct financial subsidy but is included in the list of organizations attached to the plan recommended under date of May 9, 1951, by the Committees on Community Organization;
- (b) A number equal to the total under (a) shall be designated by the Jewish Welfare Fund Committee;
- (c) A number equal to the total under (a) shall be designated by the Delegate Assembly;
- (d) Twice the number under (a) shall be elected as members-at-large;
- (e) Six persons shall be elected annually to represent congregations, two each from Orthodox, Conservative and Reform congregations. Selection of the six congregations shall be made annually on the recommendation of the Nominating Committee which shall give due consideration to the principle of rotation among congregations;
- (f) Honorary Trustees may be designated by the Board to serve without vote;
- (g) Each retiring President shall serve on the Board for one year following his term as President; and
- (h) The Chairmen of the Budget Committee, Community Relations Committee, Internal Relations Committee, Public Relations Committee, Social Agency Committee and Welfare Fund Committee shall serve on the Board if not otherwise members thereof.

The Trustees shall be elected at the annual meeting of members. Trustees shall hold office until the next annual meeting, except that Trustees-at-Large elected at the first meeting after the adoption of the Amended Constitution shall be elected nine for one year, nine for two years, and ten for three years,

and thereafter all Trustees-at-Large shall be elected for three years. Vacancies occurring among the Trustees-at-Large shall be filled by the Board, and vacancies occurring among other Trustees shall be filled by the particular organization which designated the Trustee whose position has become vacant.

ARTICLE V.

Committees

The Executive Committee shall consist of the officers and the Chairmen of all standing committees. The President shall, with the approval of the Board, appoint from time to time such other committees as may be necessary or proper. Committees shall possess only such powers as are delegated to them by the Board of Trustees. The actions of all Committees shall be submitted to, and be subject to the approval of, the Board of Trustees.

ARTICLE VI.

Delegate Assembly

There shall be a Delegate Assembly which shall serve as a forum for all matters which relate to the affairs of The Jewish Community Federation of Cleveland, and for matters that are of general concern to the Jewish community. It may make recommendations to the Board of Trustees and receive reports from the Board of Trustees.

The Delegate Assembly shall consist of delegates designated by member organizations and an equal number of delegates-at-large who shall be elected at the annual meeting of members of The Jewish Community Federation of Cleveland. The Delegate Assembly shall formulate its own Code of Regulations which shall include provisions on the qualifications for organizational membership. This Code of Regulations shall be submitted to the Board of Trustees for its approval as being in conformity with this Constitution.

ARTICLE VII.

Officers

The officers of The Jewish Community Federation of Cleveland shall be a President, three Vice Presidents, a Treasurer, an Associate Treasurer and a Secretary. The officers shall be elected by the Board of Trustees from its membership for terms of one year at the first regular meeting of the Board of Trustees following the annual meeting of members. However, the Secretary need not be a member of the Board. The President of The Jewish Community Federation of Cleveland shall also be the presiding officer of the Delegate Assembly; and to the extent that other officers are

needed by the Delegate Assembly, their functions shall be performed by the comparable officers of The Jewish Community Federation of Cleveland.

The recommendations of the Nominating Committee for officers shall be sent to the members of the Board of Trustees in advance of the meeting at which the election shall take place. If additional nominations are made at that meeting, the election of officers shall be postponed until the next regular meeting of the Board, and the members of the Board shall be notified in writing of all of the nominees for officers.

No officer, with the exception of the Treasurer and the Secretary, shall serve in the same office continuously for more than three consecutive terms of one year each.

The duties of the officers shall be those usually devolving upon officers of like organizations. In the event of the death, resignation, absence, inability or refusal of the President to discharge the duties of his office, the same shall devolve upon one of the Vice Presidents who shall be selected by the Board of Trustees.

ARTICLE VIII.

Nominating Committee

The Trustees-at-Large and the officers of The Jewish Community Federation of Cleveland shall be nominated by a Nominating Committee to be composed of two persons to be designated by the Social Agency Committee; two by the Welfare Fund Committee; two by the Delegate Assembly; and four by the President of The Jewish Community Federation of Cleveland.

At least thirty days before each annual meeting of members, each organization entitled to designate one or more Trustees shall advise the Nominating Committee in writing the name or names of the persons so designated.

At least twenty days before each annual meeting of members, the Secretary shall mail to each member a list of such nominees and a list of persons nominated by the Nominating Committee to serve as Trustees-at-Large, together with a statement that Trustees-at-Large may also be nominated by petition containing the signatures of at least 1% of the members.

Nominations by petition for Trustees-at-Large shall be submitted in writing to the Secretary at least ten days before the annual meeting. The Secretary shall mail to each member at least six days in advance of such meeting a list of such nominees. Thereupon, the Secretary shall have prepared an official ballot of all the nominees.

ARTICLE IX.

Meetings

An annual meeting of the members of The Jewish Community Federation of Cleveland shall be held at least once a year at such time and place as may be determined by the Board of Trustees. Special meetings of members may be called at any time by the President and shall be called by him upon the written request of fifteen members of the Board of Trustees or the written request of at least 1% of the members. Not less than fifteen days' notice shall be given of an annual meeting of members, and not less than three days' notice shall be given of a special meeting of members. Such notice shall be in writing or by publication in a newspaper of general circulation in Cuyahoga County, Ohio. Notices of special meetings shall state the purpose or purposes thereof.

Regular meetings of the Board of Trustees shall be held at least once a month, except during the months of June, July and August, at such time and place as may be determined by the Board of Trustees. Special meetings of the Board of Trustees may be called at any time by the President and shall be called by him upon the written request of ten members of the Board of Trustees. Not less than three days' written notice shall be given of a regular meeting of the Board of Trustees, and not less than one day's notice (which need not be written) shall be given of a special meeting of the Board of Trustees. Notices of special meetings shall state the purpose or purposes thereof.

ARTICLE X.

Quorum

At any meeting of members of The Jewish Community Federation of Cleveland, one hundred members shall constitute a quorum. At any meeting of the Board of Trustees, eighteen Trustees shall constitute a quorum.

ARTICLE XI.

Miscellaneous

The Board of Trustees of The Jewish Community Federation of Cleveland shall from time to time determine the organizations to receive financial subsidies from it.

No financial subsidy shall be extended by The Jewish Community Federation of Cleveland to any organization which shall, without the written consent of the Board of Trustees, give any ball, bazaar, fair or any other entertainment for which tickets are offered for sale or solicit advertisements, contributions other than permanent endowments or membership fees not exceeding \$3 per annum.

No financial subsidy shall be extended to any local agency which does not provide that any person entitled to membership in The Jewish Community Federation of Cleveland shall, by virtue thereof, be a member of such organization.

ARTICLE XII.

Amendments

This Constitution may be amended or repealed at any annual meeting of members or at any special meeting of members called for that purpose by vote of at least two-thirds of the members present and voting at such meeting, provided that notice of such proposed amendments shall either have been mailed to each member at least five days before the date of such meeting or shall have been published in a newspaper of general circulation in Cuyahoga County, Ohio, at least ten days before the date of such meeting. The Board of Trustees may submit amendments on its own initiative and shall submit amendments upon the written request of not less than 1% of the members.



9-1-51

R E S O L U T I O N

TO BE OFFERED AT THE MEETING OF THE JEWISH WELFARE
FEDERATION TO PASS ON THE PROPOSED NEW CONSTITUTION

RESOLVED: That the Plan of Organization of May 9, 1951, submitted by the Committees on Community Organization of the Jewish Welfare Federation and the Jewish Community Council, as approved, clarified and amended by the Board of Trustees of the Jewish Welfare Federation at its meetings of May 29, 1951, and August 2, 1951, is hereby approved and adopted.

BE IT FURTHER RESOLVED: That the trustees, delegates and officers of the Jewish Community Federation first to be elected under the Constitution this day adopted, be nominated and elected in the manner provided under said Plan of May 9, 1951, any provision of the Constitution this day adopted to the contrary notwithstanding.

BE IT FURTHER RESOLVED: That the trustees, delegates and officers of the Jewish Community Federation first elected serve until the annual meeting of the Jewish Community Federation in 1953; except that trustees-at-large elected for two-year and three-year terms serve until the annual meetings in 1954 and 1955, respectively.

9-1-51

September 14, 1951

Mr. Henry L. Zucker
Jewish Welfare Federation
1001 Huron Road
Cleveland, Ohio

My dear Mr. Zucker:

I received this morning the enclosed cable from Jerusalem. I know the United Jewish Home very well. It is the largest home for the aged in Israel, and it is very well run. Whatever support we can give it is well deserved.

With all good wishes, I remain

Most cordially yours,

ABBA HILLEL SILVER

AHS:er
Enc.



THE JEWISH WELFARE FEDERATION OF CLEVELAND

1001 Huron Road • Cleveland 15, Ohio

Telephone: CHerry 1-8176

September 18, 1951

OFFICERS AND TRUSTEES

Honorary President
Edward M. Baker

President
Henry A. Rucker

Vice Presidents
Maurice Bernon
Jerome N. Curtis
Max Freedman

Treasurer
M. E. Glass

Associate Treasurer
L. W. Neumark

Executive Director
Henry L. Zucker

Associate Director
Joseph E. Kapell

Director of Public Relations
Sol J. Jaffe

Comptroller
Rudi Walter

Campaign Associate
Robert I. Hiller

Women's Division Secretary
David Rabinovitz

Honorary Trustees
Samuel Goldhamer
Nathan Loeser
Samuel D. Wise

Permanent Trustees
Joseph M. Berne
Louis S. Bing, Jr.
Mrs. Siegmund Herzog

Ralph D. Abramson
Harry F. Affelder
Bertram W. Amster
Alfred A. Benesch
Rabbi Barnett R. Brickner
Ronald Brown
Mrs. Ronald Brown
Rabbi Armond E. Cohen
Judge Lewis Drucker
Mrs. Harry J. Dworkin
Emil M. Elder
Rabbi Louis Engelberg
Myer S. Fine
Eugene H. Freedheim
I. F. Freiburger
S. M. Friedman
Harold J. Glickman
William Goldberg
Eugene H. Goodman
Julius E. Goodman
Myron Guren
Joseph Hartzmark
George H. Hays
David Ralph Hertz
Dr. S. F. M. Hirsch
Frank E. Joseph
Dr. Eliezer W. Kirzner
Eugene M. Klein
Max I. Kohrman
Stephen L. Kraus
Bertram J. Krohngold
Jack Lampl
Joseph G. Lampl
Gabriel Leeb
Irwin N. Loeser
A. M. Luntz
Maurice Maschke, Jr.
George B. Mayer
Alex Miller
James H. Miller
David N. Myers
A. E. Persky
Rabbi Israel Porath
Leonard Ratner
Arthur J. Reinthal
Rabbi Rudolph M. Rosenthal
Edward Schultz
Lloyd S. Schwenger
Ezra Z. Shapiro
Daniel Sherby
Judge Joseph H. Silbert
Rabbi Abba Hillel Silver
Howard M. Silver
Rabbi Myron Silverman
Max Simon
Theodore R. Spilka
Irving I. Stone
Sol Sudak
William C. Treuhaft
Sidney N. Weitz
Lawrence H. Williams

Rabbi A.H. Silver
The Temple
East 105th Street at Ansel Rd.
Cleveland 6, Ohio

Dear Dr. Silver:

Your letter regarding the United Jewish Home in Jerusalem will be presented to the next meeting of our Budget Committee. I know that it will receive serious consideration.

You may be interested to have a bit of history regarding our support of the United Jewish Home. It was a beneficiary of our old Contingency Fund, which was a small sum of money set aside annually for distribution to small institutions, mostly in Israel. A few years ago, we discontinued this Fund and allocated the money to the Federated Council of Israel Institutions. This change was made on the theory that the Council could distribute the money more intelligently than we could, and also in the expectation that the beneficiary agencies of the Council would also not solicit funds in Cleveland. Our experience was that several beneficiaries of the Federated Council continued to solicit funds in Cleveland and the Council was unable to convince them that they should not solicit. The Federated Council made the point that the appropriation from Cleveland was inadequate and that it was not possible to convince some institutions on the basis of that appropriation that they should not continue to solicit funds independently.

This year, the Budget Committee decided to discontinue the appropriation to the Federated Council and redistributed the funds previously given the Federated Council by increasing the grant to the U.I.T. and the American Fund for Israel Institutions.

We have had a request from the Federated Council to reconsider our decision. This will be done by the Budget Committee. If the Budget Committee decides not to reinstitute the grant to the Federated Council, consideration will be given to a few agencies, including the United Jewish Home, which are cut off from assistance from the Cleveland Federation because of the discontinuance of a grant to the Federated Council.

Best personal regards and every good wish for the New Year.

Cordially,

Henry L. Zucker
Executive Director

hlz:rs.

THE JEWISH COMMUNITY FEDERATION OF CLEVELAND

SUCCESSOR TO THE JEWISH COMMUNITY COUNCIL and THE JEWISH WELFARE FEDERATION

1001 HURON ROAD

CLEVELAND 15, OHIO

CHERRY 1-8176

Dear Rabbi Silver:

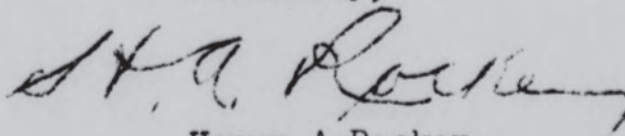
We should like to welcome you warmly into the membership of the Delegate Assembly of the Jewish Community Federation, and to urge you to attend our first meeting, Monday night, December 10, at 8:15 p.m. in the Social Hall of Heights High School, corner of Cedar and Lee Roads.

Our meeting that night will launch an experiment in community organization that will be followed with deep interest nationally as well as in Cleveland. We are therefore sending you this early notice in order that you may reserve the date and plan to participate in our first discussion.

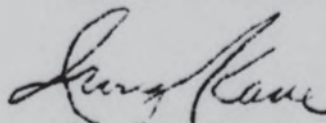
We shall elect 14 members to the Board of Trustees of the Jewish Community Federation and then address ourselves to the complex problems of organization, scope and activities of our new Assembly. You will receive in a later letter the agenda for the meeting and some accompanying materials for your advance consideration.

We trust you will make every effort to be present on December 10 so that we may have a thoroughly representative assembly for our first vital discussions. Please indicate on the enclosed card whether you plan to attend the meeting.

Sincerely,



Henry A. Rocker



Irving Kane

November 23, 1951

ADDRESS BY *Henry Fawcett*

TO THE FIRST MEETING OF THE

DELEGATE ASSEMBLY



DECEMBER 10, 1951

ADDRESS BY IRVING KANE TO THE FIRST MEETING
of the
DELEGATE ASSEMBLY
JEWISH COMMUNITY FEDERATION
December 10, 1951

Just two weeks ago tonight - almost to the very hour - I stood before the closing session of a national assemblage of Jewish leaders who had come through an arduous historic conference, marked at times by strife and controversy, but concluding in a spirit of solid achievement and in a resolution of differences for the greater good of American Jewry. Out of the heated and stormy interchange these leaders, representing some of our great national Jewish agencies and some twenty-seven local communities, had fashioned a set of guiding principles for cooperative effort in behalf of our people. Enlightened men of vision and good will had found the means of rising above their narrower institutional loyalties in the interest of the greater devotion and loyalty to the Jewish community as a whole. It was a heartwarming experience. It was a moment for thanksgiving.

This moment, too, in the life of the Cleveland Jewish community, evokes a feeling of thanksgiving. For this meeting tonight marks the beginning of what should be a glorious new chapter for Cleveland Jewry. It is an achievement that could not just be wished into existence, though many longed for it. It could not have been brought about sooner, though some labored for years to bring it into being. Some there were in our community who had almost despaired of living to see its achievement, and others there were who hoped they would never see it realized.

Yet tonight we are actually witnessing this first meeting of the Delegate Assembly which symbolizes a milestone not only for our own community but which will be watched closely by Jewish communities throughout the country.

Why, it may be asked, should this be viewed as such an achievement? Wherein does it represent such significance? What, after all, is a Delegate Assembly that it should evoke such strong reaction one way or the other? Aren't we really exaggerating and overstating its importance?

It is only natural that these and similar questions should be asked. It is precisely these kinds of queries that should be put so that we may get a clearer view of the meaning and potential of this instrument which tonight draws its first breath of life. For only as we come to understand the significance and possibilities of this Delegate Assembly can we really fulfill its purpose.

The section in the plan for merging the Jewish Welfare Federation and the Jewish Community Council which refers to the Delegate Assembly provides that "There shall be a Delegate Assembly which shall serve as a forum for all matters which relate to the affairs of the Jewish Community Federation, and for matters which are of general concern to the Jewish community. It may make recommendations to the Board of Trustees and receive reports from the Board of Trustees."

On paper, these are but cold words. They provide for a structure, a vehicle, a device. Yet behind those words lies an idea, a conception, a principle whose meaning must be fully grasped if this body is to develop into a living dynamic, useful instrument to serve our community. What I should like to try to do in the next few minutes is sketch in some of the background which may help put this development into perspective.

Relatively speaking, our Cleveland Jewish community is quite young - it is only about 115 years since the first Jewish settler came to Cleveland. Yet, we have undergone vast changes and adjustments. For many years we were not a community at all but rather a series of separate communities, almost hermetically sealed off from each other. The old German Jewish families who settled here in the latter part of the last century and who achieved comfortable social and economic status within a generation, had little in common with the East European immigrants who streamed in during the early 1900s, except as benefactors and board members of charitable agencies which they created to aid the new immigrants in their early adjustment to American life. Even among the newer immigrants themselves during those years, there was little intermingling and a goodly amount of mutual suspicion and distrust. Self-contained little communities of immigrants from the different sections of Europe flourished, with their individual congregations, landsmanschaften, mutual aid societies, etc. Crossing of lines rarely occurred.

It was only after our government virtually stopped all immigration in the '20's that these walls of separation began to crumble. The immigrants' children went to school and came to associate with each other and with the children of the earlier settlers. They entered the professions, achieved success in their occupations and received recognition in the general community. Gradually, one after another was sought out for positions on boards of Jewish social agencies, previously the exclusive domain of the older families.

