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Series 1: General Correspondence, 1914-1969, undated.

Sub-series A: Alphabetical, 1914-1965, undated.

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United Jewish Appeal, United Palestine Appeal, minutes,  
1940-1941.

MINUTES OF A MEETING OF THE ADMINISTRATIVE COMMITTEE OF THE UNITED PALESTINE APPEAL

THURSDAY, AUGUST 29, 1940 AT 3 P.M.

AT THE OFFICE OF THE UNITED PALESTINE APPEAL, 41 EAST 42nd STREET, NEW YORK, N.Y.

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PRESENT: Stephen S. Wise presiding, Harry P. Fierst, David Freiburger, Leon Gellman, Leib Glantz, Israel Goldstein, Jacob J. Kaplan, I.M. Kowalsky, Abraham L. Liebovitz, Irving Miller, Henry Montor, Charles Ress, Morris Rothenberg, Joseph Schlossberg, Louis Segal, Abba Hillel Silver, Jacob Sincoff, David Wertheim

Samuel Blitz, Kurt Blumenfeld, Samuel Caplan, Mendel N. Fisher, Joseph Cohn, Nahum Goldmann, Emanuel Neumann, Alex Rothenberg, Meyer Steinglass

Regrets for inattendance were received from George Backer, Barnett R. Brickner, Daniel Frisch, Solomon Goldman, Edward L. Israel, Joseph Kraemer, Abraham Krasne, Mrs. Celia Rosenbloom, Ferdinand Sonneborn, Mrs. Joseph Stroock

FINANCIAL REPORTS

A statement of income and expenditures of the United Palestine Appeal for 1940 as of August 26, 1940 (Appendix A); an analysis of expenditures of the United Palestine Appeal in 1940 as of August 26, 1940 (Appendix B) and a statement of the income and expenditures of the United Jewish Appeal for 1940 as of August 27, 1940 (Appendix C) were presented by Mr. Montor.

Mr. Montor advised that the item of \$50,784 in Appendix A included approximately \$35,000 which the United Palestine Appeal had received from the Joint Distribution Committee on account of the 1938 agreement, partly on account of the effectuating clause, and partly on account of the Emergency Campaign launched by the Joint Distribution Committee in the fall of 1938.

Mr. Montor felt that he should explain to the Committee that the figures included in Appendix C for the New York Campaign were figures submitted to the national office by the New York office.

Mr. Montor supplemented the reading of these figures by a resume of the situation in the national campaign today. He said that there had been an increase in queries among communities in the United States both from lay contributors and leaders as to the usefulness of United Jewish Appeal funds. These questions, of course, are directed particularly at expenditures in European lands, he said. There is also the unwillingness on the part of many people to aid any country occupied by Hitler. The increased amount being spent for local refugee services is also having a decided effect on UJA collections. He advised that the United Jewish Appeal was very substantially behind in the receipt of funds as compared with last year at the same time, and from present knowledge he did not feel that conditions would improve for the balance of the year. He felt that the conditions that exist and which probably will become intensified were of particular importance in considering programs for 1941.

In response to an inquiry from Dr. Silver, Dr. Goldstein advised that the United Palestine Appeal could count on about the same amount from the Jewish National Fund this year as it received in 1939, perhaps slightly more.

In response to Judge Rothenberg's inquiry as to the total income for 1940, Mr. Montor replied that it would be approximately \$12,000,000 net (about \$13,800,000 gross) as against \$15,000,000 net (\$16,400,000 gross) for 1939, and that it was estimated that there would be a decline of about \$1,500,000 or perhaps \$2,000,000 nationally. [The difference between gross and net is largely represented by New York City expenses and shrinkage and national expenses]

#### NEW YORK CITY UJA

Dr. Silver pointed out that according to Mr. Blitz's figures the pledges for New York to date for this year amount to \$4,726,000; in 1939 New York contributed \$6,237,000.

Mr. Blitz estimated that New York would raise \$5,250,000 for 1940 which is about \$1,000,000 behind last year, but Dr. Silver felt that the loss in New York would be greater.

Mr. Blitz advised that there was still money to come from various groups and trades, that the three Jewish newspapers - "The Day", "The Forward" and "The Morning Journal" will devote the month of November to an appeal which would probably net \$100,000. There would also be a Holiday appeal in all the synagogues which was not held last year, and there was also the "Night of Stars" from which it was hoped \$50,000 to \$60,000 would be raised. He felt that the estimate of \$5,250,000 for New York was quite conservative.

In response to a remark by Judge Rothenberg that New York does not seem to be behind the country at large, Dr. Silver pointed out that in the country there are still three or four large campaigns to be held, in addition to scores of smaller ones.

Mr. Montor explained that the national pledges are net whereas the New York pledges are gross. There is not very much of a writeoff on national pledges, he said; however, in 1939 the United Jewish Appeal entered on its books total pledges from New York of \$6,600,000, on which the national office received from New York \$5,330,000, the difference being expenditures and shrinkage.

In response to an inquiry as to what the United Jewish Appeal might expect from Boston in 1940 Judge Kaplan advised that Boston would no doubt contribute about the same as it did in 1939.

It was moved and carried to accept the Reports as presented

#### NIGHT OF STARS

Mr. Blitz advised that arrangements have been made for the "Night of Stars" to be held on the evening of November 27, 1940 at Madison Square Garden



with Mr. Nathan Straus serving as Chairman. The Yearbook, he said, would be published as a United Palestine Appeal book and would be devoted exclusively to Palestine, the proceeds, however, to go to the United Jewish Appeal.

#### DISTRIBUTION COMMITTEE OF THE UJA

Dr. Silver advised that Mr. Elisha M. Friedman had been appointed Director of the Distribution Committee of the United Jewish Appeal by unanimous agreement of all the members of the Distribution Committee. The Administrative Committee expressed its approval of the selection.

#### ALTERNATES ON DISTRIBUTION COMMITTEE

On the motion of Dr. Silver

It was moved and carried that Mr. Lipsky and Judge Rothenberg be confirmed as alternates representing the United Palestine Appeal on the UJA Distribution Committee

#### KEREN HAYESOD LOAN

Mr. Röss said that after careful consideration it had been decided that as far as any national effort with regard to the \$1,000,000 loan is concerned it should be discontinued at the end of August. As for New York he said that the effort is to be continued only so far as the Loan Committee concentrates on a meeting in September preparatory possibly to a dinner to Lord Melchett. He advised that approximately \$450,000, had been subscribed thus far, and that strenuous preparations would be made for the Melchett dinner. However, it was felt that if a reasonable number would not attend, the project would be abandoned.

Dr. Silver inquired whether the idea of the \$5,000,000 loan had been entirely relinquished. Mr. Röss stated that it had been decided merely to hold the \$5,000,000 effort in abeyance, in view of conditions and that the \$1,000,000 loan was an entirely independent effort.

Dr. Silver felt that when Dr. Weizmann comes to America - if he come - the question of the \$5,000,000 loan should again be taken up. He was not persuaded that the thing was a dead issue; he had always felt that Dr. Weizmann could make a success of it. Therefore he wondered whether the meeting, which the \$1,000,000 Loan Committee was contemplating, should not be held off until Dr. Weizmann's arrival.

#### AMERICAN RED CROSS

Mr. Montor reported that an effort was being made by Dr. Silver to secure the cooperation of the American Red Cross with regard to the \$50,000,000 fund which Congress had appropriated for assistance to war refugees, the purpose being to persuade the Red Cross to assign some of this money for the use of refugees planning to emigrate to Palestine and to obtain money for use in Palestine.



The correspondence with regard to this matter (Appendices D, E, F and G) was ordered entered in the records.

#### MIZRACHI WOMEN'S ORGANIZATION

Mr. Montor called the attention of the United Palestine Appeal and particularly the Keren Hayesod and Keren Kayemeth to an action that has been initiated by the Mizrachi Women's Organization in making applications to the Welfare Funds throughout the United States for allotment of funds from the 1940 campaigns. Mr. Montor remarked that the Council of Jewish Federations and Welfare Funds has turned to the United Jewish Appeal and asked for an explanation of this effort inasmuch as the Mizrachi is a beneficiary of the United Palestine Appeal and in turn of the United Jewish Appeal.

Mr. Gellman asked that the matter be not discussed until after he had had an opportunity to take the matter up with his organization. He said he had not before heard of the appeal of the Mizrachi Women's Organization.

Mr. Montor offered to turn over to Mr. Gellman copies of all correspondence he had on the matter of the Mizrachi Women's Organization Appeal to the Welfare Funds.

#### JOINT DISTRIBUTION COMMITTEE REMITTANCES ON 1938 CAMPAIGN

Elaborating on his comment made earlier in the meeting Mr. Montor reported that the United Palestine Appeal had received remittances from the Joint Distribution Committee in the amount of \$17,601.73 on account of the Welfare Fund Agreement for 1938; and in the amount of \$16,058.03 on account of the Emergency Campaign launched by the Joint Distribution Committee in 1938.

#### APPEALS FOR ALLOCATIONS

Mr. Montor reported that an appeal had been made to the United Palestine Appeal for an allocation to the Yemenite Organization of Palestine. In accordance with the normal procedure

It was moved and carried that the appeal of the Yemenite Organization of Palestine for an allocation be referred to the Keren Hayesod and Keren Kayemeth

With regard to appeals for allocations from Hebrew University, Masada, Immigrant Pensioners Society and Mizrachi that had been submitted previously to the U.P.A.

The Committee ordered entered into the record the communication dated August 7, 1940 from Mr. Mendel N. Fisher to Mr. Henry Montor indicating the decisions adopted by the Joint Committee of the Keren Hayesod and Keren Kayemeth with regard to these four organizations (Appendix H)

1941 CAMPAIGN PLANS

Following a full discussion of the plans for a 1941 campaign

It was moved and carried that the Chairman appoint a committee of five to consider plans for the 1941 campaign and to prepare a statement on the matter for presentation to the next meeting of the Administrative Committee, and that the Joint Distribution Committee be approached with regard to a 1941 campaign prior to the next meeting of this Committee.

MEETING OF ADMINISTRATIVE COMMITTEE

It was decided that the next meeting of the Administrative Committee of the United Palestine Appeal be held on Thursday, September 19, 1940, at 8 P.M.

Meeting adjourned at 5:10 P.M.

Respectfully submitted

Florence Eitelberg

(APPENDIX A)  
 UNITED PALESTINE APPEAL FOR 1940  
 REPORT OF INCOME AND EXPENDITURES  
 AS OF AUGUST 26, 1940

(1939-164,340.60)  
 (1938- 2,864.17)  
 (1937- 4,396.29)

BANK BALANCES AS OF JANUARY 1, 1940.....\$171,601.06

CASH RECEIVED - 1/1/40 thru 8/26/40 inclusive:

United Jewish Appeal.....1940.....	\$1,150,000.00		
Jewish National Fund.....1940.....	287,376.55	(thru July)	
Bequests.....1940.....	190.00		
United Jewish Appeal.....1939.....	1,027,833.33		
Night of Stars.....1939.....	5,000.00		
United Palestine Appeal.....1938.....	50,784.09		
United Palestine Appeal.....1937.....	872.94		
United Palestine Appeal.....1936.....	300.00		\$2,522,356.91
Cash received on Notes (\$200,000 - less discount of \$1,003.47).....		198,996.53	\$2,721,353.44
			\$2,892,954.50

DISBURSEMENTS:

Keren Hayesod.....1940..	\$ 590,000.00	
(Includes \$7,150.00 toward Mifal Bitzaron....1939..	582,000.00	
in accordance with 1937-1938 agreements.....1938..	19,950.00	
	1937..	1,500.00
		\$1,193,450.00
Keren Kayemeth.....1940..	590,000.00	
(Includes \$7,150.00 toward Mifal Bitzaron....1939..	582,000.00	
in accordance with 1937-1938 agreements.....1938..	19,950.00	
	1937..	1,500.00
		1,193,450.00
Mizrachi Palestine Fund.....	99,000.00*	
Emergency Committee for Zionist Affairs.....	45,000.00	144,000.00

SERVICE PAYMENTS:

Zionist Organization of America.....	40,605.12		
Mizrachi Organization of America.....	7,000.00		
Poale Zion - Zeire Zion.....	7,000.00	55,805.12	
Hashomer Hatzair.....	1,200.00		
Payments on Notes (\$200,000-Less earned discount \$187.50)		199,812.50	
Expenses (covering all activities in 1940 as well as previous campaigns).....		51,556.01	(1940- 4,510.99)
Miscellaneous Advances.....	3,815.45		(1939-5,236.94)
		2,841,889.08	(1938-38,748.26)
BANK BALANCES AS OF AUGUST 26, 1940.....		\$ 51,065.42	(1937- 2,569.23)

\*Includes \$28,000 -which represents an advance by Jewish Agency to the Mizrachi in Palestine.



(APPENDIX B)  
ANALYSIS OF EXPENDITURES IN 1940  
As of August 26, 1940

	Adopted Budget	Actual Expenditures
Payroll.....	\$32,428.06	\$15,132.56
Printing and Stationery.....	3,500.00	962.55
Multigraphing and Mailings.....	3,000.00	3,526.37
Telephone and Telegraph.....	3,500.00	1,754.41
Rent and Light.....	7,000.00	3,507.66
Postage, Parcel Post and Express.....	4,000.00	2,412.48
Carfares, Newspapers and Incidentals.....	1,000.00	208.73
Sanitation.....	500.00	149.14
Rentals and Repairs.....	300.00	33.50
Equipment.....	3,000.00	1,887.79
Insurance.....	464.00	125.72
Auditing.....	1,000.00	150.00
Photos, Clippings, Mats and Cuts.....	1,500.00	924.88
Dinners and Banquets.....	1,000.00	55.45
Traveling and Speakers Fees.....	8,000.00	2,480.62
Literature.....	5,000.00	2,929.22
National Conference Expense.....	5,280.08	5,100.93
Regional Bureau Expense.....	14,500.00	6,302.36
Fieldmen's Travel and Per Diem.....	8,500.00	972.76
Miscellaneous Expenses.....	2,000.00	309.85
Films.....	2,500.00	2,360.53

	\$ 107,972.14	\$ 51,287.51
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Expenditures in 1940 on previous  
Campaign.....

	268.50
	\$ 51,556.01

(APPENDIX C)  
UNITED JEWISH APPEAL

As of August 27, 1940

	1940	
PLEDGES RECEIVED TO DATE -	\$11,507,836.71	CASH RECEIVED TO DATE - \$5,919,630.11
(National -	6,781,482.99)	(National - 3,769,630.11)
(New York -	4,726,353.72)	(New York - 2,150,000.00)

NATIONAL CAMPAIGN EXPENSES - \$291,219.13

NATIONAL CASH DISTRIBUTED - \$4,817,500.00 -- \$750,000.00 N.Y. UJA to NRS  
(JDC - 2,467,500.00)  
(UPA - 1,175,000.00)  
(NRS - 1,175,000.00) + 750,000.00 NY UJA

NEW YORK CASH DISTRIBUTED - \$2,150,000.00  
(UJA - 1,400,000.00)  
(NRS - 750,000.00)

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	1939	
PLEDGES RECEIVED TO DATE -	\$16,390,640.91*	CASH RECEIVED TO DATE - \$14,695,334.18
(National -	10,153,278.73)	(National - 9,365,334.18)
(New York -	6,237,362.18)**	(New York - 5,330,000.00)

NATIONAL CASH DISTRIBUTED - \$14,203,500.00  
(JDC - 7,595,666.67)  
(UPA - 3,797,833.33)  
(NCC - 2,560,000.00)  
(Cath. & Protes.- 250,000.00)

\*Originally stated at \$15,984,421.10 (January 1, 1940)

\*\*Originally stated at \$6,639,002.07 (January 1, 1940)

"APPENDIX H"

Excerpts from minutes of Joint Committee of Keren Hayesod-Keren Kayemeth, held on Thursday, July 18, 1940.--

I. HEBREW UNIVERSITY

The following cable was entered into the record as having been received from Palestine:

--JERUSALEM

April 27, 1940

UNITED PALESTINE APPEAL  
111 FIFTH AVENUE NEW YORK

FURTHER OURS FIRST MARCH AGREE ALLOCATION UNIVERSITY  
15000 DOLLARS FOR 1939 1940 EACH

USSISHKIN HANTKE KAPLAN--

In amplifying the cable, Mr. Kaplan stated that Messrs. Ussishkin, Hantke and he agreed that the allocation to the Hebrew University should be \$15,000 for 1939 and 1940 respectively. In other words, the allocation for each year is \$7,500 for the K.H. and \$7,500 for the K.K., or, a total of \$15,000 each for both years.

It was agreed that Mr. Kaplan will send us a memorandum to that effect, so that it can be entered into the record.

It was reported that the UPA made an allocation of \$15,000 in 1938 for the K.H. and K.K. for the year 1937. In 1938, an allocation was made by the UPA out of the New York income, in the sum of \$28,024.32, for the year 1938. This sum was paid to the American Friends of the Hebrew University. In 1940, we have allocated \$15,000 each for the K.H. and K.K. for the years 1939 and 1940, which sum was sent to the American Friends of the Hebrew University.

Upon motion made, and duly seconded, it was voted that the K.H. and the K.K. allocate to the American Friends of the Hebrew University, in accordance with authority given by Messrs. Ussishkin, Hantke and Kaplan, the sum of \$30,000 for the years 1939 and 1940; and that the sum thus far given by both organizations to the Hebrew University shall represent the allocation made for the years 1939, 1940.

II. MASADA

The attached communication, addressed to the UPA on May 13, 1940, by Masada, asking for an allocation out of the UPA funds, was considered.

It was pointed out in the discussion that the UPA, as a matter of policy, appropriates funds as service charges only to the Zionist parent parties.

It was voted to inform Masada accordingly that the request cannot be granted.



### III. IMMIGRANT PENSIONERS SOCIETY

A communication addressed to the UPA, under date of April 14, 1940, from the Immigrant Pensioners Society in Jerusalem, requesting help from the UPA, was also considered.

It was voted that in accordance with the policy of the K.H. and the K.K. all such requests received from Palestine be referred to the Executive for their determination.

### IV. MIZRACHI REQUEST

Mr. Fisher stated that he informed the Mizrachi yesterday of the meeting scheduled for today, and that Mr. Gellman stated that since a meeting of their Vaad Hapoel was also scheduled for today, he requested that the meeting be postponed, or that the request made by Mizrachi be deferred.

7 Dr. Goldstein stated that Mr. Gellman had asked this afternoon that the matter be postponed.

Mr. Ress stated that Mr. Lipsky also spoke to him, and he suggested at Mr. Gellman's recommendation, that the matter be not considered now, but wait for a more favorable situation.

Mr. Eliezer Kaplan, commenting on the financial status of the Agency, stated that the income of the UPA this year would be a million dollars less than last year, whereas the demands for money, as he quoted from cables, are coming from all quarters and creating a serious financial situation for the Jewish Agency. He then made a general statement on the matter of allocations, and asked that the following statement be inserted for the record as the judgment of the Executive, for whom he is speaking:-

"I wish to reiterate in writing the statement made by me in the name of the Executive of the Jewish Agency, the Keren Hayesod and the Keren Kayemeth.

"Our request to the Funds here in the United States is not to make any appropriations for the work in Palestine or for any purposes here apart from the administrative expense without previous consultation and consent of the Head Offices in Jerusalem.

"We face a very difficult time. The needs are growing greater every day; the funds at our disposal are insufficient to meet the most urgent demands. In such a situation every dollar is of importance, and before

(APPENDIX H)

- 3 -

appropriations are made we must take into consideration the whole picture of all the needs, and we have to make our decision after hearing the different demands."

It was explained by Dr. Goldstein that the position taken by the JNF has always been that in matters of all allocations the matter must be decided upon in Jerusalem, by the Executive and the K.K.L.

Mr. Ress, speaking for the K.H. said that for himself he will not vote for any allocations without the consent of Jerusalem, but that in negotiating agreements in the United States our views should be conveyed and Palestine should take our views into serious consideration in making decisions in matters of allocations.

It was voted that the matter of Mizrachi be considered as not having come officially before this meeting.

MINUTES OF A MEETING OF THE ADMINISTRATIVE COMMITTEE OF THE UNITED PALESTINE APPEAL

THURSDAY, SEPTEMBER 19, 1940 AT 8 P.M.

AT THE UNITED PALESTINE APPEAL OFFICE, 41 EAST 42nd STREET, NEW YORK

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PRESENT: Stephen S. Wise presiding, Sol Cohen, Harry P. Fierst, Mrs. Moses P. Epstein, Daniel Frisch, Leon Gellman, Leib Glantz, Israel Goldstein, Maurice J. Karpf, Max Kirshblum, I.M. Kowalsky, Abraham Krumbein, Ludwig Lewisohn, Abraham L. Liebovitz, Louis Lipsky, Joseph H. Lookstein, Irving Miller, Henry Montor, Charles Ress, Morris Rothenberg, Albert Schiff, Louis Segal, Abba Hillel Silver, Jacob Sincoff, Morris Weinberg and David Wertheim.

Samuel Blitz, Kurt Blumenfeld, Isadore Breslau, Josef Cohn, Mendel N. Fisher, Nahum Goldmann, Edmund I. Kaufmann, Morris Margulies, Alex Rothenberg

Regrets for inattendance were received from George Backer, David Glosser, Edward L. Israel, Abraham Krasne, John L. Leibowitz, Israel H. Levinthal, Arthur Lourie, Louis J. Moss, Michael Schaap, Simon Shetzer, Ferdinand Sonneborn, Nathan M. Stein, Joe Weingarten.

FINANCIAL REPORTS

A statement of income and expenditures of the United Palestine Appeal for 1940 as of September 18th, 1940 (Appendix A), and an analysis of the status of the National United Jewish Appeal as of September 17, 1940 (Appendix B) were presented by Mr. Montor.

In response to Mr. Liebovitz's question as to what is indicated by "Miscellaneous Advances" Mr. Montor explained that they represent petty cash, postage fund, advances to T.W.A. etc.; that the United Palestine Appeal is behind as of this time approximately \$700,000 as compared with last year at the same time. He said that any prophesy would be hazardous but that the income will figure between \$1,000,000 and \$1,500,000 less for the United Palestine Appeal for the year.

Dr. Silver explained that while the United Palestine Appeal will be getting less from the 1940 campaign than it did from the 1939 campaign, the loss in the calendar year 1940 will not be as great as indicated because included in the 1940 figures are collections from previous campaigns; in 1941 there will be collections from the 1940 campaign in addition to current and previous collections

In view of the fact that the United Jewish Appeal is the fund-raising instrument for 1940, Mr. Montor felt that an amplification of the expense item of \$54,000 in Appendix A might be helpful. He pointed out that in addition to maintaining offices and a skeleton staff, the United Palestine Appeal has been publishing during the fruitful months of 1940 a bulletin called the U.P.A. Report which is circulated to over 25,000 people. This bulletin will be issued every month during the campaign months. The United Palestine Appeal has been conducting and will continue to carry on a series of regional conferences, which during the coming months will include a conference in Providence, R.I. on September 29th; in Rochester, N.Y. on October 20th; in Los Angeles, Calif. on November 24th; in Washington, D.C. on November 10th; in San Francisco, Calif. on December 1st, in Tucson, Ariz. on November 17th.



Mr. Montor felt that these activities should be known because sometimes there is the feeling that the United Palestine Appeal is ignoring the friends that it has made. All this, he said, has been done on a very limited budget.

Mr. Montor called attention to the fact that there had been protests from leaders throughout the country who felt that they are called upon to attend too many conferences -- those of the United Palestine Appeal, the Joint Distribution Committee and the Council of Jewish Federations and Welfare Funds. It was felt by many that all these bodies -- and certainly those within the United Jewish Appeal -- should hold general conferences. He pointed out that earlier this year Dr. Silver as well as other representatives of the United Palestine Appeal had urged that the United Jewish Appeal sponsor such conferences, but this suggestion was turned down by the Joint Distribution Committee.

#### NEW YORK CITY UJA

In reporting on the New York City United Jewish Appeal, Mr. Blitz advised the Committee that the New York United Jewish Appeal office had remitted in cash to the National United Jewish Appeal \$2,290,000, to the National Refugee Service \$825,000, and to ORT \$35,000, making a total remittance of \$3,150,000. The New York United Jewish Appeal has raised to date, he said, a little over \$5,000,000. The plans for the balance of the year, Mr. Blitz reported, include an intensive High Holiday appeal, a campaign in the three Yiddish newspaper - "The Day", "The Forward" and "The Morning Journal". Mr. Blitz said that this appeal should bring in about \$150,000. This, together with the High Holiday appeal in addition to income from "Night of Stars" and other sources, should increase the income by about \$250,000.

Mr. Blitz also reported that Dr. Silver and Rabbi Jonah Wise had conferred with New York officers, discussing the possibility of intensifying the campaign and creating the basis for an improved organization next year. He advised that the September United Palestine Appeal Report had been sent to 5,000 leading contributors and workers in New York.

In supplementing Mr. Blitz's report, Dr. Silver stated that he had had today an interesting meeting with the heads of the New York campaign, called at the request of the Executive Committee of the national United Jewish Appeal. He said that the officers felt that the main reason for the New York campaign's failure to do more was its lack of a permanent, continuing organization, and that each year by the time that the organization is improved, three of four months of the campaign have gone. Dr. Silver said also that the officers of the New York campaign felt that there was room for the exploration of the middle class areas in New York, but that this would require, at least for the first year, considerable outlay of cash, for which outlay there was no authority.

Then, Dr. Silver pointed out, the New York campaign is faced with the peculiar situation of receiving contributions from a great number of groups as units -- lodges, unions, orders, etc., whereas if the people composing these units were canvassed individually, much larger sums might be raised.

The New York officers also agreed, Dr. Silver said, that one of the reasons for New York's failure to do more was that New York City does not have a really functioning executive body.

Along the above lines, Dr. Silver advised, the New York United Jewish Appeal is planning to think through its problems for 1941.

It was moved and carried to accept the reports as presented.

#### REPORT OF LAST MEETING OF DISTRIBUTION COMMITTEE

Reporting on the last meeting of the Distribution Committee of the United Jewish Appeal, which was held on September 4, 1940, the Chairman advised that at that meeting the name of the Distribution Committee had been changed to the "Allotment" Committee. The meeting was attended by Mr. Lipsky, Mr. Montor and the Chairman himself on behalf of the United Palestine Appeal. A report was presented by Mr. Elisha M. Friedman, Director of the Allotment Committee. The chairman said that the question was whether there should be merely a distribution of whatever funds might remain for 1940 or whether there should be a discussion of the whole problem of distributing funds in the future. The Chairman reported that the general agreement was that both problems should be considered.

Mr. Lipsky said that Mr. Friedman asked for a decision as to whether the Allotment Committee should be organized on a permanent basis or for the specific purpose of giving advice for this year only. It was the feeling of the meeting, Mr. Lipsky stated that in view of the fact that there would probably be not more than \$1,000,000 to allocate, the thing to do was to ask Mr. Friedman for an interim statement, which, Mr. Lipsky thought, he would be able to give within a couple of weeks.

Mr. Montor pointed out that the minutes of the meeting of September 4th recorded as a decision that the members of the Distribution Committee had voted to give to Mr. Friedman not only the power but the direction to submit to the Allotment Committee, ratios of distribution. Mr. Montor felt that this did not reflect the action of the Allotment Committee members, insofar as the United Palestine Appeal representatives present, Dr. Wise and Mr. Lipsky, were concerned. Dr. Wise and Mr. Lipsky agreed that, they had not voted for any such resolution.

Dr. Silver asked Mr. Montor to make this correction when he received the final draft of the minutes

#### NEGOTIATIONS WITH AMERICAN RED CROSS

In reporting on negotiations with the Red Cross, Mr. Montor observed that as a result of correspondence between Dr. Silver and Mr. Norman H. Davis, Chairman of the American Red Cross, an appointment had been made with



Mr. Ernest Swift, Vice-Chairman of the Red Cross. Mr. Montor had gone to Washington accompanied by Dr. Nahum Goldmann and had presented to Mr. Swift a statement of the general position of the Jewish community in Palestine in relation to the war. Without in any way committing the Red Cross, but indicating that it was not unsympathetic. Mr. Swift suggested that several memoranda be presented to the Red Cross dealing with the needs of Palestine caused by the war. Following that discussion a cable was sent to Mr. Eliezer Kaplan (Appendix C), describing the conversation with the Red Cross, and asking Mr. Kaplan, in conjunction with the other bodies in Palestine which are concerned with this situation, to submit a detailed description of their requirements. Mr. Montor said that Palestine had advised that a full report may be expected dealing with the needs of the Yishub. He presented to the Committee a cable from Mr. Eliezer Kaplan (Appendix D) acknowledging a cable from Dr. Silver (Appendix E) expressing his sympathy and encouragement at the time of the Tel Aviv bombing.

Mr. Montor reported that the Red Cross negotiations initiated by Dr. Silver had been submitted to the Palestine Emergency Committee. A decision had been taken to appoint a sub-committee of the Emergency Committee, with the cooperation of and in cooperation with the United Palestine Appeal, to see to it that all proper representations are made in the negotiations with the Red Cross.

Dr. Silver suggested that it would be well for this sub-committee to meet at the earliest possible moment, and it was agreed that, if possible, a meeting would be held on Friday, September 20th.

#### MIZRACHI WOMEN'S ORGANIZATION

Dr. Silver read a letter from the Mizrachi Women's Organization (Appendix F) in which that organization agreed not to approach the Welfare Funds for allocations

#### ANNUAL UNITED PALESTINE APPEAL CONFERENCE

Mr. Montor stated that it had been proposed to hold the annual United Palestine Appeal Conference on January 25 and 26, 1941, at the Hotel Willard in Washington, D.C. He pointed out that it had been impossible to secure the Mayflower Hotel for the Conference on account of the presidential inauguration which will take place in Washington on January 20th.

It was moved and carried that the annual United Palestine Appeal Conference be held on January 25 and 26, 1941, in Washington, D.C. at the Hotel Willard.



STATUS OF 1941 CAMPAIGN NEGOTIATIONS

Dr. Silver reported that under date of September 3, 1940 he had written to Mr. Baerwald (Appendix G), to which Mr. Baerwald replied under date of September 4 (Appendix H). Dr. Silver observed that he had not heard any further from Mr. Baerwald but assumed that he would hear from him in the near future.

Judge Rothenberg said that he had attended a meeting of the Joint Distribution Committee at which it was resolved that the matter of negotiating with the United Palestine Appeal be referred to their Administrative Committee.

Following a full discussion of the plans for a 1941 campaign

It was moved and carried that a committee appointed by the National Chairman be charged with the task of formulating the points of view expressed at this meeting, and that a statement on same be presented to the next meeting of the Administrative Committee of the United Palestine Appeal

WELCOME TO MR. KAUFMANN

Dr. Silver extended to Mr. Edmund I. Kaufmann, newly elected president of the Zionist Organization of America, a hearty welcome on behalf of the Administrative Committee of the United Palestine Appeal on the occasion of his first attendance at a meeting of this Committee.

Meeting adjourned at 11:30 P.M.

Respectfully submitted

Florence Eitelberg

(APPENDIX A)  
 UNITED PALESTINE APPEAL FOR 1940  
 REPORT OF INCOME AND EXPENDITURES

(1939-164,340.60)  
 (1938- 2,864.17)  
 (1937- 4,396.29)

BANK BALANCES AS OF JANUARY 1, 1940.....\$171,601.06

CASH RECEIVED 1/1/40 thru 9/18/40 inclusive:

United Jewish Appeal.....	1940.....	\$1,250,000.00	
Jewish National Fund.....	1940.....	306,425.82	
Bequests.....	1940.....	190.00	
United Jewish Appeal.....	1939.....	1,072,833.33	
United Palestine Appeal.....	1938.....	50,784.09	
United Palestine Appeal.....	1937.....	872.94	
United Palestine Appeal.....	1936.....	300.00	
			\$2,681,406.18
			<u>\$2,853,007.24</u>

DISBURSEMENTS:

Keren Hayesod.....	1940.....	\$ 627,000.00	
(Includes \$13,150.00 toward Mifal Bitzaron..	1939....	602,000.00	
in accordance with 1937-1938 agreements....	1938....	34,950.00	
	1937....	<u>4,500.00</u>	\$1,268,450.00
Keren Kayemeth.....	1940.....	627,000.00	
(Includes \$13,150.00 toward Mifal Bitzaron..	1939....	602,000.00	
in accordance with 1937-1938 agreements....	1938....	34,950.00	
	1937....	<u>4,500.00</u>	1,268,450.00
Mizrachi Palestine Fund.....		104,000.00*	
Emergency Committee for Zionist Affairs.....		50,000.00	
Council of Jewish Fed. and Welfare Funds.....		<u>2,500.00</u>	156,500.00

SERVICE PAYMENTS:

Zionist Organization of America.....	40,725.32	
Mizrachi Organization of America.....	7,000.00	
Poale-Zion - Zeire Zion.....	7,000.00	
Hashomer Hatzair.....	<u>1,200.00</u>	55,925.32

Expenses (Covering all activities in 1940 as well as  
 previous campaigns).....

	54,629.30	
Miscellaneous Advances.....	<u>3,478.91</u>	\$2,807,433.53
BANK BALANCES AS OF SEPTEMBER 18, 1940.....		\$ 45,573.71

(1940-30,683.12)  
 (1939- 5,236.94)  
 (1938- 8,748.26)  
 (1937- 905.39)  
\$45,573.71

\*Includes \$28,000.00 which represents an advance by Jewish Agency to the Mizrachi in Palestine.

# APPENDIX B

## STATUS OF NATIONAL UNITED JEWISH APPEAL As of September 17, 1940

1940

TOTAL GROSS PLEDGES RECEIVED - \$11,714,948.19

National..... 6,929,012.63

New York..... 4,785,935.56

TOTAL CASH RECEIVED.....\$ 6,292,052.69

National..... 3,212,052.69

New York:to Nat'l UJA 2,265,000.00

to NRS... 815,000

DISTRIBUTION.....\$.5,940,000.00

JDC..... 2,625,000.00

UPA..... 1,250,000.00

(NRS..... 1,250,000.00

in addition to (NYC-UJA to NRS..... 815,000.00

1939

TOTAL GROSS PLEDGES RECEIVED - \$16,239,009.68

National..... 10,150,525.50

New York..... 6,088,484.18\*

TOTAL CASH RECEIVED..... \$14,755,642.91

National..... 9,425,642.91

New York..... 5,330,000.00

DISTRIBUTION..... \$14,291,000.00

JDC..... 7,645,666.67

UPA..... 3,822,833.33

NRS..... 2,572,500.00

Catholic & Protes-  
tant Refugees... 250,000.00

\* Original gross pledges recorded for New York in September, 1939, were  
\$6,675,634.38  
Shrinkage and transfers to 1940 account for difference.