But it took a major catastrophe abroad and the threat of one here to bring about a really revolutionary change in our organized communal life. The rising tide of anti-Semitism in Europe and the widespread persecution which was set in motion, led to mobilization of our resources and energies to aid our brethren. Our Jewish Welfare Fund with a broadened base of contributors and leadership was created to help meet the mounting financial needs. Similarly, the growth of organized anti-Semitism in our own midst made it clear that the anti-Semite makes no nice distinctions among Jews, whether newly-arrived immigrant or fifth generation; whether Orthodox, Conservative, Reform or unaffiliated; whether Zionist, non-Zionist or anti-Zionist; whether Litvak or Galitzyaner, or even whether millionaire or mendicant. His victim is every Jew. And it became equally clear that the fight against anti-Semitism requires the mobilization of all resources in the community, and must have behind it the authority and weight of the whole community, because all of it is under attack. To meet this and similar problems as well as to provide a "voice" for the "masses" in matters of broad concern to them, the Jewish Community Council was created in 1935.

But as time went on there emerged a growing awareness that all the various communal services and functions are interrelated and should be of concern to the entire Jewish community. This was especially apparent as regards the larger group problems which do not involve service to individuals but rather service to the Jewish community itself as a social organism, for

in them is bound up the fate of the Jewish community, its dignity, its social standards, its intellectual and cultural existence, and its relationships, as a community, to the world around it. But even in the areas of philanthropy and service to individuals and families, it became increasingly apparent that no longer was one part of the community doing something for another part in need. Rather, we realized that these services should be available to and utilized by all members of the community in need of them, regardless of social or economic position. Thus, it became clear that each of us has a vital stake in all of our communal organizations and in every phase of their operation.

Even with this sketchy background, one begins to see the significance of a Delegate Assembly, and why there was an insistent demand that the new central organization must have a Delegate Assembly.

Earlier I said that the Assembly is merely a vehicle or device. No device in and of itself can be an end or objective. It is rather a means for achieving a larger purpose. This applies equally to communal structures. The form is important only as it helps make possible the objectives sought.

The urge for a Delegate Assembly in our new central structure did not rest on a belief that it has some magic as a device. By itself it will accomplish nothing. But if those within it will learn to appreciate its potential, and will use and nurture it carefully, it can be one of the most constructive instruments in fashioning a rich, creative and meaningful Jewish communal life. It is to this that we should address ourselves.

Through the medium of the Delegate Assembly it is hoped that all the many segments of the Jewish community can be brought together to exchange views and pool their thinking on matters of broad general concern. As a representative forum, it should seek to air the many varied and vexing issues affecting the Jewish community as a whole. It should mirror in miniature the total Jewish community, reflecting the viewpoints, aspirations and ideologies that are to be found among the various groups and individuals who make up Cleveland Jewry.

Thus far, we can say that our new Delegate Assembly qualifies fully. It comprises representatives of 165 adult Jewish organizations - virtually every major grouping in our community - and an equal number of individuals from the community-at-large whose interests, outlook, background and attitude on Jewish affairs covers the entire range to be found in our Jewish population.

So far so good. These are the ingredients. But by themselves they do not automatically produce the result or product we seek. What is needed in addition is a process and an animating spirit. The richness and diversity of viewpoints are an asset in Jewish life. They must be afforded freedom of expression so that in the exchange of ideas there will be greater understanding and mutual respect for one another's views. Growing out of this process will come a greater sense of togetherness and a seeking of common unity. Unity, not uniformity. The process I have in mind would result in whittling away those things that divide us, and reviving and creating anew the things that unite us -- to compose differences, but not necessarily to eliminate them. A community that contains only one point of view, in which all thought is on one level, is a stagnant community. Clearly, it is not our purpose to compress differences of opinion into a rigid and paralyzing conformity. Rather, what we must seek to achieve, through a democratic interplay of diverse opinion, is consensus

and a broadly acceptable basis for unified action which will best serve the interests of Jewish life as a whole.

That sounds very nice, some will say, but aren't there some very real dangers in this process? An agglomeration of individuals may by sheer numbers reach a conclusion that may not be sound or beneficial. They may be swayed by oratorical or demagogic appeals, rather than by knowledge, reason or logic. Are these not grave risks?

To these questioners, I would say in all candor: Yes, these are very real risks. And we must do all we can to guard against them. In my view, however, they are necessary risks that must be taken. But we have it within our power to cut them down significantly. The dangers are not in the process itself, but in the lack of informed and intelligent leadership and public opinion. If there is to be intelligent, unified community decision and action there must be a well-informed community. That is one of the imperatives to which this Delegate Assembly must address itself. There is no quick, easy formula for achieving an informed community. It is a hard and tedious task, a job that can never end. We here must find some of the effective means by which it can be furthered.

On the other side there are those who have expressed serious doubts about this Delegate Assembly for quite different reasons. Will not this Assembly, they say, be merely a glorified debating society, with no real power? What will it avail us to consider issues, arrive at deliberative judgments, if we lack authority to take final action? Why should we waste time in idle discussion?

To these friends I would also say; "You are only partly right." It is true that the Delegate Assembly does not take final action for the Jewish Community Federation -- that is reserved to the Board of Trustees. But that is far from being the whole story. This is a large body; it may become even larger; it cannot meet as often as a smaller Board. It would have much more difficulty giving intensive and continuing study to the many pressing matters which will now require action by the newly merged organization. Time is often an important consideration. It must be remembered, too, that this Assembly will be electing fourteen Trustees to the Board who will represent it. Moreover, I venture the prediction that virtually all the members of the Board of Trustees will be members of this Delegate Assembly and will be exposed to this body's thinking and composite judgments. The President of the Jewish Community Federation will be this Assembly's presiding officer and will be fully aware of the body's views. It is utterly inconceivable to me that the Trustees - who are the same persons who will sit here participating in the Assembly's deliberations - will suddenly be transformed into some alien entities when they sit in a meeting of the Board of Trustees. And is it not reasonable to assume that when this Assembly will have arrived at a clear-cut position and will make recommendations to the Board, its recommendations will receive the most earnest and sympathetic consideration? Particularly will this be so if the Assembly's recommendations grow out of careful, deliberative, informed discussion. If the Delegate Assembly earns the confidence and respect of the community, there should be no doubt concerning its future role.

But, the Assembly must never be the adjunct of any one segment or group in the community. It is not the purpose of the Delegate Assembly to serve exclusively any one philosophy or point of view. On the contrary, the Assembly's objective must be to use the values and contributions of every group,

for the enrichment of Jewish life as a whole and for the benefit of our entire community. For any one faction to seek to dominate or control the Assembly would mean the destruction of its usefulness as a community instrument.

Finally, I should like to say a word about controversy. Some people dread controversy. They seek to avoid controversy, almost at any cost. For them, peace and calm are goals devoutly to be pursued.. I am one of them. Most of us, I am sure, want peace and tranquility. But there are times when in the nature of events there will be controversy. On some of these occasions I would say, we should not shun controversy, if it grows out of honest difference of viewpoint based on important principle. To a greater or lesser degree many of the problems confronting the American Jewish community have a public, community-wide character, and are, therefore, more or less controversial in nature. Involving as they do basic questions, and affecting as they do the whole Jewish community, in which there will be the widest divergence of viewpoint, any attempt to resolve differences for the purpose of unified community action, will inevitably entail some controversy. The danger is not in controversy. The danger is that the controversy will descend from the high plane of reason and principle to clashes of personality, recriminations, and emotional pyrotechnics. This we must guard against with all the vigilance and statesmanship which we possess. We have nothing to fear from honest differences, honestly and respectfully advanced.

These, then, are some of the principles and challenges I believe must be understood as we launch the Delegate Assembly. Their acceptance, I feel, is essential to the existence and the success of the Assembly, and I earnestly hope we will not lose sight of them in the months and years that lie ahead.

What we shall accomplish, you as representatives of the community, will determine. Those who helped fashion this merger pass on to you the best plan they were able to achieve at the time. It is for you to prove whether our vision and hopes were justified. The Delegate Assembly in a very real sense is the conscience of the Jewish people of Cleveland. This imposes a sacred responsibility. I am confident that you will fulfill it.

DIGEST OF MEETING WITH REPRESENTATIVES OF JEWISH YOUTH SERVING ORGANIZATIONS
TO DISCUSS A JEWISH YOUTH COUNCIL FOR CLEVELAND

Wednesday evening, December 26, 1951
at Jewish Family Service Assn. Lounge
1929 Lee Road

Present were: Mr. Harold Arian--Jewish Community Centers, Mrs. Mildred Eisenberg--Ansel Road Temple, Mr. Hy Gelfand--Euclid Avenue Temple, Mrs. Raymond Grover--Council of Jewish Women, Mr. Fred Livingstone--Euclid Avenue Temple, Rabbi William Seligman--Park Synagogue, Mr. Murry Shapiro--Heights House, Mr. Sam Sorin--B'nai B'rith Youth Organization, Mr. Morris Tiktin--Jewish Community Centers, Mr. William Walters--Temple on the Heights.

As a result of the meeting of representatives of Jewish youth serving organizations, it was decided to explore further the feasibility of organizing a Jewish Youth Council for the senior high teen-age Jewish youth of Cleveland.

The Jewish Community Centers of Cleveland took the initiative in calling together the adults from the various Jewish youth-serving organizations in Cleveland who work most closely with the young people. It had been felt that a Jewish youth council could meet the needs of teen-agers for helping them take a greater part in community affairs. The group which was convened discussed the merit of such a council.

High school teen-agers were already well occupied in the various organizations and that much of their time was taken up with school and other activities. A Jewish youth council might have a place for the young people on a different level from their present associations. A council could act as a clearing house for the different organizations in the community for purposes of preventing conflicts in schedules and events. In connection with the Jewish Welfare Fund education and solicitation program for youth, a Jewish youth council could function for purposes of coordinating the effort. A limited number of annual events could be planned by such a council which might benefit young people in individual organizations who could participate with teen-agers from other organizations. Specifically mentioned in this respect were: an inter-organizational social event, a camp weekend, and a local conference of youth. A Jewish youth newspaper was also suggested.

The identity of participating organizations should be preserved. The idea of a Jewish youth council can create a single organization to unify young people in the different Jewish youth organizations in the community. It could give youth a "voice" to young people and help them better to participate in broader community affairs. All seemed to agree that the Jewish Welfare Fund Drive for youth would be an excellent starting point for the Jewish youth council.

A sound beginning for sharing and working together had been made at this meeting. The group concluded that the details of this discussion should be carried back to the organizations represented for further discussion, thinking and direction.

The group felt that others in the community who have responsibility for the welfare of young people should be sent a report of the meeting, should have an opportunity to share in the thinking and that another meeting should be set up to help get the plan under way if sufficient agreement can be reached in the community.

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Complete minutes of the meeting are available upon request.

Submitted by

Morris Tiktin



THE JEWISH COMMUNITY FEDERATION OF CLEVELAND

SUCCESSOR TO THE JEWISH COMMUNITY COUNCIL and THE JEWISH WELFARE FEDERATION

1001 HURON ROAD

CLEVELAND 15, OHIO

CHERRY 1-8176

January 15, 1952

Rabbi Abba Hillel Silver
The Temple
Ansel Road & East 105th Street
Cleveland 6, Ohio

Dear Rabbi:

At the request of the top leadership of the 1952 Jewish Welfare Fund Campaign, I am appointing you as an Associate Campaign Chairman. The responsibilities of an Associate Campaign Chairman are to help determine the policies governing the Campaign, to assist with the solicitation of special gifts, and to assist in the successful operation of the Campaign organization. As an Associate Chairman, you will be a member of the Campaign Cabinet.

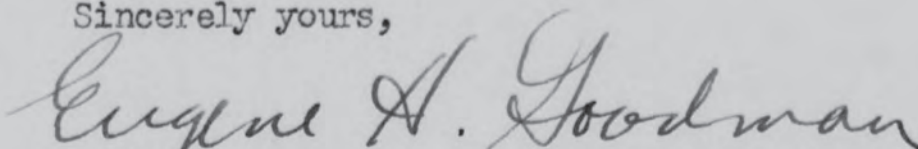
The Jewish Welfare Fund Campaign for 1952 has been officially set for the period from April 29th to May 15th. We are attempting to complete the leadership of the Campaign at the earliest possible date so that the Campaign Cabinet may begin to hold regular meetings.

Leonard Ratner and Maurice Maschke, Jr. have agreed to serve as General Co-Chairmen of the Campaign. M. E. Glass has accepted the Special Gifts Chairmanship and Max Freedman will again serve as Honorary Chairman of the Campaign. Bertram Amster, Leonard Broida, Nathan I. Gordon, Milton Kane, Albert Levin, Arthur Reinthal, and William Wilkoff will be working with me as Co-Chairmen responsible for coordinating the work of the Trade Divisions.

I know we may count on your service as an Associate Campaign Chairman and trust that you will return the enclosed card immediately so that we may arrange for the first meeting of the Cabinet.

Your help in this year's Campaign is appreciated.

Sincerely yours,



Eugene H. Goodman, General Chairman
1952 Jewish Welfare Fund Campaign

EHG:snb
Enclosure

1/21/52

BOARD OF TRUSTEES - JEWISH COMMUNITY FEDERATION

(ELECTED AT 48TH ANNUAL MEETING OF THE FEDERATION (FIRST ANNUAL MEETING JANUARY 20, 1952, SINCE THE MERGER OF THE JEWISH COMMUNITY COUNCIL AND THE JEWISH WELFARE FEDERATION INTO THE JEWISH COMMUNITY FEDERATION)

STANLEY L. ADELSTEIN	1090 UNION COMMERCE BLDG. (14)	MA 1-7090	D.A.
HARRY F. AFFELDER	WOLF ENVELOPE Co. P.O. Box 6296	PR 1-8470	R.T.
BERTRAM W. AMSTER	2043 EAST 55TH STREET (3)	HE 1-1641	W.F.C.
EDWARD M. BAKER	200 NATIONAL CITY BANK BLDG. (14)	PR 1-4747	H.T.
ALFRED A. BENESCH	1106 CITIZENS BLDG. (14)	CH 1-0240	1953
JOSEPH M. BERNE	1130 KEITH BLDG. (15)	MA 1-8780	1954
JUDGE MAURICE BERNON	807 UNION COMMERCE BLDG. (14)	MA 1-8834	1955
LOUIS S. BING	514 PROSPECT AVE. (13)	MA 1-8400	1953
SIGMUND BRAVERMAN	7016 EUCLID AVE. (3)	EX 1-4015	D.A.
RABBI BARNETT R. BRICKNER	EUCLID AVENUE TEMPLE	CE 1-0862	C.T.
	8206 EUCLID AVE. (3)		
LEONARD L. BROIDA	1742 EAST 23RD STREET (14)	MA 1-6138	W.F.C.
RABBI ARMOND E. COHEN	PARK SYNAGOGUE	ER 1-2244	C.T.
	3325 EUCLID HTS. BLVD. (18)		
JEROME N. CURTIS	837 UNION COMMERCE BLDG. (14)	MA 1-8898	1955
JUDGE LEWIS DRUCKER	MUNICIPAL COURT - CITY HALL (14)	MA 1-6345	R.T.
PAUL L. EDEN	323 REPUBLIC BLDG. (15)	PR 1-0055	D.A.
EMIL M. ELDER	1968 EAST 66TH STREET (3)	EX 1-2525	1955
LOUIS E. EMSHEIMER	1991 EAST 66TH STREET (3)	EX 1-4700	W.F.C.
MYER S. FINE	2100 PAYNE AVE. (14)	TO 1-0784	W.F.C.
EUGENE H. FREEDHEIM	800 NAT'L CITY BANK-EAST 6TH BLDG. (14)	MA 1-6720	1955
MAX FREEDMAN	3615 CHESTER AVE. (14)	EX 1-4200	1955
I. F. FREIBERGER	916 EUCLID AVE. (15)	MA 1-1600	H.T.
S. M. FRIEDMAN	4510 DIVISION AVE. (2)	AT 1-5100	1953
MRS. SYDNEY N. GALVIN	15850 ALDERSYDE DRIVE (20)	SK 1-9005	W.F.C.
SUGGS GARBER	710 HIPPODROME BLDG. (14)	MA 1-8835	D.A.
M. E. GLASS	1018 NAT'L CITY BANK BLDG. (14)	SU 1-7500	1954
WILLIAM GOLDBERG	1248 WALNUT AVE. (14)	MA 1-3739	1954
SAMUEL GOLDHAMER	1001 HURON RD. (15)	TO 1-4360	H.T.
MRS. HIRAM S. GOLDSTEIN	3689 GRIDLEY RD. (22)	LO 1-5121	R.T.
EUGENE H. GOODMAN	275 EAST 131ST STREET (8)	GL 1-5000	1954
JULIUS E. GOODMAN	8358 BROADWAY AVE. (5)	DI 1-1284	1953
NATHAN I. GORDON	510 LEADER BLDG. (14)	TO 1-6100	D.A.
MYRON GUREN	2945 EAST 83RD STREET (4)	MI 1-0505	R.T.
MRS. MOSES P. HALPERIN	3305 BRADFORD RD. (18)	YE 2-9519	D.A.
DR. OSCAR HALPERN	14703 KINSMAN RD. (20)	LO 1-3430	D.A.
MRS. SIEGMUND HERZOG	2558 EUCLID HTS. BLVD. (6)	FA 1-1342	H.T.
SAMUEL HORWITZ	16TH FLOOR-HOTEL ALLERTON (14)	PR 1-1070	1953
FRANK E. JOSEPH	1759 UNION COMMERCE BLDG. (14)	MA 1-5800	R.T.
IRVING KANE	1991 EAST 66TH STREET (3)	EX 1-4703	P.P.
DAVID KANGESSER	K-B Co. - 239 EUCLID AVE. (15)	MA 1-7762	W.F.C.
MRS. SAMUEL S. KATES	2531 ASHURST RD. (18)	YE 2-0625	D.A.
MRS. LOUIS KAUFMAN	3405 DE SOTA AVE. (18)	YE 2-6210	1954
EUGENE M. KLEIN	1000 N. B. C. BLDG. (14)	TO 1-6922	W.F.C.
MAX I. KOHRMAN	407 ENGINEERS BLDG. (14)	MA 1-8589	R.T.
BERTRAM J. KROHNGOLD	339 ST. CLAIR AVE., W. (13)	MA 1-1351	R.T.
HENRY KUTASH	1759 UNION COMMERCE BLDG. (14)	MA 1-5800	1953
JACK LAMPL	222 REPUBLIC BLDG. (15)	CH 1-0660	R.T.
JOSEPH G. LAMPL	2576 SUPERIOR AVE. (14)	CH 1-1864	1954