# APPENDIX C

## CABLE

September 9, 1940

NLT KAPLAN JEWISH AGENCY JERUSALEM

CONFIDENTIAL MET REDCROSS OFFICIALS WASHINGTON TOGETHER NAHUM GOLDMANN  
DISCUSSED POSSIBILITIES ASSISTANCE PALESTINE THEY EMPHASIZED FIFTY MILLION  
FUND ESTABLISHED BY CONGRESS FOR DISPOSITION BY REDCROSS PROVIDES EXCLUSIVELY  
FOR PURCHASE SUPPLIES IN UNITED STATES FOR USE OF REFUGEES AFFECTED BY WAR  
CONDITIONS STOP UNLIKELY BECAUSE OF BLOCKADE AND EXCHANGE RESTRICTIONS  
REDCROSS CAN AID PROSPECTIVE EMIGRANTS IN EUROPE BUT PALESTINE OFFERS  
DEFINITE POSSIBILITIES THOUGH NO COMMITMENT MADE BY REDCROSS STOP OUTLINED  
FOLLOWING WAYS IN WHICH REDCROSS COULD HELP FIRST TWELVETHOUSAND REFUGEES  
ENTERING PALESTINE SINCE OUTBREAK WAR INVOLVING MINIMUM GRANT THREE  
DOLLARS MONTH SECOND TWELVE TO FIFTEENTHousand CHILDREN EVACUATED FROM  
COAST INLAND THIRD THIRTYSIXHUNDRED RELEASED INTERNEES FOURTH FIVE THOUSAND  
PEOPLE ARRIVING IMMINENTLY ON CERTIFICATES FIFTH ADULT VICTIMS WAR  
PALESTINE PARTICULARLY EVACUEES AND THOSE REMOVED BY PHYSICAL HAZARDS  
STOP MUST NOW SUBMIT MEMORANDUM FOR WHICH NEED YOUR CABLED INFORMATION  
INDICATING ACTUAL FACTS ABOVE FIVE CATEGORIES AND EXACT QUANTITY MEDICAL  
FOOD CLOTHING SIMILAR SUPPLIES REQUIRED WITH CLEAR DESCRIPTION KINDS  
MATERIALS IN EACH CASE NUMBER TO BE ASSISTED AND DURATION ASSISTANCE  
REQUIRED STOP ALSO INDICATE WHAT GOVERNMENT AND LOCAL JEWISH COMMUNITY  
DOING OR ABLE DO ALSO WHAT BODIES LIKE MAGEN DAVID OR OTHERS DOING STOP  
POSSIBILITY REDCROSS ASSISTING DEPENDENT EXACT INFORMATION AVAILABLE ON  
RELATION COSTS SUPPLIES TO SHIPPING AVAILABILITY SHIPPING CHANNELS  
COOPERATION GOVERNMENTS THROUGH WHICH SUPPLIES PASS STOP ENDEAVORING CHECK  
HERE ON SHIPPING FACILITIES STOP INFORM SHIPPING METHODS FROM BASRA OR  
OTHER INFORMATION HELPFUL THIS PHASE PROBLEM

MONITOR

APPENDIX D

CABLE

C  
O  
P  
Y

JERUSALEM  
SEPTEMBER 18, 1940

MONITOR  
UNITED PALESTINE APPEAL

RECEIVED YOURS NINTH ELEVENTH SILVERS ELEVENTH HELP RED CROSS  
MOST IMPORTABT CABLING NEXT DAYS LIST NECESSARY SUPPLIES MET  
VAUCHERS STOP IS MONEY APPROPRIATION POSSIBLE STOP CAN YOU  
OBTAIN ADDITIONAL EXTRA BUDGETARY MEANS OTHER SOURCES  
PARTICULARLY VIEW AIRRAIDS THANKS

KAPLAN

C  
O  
P  
Y

"APPENDIX E"

JEWISH AGENCY JERUSALEM

September 11, 1940

AMERICAN JEWRY IN DEEP SORROW AT WANTON SLAUGHTER OF PALESTINE  
CIVILIANS BY ITALIANS STOP PLEASE CONVEY CONDOLENCES TO YISHUV  
AND TO FAMILIES OF THOSE AFFECTED STOP BY ITS COURAGE AND  
MARTYRDOM YISHUV AGAIN ENHEARTENING JEWS EVERYWHERE BY FAITH IN  
DESTINY JEWISH PEOPLE AND RESISTANCE TO BRUTAL FORCES AIMING  
AT DESTRUCTION NOT ONLY OF JEW BUT OF CIVILIZATION STOP PLEASE  
INFORM WHAT SERVICE WE CAN RENDER

ABBA HILLEL SILVER



C  
C  
P  
Y

"APPENDIX F"  
MIZRACHI WOMEN'S ORGANIZATION  
of America

September 19, 1940

Rabbi Abba Hillel Silver  
United Palestine Appeal  
41 E. 42nd Street  
New York City

Dear Rabbi Silver:

Mr. Leon Gellman, president of the Mizrachi Organization of America, brought to our attention the dissatisfaction caused the United Palestine Appeal by our having applied to Jewish Welfare Chests for contributions to our work in Palestine.

We regret exceedingly that the Mizrachi Organization of America has become involved in its relationship with the U.P.A. on this account, nor can we see any justification for it.

The Mizrachi Women's Organization of America is an autonomous organization with no contract with either the U.P.A. or the U.J.A., and is therefore in its right to approach Welfare Funds for financial assistance.

However, since the Mizrachi Organization seems to have become involved because of this act on our part, and in the interest of the Mizrachi movement, we agree to desist from applying to Welfare Funds for contributions.

Very sincerely yours,

(signed) MRS. ABRAHAM SHAPIRO

National President.

"APPENDIX G"

September 3, 1940

Mr. Paul Baerwald  
American Jewish Joint Distribution Committee  
100 East 42nd St.  
New York City

Dear Mr. Baerwald:

May I suggest that the United Palestine Appeal and the Joint Distribution Committee, whose fund-raising efforts were pooled in the United Jewish Appeal, meet at an early opportunity to discuss plans for 1941.

You will recall that the agreement between the Joint Distribution Committee and the United Palestine Appeal for the 1940 campaign provided in clause 13 that, "any proposal for an agreement for fund-raising in a 1941 campaign shall be considered not later than October 31, 1940".

If you will indicate when and how you feel preliminary discussions may best be conducted, I shall try to make arrangements accordingly.

Very cordially yours,

Abba Hillel Silver  
National Chairman

APPENDIX H

THE AMERICAN JEWISH JOINT DISTRIBUTION COMMITTEE  
100 East 42nd Street, New York City

September 4, 1940

Rabbi Abba Hillel Silver, National Chairman  
United Palestine Appeal  
41 East 42nd Street  
New York, N.Y.<sup>†</sup>

Dear Rabbi Silver:

Thanks for your letter. Of course I am fully aware that there is a provision that any proposal for an agreement for 1941 is to be considered not later than October 31, 1940.

I am taking up this matter again with my colleagues and expect to write you again on this subject within a few days.

Cordially yours,

(signed) PAUL BAERWALD

Chairman



MINUTES OF MEETING WITH NATIONAL CO-CHAIRMEN - THURSDAY, SEPTEMBER 19, 1940

AT THE OFFICES OF UNITED JEWISH APPEAL - 261 FIFTH AVENUE- 5:30 P.M.

---

PRESIDENT:

Abner Bregman  
Isidor Coons  
Henry Montom  
Dr. Abba Hillel Silver  
Dr. Jonah B. Wise  
Edward M. M. Warburg

Samuel Blitz  
Henry C. Bernstein

Dr. Silver stated that the National Executive Committee was appreciative of the work done by the campaign leaders in New York and that the results achieved are comparatively better in New York than in the rest of the country. However, the National Committee feels that much more should be accomplished in the city and that at least one-half of the National results should be raised in New York. ✓

Dr. Silver thought that not only should more pressure be brought to bear on the Special Gifts but that a more intensive campaign should be planned for the middle class group. He suggested that a house-to-house canvas and individual solicitation in place of group gifts would bring much better results. He also suggested that new fund-raising ideas might be obtained from out of town directors who would confer with the directors of the New York Campaign.

Dr. Wise pointed out that the New York Campaign was not organized until late in the season due to a number of reasons including the delay in coming to an agreement for a joint drive, determining that the Federation staff was not available for the campaign, and in seeking new personnel.

Dr. Wise further stated that in the opinion of most leaders at the beginning of the campaign, no more than 3½ million dollars could be realized this year and that there was general gratification at the results which showed that over five million dollars has already been raised and that it was very possible that 5¼ to 5½ million dollars would be realized this year.

Mr. Warburg stated that there is no precedence in any fund-raising effort to show that New York should raise more than 30% to 40% of the National goal. While he agreed that more money could be gotten, he felt that a tremendous cost would be involved in the development of new sources and that the results obtained in the New York Campaign this year were brought about by the most intensive effort in the various trades and sections of the city.



Mr. Warburg stated that perhaps the greatest difficulty in New York is the fact that there is no permanent fund-raising organization and that each year much time is spent in the re-organizing of personnel and campaign machinery. He felt that the establishment of a permanent fund-raising organization such as other cities with overseas chests enjoy would enable New York to prepare for the campaign sufficiently in advance and to develop new groups that could be contacted throughout the year.

Mr. Bregman stated that he had no objection to conferring with out-of-town directors but he did not feel that anything much could be gained; that the problem in New York is so totally different that the experiences in the smaller communities would not in any way be applicable.

Mr. Bregman further stated that in his opinion the New York Campaign staff was at least equal to any in the country, and that the U.J.A. in this city has now a well-established organization in all its technical departments.

After a general discussion, it was decided that the New York Campaign should regard itself as a permanent setup and that they proceed at once with their plans for the 1941 Campaign, so that there be no lapse affecting continuity of work; that it is imperative for the efficient working of the New York Campaign that it be a permanent and continuous operating unit. It was also decided that New York would warrant incurring additional expense in developing new sources of revenue which would be recurrent in the years to come.

## MEMORANDUM

*Date* Oct. 7, 1940

*To* Dr. Abba Hillel Silver

*From* Henry Montor

*Subject*

In accordance with a decision of the Administrative Committee of the United Palestine Appeal at its last meeting, I have drafted a statement of the three possible positions which the United Palestine Appeal might take in connection with the 1941 campaign. This draft is being submitted as a basis for discussion by the national Chairmen of the United Palestine Appeal. When all corrections have been received and incorporated, this formulation of the possibilities is supposed to be submitted to the next meeting of the Administrative Committee.

Alternative II is a proposal that I submit as a basis for discussion. The other two alternatives incorporate the reasons which the proponents of the particular alternative have given for their stands.



Continuation within a United Jewish Appeal On Any Terms

Reasons:

1. Jewish unity in America would be imperilled by the disruption of an organization which, to a majority of Jews, represents an ideal form of fund-raising for the major causes. Withdrawal of the United Palestine Appeal would adversely affect all Zionist interests.

2. Only through a unified instrument like the United Jewish Appeal is larger fund-raising in America possible. Without it, all funds would suffer, including the U.P.A. Despite the so-called inadequate amount which the U.P.A. now receives from a United Jewish Appeal, it would receive less through a separate effort.

3. Through the United Jewish Appeal, the U.P.A. is able to reach communities and leaders which it could not attract under its own Palestine banner. It is, therefore, able to conduct Palestine propaganda in broader circles than the Zionist movement as such.

4. There are other Palestine fund-raising efforts which would be a handicap to the U.P.A. if it conducted a separate campaign. Losses sustained from these other Palestine agencies are absorbed now by the U.J.A. as a whole. If the U.P.A. were conducting a separate effort, it would be penalized by the lack of support of Zionist bodies which are primarily concerned with their own collections.

5. It has been demonstrated on several occasions that the Zionist strength is inadequate to conduct a separate Zionist financial activity. Since the U.P.A. would have to depend, to a large extent, on the strength of local Zionist leadership on the percentage it would receive from local campaigns, it could not look forward to more than it is receiving now from a nationally-achieved agreement through the U.J.A.

6. The immediate future of Palestine is unpredictable in view of the war. If the U.P.A. were to conduct a separate appeal it would bear the full brunt of any losses that might be sustained if the war should take an especially unfavorable turn in the direction of Palestine, with its adverse effect on the psychology of contributors. If the U.P.A. were within a United Jewish Appeal, the shock of such reverses would be borne by all the agencies in the United Jewish Appeal.

- - - - -  
II.

Continuation within a United Jewish Appeal on Satisfactory Terms

Considering the arguments given by proponents of Alternative I and by advocates of Alternative III (hereafter), a compromise might be worked out on the following basis, if it is considered that the financial interests of Palestine ought to take first place in determining the type of campaign the U.P.A. should conduct.

The following proposals are based on the greater needs of Palestine and the desire to satisfy them within the framework of a United Jewish Appeal:

For the United Palestine Appeal.....	\$3,000,000
For the Joint Distribution Committee.....	3,000,000
For the National Refugee Service.....	2,500,000

- - - - -

Over and above these sums, there would be the following division:

For relief in Palestine.....	\$1,000,000
------------------------------	-------------

(to be provided in equal shares by the  
U.P.A. and J.D.C. from the common fund  
of the United Jewish Appeal)

For transportation of refugees.....	\$1,000,000
-------------------------------------	-------------

(half to be used for Palestine and half  
for other immigration centers as available)

- - - - -

Above the \$10,500,000 above referred to:

the National Refugee Service, on proof of need, would be able to draw an additional sum up to.....	\$ 500,000
---	------------

and the balance would be distributed to Palestine and  
Europe as the facilities for such distribution as existed.

- - - - -



The above proposals are faced on these factors:

- (1) That in an increasing number of lands in Europe the provision of American support is not possible, either because of Nazi or American Government rulings;

- (2) That increasingly, local Jewish communities in America are meeting relief and service needs for their refugees; while the decline in refugee immigration to America reduces the financial requirements of the central National Refugee Service.

- - -  
III.

An Independent United Palestine Appeal Campaign

Reasons:

1. A continuation of the United Palestine Appeal in a United Jewish Appeal campaign makes for a constant dilution of Palestine propaganda. There is always a yielding to the lowest common denominator in a combined drive. The result is that the U.P.A., one of the strongest media for attracting interest to and support of Palestine, does not serve in building up adequate understanding of the Jewish National Home.

2. Inclusion in a United Jewish Appeal makes impossible adjustment to emergency needs. Even within the framework of Welfare Funds, the U.P.A., as an independent entity, would be able to make appeals for emergency situations as they arose, depending on the understanding of Welfare Funds. At the present time, even an attempt at such emergency appeals is barred.

3. The U.J.A. has not given Palestine an adequate share of increased income. While the country as a whole has been raising between 2 and 2½ times as much for the U.J.A. agencies as a whole, as compared with 1938, the U.P.A. has received only from 25 to 75% more than in 1938.

4. A unified campaign is premised on the willingness of all American groups to give their unstinted support to a U.J.A. Nevertheless, it is becoming evident in 1940 that many anti-Zionists withheld their support completely from the U.J.A. because of the inclusion of Palestine. This was not offset, insofar as the U.P.A.

is concerned, by a greater measure of support from communities and individuals particularly Palestine-minded.

5. The refugee need in America is being presented on such a basis, and the machinery being built in New York is becoming so vast, that automatically its needs receive prior consideration in a U.J.A. No matter what compromise is worked out, the U.P.A. suffers.

6. The insistence by the Council of Federations and Welfare Funds on the inclusion in the U.J.A. of other bodies, such as Hias, Ort, etc. will make the odds against the U.P.A. receiving an adequate share of the income even greater.

7. In 1939 and 1940 the U.J.A. represented a partnership between the U.P.A. AND THE J.D.C. It was more possible in that way to protect Palestine interests. The National Refugee Service has already adopted a resolution demanding that in a 1941 U.J.A. it be a full partner and not merely a beneficiary. That would make the U.P.A. a third partner in an organization in which the other two thirds are the same.

8. Many prominent Jews in America will give this year to new campaigns, for England, etc. That will mean less for the Jewish cause, since the giving will be put on a patriotic basis. The U.P.A. must be able to offset these losses among its special friends.

9. If there is no breaking away of the U.P.A. from the United Jewish Appeal in 1941, it is doubtful if the time will ever come again for such a step. In the meantime, the power of Zionists to find for the Palestine cause in terms of fund allocations will have been diluted.

10. In 1941 the sentiment against extension of aid to Nazi-occupied Europe, already strong, will have become irresistible. The entire United Jewish Appeal will suffer because of the unwillingness to give to the JDO for European purposes. Palestine, bound up with the same campaign, will inevitably suffer.



**UNITED PALESTINE APPEAL**

41 EAST 42nd STREET  
NEW YORK, N. Y.

**NATIONAL REFUGEE SERVICE, INC.**  
165 West 46 Street,  
New York City

October 30, 1940.

Dr. Stephen S. Wise, Rabbi Abba Hillel Silver,  
Judge Morris Rothenberg, and Mr. Louis Lipsky,  
United Palestine Appeal  
41 East 42 Street  
New York City

Gentlemen:

The attached Resolution, which was adopted by the  
Executive Committee of the National Refugee Service, Inc. on  
September 10th, 1940, is self-explanatory.

Letters, identical to this, are being sent to the  
United Jewish Appeal and the American Jewish Joint Distribution  
Committee.

Thanking you for your kind attention to this matter,  
I am

Cordially yours,

Paul Felix Warburg (signed)  
Secretary,  
National Refugee Service, Inc.

(et 10.31.40)



APPENDIX A

RESOLUTION

Adopted September 10, 1940 by the Executive Committee of the National Refugee Service, Inc.

"WHEREAS the attention of the Jewish community of the United States and of the general American population is focused on essential programs leading toward an effective solution of the refugee problem in the United States, and

"WHEREAS the Jewish communities of the country have recognized as of primary local importance the planning and execution of measures to meet adequately the problems arising from the growth of refugee groups in their communities, and

"WHEREAS the National Refugee Service, Inc. has succeeded in enlisting from all sections of American Jewry unparalleled interest, effort and collaboration by virtue of which temporary assistance, education, self-support, employment and a score of other services which have been made available to the refugee population, leading toward the eventual objective of planned resettlement and their complete integration in American community life,

"NOW THEREFORE IT IS RESOLVED as the sense of the Executive Committee of the National Refugee Service, Inc.

"I. That the National Refugee Service, Inc., as the broad agency dealing on a nation-wide basis with the important services required and with the public relations aspects of the refugee situation, should be represented as a constituent as well as a beneficiary member of the United Jewish Appeal in the year 1941, if the National Refugee Service is to be a beneficiary and if the United Jewish Appeal is to be continued.

"II. That full partnership in the United Jewish Appeal herein requested should include participation within the structure and operation of the United Jewish Appeal; that the National Refugee Service, Inc. should be adequately represented in the management and policy determination of the United Jewish Appeal and its status in such partnership should be set forth on terms similar to those of the other constituent agencies upon the execution of any agreement binding upon the parties for the year 1941.

"III. That negotiations be commenced immediately by the proper officers of the National Refugee Service, Inc., for full and active participation by the National Refugee Service, Inc. in the United Jewish Appeal for 1941 as a constituent member thereof as well as a beneficiary."

Mem: Henry Montor

STRICTLY CONFIDENTIAL

MEMORANDUM OF A MEETING OF SUB-COMMITTEES OF THE UNITED PALESTINE  
APPEAL AND THE JOINT DISTRIBUTION COMMITTEE TO CONSIDER 1941 CAM-  
PAIGN PLANS, HELD THURSDAY, OCTOBER 31, 1940, 3:15 P.M.-4:45 P.M.  
UNITED JEWISH APPEAL OFFICE, 342 MADISON AVENUE, NEW YORK

Present: Dr. Stephen S. Wise, Mr. Louis Lipsky, Dr. Israel Goldstein,  
Henry Montor for the United Palestine Appeal; Mr. Paul Baerwald,  
Mr. Edward M. M. Warburg, Mr. James Becker, Dr. Solomon Lowenstein,  
Rabbi Jonah B. Wise, Mr. Joseph C. Hyman for the Joint Distribution  
Committee.