GABRIEL LEEB
 ALBERT A. LEVIN
 WILLARD P. LIVINGSTON
 NATHAN LOESER
 A. M. LUNTZ
 MAURICE MASCHKE, JR.
 GEORGE B. MAYER
 ALEX MILLER
 JAMES H. MILLER
 MRS. ALEXANDER MINTZ
 HERMAN MOSS
 RABBI JACOB MUSKIN

DAVID N. MYERS
 L. W. NEUMARK
 A. E. PERSKY
 RABBI ISRAEL PORATH

LEONARD RATNER
 ARTHUR J. REINTHAL
 DAVID REINTHAL
 AARON RESNICK
 HENRY A. ROCKER
 RABBI RUDOLPH ROSENTHAL

MAURICE H. SALTZMAN
 EDWARD SCHULTZ
 LLOYD S. SCHWENGER
 EZRA Z. SHAPIRO
 DANIEL SHERBY
 JUDGE JOSEPH H. SILBERT
 RABBI ABBA HILLEL SILVER
 MAX SIMON
 MRS. JOSEPH STASHOWER
 PHILLIP L. STEINBERG
 IRVING I. STONE
 WILLIAM C. TREUHAFT
 SIDNEY N. WEITZ
 LAWRENCE H. WILLIAMS
 SAMUEL D. WISE

3737 BROADWAY AVE. (15)
 822 NAT'L CITY BANK BLDG. (14)
 9305 WOODLAND AVE. (4)
 800 NAT'L CITY BANK BLDG. (14)
 1372 HANNA BLDG. (15)
 3611 PAYNE AVE. (14)
 1030 SCHOFIELD BLDG. (15)
 6600 GRANT AVE. (5)
 1600 EAST 30TH STREET (14)
 18311 SHERRINGTON RD. (22)
 900 UNION COMMERCE BLDG. (14)
 KINSMAN JEWISH CENTER
 3375 EAST 142ND STREET (20)
 2300 WEST 3RD STREET (13)
 1974 EAST 61ST STREET (3)
 5006 WOODLAND AVE. (4)
 HEIGHTS JEWISH CENTER
 14269 SUPERIOR RD. (18)
 17903 ST. CLAIR AVE. (10)
 6118 KINSMAN RD. (4)
 6118 KINSMAN RD. (4)
 751 LAKEVIEW RD. (8)
 731 LEADER BLDG. (14)
 TEMPLE ON THE HEIGHTS
 1593 IVYDALE RD. (18)
 2230 SUPERIOR AVE. (14)
 736 UNION COMMERCE BLDG. (14)
 978 UNION COMMERCE BLDG. (14)
 540 NAT'L CITY BANK BLDG. (14)
 1030 LEADER BLDG. (14)
 COMMON PLEAS COURT - COURT HOUSE (14)
 THE TEMPLE-ANSEL RD. AT E. 105 ST. (6)
 700 ST. CLAIR AVE., W. (13)
 1791 CADWELL AVE. (18)
 1712 N. B. C. BLDG. (14)
 1328 WEST 78TH STREET (2)
 8701 KINSMAN RD. (4)
 940 LEADER BLDG. (14)
 531 SOC. FOR SAV. BLDG. (14)
 16180 ALDERSYDE DR. (20)

DI 1-1630 R.T.
 MA 1-8296 D.A.
 RA 1-2100 W.F.C.
 MA 1-6720 H.T.
 SU 1-9330 W.F.C.
 HE 1-0035 1954
 TO 1-2323 1953
 VU 3-4972 W.F.C.
 PR 1-3960 D.A.
 LO 1-2197 R.T.
 CH 1-1000 1953
 LO 1-4349 C.T.

PR 1-0345 1955
 EN 1-0800 1954
 HE 1-7210 R.T.
 YE 2-2690 C.T.

KE 1-6600 1955
 EN 1-4800 W.F.C.
 EN 1-4800 R.T.
 LI 1-2383 D.A.
 MA 1-0940 P.P.
 FA 1-2814 C.T.

TO 1-1525 W.F.C.
 PR 1-6774 R.T.
 MA 1-2526 1954
 CH 1-3737 1955
 PR 1-3188 1953
 PR 1-0660 R.T.
 SW 1-7755 C.T.
 MA 1-8073 1955
 FA 1-5487 D.A.
 MA 1-7860 D.A.
 OL 1-5000 W.F.C.
 SW 1-1900 1955
 MA 1-2160 W.F.C.
 MA 1-6784 D.A.
 SK 1-8848 H.T.

C.T.	-	CONGREGATIONAL TRUSTEE
H.T.	-	HONORARY TRUSTEE
R.T.	-	REPRESENTATIVE TRUSTEE (AGENCY)
W.F.C.	-	WELFARE FUND COMMITTEE
YEAR	-	EXPIRATION OF TERM OF TRUSTEE-AT-LARGE
P.P.	-	PAST PRESIDENT
D.A.	-	DELEGATE ASSEMBLY

THE JEWISH COMMUNITY FEDERATION OF CLEVELAND

SUCCESSOR TO THE JEWISH COMMUNITY COUNCIL and THE JEWISH WELFARE FEDERATION

1001 HURON ROAD • CLEVELAND 15, OHIO • TOWER 1-4360

February 7, 1952.

Rabbi A.H. Silver
The Temple
East 105th at Ansel Rd.
Cleveland 6, Ohio

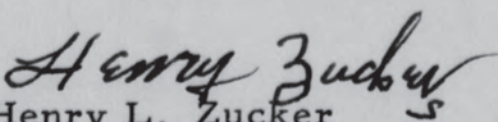
Dear Rabbi:

The campaign leadership have asked me to express their appreciation for your willingness to address the opening meeting of our campaign on April 29th. This will be a 6:30 dinner meeting at the Hotel Carter. I am glad you reminded me that this meeting will be held on the eve of Israel's Independence Day. We shall make every effort to use this fact in building up the meeting.

I have informed our executive staff that Mahler Hall is available for an occasional meeting of the Jewish Community Federation. Very likely we shall be calling upon you some time to use these fine facilities.

Kindest personal regards.

Cordially,


Henry L. Zucker
Executive Director

hlz:rs.

February 27, 1952

MEMORANDUM FOR DELEGATES ON PRE-CAMPAIGN ARRANGEMENTS

BACKGROUND

The issue of pre-campaign arrangements with the United Jewish Appeal (whose constituent agencies are the Joint Distribution Committee, United Palestine Appeal, and the United Service for New Americans) has come to the fore only since 1949. Until then most local welfare fund campaigns were on an expanding, rising scale, each year raising an amount greater than the previous year. With the vast overseas and refugee needs assuming such tremendous proportions, it was natural that the UJA received considerable increases during this period of rising fund-raising levels. When campaign goals were exceeded, the overage was usually allocated to the UJA.

In 1949 the pattern changed when the welfare fund campaigns in a number of communities fell sharply below their 1948 levels. As a result, commitments to local agencies were met, for the most part, while non-local beneficiaries of the welfare fund received proportionate reductions in allocations. The UJA received the largest proportionate decrease in 1949 as the residual beneficiary of a smaller total raised. It is estimated that the UJA received about 30% less from welfare funds in 1949 than in 1948, while the overall decline in funds raised was about 20%.

Faced with this situation, the UJA adopted a policy of seeking pre-campaign commitments from the local communities on its share of the total funds to be raised, as a condition for participating in the local welfare fund campaigns. It took the position that the UJA should be treated on an equal basis with all the other beneficiaries of a local welfare fund; if the campaign is successful, the UJA should benefit from it; if the campaign is not successful, UJA should bear the loss with the other beneficiaries on an equal basis. In communities where such arrangements could not be worked out, the UJA felt that it would have to conduct independent campaigns.

Many communities worked out pre-campaign agreements with the UJA in 1950, but there was no uniform pattern established. Individual community situations affected these arrangements and involved many factors, such as the inclusiveness of the causes covered by the welfare fund campaign, character and scope of local needs and Community Chest support, past history of local campaigning and allocations, array of special group interests within the community, etc. Many communities also took into consideration not only the UJA share in the campaign, but also the position of other categories of beneficiaries on the basis that all elements in the budget are directly affected in any agreement with the UJA.

THE CLEVELAND EXPERIENCE

Cleveland has long been considered by the UJA as one of the friendliest and most generous of Jewish communities in the country. Every effort has been made through the years to appropriate to the UJA the maximum

possible amount from our welfare fund. When some other communities sharply cut their percentage allocations to UJA in 1949, Cleveland whose campaign results in 1949 were relatively better than most cities, allocated over 68% of the net raised in its welfare fund campaign - only 6% below its 1948 appropriation.

It was understandable, therefore, that when in 1950 the UJA undertook to secure pre-campaign commitments from local welfare funds, Cleveland was among the first cities approached because UJA felt that on the basis of its past favorable experience here it would be able to work out an arrangement that would serve as a model and incentive for other communities. While no formal agreement was entered into in 1950, our Budget Committee and Board of Trustees decided to appropriate to UJA 66.5% of the net amount raised in that year's welfare fund campaign. Again in 1951 Cleveland allocated 66.5% of the net campaign proceeds to UJA, based on a pre-campaign formula.

Before 1951, budgeting of all beneficiaries - local and non-local - was done in advance of the welfare fund campaign, but no definite commitments or allocations were made until the results of the campaign were known, at which time the Budget Committee would make recommendations for all agencies based on the known total amount of funds available. In 1951, no budgeting of beneficiaries was done until after the welfare fund campaign. Then the Budget Committee, deducting the amount committed to the UJA, proceeded to appropriate the remainder of the funds among the other beneficiary agencies. This allowed less flexibility to the Budget Committee in budgeting for the non-UJA beneficiary agencies. Because of the fixed percentage committed to the UJA the Budget Committee faced a difficult problem in granting allocations to the local agencies from the limited funds remaining.

Based upon this experience in which the local agencies felt unhappy with the funds allocated to them, the Social Agency Committee (SAC) in June, 1951 unanimously recommended to the Federation Board of Trustees "that in the future no officer or committee of the Federation be authorized to make any commitment to a beneficiary agency prior to a Welfare Fund Campaign." The Board of Trustees then referred the proposal to the Welfare Fund Committee for its consideration and recommendations. In September, the Welfare Fund Committee discussed the matter at length. When a vote was taken on the SAC recommendation it failed of approval by one vote. This action was reported back to the Board of Trustees in October, which after full discussion decided that inasmuch as a new and representative Board would soon be elected as a result of the imminent merger of the Jewish Welfare Federation and the Jewish Community Council, action on the matter be tabled until it can be considered by the new Board of Trustees.

EXPERIENCE IN OTHER CITIES

Basic to a consideration of whether a pre-campaign arrangement is desirable is its effect on the results of the Welfare Fund Campaign. Many who favor this arrangement do so in the belief that it will encourage better giving to the campaign. Examination of data on the 1950 and 1951

campaign results in communities throughout the country, fails to disclose any clear-cut evidence either supporting or refuting this belief. The campaign figures by themselves do not permit any reliable interpretation since many local factors unrelated to pre-campaign arrangements may have been involved in the ultimate campaign results.

SOME REASONS FOR AND AGAINST PRE-CAMPAIGN ARRANGEMENTS WITH UJA

Listed below are several of the most frequently heard arguments advanced for and against the principle of pre-campaign arrangements with UJA.

A. For Pre-Campaign Arrangements

1. The urgent overseas needs form the major appeal to a very substantial number of the contributors to the welfare fund campaign, and are, in all likelihood the primary reason for the high level of giving. Therefore we are morally bound to reflect this by protecting the position of UJA in the allocations. Experience shows that if there is no pre-campaign arrangement, local pressures at the end of a campaign outweigh those in behalf of UJA.

2. The major element in campaign speeches and literature emphasize the overseas appeal represented by UJA, because this has been found to yield the best campaign results. The UJA interest should be safeguarded, therefore, through a clear pre-campaign commitment.

3. If givers would feel that the UJA's share of the campaign proceeds is not adequately protected, they would be dissatisfied with the result that it would have an adverse effect on the campaign.

4. UJA looks to Cleveland for leadership. If Cleveland wants other communities to carry their fair share of the UJA load we should set an example in our pre-campaign arrangements.

B. Against Pre-Campaign Arrangements

1. It is unsound as a matter of principle to make a pre-campaign commitment to one beneficiary and not to other beneficiaries of the Federation. It is necessary to have a unified community approach to the campaign without creating conflict and rivalry between UJA and other beneficiaries, whether national or local. All are partners in the campaign; and all partners should be treated alike.

2. The issue is not whether there should be more or less money for UJA. Rather it is a matter of sound financial policy. It is impossible to do an intelligent budgeting job on a piece-meal basis. An intelligent job can be done only after the campaign when the Budget Committee knows the total amount of funds available for distribution to all beneficiaries. To make an arrangement in advance of the campaign means putting the community in a strait-jacket, whereby it is unable to adapt the funds available to the total needs as they are judged at the close of the campaign.

3. There is no clear-cut evidence that a pre-campaign arrangement with UJA is a determining factor in the success of a campaign. While it is true that many contributors give more generously because of their interest in the causes represented by UJA, there are also many who feel as strongly about other causes - national and local.

4. We must have a strong, vigorous American Jewish community to provide generous and cooperative aid for Jewry overseas. Translated into local terms this means that our local communal agencies and services must be adequately provided for, rather than given the "leftovers".



M I N U T E S

Board of Trustees Meeting
Jewish Community Federation

Wednesday, February 27, 1952, 12:45 P.M.
Federation Office - - - - Board Room

PRESENT: Henry A. Rucker, presiding; Stanley I. Adelstein, Harry F. Affelder, Bertram W. Amster, Alfred A. Benesch, Judge Maurice Bernon, Sigmund Braverman, Ralph A. Colbert, Jerome N. Curtis, Judge Lewis Drucker, Emil M. Elder, Suggs Garber, Samuel Goldhamer, Mrs. Hiram S. Goldstein, Mrs. Moses P. Halperin, Dr. Oscar Halpern, Irving Kane, Mrs. Samuel S. Kates, Max I. Kohrman, Bertram J. Krohngold, Henry Kutash, Jack Lampl, Albert A. Levin, Maurice Maschke, Jr., George B. Mayer, James H. Miller, Mrs. Alexander Mintz, Herman Moss, Rabbi Jacob Muskin, L. W. Neumark, A. E. Persky, Rabbi Israel Porath, David Reinthal, Maurice H. Saltzman, Edward Schultz, Lloyd S. Schwenger, Judge Joseph H. Silbert, Phillip L. Steinberg, Irving I. Stone, William C. Treuhaft, Sidney N. Weitz; Henry L. Zucker, Secretary; and Staff.

CHAIRMAN'S WELCOME.

The Chairman welcomed Messrs. Moss, Reinthal, and Saltzman, new Board members.

ACTION ON MINUTES OF JANUARY 30, 1952.

The Chairman reported that Mr. Curtis had asked that the minutes of January 30, 1952, be corrected to show that Mr. Williams and not he, appealed the decision of the Chair; but that he supported Mr. Williams' appeal. This correction is to be found on page 6, under the item: ELECTION OF OFFICERS.

V
O The Board voted to approve the minutes of January 30th as
T corrected.
E

ANNOUNCEMENTS.

The Chairman called attention to the following announcements:

- (1) Congratulations have been sent Judge Maurice Bernon on his election to the presidency of the East Central States Region of the Council of Jewish Federations and Welfare Funds, for a term of two years. As president of this region, Judge Bernon automatically becomes a member of the national Board of Directors of the Council. Other Clevelanders serving on the Regional Executive Committee are: L. W. Neumark and Lloyd S. Schwenger. Additional participants in the program were Eugene H. Goodman, Harry I. Barron, and Henry L. Zucker.

contd.

Congratulations have been extended to William C. Treuhaft upon his appointment as Chairman of the Budget Committee of the Greater Cleveland Community Chest. M.E. Glass and A.M. Luntz are newly-elected Board of Trustees members of the Chest for the next two years. Congratulations have been sent to Mr. and Mrs. Suggs Garber upon the marriage of their daughter; to Leo Weidenthal upon his appointment by President Truman to a special national commission to commemorate the centennial of the death of John Howard Payne, composer of HOME SWEET HOME.

Mr. Weitz stated that the next announcement, namely: that congratulations had been extended to Miss Grace Coyle and Miss Bell Greve, and David H. Scholl upon their being recipients of the annual Human Relations Award of the Cleveland Round Table of the National Conference of Christians and Jews, should be supplemented by the information that Henry A. Rocker has been recognized for his services in the field of brotherhood in 1951. He will be presented a scroll by the above-named group at a luncheon tomorrow, to which Board members are invited.

Letters of appreciation have been sent to Joseph Ehrlich for his communal service, on his leaving Cleveland; to The Rt. Reverend Beverly D. Tucker, D.D., upon his retirement as primate of the Episcopal Diocese of Ohio; and to Station WJW for its cooperation, in connection with its application for a license.

Condolences have been sent to Mr. and Mrs. A.M. Luntz upon the death of their daughter-in-law; to Robert I. Hiller upon the death of his father.

- (2) Lloyd S. Schwenger will participate as a member of the Large City Budgeting Conference representation this coming weekend in a series of meetings in New York with the NCRAC dealing with the financial aspects of the Evaluative Study of the Jewish Community Relations Agencies.
- (3) In accordance with the authorization of the Board at its January 30th meeting, the Chairman has appointed Emil M. Elder, Harold J. Glickman, and Merril D. Gross as Federation representatives to the Board of Trustees of the Cleveland Jewish Convalescent Hospital, for a term of three years, beginning January 1952. Other Federation representatives currently serving on the CJCH Board are Ben Kern, Frank Fox, Samuel Goldhamer; George Klein, Jack Lampl, and Nathan Loeser.
- (4) Henry L. Zucker has been reappointed to membership on the Follow-up on Health and Welfare Needs Committee of the Welfare Federation of Cleveland.
- (5) The meeting of the Delegate Assembly of the Jewish Community Federation, originally scheduled for the evening of February 6th, was postponed until March 11th. It will take place at 8:15 P.M., at the Heights High School

contd.

Social Hall. This meeting will consider pre-campaign commitments.

- (6) The Ohio Regional Conference of the United Jewish Appeal takes place Sunday, March 9th, at the Deshler-Wallick Hotel in Columbus. Eugene M. Klein is Regional Co-Chairman of this conference which begins at 10:00 A.M.
- (7) The Nominating Committee of 10, which is to reconsider a slate of officers, attempted to arrange a meeting following the January 30th Board meeting. Because several people were out of the city during February, the meeting has been set for Tuesday, March 11th.

JEWISH CHILDREN'S BUREAU-JEWISH DAY NURSERY LOAN.

Mr. Krohngold reported that the Jewish Children's Bureau is turning over a check in the amount of \$6200 to the Federation, in repayment of a loan made about a year ago. This sum had been raised from JCB Board and its friends.

The Chairman thanked Mr. Krohngold for the repayment of this loan.

AUTHORIZATION TO SELL SECURITIES AND REAL ESTATE.

In the absence of Mr. Glass, Treasurer, Rudi Walter reported that on September 22, 1949, the Board of Trustees adopted a resolution authorizing the officers to sell securities and other similar holdings of the Federation. He suggested that the new Board of the Jewish Community Federation today adopt the following resolution to supersede the resolution of September 22, 1949, because of the change of name of the organization:

Resolved that the President, any Vice-President, the Treasurer, Associate Treasurer, or any one of them, be and is hereby authorized to sell, assign, and endorse for transfer, certificates and documents representing real estate, stocks, bonds, or other securities now standing or hereafter standing in the name of The Jewish Community Federation or The Jewish Welfare Fund.

Mr. Levin moved to approve the proposed resolution. Mr. Schultz seconded the motion.

In answer to a question, the Chairman stated that heretofore, in the transfer of stocks and bonds, it was customary to have only one signature on the assignment. Judge Silbert asked that the resolution be amended to show that the signatures of the Secretary and any two officers should be required. Mr. Treuhart pointed out that often securities, which are given in payment of pledges, should be sold immediately; that if the signatures of two officers are required, this process might prove too cumbersome.

V It was voted to approve the resolution amended by Mr. Treuhaft
as follows:

O

T Resolved that any two of the following be and are hereby author-
ized to sell, assign, and endorse for transfer, certificates and
documents representing real estate, stocks, bonds, or other
securities now standing or hereafter standing in the name of The
E Jewish Community Federation or The Jewish Welfare Fund : the
President, any Vice-President, the Treasurer, Associate
Treasurer, the Secretary.

KASHRUTH.

Mr. Stone reported that the Board, at the December 26th meeting, authorized him to act as a committee of one to explore with Frank E. Joseph, Chairman of the Annual Meeting Committee, the feasibility of serving a kosher meal at the Annual Meeting.

It was agreed that this was not feasible for this year's Annual Meeting and that the Federation should study the entire question of the feasibility and desirability of serving kosher meals at major functions.

A letter, dated February 13th, has been received from the Orthodox Jewish Association of Cleveland, requesting that "this year's annual banquet of the Jewish Community Federation be strictly kosher, and that all future dinners and banquets of the Federation be strictly kosher" (Exhibit A).

V

O The Board voted to authorize the Chair to appoint a committee to
recommend to it a policy with respect to the serving of kosher
T meals at major functions of the Federation.
E

In response to a question from the Chair, Mr. Stone suggested that this committee be composed of five members.

Rabbi Muskin asked that the motion be amended to stipulate a definite time within which such a committee would bring back its report. The Chairman replied it is not customary for this body so to instruct a committee, and that it is anticipated that a report will be made as soon as possible.

BUDGET COMMITTEE.

Mr. Weitz, Chairman, presented the report of this Committee (Exhibit B). The Budget Committee recommends that:

contd.

- (1) The campaign goal for the 1952 Jewish Welfare Fund Campaign be set at \$4,830,000, which, in the opinion of the campaign leadership, is realistic, and, in the opinion of the Budget Committee, would meet the minimum needs of the participating agencies. In answer to Mr. Lampl's question, Mr. Weitz replied there has, as of this date, been no pre-campaign commitment to overseas causes.

V

- O The Board voted upon motion by Mr. Weitz, seconded by Mr.
T Elder, to approve this goal.

E

- (2a) An additional allocation of \$2,660 be granted to Montefiore Home for the current fiscal year, out of 1950 Welfare Fund surplus. Mr. Schultz explained that for a number of years, MOH and other agencies had received a substantial amount of surplus foods from the Surplus Commodities Corporation; and that this source of supply has been very substantially reduced; that costs have risen and special diets are needed for 36 MOH residents. The MOH had therefore requested \$3,300. Mr. Weitz stated that the \$2,660 had seemed to the Budget Committee a more realistic figure.

V

- O The Board voted upon motion by Mr. Schultz, seconded by Mr.
T Schwenger to approve the recommendation of the Budget Committee.

E

- (2b) \$2,401.16 be allocated to Montefiore Home to pay in full the Federation indebtedness, these funds to come from the 1950 Welfare Fund surplus.

V

- O The Board voted upon motion by Mr. Schultz, to approve this
T allocation.

E

- (3) The 1951-1952 contingency item of \$300 for the Ezras Torah Fund be withdrawn.

Rabbi Muskin took exception to the fact that the Ezras Torah Fund is required to secure permission of the Jewish Agency before seeking funds here, inasmuch as the ETF concerns itself primarily with rabbis and rabbinical students in the United States, and not in Israel. Mr. Walter stated that about 60 per cent of the funds of the ETF are used for needy rabbis in Israel; the balance for rabbis in this country and in Europe. Two years ago, the Federation informed the Ezras Torah Fund that no allocation would be made in 1951 unless the required clearance was made by the Jewish Agency.

V

- O The Board voted to approve the recommendation of the Budget Committee.

E

- (4) Allocations to the national community relations agencies, for the fiscal year 1951-1952, be made as follows: Joint Defense Appeal - \$50,000; American Jewish Congress - \$13,000; Jewish Labor Committee - \$7,200; Jewish War Veterans - \$2,250.

Mr. Weitz stated that inasmuch as the evaluation of the MacIver Study has not yet been completed, the Budget Committee's judgment was to make the 1951 allocations to the above agencies, in the exact amounts they had been granted for 1950. He added that these recommendations are made without prejudice to the right of this Committee, when making allocations for 1952, to do so with regard to the evaluative study.

V

- O The Board voted, upon motion by Mr. Elder, seconded by Mr.
T Schultz, to approve the recommendation of the Budget Committee.
E

- (5) An additional allocation of up to \$7,000 be made to the European Children's
V Aid program of the Jewish Children's Bureau for the current fiscal year.

O

- T The Board voted to approve this recommendation.
E

- (6) The Hebrew Academy be advised that the Federation will assume no financial obligation due to the increased enrollment during the current school year; also, that the Budget Committee will reserve the right to determine at budgeting time whether the basis for the Agency's 1952 budget should be 192 or 250 students; and that the Study Committee on Jewish Education be asked to enlarge the scope of its study to determine what the enrollment at the Hebrew Academy should be in future years.

Rabbi Porath and Mrs. Halperin objected to the wording of this recommendation on the basis that it implies that the Federation has the right to curtail enrollment at the Academy. Judges Drucker and Silbert, Messrs. Kohrman and Garber also questioned limiting the number of children. They asked at what point in the expansion of an agency's service is it necessary to secure prior permission of the Social Agency Committee and the Budget Committee.

Mr. Schwenger stated the problem here was similar to that recently presented with reference to the Orthodox Home for the Aged. He stated that if any agency substantially increases the number of people it serves, a deficit may be created. Since the agency then would come to the Budget Committee to meet the deficit, and there is only a certain amount available to be budgeted, it is obviously unfair to other financially-participating agencies if permission for expansion is not sought in advance. If an agency's expansion is not substantial, and will not create a deficit, clearance should not be required. One cannot state positively at what number clearance should be sought.

The Chairman stated that the Federation places limitations on the volume of service it will support. For example, the Tollen Report limited Mt. Sinai Hospital's Out Patient Department visits to 50,000 a year. Acceptance of a greater number of OPD visits would require prior clearance and approval by the Federation.

Mr. Benesch suggested changing the wording of the third clause of the Budget Committee's recommendation to read as follows: "...that the Study Committee on Jewish Education be asked to enlarge the scope of its study to determine the extent of the Federation's financial responsibility in the event the enrollment at the Hebrew Academy should increase in future years." This change was accepted.

Mr. Kohrman asked that the entire item (6) be referred back to the Budget Committee. Mr. Kutash suggested the possibility that the suggested study might encourage growth, rather than limit the number of students at the Hebrew Academy. He supported Mr. Schwenger's reasoning with respect to the necessity for prior clearance of expansion with the Budget Committee.

Judge Drucker moved that item (6) be referred to the Budget Committee for revision and restatement. There was no second.

Mr. Garber asked that the three clauses in item (6) be considered separately.

Mr. Weitz stated that with reference to the first clause, there was no issue. The Academy's enrollment and expense have increased, but presumably the increase in income will balance this. Mr. Weitz added that in the event the Academy has made an error in this calculation, the Federation cannot be responsible for any deficit. The items needing action are that:

(6a) The Hebrew Academy be advised that the Federation will assume no financial obligation due to the increased enrollment during the current school year.

V
O
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E
The Board voted to approve this recommendation of the Budget Committee.

(6b) The Budget Committee will reserve the right to determine at budgeting time whether the basis for the Agency's budget should be 192 or 250 students.

V
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The Board voted to delete this clause from the original recommendations of the Budget Committee.

(6c) The Study Committee on Jewish Education be asked to enlarge the scope of its study to determine the extent of the Federation's financial responsibility in the event the enrollment at the Hebrew Academy should increase in future years.

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The Board voted upon motion by Mr. Lampl, seconded by Mr. Neumark to approve the recommendation as amended in (6c).

(7a) An allocation of \$12,228 be made to Camp Wise for its operation for the fiscal year 1952-1953. This recommendation is based on the Budget Committee's recognition of the validity of the increased salary budget, due mainly

to the fact that the Camp has had to replace volunteer counsellors with six additional paid counsellors. The Budget Committee also recognized the validity of the Agency's request that the salary of the Camp Director for a three-months period be added to the Camp budget, inasmuch as he is actually devoting six months to camp work.

V
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The Board voted to approve the recommendation of the Budget Committee.

- (7b) An additional allocation of \$2,101 for the current fiscal year to permit new positions in that amount, which had not been permitted by the Budget Committee in its considerations last spring. It now feels it would have meant a breach of faith with Camp Wise users if the Agency had not filled these positions.

V
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The Board voted to approve the recommendation of the Budget Committee.

- (7c) A loan be granted to Camp Wise from Federation capital funds to put the Camp on a sound financial basis, the amount of the loan to be determined at the end of the current fiscal year. This loan is to be repaid by adding \$2000 each year to the operating budget for this purpose. The Budget Committee asks that the Secretary of the Budget Committee and the Executive Director of the Jewish Community Centers be authorized to determine the exact amount needed to close out the current fiscal year without use of 1952 Camp funds.

V
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The Board voted to approve the recommendation of the Budget Committee.

- 4 (8) The Jewish Family Service Association-Refugee Service Committee. Mr. Weitz spoke on this item, which was not on the agenda. He stated that the Refugee Service Committee had been allocated \$80,000 for the current fiscal year, of which about \$76,000 has already been expended. Expenditures are at the rate of \$10,000 at the present time, which means that only about \$4,000 is left for March; therefore there is a shortage of \$6,000 for March. Mr. Weitz asked that until the Budget Committee can meet to consider this situation, an amount be made available to carry this service through the month of March.

V
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The Board voted upon motion by Mr. Schultz to authorize Federation to grant sufficient funds to enable the Jewish Family Service Association Refugee Service Committee to operate through the month of March.

COMMUNITY RELATIONS COMMITTEE.

The Chairman welcomed Mr. Colbert, Chairman of the Community Relations Committee. Mr. Colbert stated that since 1948, the Committee had been concerned with the problem of developing an effective program of community relations with labor. As a result, a survey was conducted by the National Community Relations Advisory Council at the request of the Committee to determine

the most effective way of achieving this goal. The result was to recommend the establishment of an office in Cleveland under the sponsorship of the Jewish Labor Committee. Various delays then ensued due to the need for clarifying responsibility in this field between the Jewish Labor Committee and the American Jewish Committee, and the temporary inability of the JLC to finance the operation. However, when both these difficulties were overcome, approximately a year ago, the Community Relations Committee addressed itself intensively to a discussion of whether work in this field could most effectively be carried out by the local staff or through establishing the contemplated office. A subcommittee visited labor offices in Pittsburgh, Detroit, Boston, and Minneapolis, and as a result of its report, the Community Relations Committee formulated the following recommendations:

- (A) (1) That a local labor committee to promote human rights be established, composed of labor representatives of all faiths, races, and affiliations.
- (2) That the Jewish Labor Committee through its national office finance the local project.
- (3) That the office be professionally staffed.
- (4) That the selection of the professional worker for the Cleveland Labor office be mutually agreeable to the Jewish Labor Committee and the Community Relations Committee of the Jewish Community Federation.
- (5) That the labor office and its professional should be housed in close proximity to the Jewish Community Federation, not only as a matter of physical convenience, but to favor cooperative work.
- (6) That the local staff of the Jewish Labor Committee shall clear proposed directives and programs with the Community Relations Committee.
- (7) That the Community Relations Committee of the Jewish Community Federation reserve the right at any time to determine the continued existence of this labor office; to evaluate the activities and accomplishments of the Cleveland Labor Office; and to decide whether any fundamental changes shall be made, subject only to the decision by the labor unions to continue this program themselves.

During the discussion which followed, questions were raised by Judge Bernon and Messrs. Lampl and Neumark regarding possible future financial obligations by the Federation for this office, and with reference to the advisability of a national defense agency's operating a local office. Mr. Colbert and Mrs. Kates stated that it is clearly understood that there is no local financial obligation. The Jewish Labor Committee is unique among the national agencies. It is regarded as part of the labor movement. Materials fed by it to this

locally-established office would be received better by the unions than would material coming from Jewish or Negro groups. No precedent would be established for other national agencies to suggest a local office. Mr. Kane stated that it is hoped this program will be taken over by the labor unions themselves, eventually; that the office will hopefully be a pump-priming process. Furthermore, although he agreed that there is a possibility of the JLC's coming to the Federation in the future for increased allocation on the basis of the services performed by this office, the Federation should impress upon the JLC the agreement that the expense is entirely theirs; that the Federation in agreeing at this time to opening the office in no way commits itself to finance any part of the operation in the future. Rather, the Federation would be free to consider such request, if made, on its merit at the appropriate time.

V

O The Board voted to approve the recommendations of the Community
T Relations Committee.
E

- (B) Mr. Colbert stated that the Code of Regulations of the Community Relations Committee had been submitted to the Board by mail (Exhibit C). The Community Relations Committee recommends the adoption of this code by the Board. He stated the code which had been used in the operation of the Jewish Community Council, had been modified to fit the situation created by the merger. The only essential change, he pointed out, is in the structure of the Committee, since it is proposed that the Jewish War Veterans and the Federation of Jewish Women's Organizations be given representation for the first time.

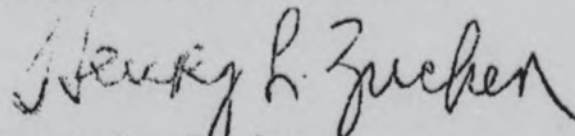
V

O The Board voted to approve the Code of Regulations of the Community
T Relations Committee.
E

ADJOURNMENT.

Because of the lateness of the hour, items remaining on the Agenda were to be held over. The meeting was adjourned at 2:45 P.M.

Respectfully submitted,



Henry L. Zucker
Secretary

hlz:rs.

REPORT OF NOMINATING COMMITTEE OF TEN

The Plan of Organization of the Jewish Community Federation provides that. . . "the initial officers of the Jewish Community Federation shall be nominated by a Nominating Committee to be composed of two persons to be designated by the Social Agency Committee; two by the Welfare Fund Committee; and six to be designated jointly by the then Presidents of the Federation and Council."

The Nominating Committee submitted a slate of officers at the January 30th, 1952 Board meeting. The Board voted to refer the report to this Committee for reconsideration. The Nominating Committee held a luncheon meeting on Tuesday, March 11th, as a result of which, it recommends the following slate of officers for the Jewish Community Federation for 1952:

President	Henry A. Rucker
Vice-Presidents	Judge Maurice Bernon Jerome N. Curtis Max Freedman
Treasurer	M. E. Glass
Associate Treasurer	Leonard Ratner
Secretary	Henry L. Zucker

The slate is the same as that submitted to the Board in January, with the exception that Leonard Ratner has been nominated to replace L. W. Neumark as Associate Treasurer. Mr. Neumark asked not to be considered for the position.

Respectfully submitted,

Maurice Bernon

The Nominating Committee of Ten
Maurice Bernon, Chairman

March 18, 1952.

Rabbi Joseph H. Lookstein, President
United Aged Home of Jerusalem
145 Nassau Street
New York City 38

March 3, 1952.

Dear Rabbi Lookstein:

This is to bring you up-to-date on the relationship of the United Aged Home of Jerusalem to the Jewish Welfare Fund of Cleveland. Rabbi A.H. Silver had called to my attention, prior to my reading your letter, the problems facing the Home and the urgency of an appropriation from Cleveland.

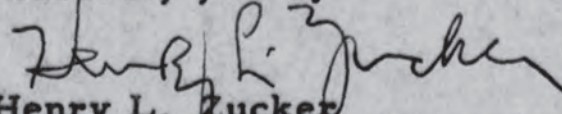
Our records indicate that the last direct grant from our Federation to the United Aged Home was in 1948. Beginning in 1949, the grant from Cleveland was received through the Federated Council for Palestinian Institutions. The Council, as you know, has a number of beneficiary agencies, which formerly received direct grants from our Federation and a number of others which never received a grant. It was the purpose of our Federation to work through the Federated Council and the American Fund for Israel Institutions in order to have the benefit of the knowledge of these institutions and of the efficiency of their fund-raising efforts.