\*\*\*\*\*

Rabbi Jonah B. Wise opened the meeting to preside, and pointed out that this was the second meeting of sub-committees of the JDC and UPA, to discuss plans for 1941. The first meeting was held on October 20, 1940. Rabbi Wise stated that the last meeting closed with the discussion of two points: (1) whether the NRS should be included in the UJA, and (2) what ratios should be established for the participating agencies if the United Jewish Appeal were continued.

The meeting was then thrown open for discussion. Dr. Stephen Wise conveyed the regrets of Dr. Silver for his inability to attend the meeting.

Dr. Stephen Wise then presented the position of the UPA, which he said represented discussions between Dr. Silver, Mr. Goldstein, Mr. Lipsky and himself. These points were substantially as follows:

(1) The UPA believes the inclusion of the NRS in the UJA is unwarranted.

By recognizing the will for a united campaign, the UPA is prepared to agree to the inclusion of the NRS as a beneficiary. The UPA cannot agree to the inclusion of the NRS in the UJA on the same terms as the UPA and the JDC.

(2) The UPA accepts the proposal submitted by the JDC for allocations on a six-months' basis.

(3) Considering the total needs and the pressing requirements of Palestine, the UPA submits the following as its proposal for a 1941 UJA:

On a basis of allocations for six months, the balance to be distributed by an allocations committee, it proposes preliminary grants as follows:

\$1,500,000, NRS
3,000,000 UPA
3,000,000, JDC.

Mr. Warburg asked whether that meant the exclusion of the NRS as a partner in the UJA, on the same terms as the UPA and the JDC. Dr. Stephen Wise said that it did, and explained why: the UPA took the position that the NRS as an American organization, as a temporary body, should not be included as a partner in the UJA. Mr. Warburg asked whether the UPA would agree to non-voting participation in the UJA by the NRS.



Mr. Lipakj stated that the UPA has no objection to the presence of the NRS in the allotment committee without a vote, but that insofar as the framework of the UJA is concerned, the UPA did not feel that the NRS could properly be placed on the same footing as the JDC and the UPA.

Dr. Lowenstein referred to the letter which had been submitted by the NRS (Appendix A) making for a full partnership in the UJA. Dr. Stephen Wise reiterated the reasons for the position taken by the UPA with respect to the NRS. He cited the need for an equilibrium between the JDC and the UPA, and he pointed out that the needs of the NRS were being met with the acquiescence of the UPA. Furthermore, the long-range programs of the UPA and the JDC could not be considered on the same basis as the temporary activities of the NRS.

Rabbi Jonah Wise supported the argument for inclusion of NRS in the UJA partnership. Rabbi Goldstein remarked that the JDC represents not only itself, but that it is spokesman also for the NRS. Thus, insofar as representation is concerned, the NRS views find expression in the UJA through the eloquent advocacy of the JDC. The presence of the NRS as a partner in the UJA would merely mean a duplication of membership.

Dr. Lowenstein felt that the relationship of the NRS to the UJA was of secondary importance as compared with figures of ratios that Dr. Stephen Wise had submitted, and therefore suggested that there should be a postponement of the discussion on the NRS.

Mr. Lipakj emphasized his argument that the equilibrium between the JDC and the UPA, which makes possible the existence of the UJA, would be disturbed if the NRS were a partner. Even if the NRS were to be included as a non-voting member, the effect would be the same. The meetings of the UJA are not conducted on a majority or minority vote, but on the basis of a consensus of opinion arrived at through discussion. Under the circumstances, the UPA would be placed at a disadvantage if the NRS were included, as the NRS constituents are virtually the same as the JDC, thus completely outweighing the UPA.

Mr. Becker said that he desired to have the NRS represented as a non-voting members, but that their participation should be available in all bodies .

At the request of Mr. Montor, who said that the particular paragraph would clarify the discussion as to what NRS itself wanted, Rabbi Jonah Wise read the paragraph reading,

"II. That full partnership in the United Jewish Appeal herein requested should include participation within the structure and operation of the United Jewish Appeal; the National Refugee Service, Inc. should be adequately represented in the management and policy determination of the United Jewish Appeal and its status in such partnership should be set forth on terms similar to those of the other constituent agencies upon the execution of any agreement binding upon the parties for the year 1941."



Mr. Baerwald said that the participation of the MRS in all the bodies of the UJA was important because he wanted that group to help pull its weight in the campaign. He felt that the presence of MRS representatives in the various instrumentalities of the UJA would represent a contribution to the fund-raising strength of the UJA.

Dr. Lovenstein agreed with the fundamental principle enunciated by Mr. Lipsky and others that the JDC and MRS were closer together than were the JDC and the UPA. He understood the desire not to disturb the equilibrium, but he said that some formula might be found which might be generally satisfactory.

Mr. Baerwald declared that the proposal of \$1,500,000 for the MRS was too little. What the UPA was advocating was that the UPA should be guaranteed the same amount as in 1940, whereas the MRS was being cut in half, and the JDC was being offered 47% less than in 1940. He did not think that the JDC supporters could possibly go along with such a formula. The UPA was asking that it be fully guaranteed the same amount it got in 1940, and was unwilling to take chances on the outcome of the 1941 campaign. The UPA was saying it did not care what happened in the last six months of 1941. The result would be that the UPA representatives would withdraw from active participation in the campaign if it were guaranteed what it asked. He felt that the UPA should be willing to take the same chances as the JDC and the MRS.

Dr. Stephen Wise disagreed with Mr. Baerwald's assertion. He pointed out that the UPA in suggesting \$2,500,000 for the first six months was merely asking for a small portion of the requirements of Palestine for 1941, which were in excess of \$11,000,000. The UPA did not feel that its requirements were met with \$2,500,000 in 1941, and certainly the UPA would be as vigorous in the campaign during the entire year.

Mr. Warburg said that the argument made by Dr. Wise that only a partial amount was being asked for was just as true of the JDC. The JDC had great needs which did not permit it to be cut down at this time in its requirements on the funds of the UJA.

Rabbi Jonah Wise insisted that the JDC has needs which can be met if only the funds are available. Dr. Goldstein pointed out that the requirements of Palestine as embraced in the figures submitted by Dr. Stephen Wise are corroborated by the figures of needs. It is not fair to compare the situation that prevailed in 1940 with that which obtains today. The circumstances were not comparable. The UPA was sadly disappointed with its share of the proceeds in the 1940 campaign. It therefore found it necessary to assure Palestine that it could begin the year with a more adequate sum of money than was true for 1940.

Mr. Montor remarked that what was required was an interpretation of the needs of the Jewish community in 1941. On the one hand there was Palestine with a community of 500,000 Jews, which represented the only free Jewish community in the world, outside of the Western hemisphere, in which constructive work could be done. The American Jews had the obligation to maintain this structure and help the Jewish community of Palestine play its proper part in the defense of the British empire line. American Jews had the opportunity and the responsibility of saving a community which was defending itself and where the potentialities of growth were visible.

In Europe there were wide needs, but there were certain problems that at the moment could not be met. There was the question of clearance arrangements, the ability to provide money for certain sectors in which the need was recognized, but in any event it was not a constructive job that could be done.

Dr. Lowenstein stated that the proposal made by Dr. Stephen Wise was unacceptable to the JDC. It offered no basis for discussion. He in turn declared that the JDC desired the continuation of the same ratios that prevailed in 1940, this to be adjusted, however, to a six-month basis, that is, the UPA would be guaranteed \$1,225,000, the MRS \$1,225,000, and the JDC \$2,500,000 for the first six months of 1941. The distribution of the rest of the money would be left to the allocations committee for the remaining six months.

During his presentation of this formula Dr. Lowenstein said that within a few weeks the form of solicitation in New York may be changed. He did not amplify what he had in mind, merely indicating that the present plan for fundraising in New York City might be modified as a result of plans now under discussion.

Dr. Lowenstein said that although if the ratios of 1940 were to be continued in 1941 this would mean \$2,625,000 for the JDC, he was not willing to quibble about the additional \$125,000. Mr. Becker objected to the position taken by Dr. Lowenstein as far as the JDC is concerned. He felt that the needs of the JDC are such that the additional \$125,000 could not be sacrificed, and therefore the formula would have to provide \$2,625,000 for the JDC in the first six months of 1941.

Mr. Lipsky remarked that he was speaking only for himself, and that he personally would fight against the acceptance of the proposal made by Dr. Lowenstein as completely unacceptable. Such a formula would paralyze the work of the UPA. There was in progress a long-range program to which was added the responsibilities of emergency needs. To say to Palestine at this time that it could count upon only \$1,225,000 from the American Jewry for the first six months of 1941 would cause a stoppage of the vital programs of the Jewish Agency and national funds.

The JDC was dealing with a situation in Europe which was broken down. Jews were fleeing everywhere. The capacity to deal with their needs shifted with the moment. On the other hand the UPA was concerned with protecting the Palestine Jewish community from breaking down and sharing the fate of European Jewish communities. The possibilities of action in Palestine insofar as constructive assistance was concerned was so much greater than in Europe that consideration should be kept in mind.

Mr. Warburg said that he had spoken in Philadelphia the previous night at a Big-Givers meeting called together for the Allied Jewish Appeal campaign. He had found it extremely interesting that several of the biggest givers had inquired how much was being made available to the UJA from the Philadelphia Allied Jewish Appeal. They wanted to cut their gift to the Philadelphia campaign by that much because of their unwillingness to contribute to the overseas situation. They were even more unwilling to send money to Palestine than to Europe. They felt that the war situation in Palestine prevented the sending of money.

Dr. Goldstein, taking up Mr. Warburg's statement, declared that the unwillingness that has been expressed by some of the communities and givers to the sending of money overseas applied even more strongly to Europe than to Palestine. It could not be overlooked that whatever money was sent to Palestine represented the strengthening of Great Britain's ~~armies~~ because of the place of Palestine in defending a strategic British point.



Dr. Stephen Wise said that the refusal of American Jewry to make maximum help available at this time would be construed by the British as an unwillingness on the part of American Jewry to help Great Britain. Everyone in America was today concerned with rendering maximum assistance to the British cause. The maintenance of the morale and the strength of the Jewish community in Palestine represented a definite asset for Britain. To withdraw that support or to diminish it would be a blow at the British cause.

Dr. Goldstein declared that intelligent ~~maxim~~ public opinion supported the sending of money to Palestine because it represented aid to a British possession. What he wanted was to establish a token of increase for the United Palestine Appeal to indicate the awareness of American Jewry to the greater needs of Palestine, and the necessity of aiding it particularly because of the war developments.

He therefore proposed on a personal basis a formula as follows: \$2,000,000 to the MRS, \$2,500,000 to the UPA and \$3,000,000 to the JDC.

Mr. Becker said that this proposal was just as unacceptable as the previous proposal. He thought that the contributors throughout the country would be unwilling to decrease the measure of support given to the JDC. To tell the country that Palestine would get approximately as much as the JDC would be to remove the incentive of the ~~max~~ big givers to the campaign.

Mr. Lipsky said that insofar as one could speak of what the American Jewish community thinks it would have to be recognized that there are differences of opinion. What he was discussing was not the prejudices of a group of givers in any community but what should be done under the present circumstances in Jewish life. To him it seemed obvious that the constructive tasks that could be performed with American Jewry's funds should be made known.

Mr. Baerwald said that the UJA was essentially a business undertaking in which a group of agencies pooled their resources to get the best results and as a business proposition the proposals that had been offered had no attraction for the JDC.

Dr. Stephen Wise asked whether we could not make UJA understand between the permanent and the unstable. In Palestine there was a vast Jewish community able to defend itself, prepared to contribute to the strengthening of the British cause, constituting a body of Jews with a future. Whereas in Europe the highways were filled with millions of Jews, unable to look forward to a certain future, with a possibility of giving them practical assistance restricted by various circumstances.

In Palestine there was an investment of over \$500,000,000. Would not American Jewry consider it wise to make every effort to conserve that great investment of manpower and of wealth? For the UPA representatives to return to the Administrative Committee of the United Palestine Appeal with a proposal that the UPA accept \$1,125,000 for the six months of 1941 would subject its spokesmen to ridicule.

Mr. Montor Galt that whenever questions arose as to the validity of sending money overseas, these questions had more to do with Europe than with Palestine. People not only asked could assistance be made available to Europe, but whether even if such funds could be sent American Jewry ought to aid Jews in Axis-controlled countries. That had been one of the serious problems facing the UJA in the last half of 1940.



He believed that emphasis on Palestine could be helpful to all the agencies of the UJA in 1941. The UJA should deal with Palestine as a primary factor, taking into account the fact that ~~thousands~~ American Jews are anxious to contribute as much as they can to strengthening the British cause. Palestine is today the only Jewish front assisting the British cause. If the UJA were willing to use this argument from the campaign point of view alone it would represent an asset of monetary value to the JDC and NRS alike.

Mr. Warburg did not feel that this argument was valid. The world scene was shifting constantly and as the ~~main~~ scene changed each agency might contribute strength to the total. The discussion had perhaps disclosed that ~~every~~ each group might be happier if it went out on a separate campaign, but the choice was not ours. These three agencies had become linked in the public mind. The public is insisting that they remain together and regardless of what might be decided the public would force their union eventually. Mr. Warburg believed. From the campaign point of view he thought that favoritism ought to be shown to the NRS because of the sympathetic interest in it of American contributors. He felt that the UPA ought to take its chances along with JDC and NRS.

Rabbi Jonah Wise believed that we ought to go on the premise that the Jews will remain in Europe, even in Germany; that after the close of the war and a just peace the Jews will be able to remain in the countries where they have lived. To assume otherwise would be to destroy public faith in all fund-raising for overseas. To assume that Hitler would win and that the Jewish communities of Europe would be destroyed would be simultaneously to acknowledge that Palestine's continuation was impossible.

Dr. Goldstein reiterated that only the Jews in Palestine are today in a position to contribute to the victory of Great Britain. The Jews of Europe are helpless. They cannot take any part in the fight against Hitlerism. If the Jews of America really wanted to help Great Britain they could do so most effectively by strengthening Palestine Jewry. The ultimate victory would redound to the Jews of Europe. There were two bases on which the question of distribution of 1941 funds could be considered. One had to do with merits. He believed that the proved ~~merits~~ needs of Palestine for 1941 deserved the kind of money of which Dr. Silver had spoken. But there is a second question, and that is the ultimate question: What could be accomplished if it were compelled to conduct a separate campaign? He believed that the UPA on the merits of its argument in relation to the actual needs, in relation to what Palestine Jewry could contribute to a British victory, the UPA could realize in 1941 a minimum in excess of what was now being asked as a preliminary grant. He believed that even in the poorest kind of a campaign the UPA could get between \$3,000,000 and \$3,500,000.

Mr. Hyman described the problems of the JDC, and referred to the situation in Lisbon where there are 10,000 ~~immigrants~~ refugees, the developments in Shanghai, and the requirements in South America. He said we must take into account the fact that the giving of the country is made possible by the big givers in the larger communities. There are men in this country who believe their primary consideration must be their kin in Europe. Unless adequate funds are given to the JDC within a UJA, there will be a multiplicity of campaigns for the groupings here in America representing various countries in Europe. He did not think that there could be any comparison between the needs of Palestine and those of the JDC. Insofar as Britain was concerned the JDC had received many appeals to extend its help to the Jewish community in Britain.



Dr. Lowenstein said that the JDC had made what it believes to be a fair proposal. The UPA proposals are completely unacceptable. His proposal was for an allocation of one-half the present ratios for a six month period in 1941. He did not believe that any purpose could be served for further discussion of the subject. He suggested adjournment now, subject to a call from the Chairman if the UPA had another proposal to submit. The JDC would not recede from its position.

Mr. Baerwald said that there was no sense in discussing separate drives. Each agency thinks that it could do better in a separate campaign, but eventually the Council of Jewish Federations and Welfare Funds would force us into a common campaign, regardless of what each agency feels. The agencies are therefore confronted with the question of whether they want voluntarily to enter into an agreement, or whether they will be compelled to enter a joint campaign.

Mr. Lipsky said that insofar as the UPA is concerned it cannot consider the same relationship to the UJA as prevailed in 1940. The UPA refuses to continue the status quo because of the injustice that is being done to Palestine because of the increasing needs that must be met. To insist upon the status quo of 1940 means it is impossible to continue the UJA. He was prepared to revise the proposal he made earlier as follows: \$3,500,000 to the JDC, \$2,500,000 to the UPA and \$1,500,000 to the NRS.

Mr. Becker stated that these figures were just as unacceptable as the first proposal. This was echoed by Dr. Lowenstein and Mr. Baerwald.

Mr. Montor asked whether he might summarize what Dr. Lowenstein had said, in order to clarify the position, that is, that (a) The JDC was insisting on a continuation of the status of 1940, distributing half of the amounts that had been originally allotted in 1940 for the first six months of 1941, and (b) that the UPA had submitted a counter proposal of \$3,500,000 to the JDC, \$2,500,000 to the UPA and ~~\$1,500,000~~ \$1,500,000 to the NRS, and (c) that the JDC rejected the UPA proposal and insisted upon its original statement.

Dr. Stephen Wise remarked that surely Dr. Lowenstein would not stand rigidly for the proposal which he had made, and that it was subject to discussion.

Dr. Lowenstein said that the JDC would have no alternative to discuss, and in that event that the UPA had another proposal to offer, a meeting could be called.

It was then left that Rabbi Jonah Wise and Dr. Silver discuss the situation between themselves and decide whether another meeting was advisable.

Court House  
Orion Stein

115-242-314

MINUTES OF MEETING OF ADMINISTRATIVE COMMITTEE OF THE UNITED PALESTINE APPEAL

WEDNESDAY, NOVEMBER 13, 1940 AT 3:30 P.M.

AT 41 EAST 42ND STREET, NEW YORK CITY

- - - - -

PRESENT: Stephen S. Wise presiding, Jacob H. Cohen, Sol Cohen, David Freiburger, Leib Glantz, Israel Goldstein, Maurice J. Karpf, I.M. Kowalsky, Abraham Krumbein, John Leibowitz, Abraham L. Liebovitz, Louis Lipsky, Samuel Markewich, Irving Miller, Henry Montor, Charles Ress, Louis P. Rucker, Charles J. Rosenbloom, Mrs. Sol Rosenbloom, Morris Rothenberg, Israel Sachs, Louis Segal, Abba Hillel Silver, Jacob Sincoff, Sigmund Thau, H.M. Weinberg

Kurt Blumenfeld, David Ben Gurion, Samuel Blitz, Joseph Cohn, Mendel N. Fisher, Nahum Goldmann, Jacob Hoffman, Harry Levine, Arthur Lourie, Emanuel Neumann, Alex Rothenberg, Mrs. Archibald Silverman, Robert Silverman, Meyer Steinglass

Regrets for absence were received from Barnett R. Brickner, Robert M. Bernstein, Mrs. Judith Epstein, Daniel Frisch, Solomon Goldman, Joseph Goldstein, James G. Heller, Jacob J. Kaplan, Max Kirshblum, Harris J. Levine, Israel H. Levinthal, Louis J. Moss, Albert Schiff, Joseph Schlossberg, Simon Shetzer, Elihu D. Stone, Joe Weingarten.