In 1951, we were unable to reach a satisfactory agreement with the Federated Council as to the appropriate sum of money to come to the Council from our Federation. The Council was unable, on the basis of our recommended appropriation, to guarantee that its member agencies would not solicit funds directly from Clevelanders. As a matter of fact, our experience right along has been that some member agencies of the Council continue to solicit funds directly in Cleveland.

There are current negotiations with the Federated Council to see whether a mutually acceptable arrangement can be made for 1952. An invitation has been issued to the Council to send a representative to Cleveland later this month to discuss this matter. If a satisfactory agreement is reached, it would be our expectation that the United Aged Home would again receive funds from our Federation through the Federated Council. If we are unable to reach a satisfactory agreement, it is our intention to find some other means of supporting the United Aged Home and similar institutions. It is our hope to conclude the budgeting for the fiscal year beginning July 1, 1952, some time in June.

You may be sure that we shall try, within the limitations of our own resources, to give every consideration to the needs of the United Aged Home.

Sincerely yours,


Henry L. Zucker
Executive Director

hlz:rs.

cc: Rabbi A.H. Silver



Jewish Welfare Fund Appeal

UNDER THE AUSPICES OF THE JEWISH COMMUNITY FEDERATION

1001 HURON ROAD • CLEVELAND 15, OHIO • TOWER 1-4360

April 15, 1952

Dr. Abba Hillel Silver
The Temple
Ansel Road & East 105th Street
Cleveland 6, Ohio

Dear Rabbi:

I thought it advisable at this time to share with you tentative plans for the program of our opening campaign dinner-meeting on Tuesday evening, April 29.

We have adopted your suggestion of linking the campaign with observance of the fourth anniversary of the establishment of the State of Israel. We have attempted to carry this out in the printed invitation, a copy of which is enclosed.

Dinner is to start by 7:00 p.m. and the program will get under way at 8:00 p.m. or earlier. The first portion of the program will consist of a musical presentation devoted to the Israel anniversary. Cantor Saul Meisels and the Temple on the Heights choir have been invited to present this portion of the program.

The balance of the program will be devoted mainly to your address. There will be a few one-minute statements by campaign leaders. Eugene Goodman will make some over-all campaign remarks for about five minutes. We expect to be ready for your feature address not later than 9:00 p.m. Your talk will be followed immediately by the benediction.

Your address is looked to as the feature of the evening, sounding the keynote of the 1952 campaign. I gathered from our conversation that your address will take note of the anniversary. It would be helpful if your presentation will also make reference to the 15 local Jewish agencies, and 25 national and non-UJA overseas beneficiaries. While placing major emphasis on the United Jewish Appeal, we are eager this year to bring into the picture the services of our local and national beneficiaries. If you do not plan to mention these services, we shall arrange to have them covered in Mr. Goodman's remarks.

I hope that the program outlined above will meet with your approval, and would welcome any suggestions you might have.

HLZ:rh
enclosure

Sincerely yours,

Henry L. Zucker
Henry L. Zucker
Executive Director

• Honorary Chairman	• General Chairman	• General Co-Chairmen	• Special Gifts Chairman
MAX FREEDMAN	EUGENE H. GOODMAN	MAURICE MASCHKE, JR.	M. E. GLASS
		LEONARD RATNER	
• Co-Chairmen			
BERTRAM W. AMSTER • LEONARD L. BROIDA • NATHAN I. GORDON • MILTON KANE			
ALBERT A. LEVIN • ARTHUR J. REINTHAL • WILLIAM J. WILKOFF			

1952 JEWISH WELFARE FUND APPEAL

CAMPAIGN CABINET

Honorary Chairman
Max Freedman

General Chairman
Eugene H. Goodman

General Co-Chairmen
Maurice Maschke, Jr.
Leonard Ratner

Special Gifts Chairman
M. E. Glass

Co-Chairman (Unit Chairmen)

Bertram W. Amster
Albert A. Levin

Leonard L. Broida

Nathan I. Gordon
Arthur J. Reinthal

Milton Kane
William J. Wilkoff

Associate Campaign Chairmen

Joseph M. Berne
Judge Maurice Bernon
Rabbi Barnett R. Brickner
Rabbi Armond E. Cohen
Myer S. Fine
Sam M. Friedman
Louis G. Herman

Samuel Horwitz
David Kangesser
Benjamin Klausner
Eugene M. Klein
Joseph G. Lampl
Abe M. Luntz
Alex Miller

David N. Myers
L. W. Neumark
Harry Ratner
Henry A. Rocker
Maurice H. Saltzman
Ezra Z. Shapiro
Herbert Shaw

Daniel Sherby
Rabbi Abba Hillel Silver
Howard M. Silver
Max Simon
Alfred I. Soltz
Irving I. Stone

Associate Special Gifts Chairmen

Leonard I. Abrams
Abraham Annan
Edward Bloomberg
A. B. Efroymson
Emil M. Elder
Louis E. Emsheimer
Sylvester Flesheim
Frank H. Fox
Raymond S. Freiler

Suggs Garber
Julius E. Goodman
Max J. Greenwald
J. W. Grodin
A. J. Kane
Bertram J. Krahnfeld
Carl Lampl
Jack Levand
Willard P. Livingston

William Loveman
Jack Mandel
Max Matson
Gerald J. Miller
James H. Miller
Lewis Miller
Herman Moss
Bailey Ozer
Joseph Porath

Leighton Rosenthal
William Shipley
David Siff
Edward Silverberg
Jack L. Simon
William C. Treuhaff
Walter Weil
Dr. Myron A. Weitz

WOMEN'S DIVISION

Co-Chairmen

Mrs. Nathan I. Gordon
Mrs. Gerald J. Miller

Associate Chairmen

Mrs. Bertram W. Amster
Mrs. Sanford R. Arsham
Mrs. Jack J. Bloch

EMPLOYEES DIVISION

Chairman

William Goldberg

METROPOLITAN DIVISION

Chairman

Lawrence H. Williams

YOUNG ADULT DIVISION

Chairman

Sydney Friedman

DIVISION REPRESENTATIVES

Abe Adelstein
Morris L. Arnold
Mark Barris
Meyer Bass
Nathan Brilliant
Dr. M. A. Burnley
Dr. Samuel S. Cohen

Joseph E. Cole
Martin Friedman
William Friedman
Ben Goetz
Louis Golden
Henry Greenberger
William Gross

Myron Guren
Joseph Hartzmark
Marvin Helf
Eugene A. Kane
Robert Kann
Albert W. Kanner
Bernard Kaufman

Samuel A. Moss
Elmer Rocker
Irwin Rubin
Arthur Skall
Joseph Weinberg
Sidney N. Weitz

May 20, 1952

THE JEWISH COMMUNITY FEDERATION

REPORT TO THE BUDGET COMMITTEE BY THE SPECIAL
SUB-COMMITTEE ON CAPITAL REPLACEMENTS
(as revised)

From time to time, the Budget Committee has been faced with the problem of deciding whether funds should be allocated to agencies for capital replacements. The Budget Committee had considered each request on an individual basis but had never crystallized a policy regarding such requests. Recently, the Budget Committee felt the need to establish a policy and thereupon appointed a sub-committee consisting of William C. Treuhart (Chairman), Emil Elder, and Henry Kutash, to study the question of what is to be considered an operating expense in respect to capital replacement.

At its meeting on April 30, 1952, the Sub-committee agreed upon the following classifications of repair and replacement items.

Class 1 --- "Operating" Repairs and Replacements

Repair or replacement of items of comparatively small cost and with a life of not more than five years.

For example, such items are: utensils, instruments, linen, bedding, etc. --- items which have no fixed location and are subject to requisition or use by various departments. These examples are given for illustrative purposes only.

Class 2 --- "Capital" Repairs and Replacements

Repair or replacement of items of comparatively substantial cost or with a life of more than five years, the cost of such repair or replacement not to exceed

- A. the cost of repairing the item so that it is reasonably useful for the purpose for which it was originally used by the agency; or
- B. the excess of (a) the cost of replacing the item by a similar one in the same condition in which the replaced item was when it first became fully useful to the agency, over (b) the value of the item replaced at the time it is replaced;

whichever of A. or B. is the lesser.

Examples of "capital" items are:

- A. permanent and fixed equipment --- items which are fixed to the building and are not subject to transfer or removal. (For example, boilers, generators, engines, pumps, refrigeration machinery, etc.)
- B. furniture and equipment --- items which are capable of being moved, but which have a more or less fixed location in the building; sufficient individuality and size as to make feasible control by means of identification tags or numbers. (For example, desks, beds, chairs, accounting machines, x-ray equipment, etc.)
- C. Parts of buildings such as roofs, downspouts, etc.

These examples are given for illustrative purposes and do not comprise a complete list.

Class 3 ---- "Capital Improvements"

The repair or replacement, beyond the extent defined in Class 2, or the addition or extension of an item of substantial cost or with a life of more than five years.

Responsibility for Repair and Replacement Items

The sub-committee recommends the following:

Class 1 ---- "Operating" Repairs and Replacements

The total cost should be considered as an operating expense.

Class 2 ---- "Capital" Repairs and Replacements

When sufficient funds are available in a special Repair and Maintenance Fund, the Federation should assume full responsibility for capital replacement items. However, because it is financially impossible to accept this responsibility at this time, one-half of the cost should be considered as an operating expense and the other one-half as a capital expense until the accumulated funds are sufficient to meet Federation's full obligation.

Requests for budgetary allowances for repairs and replacements of this class shall be made annually, but separately from the regular annual operating budget request. All such annual repair and replacement budgets of the various agencies shall be considered in relation to each other, the urgency and utility of each item taken into account, and an allocation made within the limits of the funds available for such capital repairs and replacements. Such funds shall be segregated in a "Capital Repair and Replacement Fund" and shall be set aside annually from funds available for the operating expenses of the agencies before allocation or distribution to the agencies. In order to advise the Budget Committee as to the cost, utility, advisability, and urgency of such capital repairs and replacements, there shall be constituted a Budget Committee subcommittee called "Capital Repair and Replacement Subcommittee". Such subcommittee shall consist, preferably, of persons experienced and qualified in the construction, repair, maintenance, and replacement of such capital items. The advisory services of such subcommittee shall also be available to each of the agencies.

The portion of the cost of such repairs and replacements which is considered as a capital expense shall be contributed by the agency from its own capital funds. If the agency has no capital funds, consideration will be given to each case on its facts.

Class 3 ---- "Capital Improvements"

No part of the cost of a capital improvement can be considered an operating expense or allowed from the funds available for operating expenses.

5/28/52

THE JEWISH COMMUNITY FEDERATION

Schedule of allocations to local beneficiary agencies for the fiscal period 1952/53, as recommended by the Budget Committee.

	1951/52 Original Alloca- tions	1951/52 Addition- al Alloca- tions	1951/52 Final Alloca- tions	1951/52 Requested Alloca- tions	1952/53 Recommended Allocations
Hebrew Shelter Home	3,626	176	3,802	5,149	3,802
Jewish Childrens' Bureau	73,461	1,816	75,277	82,437	75,277
Jewish Community Centers	175,344	7,909	183,253	239,264	183,253
Jewish Day Nursery	17,724	8,308	26,032	33,688	26,032
Jewish Family Serv.Assn.	103,298	1,828	105,126	118,149	105,126
Jewish Orphan Home -					
Bellefaire	81,284	1,917	83,201	114,164	83,201
Montefiore Home	27,504	4,904	32,408	100,293	32,408
Mt. Sinai Hospital	387,496	-	387,496	507,250	387,496
Orthodox Jewish Child.					
Home	42,855	533	43,388	51,929	43,388
Jewish Orthodox Home for					
the Aged	53,544	7,968	61,512	76,771	61,512
Bureau of Jewish Ed.	23,500	465	23,965	26,931	23,965
Cleveland Hebrew Schools	55,623	3,430	59,053	62,390	59,053
Hebrew Academy	21,755	1,432	23,187	35,325	23,187
Institute of Jewish Stud.	12,404	203	12,607	12,645	12,607
United Religious Schools	10,500	2,019	12,519	12,344	12,519
Workmen's Circle Schools	2,350	103	2,453	2,848	2,453
Yeshivath Schools	15,699	2,334	18,033	25,005	18,033
Federation of Jewish Wom.					
Organizations	5,827	78	5,905	7,150	5,905
JCB-European Children	28,861	7,049	35,910	39,452	35,910
JFSA-Refugee Service	80,000	32,000	112,000	50,000	50,000
Jewish Convalescent Hosp.	5,957	2,806	8,763	12,311	8,763
Jewish Vocational Service	73,300	1,461	74,761	79,474	74,761
Joint Education Loan Com.	1,314	-	1,314	1,256	1,256
Hillel Foundation	7,307	250	7,557	8,661	7,557
Jewish Community Fed:					
a)Camp., Collec.&Admin.	314,506	4,720	319,226	343,192	319,226
b)Audit	4,000	1,457	5,457	5,500	5,457
c)Retir. & Social Sec.	68,000	- 2,442	65,558	70,500	66,116
Welfare Fed. of Cleve.	629	-	629	704	629
Repayment of Loan	133,000	-	133,000	157,000	133,000
Lake County, J.W.F.	3,000	-	3,000	2,500	2,500
National Dues	385	-	385	385	385
Total	1,834,053	92,724	1,926,777	2,284,687	1,864,777

May 28, 1952

THE KASHRUTH BOARD

For many years communities throughout the country have faced problems resulting from the failure to conduct the Kosher meat industry in accordance with high standards traditional throughout Jewish history. In Cleveland a number of attempts were made from time to time by individual rabbis and congregations to establish a system of inspection of the industry and thereby to guarantee that meat purchased as Kosher, for which an additional charge was made, conformed to all religious requirements.

None of these attempts succeeded for more than short periods of time and one of the earliest problems faced by the Jewish Community Council upon its establishment in 1935, was the question of bringing order and dignity into an industry whose chaotic state, publicized from time to time in the general press, reflected discredit upon the entire Jewish community.

Finally, after two years of discussion and planning, the Jewish Community Council succeeded in 1946 in bringing together all elements involved - butchers, shochtim, consumers and rabbis - and drawing up a detailed Code of Regulations providing for supervision of retail Kosher meat shops by a Kashruth Board. The Kashruth Board is composed of 16 members - four appointed by the Orthodox Rabbinical Council, two by the Shochtim Union, two by the Butchers Association, and eight from the community-at-large. It has been financed from the Jewish Welfare Fund on the theory that the entire community has a stake in the orderly dignified conduct of Kashruth. Three full time inspectors are employed who daily visit each of the shops and fill out written reports. In the 5½ years of its operation thousands of such inspections have been made. Thorough investigation is made in every instance where meat is found that does not satisfy traditional Kosher requirements. In the majority of cases, this situation has resulted from errors in marking or shipping and part of the task of the inspectors has been to protect the public from such inadvertent errors. The Kashruth Board meets regularly to receive reports of its inspectors, to conduct hearings in cases of major findings, to suggest methods of improving procedures in all phases of the Kosher meat industry, to engage personnel and to safeguard the traditional respect for this basic Jewish ritual. Specifically religious questions are decided by a Rabbinical sub-committee appointed by the Orthodox Rabbinical Council.

A basic condition of conducting regular inspections of the various shops has been the signing of an agreement on the part of the butchers accepting regular inspection and subscribing to the detailed provisions of the Code of Regulations. 50 of the 59 butcher shops in Cleveland dealing with the Kosher meat industry are now included in the community inspection system.

The nine butchers that have refused to enter the community inspection system constitute a perplexing problem. Butchers participating in the inspection system have complained that they were operating at a disadvantage; complaints have been received from time to time that the products at these shops do not conform to rabbinical or legal requirements. No satisfactory reason has ever been offered by non-participating butchers concerning their refusal to participate in the inspection system. The most general explanation given has been that shops are open to rabbinical inspection, but that they do not wish to enter into a signed and binding agreement as required by the Kashruth Board.

It is hoped in the near future to complete the inclusion of all retail shops in the community inspection system.



May 28, 1952

INTRODUCTORY REMARKS BY THE CHAIRMAN OF THE BUDGET COMMITTEE

REGARDING THE ACTIVITIES OF THIS COMMITTEE

The Budget Committee is one of the standing committees of the Jewish Community Federation. Its main function is to distribute equitably among the beneficiary agencies the funds available for distribution. This responsibility is based upon an understanding of the relative needs of the agencies, and as such is a basic part of the social planning process. The Budget Committee recognizes that the beneficiary agencies are autonomous bodies who, through the Budget Committee participate with the Federation in this joint planning and financing effort. The Budget Committee has the following additional functions:

- a) To keep informed on the financial status of beneficiary agencies.
- b) To maintain budget controls.
- c) To prepare recommendations to the Board of Trustees regarding the financial operation of the Federation.
- d) To consider other appropriate matters relating to the finances of the Federation.

The Budget Committee is composed of 21 members, nine of whom are appointed by the President, four by the SAC, and four by the Welfare Fund Committee, while the President, Treasurer and Chairmen of the SAC and Welfare Fund Committee serve as ex-officio members. The Composition of the Budget Committee is a clear indication of the intent to relate the function of the Budget Committee to the programs and needs of the beneficiary agencies.

The Budget Committee is one of the hardest working committees of Federation. For example, to determine what shall be allotted to each beneficiary agency for 1951-52, about 20 meetings lasting from 4 to 6 hours each, were required to complete the task. This is in addition to regular monthly meetings throughout the year. In hopes that this extremely heavy work load might be lessened, the Budget Committee

was divided into subcommittees, each of which would deal with specific fields of work, namely Case Work Agencies, Institutions, Educational and Group Work Agencies, and National Agencies.

These subcommittees report to the full Budget Committee, which determines the final recommendations.

A few figures may indicate the importance of the responsibility of the Budget Committee.

In 1951-52 the Budget Committee dealt with approximately \$5,000,000, of which \$4,200,000 came from the Jewish Welfare Fund, \$620,000 from the Community Chest, and about \$90,000 from Federation's Capital Funds. Of this, about \$1,800,000 was disbursed to local beneficiary agencies whose budgets for operating purposes are about \$4,300,000 annually. The difference is realized through income from various sources.

I hope that our Trustees, particularly those who are now serving for the first time, will through this brief statement have at least a general idea of the purpose and function of the Budget Committee.

May 28, 1952

THE JEWISH COMMUNITY FEDERATION

REPORT OF THE BUDGET COMMITTEE TO THE BOARD OF TRUSTEES

The 1952 Jewish Welfare Fund Campaign raised \$4,209,387. The distribution of these funds was in part pre-determined by the pre-campaign arrangement entered into by the Board of Trustees with the UJA. In accordance with this agreement, the UJA will receive an allocation of \$2,407,563, as compared with \$2,471,805 in 1951-52. After deducting \$252,540 for shrinkage \$1,459,216 will be available for distribution to local and national agencies, and campaign and collection expenses. The Federation's allocation from the Community Chest was \$620,673. The grand total therefore available for distribution to all beneficiaries, except UJA, will be \$2,079,889.

During the fiscal period 1951-52, a total of \$2,136,657 was allocated to the same group of agencies. The JFSA Refugee Service will need \$62,000 less during 1952-53. This leaves an adjusted total of allocations to these agencies of \$2,074,657 against \$2,079,889 available for 1952-53.

The Budget Committee considered three alternate plans for distributing these sums:

- (a) To proceed as in the past to examine each budget on a line-by-line basis.
- (b) To establish priorities among the agencies, based on general considerations, such as pressure for services, ability to tap other sources of funds, etc.
- (c) To allocate exactly the same amount as in 1951-52.

The Committee discussed each possibility thoroughly. It finally agreed to allocate to each local beneficiary agency the same amount as in 1951-52.

The Budget Committee is fully aware that this method of allocation is not scientific, but recommends this course as practical, and on the whole a fair means of meeting a difficult budgetary situation.

The reasons this method was adopted are these:

(1) The Campaign result makes increased allocations impossible. To meet the requests of our local agencies for more funds, which in the opinion of the Budget Committee are in some instances justified, the Budget Committee would have had to determine priority among the agencies. Additional funds for one agency would have to be given at the expense of another agency. The Budget Committee prefers not to try to determine priority among the agencies, but recommends that the Federation undertake a study, at an early date, to determine the minimum basic program of all local beneficiary agencies and its relative priority in the over-all community program.

(2) The Budget Committee felt that a line-by-line examination of each budget as in the past would be unsatisfactory this year, because budgets tentatively established by this procedure would have had to be reduced arbitrarily by a substantial percentage in order to reach a balance with the funds available.

(3) The Budget Committee believes, too, that in this year when the budget allowance might require a significant re-casting program the agencies would wish to have the opportunity of readjusting their programs in the way they see fit.

The Budget Committee recommends that a lump sum be set aside at this time for allocation to all national agencies other than UJA, this sum to be distributed at an early date.

To summarize, the Budget Committee makes the following recommendations to the Board of Trustees:

- (1) That each local agency receive the same allocation for the fiscal period 1952-53 that it received for the period 1951-52.
- (2) That the agencies be advised that the Budget Committee recognizes that by allocating the identical amounts it has not done a budgeting job, but has adopted a practical

method of fund distribution which gives the agencies maximum leeway in re-casting their 1952-53 budgets.

- (3) That every agency be asked to submit a revised budget before June 30th, this budget to be in balance as to income and expenditure, and that each agency be advised that the review of the revised budget by the Budget Committee constitutes part of the budget procedure.
- (4) That the Board of Trustees ask the Social Agency Committee to undertake a study at an early date to determine the minimum basic program of each local beneficiary agency, and its relative priority in the over-all community program. It is suggested as the first step that a steering Committee be appointed to explore the scope, method, and cost of such a study and report back to the Board of Trustees.
- (5) That the local beneficiary agencies be reminded that during the fiscal period 1952-53, requests for additional allocations can be considered only in cases of dire emergency which would seriously hamper the proper and safe operation of an agency and which could not have been foreseen at the time the annual budget of the agency had been established.
- (6) That an amount not to exceed \$215,112 be set aside for national agencies, except UJA, the individual grants to be recommended at an early date.

The Budget Committee also approved a Report of a special subcommittee which dealt with the problem of capital repair and replacement. This Report has given the Budget Committee a clear definition of what is to be considered ordinary repair

and what represents capital repair and replacement, and defines the responsibility of the Federation in meeting the cost of such expenditures (Exhibit A).

Respectfully submitted,

Bertram W. Amster
Emil Elder
Eugene Freedheim
M. E. Glass
Henry Kutash
Joseph G. Lampl
Willard Livingston
L. W. Neumark
A. E. Persky
Leonard Ratner
Henry A. Rocker
Lloyd Schwenger
Ezra Z. Shapiro
Howard M. Silver
Max Simon
Philip L. Steinberg
Irving I. Stone
William C. Treuhaft
Leon G. Weil

Sidney N. Weitz, Chairman
Maurice Bernon, Vice-Chairman

A G E N D A

Board of Trustees Meeting
Jewish Community Federation

Wednesday, May 28, 1952, 12:45 P.M.
Federation Office - - - - Board Room

-
- I. ACTION ON MINUTES OF APRIL 14, 1952.
 - II. ANNOUNCEMENTS (attached).
 - III. SOCIAL AGENCY COMMITTEE (L.W. NEUMARK, CHAIRMAN, REPORTING).

- (1) Merger between the Yeshivath Adath Bnai Israel and the Kinsman Jewish Hebrew School.

The SAC recommends that the merger between the Yeshivath Adath Bnai Israel and the Kinsman Jewish Hebrew School be approved with the understanding that the KJHS pay full per capita cost for its children.

- (2) "Statement of Confidentiality of Public Assistance Records." The SAC recommends that the Federation endorse a "Statement of Confidentiality" prepared by the National Social Work Assembly, which supports the principle of confidentiality of records of recipients of public assistance; and that the Federation cooperate with the Welfare Federation of Cleveland in regard to any possible legislation in Cleveland.

- IV. BUDGET COMMITTEE (SIDNEY N. WEITZ, CHAIRMAN, REPORTING).

The Budget Committee report was mailed to members of the Board of Trustees in advance of this meeting. It makes the following recommendations:

- (A) (1) That each local agency receive the same allocation for the fiscal period 1952-53 that it received for the period 1951-52.
- (2) That the agencies be advised that the Budget Committee recognizes that by allocating the identical amounts, it has not done a budgeting job, but has adopted a practical method of fund distribution which gives the agencies maximum leeway in recasting their 1952-53 budgets.
- (3) That every agency be asked to submit a revised budget before June 30th, this budget to be in balance as to income and expenditure, and that each agency be advised that the review of the revised budget by the Budget Committee constitutes part of the budget procedure.
- (4) That the Board of Trustees ask the Social Agency Committee to undertake a study at an early date to determine the minimum basic program of each local beneficiary agency, and its relative priority in the overall community program. It is suggested as the first step that a steering committee be appointed to explore the scope, method, and cost of such a study and report back to the Board of Trustees.

contd.

- (5) That the local beneficiary agencies be reminded that during the fiscal period 1952-1953, requests for additional allocations can be considered only in cases of dire emergency which would seriously hamper the proper and safe operation of an agency, and which could not have been foreseen at the time the annual budget of the agency had been established.
- (6) That an amount not to exceed \$215,112 be set aside for national agencies, except UJA, the individual grants to be recommended at an early date.

These recommendations are based on the assumption that the pre-campaign budget commitment to the UJA entitles it to \$2,407,563. The Social Agency Committee considered the Budget Committee report at a meeting on May 26th, and reaffirmed its opposition to pre-campaign commitments. The SAC recommends "that the Board direct the Budget Committee to make a thorough study of pre-campaign commitments. The experience of other communities should be reviewed with an effort made to determine the effect of such commitments on campaign achievements. The study should be completed before the organization of the 1953 campaign gets under way.

What does the Board wish to do with respect to the Budget Committee report and to these recommendations?

- (B) The Budget Committee also approved a report of a special subcommittee which dealt with the problem of capital repair and replacement (sent to Board members along with the notice for this meeting). This report has given the Budget Committee a clear definition of what is to be considered ordinary repair and what represents capital repair and replacement, and defines the responsibility of the Federation in meeting the cost of such expenditures.

V. KASHRUTH BOARD (GABRIEL LEEB, CHAIRMAN, REPORTING).

The Kashruth Board recommends to the Board of Trustees "that advertisements be inserted in the Anglo-Jewish press and the Jewish Daily Forward, reporting what had occurred during the inspection the previous Sunday morning, and calling to the attention of the community that Kosher meat could be bought with confidence at the shops of those participating in the community inspection system. (These shops would be named.) It was further suggested that of the six shops inspected May 18th, only the shops that refused to permit inspection would be named in the advertisement, and that attempts would be made during the coming week to bring the remaining three shops into the inspection system.

Approval of the Board of Trustees is sought on this recommendation.

II. ANNOUNCEMENTS.

- (1-a) Leonard Ratner is being honored at a testimonial dinner, scheduled for Wednesday evening, June 4th, at the Hotel Statler. The Federation staff is assisting the Bond Organization, which is sponsoring this tribute.

In addition to the conduct of the Welfare Fund Campaign, which has just come to a close, the Federation has taken some responsibility in connection with the following:

- (1-b) The Federation has completed the borrowing of \$1 million, which was forwarded to the United Jewish Appeal on April 11th.
- (1-c) Max Freedman and Eugene H. Goodman, in cooperation with the Federation office, have made arrangements with a number of individuals to loan to the Jewish Agency \$500,000 for a six-months period. This borrowing was reported to the United Jewish Appeal National Collection Meeting at its sessions in Chicago on May 25th, by Judge Maurice Bernon and Henry L. Zucker.
- (2) The Jewish Community Federation is cooperating again this year with the Cleveland Junior Chamber of Commerce project for religious services for "shut-ins" at the Miles Drive-In Theatre, 19001 Miles Ave., Sunday, June 8th, at 10:00 A.M.

Rabbis Louis Engelberg, Pincus L. Goodblatt, and Samuel M. Silver are cooperating in planning the Jewish services.

Board members who know of "shut-ins" are asked to transmit this information so that these persons may participate in the services, which are part of a city-wide program of "Wayside Worship" for "shut-ins" for the three major faiths. Persons unable to obtain transportation should get in touch with the Junior Chamber of Commerce in the Union Commerce Building, MAin 1-3300.

- (3) Dedication ceremonies for the new sheltered workshop building of the Montefiore Home, 3151 Mayfield Road, take place Sunday afternoon, June 8th, at 2:30 P.M.
- (4) A Farewell Testimonial Dinner is being held Monday evening, June 2nd, at 7:30 P.M., in the Assembly Room of the Hotel Hollenden, honoring Nat Wolf. Jerry Wechsler of Warner Brothers Picture Distributors is taking reservations.
- (5) Congratulations have been sent to Louis S. Bing, upon his election as Chairman of the Cleveland Chapter of the American Red Cross; to Mrs. Sydney N. Galvin, upon her election as President of The Temple

II. ANNOUNCEMENTS - contd.

Women's Association; to Mrs. Irving Kane upon her election as Presiding Chairman of the Cleveland Round Table, National Council of Christians and Jews; to Mr. and Mrs. Herman A. Margolis on their 50th wedding anniversary. Welcome-home greetings were sent to Mr. and Mrs. Leonard Ratner upon their return from Israel. Get-well messages were sent to Mrs. Siegmund Herzog; Harry Ratner; and Judge Lewis Drucker.

Condolences have been sent to Mrs. Israel T. Klarreich, Mrs. Benjamin A. Schwartz, and Mrs. A. J. Bloom upon the death of their husbands; to Howard M. Wise upon the death of his wife; to Jerome Silberman; and Bennie, Hyman, and Lester Blaushild upon the death of their mothers.

- (6) In accordance with Board authorization at the March 26th meeting, the Federation President has appointed the following By-Laws Committee: Frank E. Joseph, Chairman; Judge Maurice Bernon, Jerome N. Curtis, Mrs. Louis Kaufman, William C. Treuhaft; Henry A. Rocker, Ex-Officio; Henry L. Zucker, Secretary. This Committee is to prepare a new set of by-laws to conform with the Plan of Merger of the Jewish Community Federation, to provide for all standing committees, and to recommend such other provisions, growing out of the merger, as are deemed advisable.
- (7) Jerome N. Curtis was announced previously as the Chairman of the Delegate Assembly Code of Regulations Committee. The remainder of the Committee, which is preparing a code of regulations for the Delegate Assembly, consists of: Stanley I. Adelstein, Charles Auerbach, Mrs. Harry J. Dworkin, Emil M. Elder, Mrs. Moses P. Halperin, Frank E. Joseph, Gabriel Leeb, George B. Mayer, and Lawrence H. Williams; Harry I. Barron, Secretary.
- (8) Judge Maurice Bernon has been appointed to the Nominating Committee of the Council of Jewish Federations and Welfare Funds. This Committee will present to the next General Assembly, a slate of officers and eighteen members of the Board.
- (9) The Council of Jewish Federations and Welfare Funds has asked S. J. Jaffe to continue to serve on the Advisory Committee on Campaign and Community Interpretation, and also to be a member of the Year-Round Interpretation and Jewish Community Subcommittees this year.

MINUTES

Board of Trustees Meeting
Jewish Community Federation

Wednesday, May 28, 1952, 12:45 P. M.
Federation Office - - - Board Room

PRESENT: Henry A. Rucker, presiding; Stanley I. Adelstein, Harry F. Affelder, Bertram W. Amster, Judge Maurice Bernon, Rabbi Barnett R. Brickner, Leonard L. Broida, Paul L. Eden, Emil M. Elder, Louis E. Emsheimer, Myer S. Fine, Mrs. Sydney N. Galvin, Suggs Garber, Myron Guren, Frank E. Joseph, Eugene M. Klein, Bertram J. Krohngold, Henry Kutash, Jack Lampl, Gabriel Leeb, Albert A. Levin, Willard P. Livingston, George B. Mayer, James Miller, Mrs. Alexander Mintz, Rabbi Jacob Muskin, David N. Myers, L. W. Neumark, A. E. Persky, Rabbi Israel Porath, David Reinthal, Aaron Resnick, Daniel Sherby, Rabbi Abba Hillel Silver, William C. Treuhaft, Sidney N. Weitz; Henry L. Zucker, Secretary; and Staff.

MINUTES.

The Board voted to approve the minutes of April 14, 1952.

CHAIRMAN'S WELCOME.

The Chairman welcomed Messrs. Garber and Krohngold, and Mrs. Galvin - all of whom had recently returned from out of the country.

ANNOUNCEMENTS.

The Chairman called attention to the announcements appended as Exhibit A.

MT. SINAI HOSPITAL ELECTIONS.

Following a statement of commendation by Mr. Joseph, the Board expressed good wishes to Mr. Affelder on his retirement as President of Mt. Sinai Hospital. Mr. Affelder expressed his appreciation of the Board's action.

Congratulations were extended to M. E. Glass, the incoming President, and to the other officers, including Mr. Myers, the new Treasurer.

BUDGET COMMITTEE.

Mr. Weitz, Chairman, gave a resume of the functions and operation of this Committee (Exhibit B). This is in accord with the expressed wish of the Executive Committee that such orientation be made available to the Board.

Mr. Weitz then gave the report of the Budget Committee (Exhibits C and D, copy of which had been mailed to the Board in advance of the meeting). The Budget Committee makes the following recommendations:

- (A) (1) That each local agency receive the same allocation for the fiscal period 1952-1953 that it received for the period 1951-1952.

contd.

- (2) That the agencies be advised that the Budget Committee recognizes that by allocating the identical amounts, it has not done a budgeting job, but has adopted a practical method of fund distribution which gives the agencies maximum leeway in recasting their 1952-1953 budgets.
- (3) That every agency be asked to submit a revised budget before June 30th, this budget to be in balance as to income and expenditure, and that each agency be advised that the review of the revised budget by the Budget Committee constitutes part of the budget procedure.
- (4) That the Board of Trustees ask the Social Agency Committee to undertake a study at an early date to determine the minimum basic program of each local beneficiary agency, and its relative priority in the overall community program. It is suggested as the first step that a steering committee be appointed to explore the scope, method, and cost of such a study and report back to the Board of Trustees.
- (5) That the local beneficiary agencies be reminded that during the fiscal period 1952-1953, requests for additional allocations can be considered only in cases of dire emergency which would seriously hamper the proper and safe operation of an agency, and which could not have been foreseen at the time the annual budget of the agency had been established.
- (6) That an amount not to exceed \$215,112 be set aside for national agencies, except UJA, the individual grants to be recommended at an early date.

These recommendations are based on the assumption that the pre-campaign budget commitment to the UJA entitles it to \$2,407,563.

V

- O The Board voted upon motion by Mr. Weitz to accept the foregoing recommendations of the Budget Committee.

E

- (B) The Budget Committee also approved a report of a special subcommittee which dealt with the problem of capital repair and replacement (Exhibit E, sent to Board members along with the notice for this meeting). This report has given the Budget Committee a clear definition of what is to be considered ordinary repair and what represents capital repair and replacement, and defines the responsibility of the Federation in meeting the cost of such expenditures.

SOCIAL AGENCY COMMITTEE.

Mr. Neumark, Chairman, gave this Committee's report (Exhibit F).

(1) Merger between the Yeshivath Adath Bnai Israel and the Kinsman Jewish Center Hebrew School.

The SAC recommends that the merger between the Yeshivath Adath Bnai Israel and the Kinsman Jewish Center Hebrew School be approved with the understanding that the KJCHS pay full per capita cost for its children.

V

- O The Board voted upon motion by Mr. Neumark, seconded by Mr. Klein to approve the recommendation of the SAC.

E

- (2) "Statement of Confidentiality of Public Assistance Records." The SAC recommends (1) that the Federation endorse a "Statement of Confidentiality" prepared by the National Social Work Assembly, which supports the principle of confidentiality of records of recipients of public assistance; and (2) that the Federation cooperate with the Welfare Federation of Cleveland in regard to possible future legislation in Ohio which would threaten the confidentiality of records.

V

- O The Board voted upon motion by Mr. Neumark to approve both these recommendations.

E

- (3) Pre-Campaign Commitment. Although recognizing the Budget Committee did the best job possible under existing conditions, the SAC felt strongly that the pre-campaign commitment to one beneficiary agency was the basic obstacle which prevented the Budget Committee from doing a sound, scientific budgeting job. Budgeting can only be done after there is a study of the needs of all beneficiary agencies - - and after it is known how many dollars are available for allocations. The SAC reaffirms to the Board of Trustees its opposition to pre-campaign budgeting.