RESOLUTION ON DEATH OF ARTHUR M. LAMPORT

The Chairman asked the Committee to rise in solemn tribute as he voiced the sorrow of the United Palestine Appeal at the death of Arthur M. Lamport, National Treasurer. He said:

"Whatever the resolution that may be adopted on the death of our beloved friend, Arthur Lamport, we together pay tribute to the memory of a loved comrade. We knew Arthur for many years. We cherished him, we valued his devoted and high-hearted service and we bless his memory. We express to his son and daughters our deepfelt sympathy upon their sorrow and the loss which we as Zionist comrades share with them. Upon him be peace and great reward."

The following resolution was adopted by the Administrative Committee:

The Administrative Committee of the United Palestine Appeal records with profound sorrow the death of Arthur M. Lamport, colleague and friend, servant of the Jewish people and of the Jewish Renaissance in Palestine through years of dedicated and valiant labor.

As National Treasurer of the United Palestine Appeal, his championship of Palestine's vital interests won new strength for the upbuilding program of the Jewish National Home. His sincerity, his vigilance and his energy were bulwarks of incalculable strength.

The United Palestine Appeal conveys its deep sympathy to Arthur Lamport's children, knowing that the memory of a devoted, righteous, constructive Jew and American is a consolation that they and all who knew him may treasure.



#### ELECTION OF NATIONAL TREASURER

The Chairman noted that a successor to Arthur M. Lamport as National Treasurer had to be elected. He inquired whether prompt action on this was required, Mr. Montor stated that a serious situation had arisen especially in the United Jewish Appeal with regard to the signature of checks and other matters. The National Treasurer of the U.P.A. was also National Co-Treasurer of the United Jewish Appeal.

Dr. Goldstein nominated and Dr. Silver seconded the nomination of Mr. Charles J. Rosenbloom for Treasurer of the United Palestine Appeal, which simultaneously involves Co-Treasurership of the United Jewish Appeal. Upon being put to a vote, the nomination was unanimously approved by the Administrative Committee.

#### FINANCIAL REPORTS OF UNITED PALESTINE APPEAL and UNITED JEWISH APPEAL

Copies of financial reports of the United Palestine Appeal for 1940, together with other data on the United Palestine Appeal for 1939 and 1940 and on the United Jewish Appeal for 1939 and 1940 (Appendices A, B, C and D) were circulated to the Administrative Committee and briefly summarized by Mr. Montor.

Mr. Blitz referred to the progress of the New York United Jewish Appeal and to the activities in the "Night of Stars," which, he felt, would produce \$75,000 this year, representing a splendid result. He lauded Messrs. Alex Rothenberg and Meyer Steinglass for their cooperative efforts in "Night of Stars".

#### RECIPROCAL REPRESENTATION OF COUNCIL OF FEDERATIONS and UNITED PALESTINE APPEAL

A letter (appendix E) from Mr. Sidney Hollander, President of the Council of Jewish Federations and Welfare Funds, suggesting closer relations between that body and the United Palestine Appeal through reciprocal representation without voting rights, on each others Board of Directors and Administrative Committee respectively, was presented by Mr. Montor.

A discussion of the merit of the proposal followed with Messrs. Silverman, Ress, Lipsky, Wise, Silver, ~~Goldstein~~ and Mrs. Silverman, participating.

Mr. Silverman, questioned the technical right of the Administrative Committee to invite an outside body to sit on its membership. He believed this could be determined only by the Keren Hayesod and Keren Kayemeth, Mrs. Silverman felt that acceptance of the proposal would involve recognition of Welfare Funds. Mr. Ress suggested that the Council be invited subject to the consent of the Keren Hayesod and Keren Kayemeth, but after hearing Messrs. Lipsky and Silver withdrew the suggestion.

It was moved, seconded and carried that, on the basis of Mr. Hollander's letter the United Palestine Appeal Administrative Committee invite the Council of Federations and Welfare Funds to designate a representative on the Administrative Committee without voting rights for an experimental period of a year and that the National Chairman of the United Palestine Appeal be authorized to designate a United Palestine Appeal representative on the Board of Directors of the Council of Federations and Welfare Funds.



LETTER FROM NATIONAL REFUGEE SERVICE

A letter from the National Refugee Service (Appendix F) asking for full partnership in the United Jewish Appeal was deferred, on the ground that the issue raised was bound up with the determination by the United Palestine Appeal of its 1941 plans.

CAMPAIGN PLANS FOR 1941

At the request of Dr. Silver, Mr. Montor briefly reviewed the meetings held by the subcommittees of the United Palestine Appeal and the Joint Distribution Committee to discuss campaign plans for 1941. The first of these meetings was held on October 20, the second on October 31st. At the first session, attended by Dr. Silver, Dr. Wise, Mr. Lipsky, Dr. Goldstein and Mr. Montor for the United Palestine Appeal, the principal discussion was given over to the place of the National Refugee Service in the United Jewish Appeal. Dr. Silver declared that the inclusion of the National Refugee Service in the United Jewish Appeal was unwarranted. He believed that the United Jewish Appeal should limit its scope to overseas needs. The National Refugee Service was a purely American organization. The representatives of the J.D.C. including Messrs. Paul Baerwald, Solomon Lowenstein, James Becker, Jonah B. Wise, Edward Warburg and Joseph C. Hyman, took the opposite view. They felt the National Refugee Service gave strength to the United Jewish Appeal. The second question at the October 20th meeting was raised by Dr. Solomon Lowenstein who suggested a reduction in 1941 of the original amounts assigned to each of the three agencies, to tide them over a six-month period. The Allotment Committee would divide the balance.

Dr. Silver said that the ratios obtaining in the 1940 United Jewish Appeal were definitely unacceptable to the United Palestine Appeal.

At the meeting on October 31, Dr. Stephen Wise offered a formula on behalf of the United Palestine Appeal: (1) Although believing the inclusion of the N.R.S. is unwarranted, the U.P.A., in view of the will for a united campaign is prepared to agree to the inclusion of the N.R.S. as a beneficiary but not as a partner; (2) the United Palestine Appeal was prepared to consider six months allocations; (3) considering the pressing needs of Palestine, the U.P.A. proposed a division as follows: \$1,500,000 to the National Refugee Service; \$3,000,000 to the United Palestine Appeal and \$3,000,000 to the Joint Distribution Committee.

These terms were regarded by the Joint Distribution Committee representatives as unacceptable. Dr. Lowenstein stated that the J.D.C. desired the continuation of the same ratios that prevailed in 1940, this to be adjusted, however, to a six-month basis that is, the United Palestine Appeal would be allocated \$1,250,000, the National Refugee Service, \$1,250,000 and the Joint Distribution Committee, \$2,500,000 for the first six months of 1941. The distribution of the rest of the money would be left to an allocations committee.

In the following discussion the United Palestine Appeal representatives offered various suggestions. Among these was one of Dr. Goldstein as follows: \$2,000,000 to the National Refugee Service; \$2,500,000 to the United Palestine Appeal and \$3,000,000 to the Joint Distribution Committee.

But the various United Palestine Appeal suggestions were termed unacceptable by the Joint Distribution Committee which insisted on Dr. Lowenstein's statement. The meeting concluded with Dr. Lowenstein saying that if the United Palestine Appeal had any other proposal to make it could call a meeting but the Joint Distribution Committee itself had no alternatives to offer.

There followed a general discussion of the needs of Palestine in 1941 and the relation which the U.P.A. should have to the J.D.C. Mr. Ben Gurion observed that 1941 held the possibility of many surprises in the Palestine situation and that it was important that the U.P.A. have the flexibility to meet these changes. Others who voiced their views in the discussion, in addition to the Chairman, were: Dr. Silver, Louis Lipsky, Dr. Wise, Dr. Goldstein, Judge Rothenberg, Rabbi Miller, Charles Ress, Israel Sachs, Henry Montor and Mrs. Archibald Silverman.

A cablegram from Palestine was read to give the attitude toward the United Palestine Appeal 1941 campaign plans of the Jewish Agency Executive, the Keren Hayesod and the Keren Kayemeth. It read:

"Executive, Kayemeth Hayesod prefer separate campaign but leave decision American friends. Conditions last united appeal unsatisfactory view increased needs, possibilities Palestine. Therefore imperative increase UPA's part. If joint campaign accepted, expect conditions subject our approval".

The discussion closed with the adoption, unanimously, of the following resolution:

"Having received a report from its representatives on the negotiating committee to consider plans for a joint campaign in 1941, to the effect that their proposals in the name of the United Palestine Appeal for a joint campaign in 1941 were rejected by the representatives of the Joint Distribution Committee,

"The Administrative Committee of the United Palestine Appeal directs its representatives to make an earnest endeavor to have the Joint Distribution Committee reconsider its position in order that a continuation of the United Jewish Appeal for 1941 may be possible.

"In the event, however, that the Joint Distribution Committee maintains the position it has taken of rejecting the United Palestine Appeal proposals and insisting that the ratios in the United Jewish Appeal of 1940 be continued, the officers of the United Palestine Appeal are authorized to proceed with such preparations as may be necessary for conducting an independent campaign by the United Palestine Appeal in 1941, and for an independent approach to the Welfare Chests of the American Jewish community."

#### THE NEW PALESTINE

The failure of The New Palestine to serve the United Palestine Appeal adequately was remarked upon by Mr. Montor.

Dr. Silver said that The New Palestine had a definite obligation to the U.P.A. Whatever might be the editorial requirements of The New Palestine, unless campaign news were adequately covered the service which the Z.O.A. through the New Palestine, was supposed to render was not, in fact, being given.

The United Palestine Appeal had had occasion in previous years to complain of the attitude of The New Palestine to satisfactory campaign coverage. The situation had then been corrected. He hoped that as a result of the present complaint, the situation would be remedied.

The Administrative Committee voted to instruct Mr. Montor to communicate its views with respect to improved consideration of United Palestine Appeal needs in The New Palestine to Mr. Kaufmann and Rabbi Breslau.

#### Grant to Palestine Emergency Committee

A cablegram was read from Messrs. Ussishkin, Hantke and Kaplan with regard to a further appropriation from United Palestine Appeal funds to the Emergency Committee. The cablegram read:

"Despite difficult financial situation agree you allocate Emergency Committee \$25,000 only for emergency political purposes. Doubt possibility increase allocation till September 1941 inform Goldmann".

Following a full discussion it was voted:

In consideration of approval to be given by the Keren Hayesod and Keren Kayemeth, the United Palestine Appeal is to make an advance to the Emergency Committee for Zionist Affairs on account of a sum of \$25,000 total to be made available to the Emergency Committee from the United Palestine Appeal for 1941.

It was moved and carried that the United Palestine Appeal advance during the balance of 1940 on account of the 1941 allotment such amounts as the Palestine Emergency Committee may from time to time require.

MEETING ADJOURNED AT 5:15 P.M.

Respectfully submitted

Florence Eitelberg



(APPENDIX A)  
 UNITED PALESTINE APPEAL FOR 1940  
REPORT OF INCOME AND EXPENDITURES  
AS OF NOVEMBER 10, 1940

(1939-\$164,340.60)  
 (1938- 2,864.17)  
 (1937- 4,396.29)

BANK BALANCES AS OF JANUARY 1, 1940.....\$171,601.06

CASH RECEIVED 1/1/40 thru 11/10/40 inclusive:

United Jewish Appeal.....1940.....	\$1,525,000.00	
Jewish National Fund.....1940.(thru Sept)...	321,680.49	
Bequests.....1940.....	190.00	
United Jewish Appeal.....1939.....	1,110,333.33	
United Palestine Appeal.....1938.....	50,814.34	
United Palestine Appeal.....1937.....	5,209.10	
United Palestine Appeal.....1936.....	366.34	
		<u>\$3,013,593.60</u>

\$3,185,194.66

CASH DISBURSEMENTS:

Keren Hayesod.....1940...\$	767,000.00	
(Includes \$13,150. toward Mifal Bitzaron....1939...	612,000.00	
in accordance with 1937-1938 agreements 1938....	34,950.00	
1937....	4,500.00	
1936....	183.17	\$1,418,633.17
Keren Kayemeth.....1940...	767,000.00	
(Includes \$13,150. toward Mifal Bitzaron... 1939...	612,000.00	
in accordance with 1937-1938 agreements.. 1938...	34,950.00	
1937....	4,500.00	
1936....	183.17	1,418,633.17

Mizrachi Palestine Fund.....	110,000.00	110,000.00
Emergency Committee for Zionist Affairs	50,000.00	
Emergency Committee Trans. of Zionists from Russia..	2,500.00	
Council of Jewish Fed. & Welfare Funds.....	2,500.00	55,000.00

SERVICE PAYMENTS

Zionist Organization of America.....	49,535.75	
Poale Zion-Zeire Zion.....	8,000.00	
Mizrachi Organization of America.....	8,000.00	
Hashomer Hatzair.....	1,200.00	66,735.75

Expenses covering all activities in 1940 as well as previous campaigns) .....	70,715.58	
Miscellaneous Advances.....	2,690.01	\$3,142,407.68

BANK BALANCES AS OF NOVEMBER 10, 1940.....\$ 42,786.98

\$10,732.48-1940  
 22,736.94-1939  
 8,778.51-1938  
 ..\$ 539.05-1937  
\$42,786.98

(APPENDIX B)  
UNITED PALESTINE APPEAL  
COMPARATIVE REPORT - 1939 - 1940

<u>INCOME</u>	<u>1/1/39 - 11/10/39</u>	<u>1/1/40 - 11/10/40</u>
United Jewish Appeal.....1940.....		\$1,525,000.00
United Jewish Appeal.....1939.....	\$2,450,000.00	1,110,333.33
Jewish National Fund....(thru Sept.)....	274,158.33	321,680.49
United Palestine Appeal 1938.....	649,768.58	50,814.34
United Palestine Appeal 1937.....	31,193.40	5,209.10
United Palestine Appeal 1936.....	2,219.37	366.34
	<u>\$3,407,339.68</u>	<u>\$3,013,403.60</u>
<u>DISBURSEMENTS:</u>		
Keren Hayesod.....	\$1,612,612.44	\$1,368,633.17
Keren Kayemeth.....	1,612,612.44	1,368,633.17
Mizrachi Palestine Fund.....	90,000.00	110,000.00
President's Advisory Committee.....	4,500.00	--
Council of Federations & Jewish Welfare Funds	2,500.00	2,500.00
American Friends of the Hebrew University	3,024.32	--
Hashomer Hatzair.....	1,200.00	1,200.00
Youth Aliyah.....	1,700.00	--
Emergency Committee for Zionist Affairs	--	52,500.00
	<u>\$3,328,149.20</u>	<u>\$2,903,466.34</u>
<u>SERVICE PAYMENTS</u>		
Zionist Organization of America .....	\$51,350.70	\$49,535.75
Mizrachi Organization of America .....	9,000.00	8,000.00
Poale Zion - Zeire Zion.....	9,000.00	8,000.00
	<u>\$69,350.70</u>	<u>\$65,535.75</u>
<u>EXPENSES</u> .....	\$42,716.45	\$70,715.58

(APPENDIX C)  
UNITED PALESTINE APPEAL  
ANALYSIS OF EXPENDITURES IN 1940  
As of November 10, 1940

	Adopted Budget 1940	Actual Expenditures 1.1.40-11.10.40
Payroll.....	\$32,428.06	\$19,819.45
Printing & Stationery.....	3,500.00	1,411.40
Multigraphing & Mailing .....	3,000.00	4,607.67
Telephone & Telegraph.....	3,500.00	2,333.79
Rent & Light.....	7,000.00	5,259.56
Postage, Parcel Post & Express.....	4,000.00	3,754.29
Carfares, News & Incidentals.....	1,000.00	235.61
Sanitation.....	500.00	173.74
Rentals & Repairs.....	300.00	43.50
Equipment.....	3,000.00	2,202.52
Insurance.....	464.00	125.72
Auditing .....	1,000.00	650.00
Photos, Clippings, Mats & Cuts.....	1,500.00	1,018.30
Dinners & Banquets .....	1,000.00	155.45
Traveling & Speakers Fees.....	8,000.00	3,205.38
Literature.....	5,000.00	3,527.09
National Conference Expenses.....	5,280.08	5,100.93
Regional Bureau Expenses.....	14,500.00	11,281.87
Fieldmen's Travel, per diem .....	8,500.00	2,255.91
Miscellaneous Expense.....	2,000.00	200.40
Films.....	General \$ 137.72 Daganiah 2,145.81	2,278.53
Discount on Notes Payable		815.97
	\$ 107,972.14	\$70,457.08
1939 Exp. paid in 1940		258.50
		\$70,715.58



## (APPENDIX D)

As of November 12, 1940

TOTAL PLEDGES TO UJA TO DATE FOR 1940:- \$12,361,703.79  
                                     National:-       7,419,943.83  
                                     New York:-       4,941,759.96

NET PLEDGES OF NEW YORK:-\$4,428,812.99  
 (after deducting campaign  
 expenses, etc.)

TOTAL CASH RECEIPTS:- \$7,711,366.33  
                             National:-       4,381,366.33  
                             New York:-       3,330,000.00 (Includes \$900,000 direct to NRS)

DISTRIBUTION:- \$7,265,000.00  
                     JDC -       3,255,000.00  
                     UPA -       1,550,000.00  
                     NRS -       1,550,000.00  
                     N.Y. UJA TO NRS-   900,000.00  
                     Distribution Com.   10,000.00

EXPENDITURES: - \$357,468.28

ADDITIONAL ABOVE \$11,250,000 ANTICIPATED FOR DISTRIBUTION:-\$1,200,000.00Est.

TOTAL PLEDGES TO UJA FOR 1939:- \$16,247,708.51\*\*\*\*  
                                     National:-       10,159,224.33  
                                     New York:-       6,088,484.18

TOTAL CASH RECEIPTS: - \$14,905,774.32  
                             National:-       9,565,774.32  
                             New York:-       5,340,000.00

DISTRIBUTION:- \$14,422,250.00  
                     JDC-       7,720,666.67  
                     UPA-       3,860,333.33  
                     NCC-       2,591,250.00  
                     Cath & Prot.-   250,000.00

EXPENDITURES:-   \$ 441,187.86

\*\*\*\* Gross Figure (Includes New York City expenses:- 600,000.00)  
                     (       "   National shrinkage:- 160,000.00)  
                     (       "   Nat'l local campaign expenses:- 15,941.57)

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(APPENDIX E)  
COUNCIL OF JEWISH FEDERATIONS AND WELFARE FUNDS  
165 West 46th Street, New York, N.Y.

October 30, 1940

The United Palestine Appeal, Inc.  
41 East 42nd Street  
New York, N.Y.

Attention: Mr. Henry Montor  
Executive Director

Gentlemen:

Since its inception, the Council has been intensely interested in problems that involve relationships between the member agencies associated in the Council and the national and overseas service agencies. It has had a varied experience in the use of methods of formal and informal procedure and contacts between members of the Boards and staffs. Opinions have been expressed both within our own Board of Directors and among persons closely in touch with national and overseas agencies that working relationships might be more satisfactory in character and results expedited if we devised a closer method of contact than has thus far been established between the responsible administrative officers and bodies of our individual organizations.

A group within our own Board of Directors recently considered the problem and on their recommendation the Board of Directors of the Council agreed at its recent meeting upon an experimental plan for the period of one year. The suggestion that we accepted was that the Council extend an invitation to the three largest service agencies, - the Joint Distribution Committee, the United Palestine Appeal and the National Refugee Service- to designate one individual who would be invited to attend all sessions of our Board and receive all of the privileges and responsibilities which Board members usually have in relation to the Council through attendance at meetings, participating in discussions, service on sub-committees, receipt of reports and communications and other functions -- in short, all of the functions of a Board member except that of voting upon matters of Board action.

Our Board believes that these arrangements, if approved by the United Palestine Appeal, should be established on a reciprocal basis. If your organization accepts the proposal, we shall be very glad to name a representative of the Council whom you would invite to participate on an equivalent basis in your organization.

As the Council is at present organized, the Board of Directors is the primary and sole executive body for the agency. Including the officers, the Board consists of forty individuals elected by the General Assembly. We schedule three regular meetings of the Board during the calendar year. We have no separate executive committee and should one be created during the term of this experimental period, we expect to extend participation of your representative to that body.

It was also suggested that an alternate representative be named by both your agency and the Council who would be invited to serve in the absence of the delegated representatives.

I believe we can assume, but without specific commitment on either side, that the experiment will be continued if it proves mutually satisfactory. After experience with this procedure, the Council may wish to extend the same reciprocal privileges to other national agencies whose work is closely related to the areas of interest of the Council. Will you please let us know what action your agency takes on this proposal.

Very sincerely  
SIDNEY HOLLANDER  
President.

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(Appendix F)

NATIONAL REFUGEE SERVICE, INC.  
165 West 46th Street  
New York City

October 30, 1940

Dr. Stephen S. Wise, Rabbi Abba Hillel Silver,  
Judge Morris Rothenberg and Mr. Louis Lipsky,  
United Palestine Appeal,  
41 East 42nd Street  
New York City.

Gentlemen:

The attached Resolution, which as adopted  
by the Executive Committee of the National Refugee  
Service, Inc. on September 10th, 1940, is self-  
explanatory.

Letters, identical to this, are being sent  
to the United Jewish Appeal and the American Jewish  
Joint Distribution Committee.

Thanking you for your kind attention to  
this matter, I am,

Cordially yours,

(signed) Paul Felix Warburg

Secretary,  
National Refugee Service, Inc.



RESOLUTION

Adopted September 10, 1940 by the Executive Committee of the  
National Refugee Service, Inc.

"WHEREAS the attention of the Jewish community of the United States and of the general American population is focused on essential programs leading toward an effective solution of the refugee problem in the United States, and

"WHEREAS the Jewish communities of the country have recognized as of primary local importance the planning and execution of measures to meet adequately the problems arising from the growth of refugee groups in their communities, and

"WHEREAS the National Refugee Service, Inc. has succeeded in enlisting from all sections of American Jewry unparalleled interest, effort and collaboration by virtue of which temporary assistance, education, self-support, employment and a score of other services have been made available to the refugee population, leading toward the eventual objective of planned resettlement and their complete integration in American community life,

"NOW THEREFORE IT IS RESOLVED as the sense of the Executive Committee of the National Refugee Service, Inc.

"I. That the National Refugee Service, Inc., as the broad agency dealing on a nation-wide basis with the important services required and with the public relations aspects of the refugee situation, should be represented as a constituent as well as a beneficiary member of the United Jewish Appeal in the year 1941, if the National Refugee Service is to be a beneficiary and if the United Jewish Appeal is to be continued.

"II. That full partnership in the United Jewish Appeal herein requested should include participation within the structure and operation of the United Jewish Appeal; the National Refugee Service, Inc. should be adequately represented in the management and policy determination of the United Jewish Appeal and its status in such partnership should be set forth on terms similar to those of the other constituent agencies upon the execution of any agreement binding upon the parties for the year 1941.

"III. That negotiations be commenced immediately by the proper officers of the National Refugee Service, Inc. for full and active participation by the National Refugee Service, Inc. in the United Jewish Appeal for 1941 as a constituent member thereof as well as a beneficiary."

RESOLUTION ADOPTED BY  
ADMINISTRATIVE COMMITTEE, UNITED PALESTINE APPEAL  
Tuesday evening, December 17, 1940.

The Administrative Committee of the United Palestine Appeal, at its meeting of December 17th, approves the proposal made to the Joint Distribution Committee by our representatives, as follows:

1. On the basis of a first distribution of \$9,000,000:—

\$2,000,000 to the National Refugee Service, to include New York City, as well as the country as a whole,

and a proportion of 65-35 for the Joint Distribution Committee and the United Palestine Appeal in the distribution of \$7,000,000;

the balance of the funds obtained by the United Jewish Appeal, to be distributed by an Allotment Committee.

2. Should the Joint Distribution Committee reject this proposal, the Administrative Committee directs the National Chairman to proceed immediately with the organization and conduct of an independent United Palestine Appeal campaign.

A U D I T O R S '   R E P O R T

UNITED PALESTINE APPEAL, INC.

DECEMBER 31, 1940

KLEIN, HINDS & FINKE  
CERTIFIED PUBLIC ACCOUNTANTS  
NEW YORK



JOSEPH J. KLEIN, C.P.A.  
MYRON A. FINKE, C.P.A.  
MAURICE AUSTIN, C.P.A.  
WALTER A. LESE, C.P.A.  
FRANK E. FIELD, C.P.A.  
LEONARD PRICE, C.P.A.

## KLEIN, HINDS & FINKE

*Certified Public Accountants*

19 WEST 44<sup>TH</sup> STREET  
NEW YORK

CABLE ADDRESS "KLEIN AUDIT"

CORRESPONDENTS IN THE  
PRINCIPAL CITIES OF UNITED STATES  
AND ABROAD

January 24, 1941

United Palestine Appeal, Inc.,  
41 East 42nd Street,  
New York, N. Y.

Gentlemen:

In accordance with instructions, we have examined the books and records of the 1940 Campaign of United Palestine Appeal, Inc., for the twelve months ended December 31, 1940, and submit herewith our report thereon, consisting of:

EXHIBIT A - Statement of Assets, Advances on Account  
of Allocations and Liabilities at  
December 31, 1940

EXHIBIT B - Statement of Income and Expenses for the  
period from January 1, 1940, to  
December 31, 1940, inclusive

We also submit, in Exhibits C and D and supporting schedules, comparative data relative to the campaigns from the beginning of the joint appeal, January 1, 1936, to December 31, 1940.

On January 2, 1940, Jewish National Fund, Inc. (Keren Kayemeth) and Palestine Foundation Fund, Inc. (Keren Hayesod) agreed to continue the joint campaign for the year 1940 and reappointed United Palestine Appeal, Inc., as their agent to manage the campaign on their behalf, under substantially the same arrangements as for the campaign of the preceding year. These arrangements provided that the Jewish National Fund, Inc., collections (exclusive of specified income), less expenses, are to be paid to United Palestine Appeal, Inc., the total receipts of which, after deducting expenses and allocations as hereinafter enumerated, are to be divided equally between Jewish National Fund, Inc., and Palestine Foundation Fund, Inc.

The agreement provided for an allotment of \$125,000.00 for 1940 to the Mizrahi Palestine Fund, with the understanding that this sum "shall be spent entirely within Palestine and that an accounting for such expenditures, duly audited and certified, shall be made to the United Palestine Appeal, Inc., and a copy furnished to the Agency Executive in Palestine."

Other allocations provided in the agreement follow:

(a) To Emergency Committee for Zionist Affairs (present name) in the United States for the period expiring June 30, 1940, the sum of . . . . . \$50,000.00  
At the expiration of that period consideration was to be given to a request made for an additional \$50,000.00 allotment; such additional allotment was not granted.

(b) To recognized parties in the Zionist movement in order to obtain their cooperation and support and to utilize the Palestine educational program maintained by them, the following service payments (the amounts of which were fixed in a supplemental agreement):

Zionist Organization of America . . . . .	\$54,000.00
Poale Zion-Ziere Zion . . . . .	9,800.00
Mizrachi Organization of America. . . . .	9,800.00
Hashomer Hatzair. . . . .	1,200.00

Other authorized allotments made during 1940 (not provided for in the agreement) were:

Emergency Committee for Zionist Affairs - earmarked for Russian Zionists. . . . .	\$2,500.00
Council of Jewish Federation and Welfare Funds . . . . .	2,500.00

With respect to the raising of funds for the year 1940, United Palestine Appeal, Inc., and American Jewish Joint Distribution Committee, Inc., agreed to continue the 1939 campaign structure of United Jewish Appeal, Inc. (U.J.A.) which was designated to manage the 1940 joint campaign of the other two organizations. The goal of this campaign was to raise a minimum of \$23,000,000.00, for distribution as follows:

(a) The first \$10,250,000.00 allocated to beneficiaries to be apportioned as follows:

American Jewish Joint Distribution Committee, Inc. (J.D.C.). . . . .	\$ 5,250,000.00
National Refugee Service, Inc. (N.R.S.)	2,500,000.00
United Palestine Appeal, Inc. (U.P.A.)	<u>2,500,000.00</u>
T o t a l . . . . .	<u>\$10,250,000.00</u>

(b) In addition to the foregoing, the New York City and Metropolitan Area Campaign of United Jewish Appeal allocated \$1,000,000.00 directly to N.R.S.

(c) All amounts thereafter available for allocation (in excess of that provided under (a)) shall be divided between U.P.A. and J.D.C. as directed by a "Distribution Committee" composed of an equal number of nominees of U.P.A. and J.D.C. and representatives



(approved by both organizations) of Welfare Fund Communities, except that N.R.S. shall have the right to apply for an additional allocation not to exceed \$500,000.00.

(d) An allotment not exceeding \$25,000.00 was to be made to the "Distribution Committee" upon its organization, for 1940 budget studies, personnel and overhead expenses.

(e) All details for implementing and carrying out the agreement were in charge of Rabbis Abba Hillel Silver and Jonah B. Wise, or their respective nominees.

At a meeting held on December 7, 1940, the members of the "Distribution Committee" consisting of Dr. Solomon Lowenstein and Mr. James Becker, representing J.D.C., Drs. Wise and Silver, representing U.P.A., and Messrs. Harris Perlstein, Fred Butzel and David Watchmaker, representing Welfare Fund Communities, determined that (a) N.R.S. was to receive no additional allotment and (b) the sum of \$1,200,000.00, the balance available, whether more or less, was to be distributed in the proportions of \$300,000.00 to J.D.C. and \$400,000.00 to U.P.A.

The income, expenses and allocation payments of the 1940 Campaign for the twelve months ended December 31, 1940, are summarized as follows:

Income:

United Jewish Appeal, Inc. (amount allocated to December 31, 1940).	\$1,795,000.00
Jewish National Fund, Inc. (includes only the income less expenses subject to the agreement, as per reports prepared by Louis L. Cohen, C.P.A.)	409,163.80
Bequests.	190.00
<b>T o t a l</b>	<b>\$2,204,353.80</b>
Less expenses	<u>98,742.90</u>
Balance, including \$48,198.60 income for the month of December, 1940, from J.N.F. and a remittance of \$120,000.00 received from U.J.A. on December 31, 1940	\$2,105,610.90
Less 1940 service charge payments:	
Zionist Organization of America	\$ 53,581.65
Poale Zion-Ziere Zion	9,000.00
Mizrachi Organization of America.	9,000.00
Hashomer Hatzair.	<u>1,200.00</u>
	<u>72,781.65</u>
	\$2,032,829.25
Less allocations:	
Mizrachi Palestine Fund	\$120,000.00
Emergency Committee for Zionist Affairs	<u>50,000.00</u>
Carried forward	\$170,000.00
	<u>\$2,032,829.25</u>



Brought forward . . . . .	\$170,000.00		\$2,032,829.25
Less allocations (continued):			
Emergency Committee for Zionist Affairs - earmarked for Russian Zionists. . . . .	2,500.00		
Council of Jewish Federation and Welfare Funds . . . . .	2,500.00	\$ 175,000.00	
Jewish National Fund, Inc. . . . .	\$839,500.00		
Palestine Foundation Fund, Inc. . . . .	839,500.00	1,679,000.00	1,854,000.00
Balance, December 31, 1940. . . . .			<u>\$ 178,829.25</u>

The balance of \$178,829.25 was made up of the following:

Cash (including petty cash and postage funds) . . . . .	\$120,649.65	
Due from Jewish National Fund, Inc. . . . .	48,284.82	
Advances to United Palestine Appeal, Inc. - 1941 Campaign account . . . . .	20,576.75	
Deposits. . . . .	450.00	
Other receivables, etc. . . . .	717.35	
	<u>\$190,678.57</u>	
Less liabilities:		
Special trust deposit . . . . .	\$6,988.84	
Accounts payable. . . . .	4,860.48	11,849.32
Balance . . . . .		<u>\$178,829.25</u>

The scope of our examination of the income and expenses of the 1940 Campaign was similar to that of the 1939 Campaign; for details thereof, reference should be made to our report dated February 20, 1940.

An expense budget of \$107,972.14 was adopted for the 1940 Campaign; this compares with a budget of \$63,492.10 for 1939. Budget increases were included in practically all of the items but were reflected, for the most part, in payroll, rent, new furniture, fieldmen's expenses and the 1940 Washington Conference expense. The expenses of the 1940 Campaign to December 31, 1940, \$98,742.90 (which compares with \$48,232.95 for the corresponding 1939 period), included such unpaid items at December 31, 1940, as came to our attention during our audit or were reported to us by Mr. Alex Rothenberg, your Controller. It was necessary for us to rely on your Controller to distinguish between those expenses applicable to the 1940 Campaign and the 1941 Campaign (which, of course, are not reflected in Exhibit B, Schedule I). This applies to the expenses that were paid during the year and to those included in accounts payable.

With respect to the regional office expenses, reference should be made to the footnotes appearing in Exhibit B, Schedule I-A.

The following comments are pertinent to the accounts set forth in Exhibit A:

CASH --- \$120,649.65

The cash on deposit was confirmed by correspondence with the depository.

The balance included \$6,988.84, representing the unpaid part of a "special deposit" of \$26,000.00, which is discussed hereinafter. For the purpose of this report, there has been deducted \$70,000.00, representing checks drawn in December, 1940, to J.N.F. and P.F.F. which were released to the beneficiaries in January, 1941. The corresponding amount of \$70,000.00 has been included in the total payments to the beneficiaries.

The petty cash and postage balances were counted by us.

DUE FROM JEWISH NATIONAL FUND, INC. --- \$48,284.82

This balance comprised:

Net collections for December, 1940, due under the agreement with U.P.A . . . . .	\$48,198.60
Sundry advances, net . . . . .	<u>86.22</u>
T o t a l . . . . .	<u>\$48,284.82</u>

A payment of \$45,735.30 on account thereof was received from J.N.F. in January, 1940.

ADVANCES TO UNITED PALESTINE

APPEAL, INC. - 1941 CAMPAIGN --- \$20,576.75

This amount represents advances to and for the account of the 1941 U.P.A. campaign. These advances are to be repaid from 1941 campaign funds and comprise the following:

Advanced for opening of 1941 bank account. . . . .	\$10,000.00
Payment on account of 1941 allotment to Emergency Committee for Zionist Affairs. . . . .	10,000.00
Revolving funds for new fieldmen . . . . .	550.00
Sundry . . . . .	<u>26.75</u>
T o t a l . . . . .	<u>\$20,576.75</u>

REVOLVING AND REGIONAL OFFICE FUNDS --- \$591.66

Funds totaling \$591.66 were on hand at regional offices on December 31, 1940, for office and traveling expenses. These funds will be transferred to the 1941 account and reimbursement thereof will be made to the 1940 Campaign.

DEPOSITS --- \$450.00

The deposits consist of:

Transcontinental & Western Air, Inc. . . . .	\$425.00
Fidelity & Casualty bond . . . . .	<u>25.00</u>
T o t a l . . . . .	<u>\$450.00</u>



The deposit of \$425.00 was confirmed by correspondence; it will be transferred to the 1941 U.P.A. account. The \$25.00 deposit was made in connection with the importation of calendars and will be released upon presentation of a consular invoice.

#### FURNITURE, FIXTURES AND EQUIPMENT ---

The 1940 Campaign expended \$3,883.24 for furniture and equipment. In accordance with the practice of the organization, expenditures for such items are included as an expense for the year in which incurred (see Exhibit B, Schedule I).

It is suggested that all furniture and equipment owned by the organization, including such items which, we understand, were received in connection with the dissolution of the U.J.A., should be set forth in detail in a special record.

#### ALLOCATIONS, ETC. --- \$1,926,781.65

The advances on account of allocations are detailed in Exhibit A, Schedule I.

The payments to Jewish National Fund, Inc., and Palestine Foundation Fund, Inc., include \$70,000.00 with respect to which reference was made under the caption of "Cash"; the payment to Jewish National Fund, Inc., does not include, however, \$48,198.60, representing the December, 1940, net collections by the Jewish National Fund which are subject to the U.P.A. agreement.