The SAC recommends that the Board direct the Budget Committee to make a thorough study of pre-campaign commitments. The experience of other communities should be reviewed to determine the effect of such commitments on campaign achievements. The study should be completed before the organization of the 1953 campaign gets under way.

Mr. Neumark moved that this recommendation be approved by the Board.

V

- O Several persons objected to the implication in the SAC report and motion that pre-campaign budgeting is wrong. The motion was restated to meet this objection, following which, the Board voted to authorize a study by the Budget Committee on the subject of pre-campaign budgeting, without implying in any way a position by the Board in this matter. The experience of the other communities should be reviewed to determine the effect of such commitments on campaign achievements. The study should be completed before the organization of the 1953 campaign gets under way.

E

KASHRUTH COMMITTEE.

Mr. Leeb, Chairman of this Committee, called attention to the statement attached to the agenda, describing the background of the Kashruth Board (Exhibit G). He then stated that on Sunday morning, May 18th, inspections were held of six of the non-participating shops. Two inspection teams conducted the survey, each composed of a rabbi, an inspector, and a member of the Kashruth Board, who is a lawyer. At three of the shops, permission to conduct the inspection was refused; in the remaining three shops, findings of non-Kosher meat occurred in two establishments; and everything was found in good order in the third.

As a result of this experience, the Kashruth Board recommends to the Board of Trustees "that paid advertisements be inserted in the Anglo-Jewish press and the Jewish Daily Forward, reporting what had occurred during the inspection the previous Sunday morning, and calling to the attention of the community that Kosher meat could be bought with confidence at the shops of those participating in the community inspection system. (These shops would be named.) It was further suggested that of the six shops inspected May 18th, only the shops that refused to permit inspection would be named in the advertisement, and that attempts would be made during the coming week to bring the remaining three shops into the inspection system."

There was considerable discussion centering around these main points:

- (1) The considerable progress which Cleveland has made in Kashruth supervision, and the desirability of taking steps to complete the Kashruth Committee's objective to bring about inspection of all shops.
- (2) The extent to which the Federation should act as a "Better Business Bureau" to police butcher shops which do not recognize the jurisdiction of the Kashruth Committee.
- (3) Possible legal liability of the Federation in taking action implied in the recommendation, i. e., publishing names of those who do not permit inspection.
- (4) The wisdom of punitive action to accomplish our purposes.
- (5) The desirability of the Board of Trustees' having direct responsibility for action in this matter, versus referring it to the Executive Committee, the Rabbinical Council, or some other group.

V
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The Board voted to approve a motion by Mr. Kutash that after legal advice will have been secured regarding Federation liability and other legal implications, the recommendations of the Kashruth Committee be acted upon by the Executive Committee directly on behalf of the Board of Trustees.

ADJOURNMENT.

The Meeting was adjourned at 2:00 P. M.

Respectfully submitted,

Henry L. Zucker
Henry L. Zucker
Secretary

hlz:rs.

II. ANNOUNCEMENTS - APPENDIX A.

Board of Trustees Minutes

May 28, 1952.

-
- (1a) Leonard Ratner is being honored at a testimonial dinner Wednesday evening, June 4th, at the Hotel Statler. Since a great number of people who wished to participate in honoring Leonard Ratner could not purchase the \$500 Israel bond, originally required for admission, this requisite was waived. Board members and their wives are invited. Mr. Hiller at the Federation office will take reservations.

In addition to the conduct of the Welfare Fund Campaign, which has just come to a close, the Federation has taken some responsibility in connection with the following:

- (1b) The Federation has completed the borrowing of \$1 million, which was forwarded to the United Jewish Appeal on April 11th. By the end of this week, that loan will have been reduced to less than \$600,000.
- (1c) Max Freedman and Eugene H. Goodman, in cooperation with the Federation office, have made arrangements with a number of individuals to loan the Jewish Agency \$500,000 for a six-months period. This borrowing was reported to the United Jewish Appeal National Collection Meeting at its sessions in Chicago on May 25th, by Judge Maurice Bernon and Henry L. Zucker.
- (2) The Jewish Community Federation is cooperating again this year with the Cleveland Junior Chamber of Commerce project for religious services for "shut-ins" at the Miles Drive-In Theatre, 19001 Miles Ave., Sunday, June 8th, at 10:00 A.M.

Rabbis Louis Engelberg, Pincus L. Goodblatt, and Samuel M. Silver are co-operating in planning the Jewish services.

Board members who know of "shut-ins" are asked to transmit this information so that these persons may participate in the services, which are part of a city-wide program of "Wayside Worship" for "shut-ins" for the three major faiths. Persons unable to obtain transportation should get in touch with the Junior Chamber of Commerce in the Union Commerce Building, MAin 1-3300.

- (3) Dedication ceremonies for the new sheltered workshop building of the Montefiore Home, 3151 Mayfield Road, take place Sunday afternoon, June 8th, at 2:30 P.M.
- (4) A Farewell Testimonial Dinner is being held Monday evening, June 2nd, at 7:30 P.M., in the Assembly Room of the Hotel Hollenden, honoring Nat Wolf. Jerry Wechsler of Warner Brothers Picture Distributors is taking reservations.

contd.

II. ANNOUNCEMENTS - APPENDIX A.

Board of Trustees Minutes

- 2 -

May 28, 1952.

-
- (5) Congratulations have been sent to Louis S. Bing, upon his election as Chairman of the Cleveland Chapter of the American Red Cross; to Mrs. Sydney N. Galvin, upon her election as President of The Temple Women's Association; to Mrs. Irving Kane upon her election as Presiding Chairman of the Cleveland Round Table, National Council of Christians and Jews; to Mr. and Mrs. Herman A. Margolis on their 50th wedding anniversary. Welcome-home greetings were sent to Mr. and Mrs. Leonard Ratner upon their return from Israel. Get-well messages were sent to Mrs. Siegmund Herzog; Harry Ratner; and Judge Lewis Drucker.

Condolences have been sent to Mrs. Israel T. Klarreich, Mrs. Benjamin A. Schwartz, and Mrs. A. J. Bloom upon the death of their husbands; to Howard M. Wise upon the death of his wife; to Jerome Silberman; and Bennie, Hyman, and Lester Blaushild upon the death of their mothers.

- (6) In accordance with Board authorization at the March 26th meeting, the Federation President has appointed the following By-Laws Committee: Frank E. Joseph, Chairman; Judge Maurice Bernon, Jerome N. Curtis, Mrs. Louis Kaufman, William C. Treuhaft; Henry A. Rocker, Ex-Officio; Henry L. Zucker, Secretary. This Committee is to prepare a new set of by-laws to conform with the Plan of Merger of the Jewish Community Federation, to provide for all standing committees, and to recommend such other provisions, growing out of the merger, as are deemed advisable.
- (7) Jerome N. Curtis was announced previously as the Chairman of the Delegate Assembly Code of Regulations Committee. The remainder of the Committee, which is preparing a code of regulations for the Delegate Assembly, consists of: Stanley I. Adelstein, Charles Auerbach, Mrs. Harry J. Dworkin, Emil M. Elder, Mrs. Moses P. Halperin, Frank E. Joseph, Gabriel Leeb, George B. Mayer, and Lawrence H. Williams; Harry I. Barron, Secretary.
- (8) Judge Maurice Bernon has been appointed to the Nominating Committee of the Council of Jewish Federations and Welfare Funds. This Committee will present to the next General Assembly, a slate of officers and eighteen members of the Board.
- (9) The Council of Jewish Federations and Welfare Funds has asked S. J. Jaffe to continue to serve on the Advisory Committee on Campaign and Community Interpretation, and also to be a member of the Year-Round Interpretation and Jewish Community Subcommittees this year.

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.....

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June 9, 1952

Mr. Paul Wintner
19201 Van Aken Blvd.
Cleveland 22, Ohio

My dear Paul:

I am enclosing herewith a letter which I received from the Jewish Community Federation of Cleveland. I can do no more than bring it to your attention in the hope that the matter will be satisfactorily attended to.

In this connection may I draw your attention to the fact that your contribution to The Temple Museum Building Fund remains unpaid.

With all good wishes to you and yours, I remain

Most cordially yours,

ABBA HILLEL SILVER

AHS:er
Enc.

THE JEWISH COMMUNITY FEDERATION OF CLEVELAND

SUCCESSOR TO THE JEWISH COMMUNITY COUNCIL and THE JEWISH WELFARE FEDERATION

1001 HURON ROAD • CLEVELAND 15, OHIO • TOWER 1-4360

June 11, 1952.

Rabbi A.H. Silver
The Temple
Ansel Road at East 105th St.
Cleveland 6, Ohio

Dear Rabbi:

The Federation's Budget Committee will report to the Board of Trustees on June 25th its recommendations regarding distribution of funds to national agencies for the fiscal year, beginning July 1, 1952.

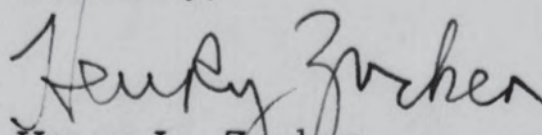
The Budget Committee has not been able to reach a satisfactory arrangement with the Federated Council for Israel Institutions. It will recommend to the Board that the sum of \$ 8,000 be set aside in a contingency fund for distribution to traditional institutions in Israel. The money would be distributed by a special committee to be appointed by the President of the Federation.

Very likely, this recommendation of the Budget Committee will be accepted by the Board of Trustees. However, because of your interest in this matter, I thought you should be advised that this would be an item of business at the Board meeting.

Also, although I have not consulted Henry Rucker, I believe he would be pleased to have any suggestions you have regarding the composition of the committee which would distribute these funds.

Best personal regards.

Cordially,


Henry L. Zucker
Executive Director

hlz:rs.

REPORT OF THE SAC BUILDING SITES COMMITTEE
TO THE SOCIAL AGENCY COMMITTEE

June 17, 1952

HISTORY

In June 1950, the Bureau of Jewish Education asked the Social Agency Committee for permission to purchase a site for a new Bureau building. The Bureau had found it necessary to relocate because the Veterans Administration planned to build a hospital on a site which included the present BJE building.

The Bureau had organized a committee to seek a new site. The committee included representatives of the Jewish Community Centers and the Cleveland Hebrew Schools. This was in accordance with the recommendation of the Group Work Study of 1948, that future building plans in the community should consider joint occupancy of a building by various community agencies. After a lengthy and thorough search, the committee recommended a $3\frac{1}{2}$ acre lot on the corner of Taylor Road and East Antisdale. The Bureau had the funds with which to purchase this parcel of land. It was the BJE's aim to develop its building plans in consultation with all the agencies in the community, and to relate its individual needs to the space and rental requirements of the other agencies.

The SAC commended the Bureau for its forward-looking attitude in projecting its building needs with other community needs in mind, and expressed its interest in the "community services building" aspects of the plan. At its meeting on June 6, 1950, the SAC moved to recommend to the Board of Trustees of the Federation that:

"The Bureau of Jewish Education should be authorized to purchase this property and continue to plan jointly with Jewish Community Centers, Cleveland Hebrew Schools, and other health and welfare agencies in matters pertaining to the future development of this site as a 'community services building project'."

The Board gave serious consideration to this recommendation at its meetings on June 28 and July 6, 1950. Those favoring the recommendation praised the Bureau for its willingness to plan jointly with other community agencies and for proceeding in an orderly manner.

Other members of the Federation Board strongly opposed the recommendation of the SAC. Those opposed to giving the Bureau permission to purchase a site raised the following points: was it proper to use BJE capital funds for purchase of land for a facility which would eventually house the Cleveland Hebrew Schools and the Jewish Community Centers; the Federation might be committing itself for a considerable increase in operating expenses; was it desirable to build additional Jewish facilities on Taylor Road; could the community afford to project a substantial capital fund drive and building program in the light of the Welfare Fund achievements; should permission be granted to purchase land when the details of the actual building plans were nebulous. The motion to approve the recommendation of the SAC was defeated in the Board by a vote of 17 to 8.

During the summer of 1951, the Bureau, still faced with the necessity of relocating, requested Federation approval for the purchase of a one-and-a-half acre property on Taylor Road opposite Cain Park to be used as a site for Bureau headquarters. The Executive Committees of the SAC and the Board of Trustees, meeting jointly on August 17, 1951, voted to approve the plan of the Bureau to purchase the property, with the understanding that the Bureau would attempt to secure an option on two adjoining residential lots which might make possible the development of a headquarters beyond the needs of the Bureau alone. Subsequently, the BJE acquired

these lots, but due to the required building set-backs, this land must be utilized for off-street parking and is not available for additional building purposes.

Shortly thereafter, the Federation received a letter from Myron Guren, President of the Jewish Community Centers, indicating the concern of the agency's Board regarding the Federation's approval of the purchase of a building site on Taylor Road for the Bureau of Jewish Education alone.

Mr. Guren stated that although he appreciated the immediate need of the Bureau to solve its housing problem, by authorizing the Bureau to proceed alone, the Federation hampered the possibility of joint planning by other agencies needing facilities in the Heights area. Mr. Guren emphasized that the Jewish Community Centers was in favor of granting the Bureau approval to proceed, but was opposed to the idea of approval without reference to the needs of other agencies.

At the meeting of the Federation Board of Trustees on September 26, 1951, Mr. Treuhart stated that quite aside from the authority given the Bureau to move ahead alone, the Federation should consider acquiring the one larger parcel of land on Taylor Road which is thought to be available.

Upon motion by Mr. Treuhart at this Board meeting, it was voted "that the Chairman of the Social Agency Committee be requested to appoint a committee to explore the advisability of now acquiring this larger parcel of land for possible future housing of a number of agencies."

SAC BUILDING SITES COMMITTEE SET-UP

The Chairman of the Social Agency Committee organized a SAC Building Sites Committee in November 1951, with George B. Mayer as Chairman. Other members of the Committee are: William Bloomfield, Ronald Brown, Meyer Z. Bruder, Raymond S. Freiler, Harold Hirschfield, Laurence H. Lang, Howard Metzenbaum; L.W. Neumark; and David Rabinovitz, Secretary. Stephen L. Kraus had originally been a member of the Committee but resigned in January 1952.

SEVERAL AGENCIES AND ORGANIZATIONS NEED FACILITIES IN THE HEIGHTS

Many of the individuals on this Committee were active in agencies and organizations which were also seeking sites for facilities in the Heights area. For instance, the Jewish Family Service Association is faced with pressure to relocate. The lease on their main office expires in November 1953. The lease on the agency's Heights office expires in August 1952 and the agency is not anxious to renew a long term lease. The JFSA feels that because of population shifts, it would be desirable for the agency to give up its downtown office and move to a Heights location which would be centrally located for the agency's present client population. This would also be desirable for what seems to be the future trend in the move of the JFSA's clientele.

The Jewish Community Centers has also been very concerned about adequate group work and recreational facilities for the Heights area, which now has approximately one-half of the Jewish population of greater Cleveland. Its headquarters for the area has been at Heights House, a small inadequate facility, and even there the agency now faces a very critical problem. After meeting fire safety requirements, only 1100 square feet of activity space remain. (As previously reported to the SAC) The Heights House space is also shared with the B'nai B'rith Youth Organization. Aware of the needs of other organizations for facilities in the Heights area, the

JCC took the initiative about a year ago, to bring together several of the organizations concerned about Heights facilities. These groups committed themselves to work together on this common problem for a year's time before undertaking any separate efforts.

Likewise, the BBYO has, for a number of years, been very much concerned with adequate facilities for its program. Even before the critical situation arose at Heights House several months ago, the BBYO Committee considered the organization's need for additional facilities to carry out their activities; they have also given consideration to the possibility of a separate B'nai B'rith Youth House. The BBYO was among the organizations that agreed to hold in abeyance any separate plans while the joint planning proceeded.

Another organization which has been concerned about recreational facilities in the Heights area, is the Jewish Recreation Council. They too agreed about a year ago to hold in abeyance any separate efforts while joint planning by the interested organizations and agencies was going on.

Two additional groups which have also indicated needs for additional facilities in the Heights area are the Jewish War Veterans and the Workmen's Circle.

SAC BUILDING SITES COMMITTEE CONSIDERS THE PROBLEM

In its deliberations, the SAC Building Sites Committee considered the needs of the various agencies and organizations and agreed that it would be in the best interests of the community to encourage joint efforts with reference to facilities. It was felt that it would be more economical to the community to acquire a site which would make possible a facility housing a number of agencies and organizations rather than a series of separate units. (e.g., one heating plant, multiple use of assembly and large meeting space, Board rooms, club and class rooms, lower maintenance costs, etc.)

After considering the needs as submitted by the various groups, the Sites Committee determined that if possible, a minimum of five acres should be acquired.

The SAC Building Sites Committee interpreted its mandate to be broader than a mere consideration of the Taylor Road-Antisdale site. The Committee thoroughly canvassed the Heights area for possible sites and also had the benefit of the previous canvass of the Bureau-Centers-Hebrew Schools Sites Committee as well as subsequent canvasses by JFSA, JCC and others. Too, the help and counsel of Laurence H. Lang was available to the Committee with respect to acreage in the Heights area. The results of this canvass indicated that there are very few possible sites still available in the areas nearest major and growing concentrations of Jewish population.

The following sites were considered: University Golf Course property in the Warrensville Center-Cedar area, owned by the Huge brothers; the Taylor Antisdale property of 3½ acres (with about another adjoining acre, owned by other individuals); Mayfield frontage of Park Synagogue; part of the Severance Estate; a parcel near Noble and Warrensville Center; the Briggs Estate on Coventry between Edgehill and Overlook; and the Hoge property on Mayfield at Cleveland Heights Boulevard. (approximately seven acres) Some of these sites were ruled out because they were found to be unavailable and others because their location was considered undesirable.

The Committee also received several recommendations from interested agencies as to their preference with regard to sites. The JCC, at its Board meeting on May 21, 1952, adopted the following recommendation which it forwarded to the Sites Committee:

"The Board of Trustees of the Jewish Community Centers urges that the SAC Building Sites Committee immediately recommend to the Jewish Community Federation the acquisition of one of two sites in the following order of preference: Five acres of the property in the Warrensville-Cedar area owned by the Huge brothers; if this land is not available within 60 days, the alternate site to be chosen be the property at Taylor and Antisdale."