Below there is set forth the amount due to organizations which were granted specific allotments under the 1940 U.P.A. agreement:

	Amount specified	Amount paid	Balance Dec. 31, 1940
Mizrachi Palestine Fund . . . . .	\$125,000.00	\$120,000.00	\$5,000.00
Zionist Organization of America . . . . .	54,000.00	53,581.65	418.35
Mizrachi Organization of America . . . . .	9,800.00	9,000.00	800.00
Poale Zion-Ziere Zion . . . . .	9,800.00	9,000.00	800.00
T o t a l s . . . . .	<u>\$198,600.00</u>	<u>\$191,581.65</u>	<u>\$7,018.35</u>

#### SPECIAL DEPOSIT PAYABLE --- \$6,988.84

This amount represents the unpaid balance of a \$26,000.00 remittance cabled from Geneva by Dr. Fritz Ullman to Mr. Henry Montor, Executive Director of U.P.A., who was requested to hold it, as Trustee. The remittance was deposited in the regular bank account of U.P.A.

#### ACCOUNTS PAYABLE --- \$4,860.48

The bills on hand were discussed with Mr. Alex Rothenberg, Controller; those which applied to the 1940 Campaign were included in the expenses set forth in Exhibit B, Schedule I, hereof, and also as liabilities in Exhibit A.



We take this opportunity of expressing our appreciation of the cooperation afforded to our representatives by your personnel and shall be pleased to furnish you with any further information with respect to the accounts discussed herein that you may desire, or to confer with you thereon.

Respectfully submitted,

*Klein Hinds & Finke*

CERTIFIED PUBLIC ACCOUNTANTS.

UNITED PALESTINE APPEAL, INC.

EXHIBIT A

STATEMENT OF ASSETS, ADVANCES ON ACCOUNT  
OF ALLOCATIONS AND LIABILITIES

DECEMBER 31, 1940  
(Subject to comments)

ASSETS:

Cash in bank (includes \$6,988.84 Trustee deposit - see contra) . . . . .	\$ 120,597.36*
Petty cash and postage funds. . . . .	52.29
Total cash. . . . .	\$ 120,649.65
Due from Jewish National Fund, Inc. . . . .	48,284.82
Advances to United Palestine Appeal, Inc. - 1941 Campaign account. . . . .	20,576.75
Revolving and regional office funds . . . . .	591.66
Sundry receivables. . . . .	125.69
Deposits. . . . .	450.00
Furniture, fixtures and equipment . . . . .	**
TOTAL ASSETS. . . . .	\$ 190,678.57#

ALLOCATIONS, SERVICE CHARGES, ETC. (Schedule I):

Contract beneficiaries. . . . .	\$1,679,000.00	
Others. . . . .	175,000.00	
Service charges . . . . .	72,781.65	1,926,781.65*
TOTAL ASSETS AND ALLOCATIONS. . . . .		\$2,117,460.22

LIABILITIES:

Special deposit payable (see contra). \$	6,988.84	
Accounts payable. . . . .	4,860.48	11,849.32##
BALANCE - REPRESENTING THE EXCESS OF INCOME OVER EXPENSES, AS PER EXHIBIT B . . . . .		\$2,105,610.90##

\*For the purpose of this report, \$70,000.00, representing checks drawn in December, 1940, and paid in January, 1941, has been deducted from the cash balance and included in payments to beneficiaries.

\*\*Included in expenses - see comments.

#Exclusive of the equity in the 1940 U.J.A. Campaign.

##Excluding unpaid specified allotments to organizations - \$7,018.35.

UNITED PALESTINE APPEAL, INC.  
EXHIBIT A  
SCHEDULE I  
ALLOCATIONS, SERVICE CHARGES, ETC.

Advances to beneficiaries:

Palestine Foundation Fund, Inc. . . . .	\$839,500.00	
Jewish National Fund, Inc. . . . .	<u>839,500.00</u>	\$1,679,000.00

Other allocations:

Mizrachi Palestine Fund . . . . .	\$120,000.00*	
Emergency Committee for Zionist Affairs . . . . .	50,000.00*	
Emergency Committee for Zionist Affairs (earmarked for Russian Zionists). . . . .	2,500.00**	
Council of Jewish Federation and Welfare Funds . . . . .	<u>2,500.00#</u>	175,000.00

Service charges:

Zionist Organization. . . . .	\$ 53,581.65*	
Mizrachi Organization of America. . . . .	9,000.00*	
Poale Zion-Ziere Zion . . . . .	9,000.00*	
Hashomer Hatzair. . . . .	<u>1,200.00*</u>	72,781.65

T O T A L. . . . . \$1,926,781.65

\*Payments made on account of allotments authorized in the agreement constituting the 1940 United Palestine Appeal.

\*\*Authorized by the Administrative Committee.

#Authorized by Henry Montor, Executive Director (upon receipt of authority from Drs. Silver and Wise and Mr. Lipsky).



UNITED PALESTINE APPEAL, INC.  
EXHIBIT B  
STATEMENT OF INCOME AND EXPENSES  
FOR THE PERIOD FROM  
JANUARY 1, 1940, TO DECEMBER 31, 1940, INCLUSIVE  
(Subject to comments)

INCOME:

United Jewish Appeal, Inc . . . . .	\$1,795,000.00
Jewish National Fund, Inc . . . . .	409,163.80*
Bequests. . . . .	<u>190.00#</u>

TOTAL INCOME. . . . .	\$2,204,353.80
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EXPENSES (Schedule I) . . . . .	<u>98,742.90</u>
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EXCESS OF INCOME OVER EXPENSES AND SPECIAL APPROPRIATIONS, AS PER EXHIBIT A . . . . .	<u>\$2,105,610.90</u>
---	-----------------------

\*Subject to adjustment by contributions received by J.N.F.  
which are to be accounted for to U.J.A. and included  
in the latter's allotment to U.P.A.  
#Exclusive of any amount due from the Bettie Nyberg Estate,  
the details of which are not available.

## UNITED PALESTINE APPEAL, INC.

## EXHIBIT B

## SCHEDULE I

## CAMPAIGN EXPENDITURES AND SPECIAL APPROPRIATIONS

	<u>AMOUNT EXPENDED</u>	<u>1940 BUDGET</u>
Campaign expenditures:		
Payroll . . . . .	\$25,819.90	\$ 32,428.06
Printing, stationery, plates and office supplies. . . . .	3,609.85	3,500.00
Multigraphing and mailing . . . . .	5,775.01	3,000.00
Telephone and telegraph . . . . .	3,557.77	3,500.00
Rent and light. . . . .	5,908.79	7,000.00
Postage, parcel post and express. . . . .	6,063.20	4,000.00
Furniture and fixtures and equipment. . . . .	3,883.24	3,000.00
Insurance . . . . .	150.22	464.00
Auditing. . . . .	1,150.00	1,000.00
Carfares, newspapers and incidentals. . . . .	538.47	1,000.00
Clippings, photos, cuts, etc. . . . .	1,573.51	1,500.00
Literature. . . . .	4,611.03	5,000.00
Dinners, banquets, etc. . . . .	155.45	1,000.00
Rentals and repairs . . . . .	57.05	300.00
Traveling and speakers' fees. . . . .	6,469.90	8,000.00
Regional expenses (Schedule I-A). . . . .	15,960.98	14,500.00
Fieldmen's traveling and per diem expenses. . . . .	3,905.61	8,500.00
Films:		
Daganiah. . . . .	\$2,469.53	
General . . . . .	412.30	2,500.00
Sanitation. . . . .	185.94	500.00
Miscellaneous (including interest, \$815.97) . . . . .	1,384.22	2,000.00
National conference expense (1940). . . . .	5,100.93	5,280.08
 T O T A L S . . . . .	 \$98,742.90	 \$107,972.14

UNITED PALESTINE APPEAL, INC.

EXHIBIT B

SCHEDULE I-A

REGIONAL EXPENSES

	<u>OFFICE EXPENSES</u>	<u>CONFERENCE EXPENSES</u>	<u>T O T A L</u>
East. . . . .	\$1,575.00*	\$3,317.37#	\$ 4,892.37
Seaboard. . . . .	2,499.96*		2,499.96
Midwest . . . . .	**	**	3,709.10
West Coast. . . . .	2,651.00	2,018.50	4,669.50
New Jersey (discontinued) . . . . .	<u>190.05</u>	<u></u>	<u>190.05</u>
T O T A L. . . . .			<u>\$15,960.98</u>

\*The Seaboard region received a regular monthly payment, the aggregate amount for the year not to exceed \$2,500.00. The office of the East (in Boston) received payments as needed. The management did not require these regions to furnish reports as to office expense disbursements.

#Includes, at the time of our audit, New Jersey, New England, Providence and Rochester conferences.

\*\*This region had not yet furnished the necessary information or supporting vouchers for advances aggregating in excess of \$2,600.00 included in the total of \$3,709.10.



UNITED PALESTINE APPEAL, INC.  
EXHIBIT C  
COMPARATIVE STATEMENT OF ASSETS, ALLOCATIONS TO BENEFICIARIES AND OTHERS  
AND LIABILITIES, ETC., OF THE CAMPAIGNS  
FOR THE YEARS 1936 TO 1940, INCLUSIVE  
AT DECEMBER 31, 1940

	TOTAL	1940	1939	1938	1937	1936
<b>ASSETS:</b>						
Cash on deposit. . . . .	\$ 149,302.76	\$ 120,597.36	\$ 27,487.84	\$ 678.51	\$ 539.05	\$
Petty cash and postage funds . . . . .	52.29	52.29				
Advances to regional offices (for expenses). . . . .	591.66	591.66				
Due from Jewish National Fund, Inc. . . . .	48,284.82	48,284.82				
Advances to United Palestine Appeal, Inc. - 1941 Campaign account. . . . .	20,576.75	20,576.75				
Miscellaneous advances, deposits, etc. . . . .	1,275.69	575.69			700.00	
<b>TOTAL ASSETS*</b> . . . . .	<b>\$ 220,083.97</b>	<b>\$ 190,678.57</b>	<b>\$ 27,487.84</b>	<b>\$ 678.51</b>	<b>\$ 1,239.05</b>	<b>\$</b>
<b>ALLOCATIONS TO BENEFICIARIES (Schedule I):</b>						
Jewish National Fund, Inc. . . . .	\$ 5,391,045.61	\$ 839,500.00	\$2,006,250.00	\$1,080,000.00	\$ 819,598.62**	\$ 645,696.99#
Palestine Foundation Fund, Inc. . . . .	5,391,045.61	839,500.00	2,006,250.00	1,080,000.00	819,598.61**	645,697.00#
<b>TOTAL ALLOCATIONS TO BENEFICIARIES</b> . . . . .	<b>\$10,782,091.22</b>	<b>\$1,679,000.00</b>	<b>\$4,012,500.00</b>	<b>\$2,160,000.00##</b>	<b>\$1,639,197.23##</b>	<b>\$1,291,393.99#</b>
<b>OTHER ALLOCATIONS (Schedule II).</b> . . . . .	<b>971,081.74</b>	<b>247,781.65</b>	<b>171,800.00</b>	<b>167,824.32</b>	<b>143,600.00</b>	<b>240,075.77</b>
<b>TOTAL ALLOCATIONS.</b> . . . . .	<b>\$11,753,172.96</b>	<b>\$1,926,781.65</b>	<b>\$4,184,300.00</b>	<b>\$2,327,824.32</b>	<b>\$1,782,797.23</b>	<b>\$1,531,469.76</b>
<b>TOTAL ASSETS AND ALLOCATIONS</b> . . . . .	<b>\$11,973,256.93</b>	<b>\$2,117,460.22</b>	<b>\$4,211,787.84</b>	<b>\$2,328,502.83</b>	<b>\$1,784,036.28</b>	<b>\$1,531,469.76</b>
<b>Less advances and accounts payable:</b>						
Special deposit payable (Trustee). . . . .	\$ 6,988.84	\$ 6,988.84	\$	\$	\$	\$
Accounts payable, etc. . . . .	4,860.48	4,860.48				
	<b>\$ 11,849.32</b>	<b>\$ 11,849.32</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>
<b>EXCESS OF INCOME OVER EXPENDITURES, AS PER EXHIBIT D</b> . . . . .	<b>\$11,961,407.61</b>	<b>\$2,105,610.90</b>	<b>\$4,211,787.84</b>	<b>\$2,328,502.83</b>	<b>\$1,784,036.28</b>	<b>\$1,531,469.76</b>

\*Exclusive of unpaid pledges for the years 1936 to 1938 and of the equity in the 1939 and 1940 U.J.A. campaigns.

\*\*Includes the following for each of the Funds:

\$2,500.00 to Vaad Leumi (\$5,000.00 total)

7,500.00 to American Friends of Hebrew University (\$15,000.00 total)

#Includes \$6,250.00 paid for each of the funds to American Friends of Hebrew University (\$12,500.00 total).

##One-third of these amounts represents the share of the Emergency Fund.



UNITED PALESTINE APPEAL, INC.  
EXHIBIT C  
SCHEDULE I  
ALLOCATIONS TO BENEFICIARIES

DISTRIBUTION FROM CAMPAIGN FUNDS OF	T O T A L	PAID DURING YEAR				
		1 9 4 0	1 9 3 9	1 9 3 8	1 9 3 7	1 9 3 6
1936 CAMPAIGN:						
Jewish National Fund, Inc . . . . .	\$ 645,696.99*	\$ 183.17	\$ 1,763.82	\$ 17,500.00	\$ 250,567.20	\$375,682.80
Palestine Foundation Fund, Inc. . . . .	645,697.00*	183.17	1,763.83	17,500.00	251,250.00	375,000.00
	<u>\$ 1,291,393.99*</u>	<u>\$ 366.34</u>	<u>\$ 3,527.65</u>	<u>\$ 35,000.00</u>	<u>\$ 501,817.20</u>	<u>\$750,682.80</u>
1937 CAMPAIGN:						
Jewish National Fund, Inc . . . . .	\$ 549,732.40#	\$ 3,000.00	\$ 15,065.75	\$ 234,999.99	\$ 296,666.66	\$
Jewish National Emergency Fund. . . . .	269,866.22	1,500.00	7,532.87	112,500.01	148,333.34	\$
	<u>\$ 819,598.62#</u>	<u>\$ 4,500.00</u>	<u>\$ 22,598.62</u>	<u>\$ 347,500.00</u>	<u>\$ 445,000.00</u>	<u>\$</u>
Palestine Foundation Fund, Inc. . . . .	\$ 549,732.39#	\$ 3,000.00	\$ 15,065.74	\$ 234,999.99	\$ 296,666.66	\$
Palestine Foundation Emergency Fund . . . . .	269,866.22	1,500.00	7,532.87	112,500.01	148,333.34	\$
	<u>\$ 819,598.61#</u>	<u>\$ 4,500.00</u>	<u>\$ 22,598.61</u>	<u>\$ 347,500.00</u>	<u>\$ 445,000.00</u>	<u>\$</u>
	<u>\$ 1,639,197.23</u>	<u>\$ 9,000.00</u>	<u>\$ 45,197.23</u>	<u>\$ 695,000.00</u>	<u>\$ 890,000.00</u>	<u>\$</u>
1938 CAMPAIGN:						
Jewish National Fund, Inc . . . . .	\$ 720,000.00	\$ 26,000.00	\$ 239,000.00	\$ 455,000.00	\$	\$
Jewish National Emergency Fund. . . . .	360,000.00	13,000.00	119,500.00	227,500.00	\$	\$
	<u>\$ 1,080,000.00</u>	<u>\$ 39,000.00</u>	<u>\$ 358,500.00</u>	<u>\$ 682,500.00</u>	<u>\$</u>	<u>\$</u>
Palestine Foundation Fund, Inc. . . . .	\$ 720,000.00	\$ 26,000.00	\$ 239,000.00	\$ 455,000.00	\$	\$
Palestine Foundation Emergency Fund . . . . .	360,000.00	13,000.00	119,500.00	227,500.00	\$	\$
	<u>\$ 1,080,000.00</u>	<u>\$ 39,000.00</u>	<u>\$ 358,500.00</u>	<u>\$ 682,500.00</u>	<u>\$</u>	<u>\$</u>
	<u>\$ 2,160,000.00</u>	<u>\$ 78,000.00</u>	<u>\$ 717,000.00</u>	<u>\$1,365,000.00</u>	<u>\$</u>	<u>\$</u>
1939 CAMPAIGN:						
Jewish National Fund, Inc . . . . .	\$ 2,006,250.00	\$ 624,500.00	\$1,381,750.00	\$	\$	\$
Palestine Foundation Fund, Inc. . . . .	2,006,250.00	499,500.00	1,506,750.00	\$	\$	\$
	<u>\$ 4,012,500.00</u>	<u>\$1,124,000.00</u>	<u>\$2,888,500.00</u>	<u>\$</u>	<u>\$</u>	<u>\$</u>
1940 CAMPAIGN:						
Jewish National Fund, Inc . . . . .	\$ 839,500.00	\$ 839,500.00	\$	\$	\$	\$
Palestine Foundation Fund, Inc. . . . .	839,500.00	839,500.00	\$	\$	\$	\$
	<u>\$ 1,679,000.00</u>	<u>\$1,679,000.00</u>	<u>\$</u>	<u>\$</u>	<u>\$</u>	<u>\$</u>
TOTALS PAID DURING VARIOUS YEARS. . . .	<u>\$10,782,091.22</u>	<u>\$2,890,366.34</u>	<u>\$3,654,224.88</u>	<u>\$2,095,000.00</u>	<u>\$1,391,817.20</u>	<u>\$750,682.80</u>
SUMMARY:						
Jewish National Fund, Inc . . . . .	\$ 5,391,045.61	\$1,507,683.17	\$1,764,612.44	\$1,047,500.00	\$ 695,567.20	\$375,682.80
Palestine Foundation Fund, Inc. . . . .	5,391,045.61	1,382,683.17	1,889,612.44	1,047,500.00	696,250.00	375,000.00
T O T A L S . . . . .	<u>\$10,782,091.22</u>	<u>\$2,890,366.34</u>	<u>\$3,654,224.88</u>	<u>\$2,095,000.00</u>	<u>\$1,391,817.20</u>	<u>\$750,682.80</u>

\*Includes \$6,250.00 paid for each of the Funds to American Hebrew University (\$12,500.00 total).

#Includes the following for each of the Funds:

\$2,500.00 to Vaad Leumi (\$5,000.00 total)

7,500.00 to American Friends of Hebrew University (\$15,000.00 total)

KLEIN, HINDS & FINKE

SHEET NO.