The Sites Committee, at its meeting on May 23, 1952, approved the resolution from the JCC Board with the following amendment: That the Hoge property on Mayfield Road be considered as the second choice and the Taylor-Antisdale property be considered the third choice. The Committee favored the Hoge property as second choice because it has a much larger acreage than the Taylor-Antisdale, and has on it two large houses, which might be put to immediate use while building plans are being formulated. On the other hand, some Committee members felt that this site was too far north from the major concentration of Jewish population.

Subsequent to the last meeting of the Sites Committee, at which time this decision had been reached, a letter has been received from Meyer Z. Bruder, Chairman of the JFSA Building Location Committee. The JFSA Committee is in full accord with the first recommended site, namely, the Huge property in the Warrensville-Cedar area. They expressed the opinion that the second site recommended by the Sites Committee (the Hoge property at Mayfield and Cleveland Hts. Blvd.) is too far north and out of reach for the great majority of people served by the agency. They questioned whether the Hoge property could meet the agency's particular needs.

IMPLICATIONS FOR THE FUTURE

Although it was recognized that the specific mandate was to explore the advisability of acquiring a particular parcel of land for the possible future housing of a number of agencies, some thought has been given to building plans and their implications for financial demands upon the community. The needs of the agencies interested in a facility have been reviewed, and two consultants have expressed the opinion that a modest building program costing approximately \$600,000 (cost of land, building and furnishing) would be necessary. Such a building would provide office space for the Jewish Family Service Association; facilities for the present Heights House neighborhood program of the JCC; provision for the central administrative offices of JCC and the city-wide Young Adult, Adult, Golden Age, and Drama Divisions of the Centers; facilities for the B'nai B'rith Youth Organization activities; space for some of the needs of the Jewish Recreation Council; possibility of office space for other interested organizations which now pay rent in various parts of the city.

Any site selected should be large enough to provide for off-street parking and future expansion, if conditions should warrant it.

CAPITAL FUNDS AVAILABLE

The JFSA has between \$40,000 and \$45,000 in capital funds. The JCC has \$19,400 available in capital funds. (CEA and JCC) The Jewish Recreation Council has approximately \$10,000.

POSSIBLE RENTAL SAVINGS

JCC now pays \$7200 annually for rent and custodial service in the CJW Building, and \$3850 for Heights House and other facilities used in connection with that program. The agency estimates that if it had its own permanent facility, it would save approximately \$6000 rent in the CJW Building, and \$3000 of Heights House

expenditures, a total of \$9000.

The JFSA pays rent totaling \$10,500 a year. Their Committee has estimated that a net saving of approximately \$7000 annually could be realized through their own permanent facility.

The JCC's Executive Committee has given some thought to what the increase in operating costs might be. Although it recognized that further study is needed, the Committee did not believe that there would be major increases since the same basic staff now budgeted for would be required to carry on the activities.

RECOMMENDATIONS

The Sites Committee requests that the Social Agency Committee recommend to the Federation Board that the Jewish Community Federation acquire a site for future housing of a number of agencies and organizations.

The Committee is still working on the sites mentioned and is ready to consider any additional suggestions which may be made, if other sizeable and suitable sites appear available.

However, it feels that its work cannot be brought to a conclusion unless it is actually able to negotiate for the purchase of a specific site. It is particularly true that owners of the site which is preferred by everyone cannot be successfully approached without assurance that money is available and such an approach would be more effective with a check in hand.

It is therefore recommended that the Federation appropriate a sum of money not to exceed \$75,000 from special funds of the Federation, to enable the Committee to negotiate for a site in the following order of preference:

- (1) Five acres of the Hoge brothers property at Warrensville Center and Cedar.
- (2) The Taylor-Antisdale site.
- (3) The seven acres owned by the Hoge brothers at Mayfield and Cleveland Heights Boulevard.
- (4) The possible acquisition of the Zehman property on Belvoir Boulevard.

The above Report was approved by the Social Agency Committee on June 17, 1952.

THE JEWISH COMMUNITY FEDERATION OF CLEVELAND

SUCCESSOR TO THE JEWISH COMMUNITY COUNCIL and THE JEWISH WELFARE FEDERATION

1001 HURON ROAD • CLEVELAND 15, OHIO • TOWER 1-4360

MEMORANDUM.

June 17, 1952.

TO: THE BOARD OF TRUSTEES

FROM: HENRY A. ROCKER, PRESIDENT

IN RE: BOARD OF TRUSTEES MEETING
Wednesday, June 25th, 1952, 12:45 P. M.
Federation Office - - - - Board Room

The regular June meeting of the Board of Trustees will be held Wednesday, June 25th, at 12:45 P. M., in the Board Room of the Federation. Lunch will be available at 12:00 noon promptly for those who wish it. Please note that the meeting starts promptly at 12:45 and will adjourn at 2:00.

The chief items of business are the following:

- (1) A report from the Executive Committee, the Community Relations Committee, the Welfare Fund Committee, and the Delegate Assembly regarding the attitude which the Federation should take with respect to the Evaluative Study now taking place in the national community relations field.
- (2) A report from the Budget Committee, recommending 1952-1953 allocations to all national beneficiary agencies except the UJA (report enclosed).
- (3) A report from the Social Agency Committee, recommending a substantial grant of funds to acquire a large parcel of land to be used as a site for future housing of several agencies (enclosed).
- (4) A report from the Welfare Fund Committee regarding its membership for the coming year; the request of Hadassah to conduct a supplementary campaign for Youth Aliyah; and several other items.

Will you please return the enclosed post card indicating that you will be with us at the meeting; also, whether you will want lunch.

encls. - 4.

(Board minutes of)
(5-28-52.)

Our air-conditioning system is working fine.

THE JEWISH COMMUNITY FEDERATION OF CLEVELAND

SUCCESSOR TO THE JEWISH COMMUNITY COUNCIL and THE JEWISH WELFARE FEDERATION

1001 HURON ROAD • CLEVELAND 15, OHIO • TOWER 1-4360

Rabbi A H Silver
Ansel Rd & E 105th St
Cleveland 6, Ohio

Dear Rabbi Silver:

The Jewish Education Study Committee will meet Tuesday night, July 1, at 8:15 p.m. in the Men's Parlor of Park Synagogue for what I believe will be a vitally important meeting.

Cleveland is being considered for selection as the pilot city in a national study of Jewish education to be undertaken in the fall by the American Association for Jewish Education. The study will be under the direction of Professor Oscar Janowsky, author of the famous Janowsky report on Jewish Community Centers, and will undoubtedly profoundly affect the course of Jewish education in America.

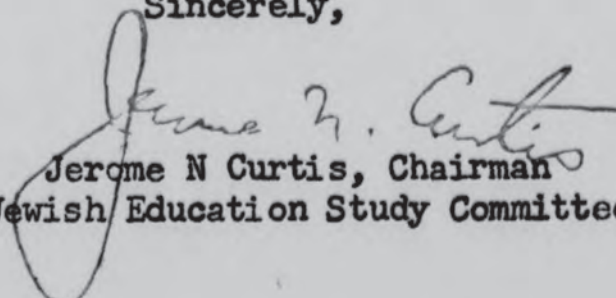
The Steering Committee believes that the decision as to whether we wish to serve as the pilot community should be made in the light of the fullest possible information. On the one hand, our participation might well invigorate the whole field of Jewish education in Cleveland and enable us to utilize the country's outstanding educational resources in analyzing our local educational problems. On the other hand, the proposed survey would go far beyond our present mandate (since among other changes, it would include the congregational schools) and may require considerably increased support, financial and otherwise.

We have therefore invited Dr Judah Pilch, Executive Director of the American Association for Jewish Education, to come to Cleveland on July 1 to discuss the details of the project with us.

I am fully aware of how difficult a time the summer is in which to hold meetings. However, the decision on whether we wish to serve as the pilot city is so important that we cannot delay our consideration. (I am also informed that our meeting place is comfortably cool in summer.)

Will you therefore please make every effort to be with us on July 1 for our meeting with Dr Pilch.

Sincerely,


Jerome N Curtis, Chairman
Jewish Education Study Committee

June 18, 1952

June 25, 1952

Mr. Jerome Curtis, Chairman
Jewish Education Study Committee
Jewish Community Federation
1001 Huron Road
Cleveland 15, Ohio

My dear Jerry:

I regret that I shall not be able to attend the meeting of the Jewish Education Study Committee on July 1st. I shall not be in the city.

I do not favor the selection of our community as "the pilot city" in a national study of Jewish education. I hope that I shall have an opportunity to sit down and give you my reasons for it. It is too difficult to enumerate them in the space of a letter.

With all good wishes, I remain

Most cordially yours,

ABBA HILLEL SILVER

AHS:er

REPORT OF THE CHAIRMAN OF THE BUDGET COMMITTEE TO
THE BOARD OF TRUSTEES OF THE JEWISH COMMUNITY FEDERATION

June 25, 1952

At its last meeting on May 28, 1952, this Board of Trustees voted to set aside an amount of \$215,112 for allocations to National Agencies, exclusive of UJA.

On June 9th last our Committee met for the purpose of making the individual allocations. For the fiscal period 1951-52 the sum of \$209,880 was allocated to these National Agencies.

Basically it is our feeling that the same procedure should be followed as was applied to the local beneficiary agencies, to wit the allocation of the same amount to each agency as in the past year. However, there were a number of problems which confronted us.

First, in 1951-52 the sum of \$35,000 was allocated to UIT, which was the fund raising arm of the Hebrew University, the Weizmann Institute and Technion. Since this allocation was made, UIT was dissolved and independent appeals have been made by these three agencies. The problem of distribution among them is a difficult one, but our Committee finally concluded that the only fair basis was an analysis of the requirements of each institution. The University's operating budget for 1951 was \$3,278,000, the Weizmann Institute's operating budget was \$746,000 and that of Technion was \$786,000. A detailed examination of the financial statements of all three institutions indicates that the Weizmann Institute and Technion are operating on a sound financial basis, while the Hebrew University closed its last fiscal year with an operating deficit of almost one million dollars. This was due to the difficult conditions under which the University was compelled to operate after it was deprived of the use of its buildings on Mount Scopus and to a tremendous increase in the number of students who were enrolled. Our Committee being of the opinion that the allocations to these three organizations should be related to their operating budgets, recommends \$22,000 for the Hebrew University, \$8,000 for Weizmann Institute, and \$5,000 for Technion.

Second, the National Jewish Hospital of Denver had heretofore advised the Federation of its intention to withdraw as a beneficiary of the Jewish Welfare Fund as of July 1, 1952, unless a considerably larger allocation were made to it. Furthermore, the Hospital requested a capital allocation of \$50,000 toward its building fund, payable in five annual installments. Naturally we are very much concerned about the withdrawal of any beneficiary, as such action might lead to independent drives which would destroy the principle of federated giving. However, after an examination of the financial condition of the National Jewish Hospital we cannot recommend that a larger allocation be granted because the information before us indicates that the hospital has in the last several years concluded each year with a substantial operating surplus, the amount of which was transferred to its building fund. The Committee feels that the National Jewish Hospital should be advised that an allocation of \$4,000 is eminently fair, that allocations are conditional upon adherence to our rules prohibiting independent drives, that all funds raised by the Jewish Welfare Fund are intended only for the operating purposes of its beneficiaries and cannot be allocated for capital purposes and if the hospital wishes to conduct a campaign in our community for capital purposes it must first obtain prior approval.

Third. During the first six months of 1951 the Federation purchased services from the Jewish Telegraphic Agency in the amount of \$1,500. No allocation was made to this agency in the 1951-52 budget because the services purchased covered the year 1951. It is our opinion that the services provided by this agency are valuable and that we should continue the purchase thereof in the same amount for the current fiscal year, for which we recommend an allocation of \$1,500.

Fourth. Before the General Assembly of the Council of Jewish Federations and Welfare Funds met last November, its budget and proposed dues schedule for the year 1952 were submitted to our Committee for consideration. At that time our recommendation to this Board was that our delegates to the General Assembly be instructed to vote for an approval of the budget and the dues schedule. Based upon this schedule our dues for 1952 would be \$2,799 higher than they were the previous year. It is our opinion that we have no alternative, under the circumstances, but to allocate the increased amount, or \$15,234, to the Council of Jewish Federations and Welfare Funds.

Fifth. In the administrative budget of the Federation for last year there was an item of \$3,260 representing dues to the National Community Relations Advisory Council. Our Committee is of the opinion that this item should be eliminated from the budget of the Federation and that a direct allocation be made to the National Community Relations Advisory Council. This is merely a transfer of the item from one line to another.

Sixth. In 1951 the Federation did not make an allocation to the Federated Council of Israel Institutions because the Council had indicated its dissatisfaction with the amount offered and its unwillingness to instruct fund raisers for the traditional institutions of Israel to keep its solicitors out of Cleveland. The consequence was that during the past year numerous individual solicitations, by personal visits as well as mail, took place. A subcommittee of our Committee met with a representative of the Federated Council of Israel Institutions earlier in the year to discuss the situation and the Budget Committee was advised that unless we would allocate a minimum of \$25,000 the Council could not guarantee protection against individual solicitations. You therefore instructed us to consider the reestablishment of a fund out of which allocations can be made to the traditional institutions of Israel that were worthy of assistance. Being fully aware of the necessity of providing funds for those institutions that fall within this category and of the satisfactory manner in which such a fund had been administered in the past by a committee of the Federation, we recommend that a contingent fund be set up and that a committee be appointed by the President of the Federation with authority to administer this fund. We further recommend that the amount thereof be \$8,000.

Seventh. We next turned our attention to the national agencies in the civic protective field. You are aware that the evaluative study of these agencies is still in progress and that the result of this study is likely to have great influence on the financing of these agencies. However, since these agencies are functioning and require funds and furthermore since they had a right to rely upon their inclusion among the beneficiaries of this year's welfare fund drive, we are of the opinion that a definite allocation should be made now but with a reservation of the right to review these allocations at a later date. We therefore recommend that the agencies in the civic protective field, namely American Jewish Congress, Jewish Labor Committee, Joint Defense Appeal and Jewish War Veterans, receive the same allocations as were made to each in 1951-52, and that they be advised that the allocations are subject to

further review by our Committee after the completion of the evaluative study.

Eighth. We finally recommend that all agencies not specifically mentioned, who were the recipients of allocations in 1951-52, be given the same amount as was given to them for the fiscal period 1951-52.

The total amount involved in the recommendations is \$223,180, or \$7,067 in excess of the amount apparently available. However, we believe that your approval of the sum total of these allocations can be justified upon the ground that the amount reserved was an arbitrary one based on the announced campaign achievement, without taking into consideration the income from additional pledges usually received after the conclusion of the campaign. These may easily provide the excess needed.



6/25/52

RECOMMENDATIONS OF THE BUDGET COMMITTEE
TO THE BOARD OF TRUSTEES OF THE JEWISH COMMUNITY FEDERATION
REGARDING ALLOCATIONS TO NATIONAL AGENCIES EXCEPT U.J.A.
FOR THE FISCAL PERIOD 1952-1953

	<u>Allocation for 1951/52</u>	<u>Recommended Allocation for 1952/53</u>
A) <u>ISRAEL & OVERSEAS AGENCIES:</u>		
1) <u>Agencies for Israel:</u>		
American Fund for Israel Inst.	8,500	8,500
American Friends of the Hebrew University)		22,000
American Committee for the Weizmann Institute of Science)	35,000	8,000
American Technion Society)		5,000
Contingent Fund		8,000
Youth Aliyah	26,600	26,600
Sub-Total	70,100	78,100
2) <u>Overseas Agencies:</u>		
Hebrew Immigrant Aid Society	7,500	7,500
B) <u>COMMUNITY RELATIONS AGENCIES:</u>		
American Jewish Congress	13,000	13,000
Jewish Labor Committee	7,200	7,200
Joint Defense Appeal	50,000	50,000
National Conference of Christians & Jews	2,000	2,000
National Community Relations Advisory Council	xx	3,260
Sub-Total	72,200	75,460
C) <u>HEALTH & WELFARE AGENCIES:</u>		
Leo N. Levi Memorial Hospital	3,000	3,000
National Jewish Hospital	4,000	4,000
Sub-Total	7,000	7,000

xx Included in Federation administrative budget.

	Allocation for 1951/52	Recommended Allocation for 1952/53
D) <u>CULTURAL AGENCIES:</u>		
American Academy for Jewish Research	100	100
B'nai B'rith Youth Services Appeal	6,000	6,000
Histadruth Ivrit	2,250	2,250
Yiddish Scientific Institute	1,500	1,500
National Agricultural College	500	500
Historia Judaica	150	150
Jewish Quarterly Review	150	150
Bitzaron	150	150
Sub-Total	10,800	10,800
E) <u>NATIONAL SERVICE AGENCIES:</u>		
American Association for Jewish Education	3,000	3,000
Council of Jewish Federations and Welfare Funds:		
a) Dues	12,435	15,234
b) Overseas Institute	1,345	1,345
c) East Central States Region	200	200
Jewish Occupational Council	550	550
Jewish Telegraphic Agency	-	1,500
Jewish War Veterans	2,250	2,250
National Jewish Welfare Board	22,500	22,500
Sub-Total	42,280	46,579
GRAND TOTAL	209,880	225,439
Available for distribution		218,372

THE JEWISH COMMUNITY FEDERATION OF CLEVELAND

SUCCESSOR TO THE JEWISH COMMUNITY COUNCIL and THE JEWISH WELFARE FEDERATION

1001 HURON ROAD • CLEVELAND 15, OHIO • TOWER 1-4360

July 2, 1952

Rabbi Abba Hillel Silver
The Temple
Ansel Road & E. 105
Cleveland 6, Ohio

Dear Rabbi Silver:

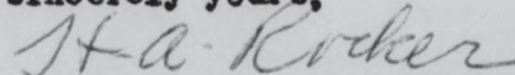
At its meeting of June 25th, the Board of Trustees of the Jewish Community Federation allocated the amount of eight thousand dollars to be distributed by a Contingent Fund Committee to a number of traditional institutions in Israel.

It is my pleasure to appoint you a member of this important Committee of which Rabbi Israel Porath will serve as Chairman.

Will you be good enough to indicate your acceptance of your appointment to this Committee as soon as possible on the enclosed postal card.

har:fr
enclosure

Sincerely yours,



Henry A. Rucker, President
Jewish Community Federation