UNITED PALESTINE APPEAL, INC.  
EXHIBIT C  
SCHEDULE II  
OTHER ALLOCATIONS TO BENEFICIARIES

		PAID DURING YEAR				
	TOTAL	1940	1939	1938	1937	1936
Mizrachi Palestine Fund . . . . .	\$375,573.62	\$120,000.00	\$ 90,000.00	\$ 60,000.00	\$ 60,000.00	\$ 45,573.62
Hashomer Hatzair. . . . .	7,600.00	1,200.00	1,200.00			5,200.00
Jewish Agency of Palestine (Emergency Fund) . . . . .	40,000.00*				10,000.00	30,000.00
Palestine Emergency Fund "Eliyohu". . . . .	28,500.00					28,500.00
Night of Stars, Inc. . . . .	5,000.00#					5,000.00
American Friends of Hebrew University, Inc. . . . .	28,024.32			28,024.32		
Jewish Agency Executive (for transportation of refugees). . . . .	500.00			500.00		
President's Advisory Committee for Political Refugees . . . . .	8,500.00		4,500.00	4,000.00		
Youth Alijah. . . . .	1,700.00			1,700.00		
Council of Jewish Federation and Welfare Funds. . . . .	5,000.00	2,500.00	2,500.00			
Mizrachi Organization of America (service payments) . . . . .	38,400.00	9,000.00	9,800.00	9,800.00	9,800.00	
Poale Zion-Ziere Zion (service payments). . . . .	55,173.62	9,000.00	9,800.00	9,800.00	9,800.00	16,773.62
Zionist Organization of America (service payments). . . . .	324,610.18	53,581.65	54,000.00	54,000.00	54,000.00	109,028.53
Emergency Committee for Zionist Affairs . . . . .	50,000.00	50,000.00				
Emergency Committee for Zionist Affairs (earmarked for Russian Zionists) . . . . .	2,500.00	2,500.00				
TOTALS . . . . .	\$971,081.74	\$247,781.65	\$171,800.00	\$167,824.32	\$143,600.00	\$240,075.77

\*Represents payment of earmarked donations.

#Transferred to Night of Stars, Inc., to make up a \$50,000.00 remittance to Palestine.



UNITED PALESTINE APPEAL, INC.  
EXHIBIT D  
COMPARATIVE STATEMENT OF COLLECTIONS  
AND CAMPAIGN EXPENDITURES OF THE CAMPAIGNS  
FOR THE YEARS 1940, 1939, 1938, 1937 AND 1936

COLLECTIONS (Schedule I):	<u>T O T A L</u>	<u>1 9 4 0</u>	<u>1 9 3 9</u>	<u>1 9 3 8</u>	<u>1 9 3 7</u>	<u>1 9 3 6</u>
United Palestine Appeal, Inc. (National) . . . . .	\$ 3,985,361.88	\$	\$	\$1,599,459.14*	\$1,273,625.36	\$1,112,277.38
United Palestine Appeal, Inc. (New York City) . . . . .	1,358,382.95			551,000.00	409,876.91	397,506.04
United Jewish Appeal, Inc . . . . .	5,683,984.23	1,795,000.00#	3,888,984.23#			
Jewish National Fund, Inc . . . . .	1,503,457.19	409,163.80#	370,148.99#	324,995.89	233,104.86	166,043.65
Bequests. . . . .	190.00	190.00				
TOTAL COLLECTIONS . . . . .	\$12,531,376.25	\$2,204,353.80	\$4,259,133.22	\$2,475,455.03	\$1,916,607.13	\$1,675,827.07
Less campaign expenditures. . . . .	569,968.64	98,742.90	47,345.38	146,952.20	132,570.85	144,357.31
EXCESS OF INCOME OVER EXPENDITURES. . .	\$11,961,407.61	\$2,105,610.90	\$4,211,787.84	\$2,328,502.83	\$1,784,036.28	\$1,531,469.76

\*Subject to any adjustments that may be necessary under the agreement with American Jewish Joint Distribution Committee, Inc., with respect to allotments received from certain specified cities.

#Subject to adjustment by contributions received by J.N.F. which are to be accounted for to U.J.A. and included in the latter's allotment to U.P.A.

## UNITED PALESTINE APPEAL, INC.

## EXHIBIT D

## SCHEDULE I

## SUMMARY OF COLLECTIONS

YEAR OF COLLECTION	1936 CAMPAIGN					COLLECTIONS RECEIVED DURING YEARS				
	T O T A L	J.N.F.	U.P.A. NATIONAL	U.P.A. N. Y.*	U.J.A.	1 9 4 0	1 9 3 9	1 9 3 8	1 9 3 7	1 9 3 6
1936 . .	\$ 1,220,833.33	\$ 102,427.59	\$ 730,728.86	\$ 387,676.88	\$	\$	\$	\$	\$	\$1,220,833.33
1937 . .	440,278.25	63,616.06	370,368.03	6,294.16					440,278.25	
1938 . .	12,129.78		8,579.78	3,550.00				12,129.78		
1939 . .	2,285.71		2,300.71	15.00			2,285.71			
1940 . .	300.00		300.00			300.00				
	<u>\$ 1,675,827.07</u>	<u>\$ 166,043.65</u>	<u>\$1,112,277.38</u>	<u>\$ 397,506.04</u>	<u>\$</u>					
1937 CAMPAIGN										
1937 . .	\$ 1,195,865.17	\$ 205,636.05	\$ 686,843.49	\$ 303,385.63	\$				1,195,865.17	
1938 . .	685,912.27	27,468.81	554,271.43	104,172.03				685,912.27		
1939 . .	33,956.75		31,737.50	2,219.25			33,956.75			
1940 . .	872.94		772.94	100.00		872.94				
	<u>\$ 1,916,607.13</u>	<u>\$ 233,104.86</u>	<u>\$1,273,625.36</u>	<u>\$ 409,876.91</u>	<u>\$</u>					
1938 CAMPAIGN										
1938 . .	\$ 1,759,627.15	\$ 240,449.89	\$1,069,177.26	\$ 450,000.00	\$			1,759,627.15		
1939 . .	666,337.29	84,546.00	485,791.29	96,000.00			666,337.29			
1940 . .	49,490.59		44,490.59	5,000.00		49,490.59				
	<u>\$ 2,475,455.03</u>	<u>\$ 324,995.89</u>	<u>\$1,599,459.14</u>	<u>\$ 551,000.00</u>	<u>\$</u>					
1939 CAMPAIGN										
1939 . .	\$ 3,268,235.83	\$ 373,235.83	\$	\$	\$2,895,000.00		3,268,235.83			
1940 . .	990,897.39	3,086.84			993,984.23	990,897.39				
	<u>\$ 4,259,133.22</u>	<u>\$ 370,148.99</u>	<u>\$</u>	<u>\$</u>	<u>\$3,888,984.23</u>					
1940 CAMPAIGN										
1940 . .	\$ 2,204,353.80	\$ 409,163.80	\$ 190.00#	\$	\$1,795,000.00	2,204,353.80				
T O T A L S	<u>\$12,531,376.25</u>	<u>\$1,503,457.19</u>	<u>\$3,985,551.88</u>	<u>\$1,358,382.95</u>	<u>\$5,683,984.23</u>	<u>\$3,245,914.72</u>	<u>\$3,970,815.58</u>	<u>\$2,457,669.20</u>	<u>\$1,636,143.42</u>	<u>\$1,220,833.33</u>

\*Net after deducting New York Campaign expenses.

#Bequests.

KLEIN, HINDS &amp; FINKE

SHEET NO.



AGENDA FOR MEETING OF THE ADMINISTRATIVE COMMITTEE OF THE UNITED PALESTINE  
APPEAL, WEDNESDAY, JANUARY 8TH, 1941, 8:00 P.M., AT THE  
UNITED PALESTINE APPEAL OFFICE, 41 EAST 42 STREET

I. STATEMENT ON DISSOLUTION OF UNITED JEWISH APPEAL OF 1940

(Letter sent to country by Dr. Abba Hillel Silver and  
Rabbi Jonhh B. Wise.)

II. REPORT ON LAST MEETING OF EXECUTIVE COMMITTEE OF UNITED  
JEWISH APPEAL ON DECEMBER 30TH.

- (a) Acceleration of payments to National Refugee Service  
(units of \$102,500 of UJA income to be distributed as follows:  
\$51,250 to NRS until its allocation paid off, \$31,000 to JDC,  
\$20,250 to UPA.)
- (b) Status of Inquiry Committee report

III. POSITION OF UNITED PALESTINE APPEAL TOWARD COUNCIL OF FEDERATIONS

- (a) Statement by Sidney Hollander to member agencies
- (b) Adoption of Resolution

IV. REPORT ON PROGRESS OF 1941 CAMPAIGN

- (a) Official announcement by Dr. Silver of \$12,000,000 goal.
- (b) Action of UPA in facilitating the emigration of 995 Jews  
from Lithuania
- (c) Private and confidential letter circulated to several  
thousand Zionists and others throughout country by Dr. Silver.
- (d) Official application, under signature of Charles J. Rosenbloom,  
to Welfare Funds of country for allotments to UPA; copy cir-  
culated to leading friends in each city.
- (e) Engagement of Field Staff to cover entire country.

V. SPECIAL SITUATIONS

- (a) Report of status of New York City United Palestine Appeal
- (b) ~~Chicago situation~~ *no report*

VI. NOMINATION OF BUDGET COMMITTEE TO DEAL WITH 1941 <sup>U</sup>PA BUDGET



UNITED PALESTINE APPEAL

41 EAST 42nd STREET

## MEMORANDUM

*Date* Jan. 8, 1941

*To* Dr. Silver

*From* Mr. Montor

*Subject*

Attached herewith is a copy of a minute of a meeting to consider plans for the New York United Palestine Appeal which was held on January 2nd. You may wish to look this over before tonight's meeting.

fe

MINUTE OF A MEETING TO CONSIDER PLANS FOR THE NEW YORK  
UNITED PALESTINE APPEAL, HELD AT THE UNITED PALESTINE  
APPEAL OFFICE, 41 EAST 42nd STREET, NEW YORK, N. Y.  
JANUARY 2, 1941 AT 4:15 P.M.

PRESENT: Irving Miller presiding, Samuel Blitz, Bernard Crausman, Isidore Fine, Emanuel Greenberg, Louis Lipsky, Israel H. Levinthel, Abraham Mazer, Henry Montor, Jacob I. Schaffer, Harold M. Greenberg

1941 OFFICERS

Rabbi Miller was nominated and elected to serve as presiding officer of the Committee which had been entrusted by a previous meeting on December 23, 1940 with the task of preparing a slate of officers for the New York United Palestine Appeal, and preparing a program for the year's activities.

Mr. Blitz presented a proposed slate of officers to head the New York United Palestine Appeal campaign for 1941.

After a thorough discussion

It was unanimously voted to approve the attached slate of officers and to call upon the men and women listed to accept posts in the New York United Palestine Appeal campaign for 1941.

It was also voted that a committee be appointed to meet with Mr. Nathan Straus to offer him the nomination as Chairman of the New York United Palestine Appeal for 1941.

A resolution offering Mr. Straus the nomination was also voted as follows:

The Committee, designated to plan the New York United Palestine Appeal campaign of 1941, having in view the great responsibility of New York Jewry to set the standard for American Jewry in relation to the continued upbuilding program in Palestine and having in view the need for the most stimulating leadership to set an example for other leaders, workers and contributors in New York City, unanimously and earnestly calls upon Nathan Straus to assume the Chairmanship of the New York United Palestine Appeal for 1941 in order that through his guidance and deep devotion to the upbuilding of the Jewish National Home, the goal of making available greater resources for Palestine may be the more effectively achieved.

EXECUTIVE COMMITTEE

It was decided that as soon as acceptances have been received from all officers, a meeting of the Executive Committee is to be called to plan further details of the campaign; and that meetings of the Executive Committee are to be held at frequent intervals to establish and review policies.

The Executive Committee is to consist of the functioning officers and others named directly to the Executive Committee.

## NEW YORK UNITED PALESTINE APPEAL HEADQUARTERS

The Chairman of the Executive Committee, the Executive Chairman and the Treasurers were authorized to engage headquarters for the New York United Palestine Appeal 1941 campaign at 41 East 42 Street, New York City

## TYPE OF NEW YORK UPA CAMPAIGN

Reference was made to a telegram that had been issued by Messrs. ~~Rank~~ Beerwald and Warburg calling upon various New York leaders not to make commitments as individuals or communities with respect to the 1941 campaign without hearing from the Joint Distribution Committee.

It was urged that a maximum of effort be made to apprise New York friends of Palestine of the background of the situation which had compelled a dissolution of the United Jewish Appeal and the launching of an independent United Palestine Appeal campaign in 1941.

The question of a joint drive in Greater New York was discussed.

Mr. Blitz pointed out that the National United Palestine Appeal had set as an objective a 50-50 ratio between the United Palestine Appeal and the Joint Distribution Committee. The Joint Distribution Committee would not agree to such a ratio in New York City. Therefore, to insure maximum results it was necessary that an independent United Palestine Appeal campaign be launched.

Mr. Blitz made it clear, however, that in many trades and areas combined drives for the UPA and the JDC would probably be held. Under no circumstances, however, should any representative of the United Palestine Appeal in any trade, borough, section or other division make final decisions with respect to a combined drive without obtaining in advance the approval of the New York United Palestine Appeal officers. He emphasized that such coordination of effort was essential to preserve the interests of the United Palestine Appeal in New York City and throughout the nation.

As an indication that the Joint Distribution Committee was prepared to launch its independent campaign in New York City Mr. Blitz pointed out that the New York United Jewish Appeal office is now being broken up and no effort has been made to retain the organizational setup of the New York United Jewish Appeal.

It was voted by the Committee that in the New York United Palestine Appeal of 1941 any contemplated joint drive in any trade, section, borough or other division must first be approved by the Greater New York United Palestine Appeal officers.

## OPENING CONFERENCE

To launch the United Palestine Appeal effectively in New York City it was agreed that an opening meeting should be held in the form of a dinner in New York on Sunday evening, February 9, 1941. There is a likelihood that Dr. Chaim Weizmann, President of the Jewish Agency for Palestine, will have arrived in America by that time and would serve as the guest of honor.

Rabbi Levinthal, Mr. Lipsky and others felt that it was necessary to have



a meeting before the city-wide conference in order that trade and sectional leaders might have clarified for them the position of the United Palestine Appeal so that they might be persuaded of the validity of the United Palestine Appeal's decision.

It was felt that Dr. Silver's presence at such a meeting was essential so that an authentic background to the negotiations might be provided.

It was agreed that a luncheon meeting should be called for Thursday, January 16, 1941, and that 200 or more of the leading friends of Palestine in the trades, sections, boroughs and other divisions should be invited and that an invitation be addressed to Dr. Silver to come to New York for that occasion.

In the event of Dr. Silver's inability to make that date available, the luncheon is to be changed for a date suitable to his calendar.

It was agreed that the luncheon should be given by the United Palestine Appeal with the leaders invited as guests.

BERNARD J. REIS & CO.

It was voted that Bernard J. Reis & Co., who had been engaged by the national United Palestine Appeal as auditors and statisticians, should be authorized to prepare the New York budget to be submitted for the further consideration of this body.

GREATER NEW YORK OFFICERS OF UNITED PALESTINE APPEAL

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Co-Chairman

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Louis Nizer

Chairman, Employees Division

Joseph Hillman

Chairman, Organizations

Max Ogust

Chairman, Junior Division

Nathaniel Rothenberg

Executive Committee

Chairman

Irving Miller, Chairman

Louis Abrons  
Herman W. Bernstein  
I. M. Cohen  
Jacob H. Cohen



Executive Committee (Continued)

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Bernard Crausman  
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Sidney Davidson  
Meyer H. Fishman  
Jules Freed  
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M. Maldwin Fertig  
Harry Gertz  
Jacob Ginsberg  
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Abraham Krumbein  
Julian Clarence Levi  
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George Morton Levy  
Jacob J. Lubell  
Leo Mayer  
Abraham Miller  
Morris Miller  
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Jacob Neinken  
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Morris Rosenbloom  
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Israel Sachs  
Isidor Sask  
William Salzman  
Leon Savage  
Jacob I. Schaffer  
Isaac Shalom  
Harry Scherman  
Joseph Schlossberg  
Harry Stackell  
H. M. Stein  
Aaron Sverdlik  
Nathan Sweedler  
Morris Tartikoff  
Sigmund Thau  
Jerome Udell  
Milton M. Wecht  
Harry Weinstein  
Lazarus White  
Morris Weinberg  
Murray Wyner

MINUTES OF MEETING OF EXECUTIVE OFFICERS

UNITED PALESTINE APPEAL OF GREATER NEW YORK

TUESDAY, JANUARY 28, 1941 AT 5:00 P. M.

AT OFFICE OF MR. SYLVAN GOTSHAL

PRESENT: Sylvan Gotshal, presiding; Judge Emanuel Greenberg, Rabbi Irving Miller, Arthur M. Rosenbloom, Jacob Sincoff. Samuel Blitz, Gus Varet.

Mr. Gotshal, in opening the meeting, noted the absence of Nathan Straus due to illness and expressed the hope that a speedy recovery would enable him to return to his official duties and communal leadership in the near future.

DIRECTOR'S REPORT

Mr. Blitz reported that at a meeting of the Executive Committee, held on January 2nd under the Chairmanship of Rabbi Irving Miller, a slate of officers was nominated for the Greater New York Campaign. In order to assure the support of these leaders of the community, Dr. Abba Hillel Silver was invited to address a luncheon meeting at the Harmonie Club on Monday, January 20th. As a result of the interest aroused by Dr. Silver's address, the cooperation of many prominent Zionists and non-Zionists has been enlisted for the Campaign.

In addition to the attached list of officers of the Greater New York Campaign, an Executive Committee of one hundred is now in the process of formation.

Campaign Headquarters have been leased at 200 Madison Avenue.

A Campaign Staff has been engaged, including Martin Panzer, formerly editor of the American Hebrew, as Publicity Director; Gus Varet, formerly with Bernard Reis & Company, as Comptroller and Office Manager and Sidney Leff, formerly of the Businessmen's Council of Federation, for field work in trades.

CAMPAIGN BUDGET

Mr. Varet submitted a budget as prepared by Arthur Reis & Company. The budget covering the period from January 15th to July 31st, amounted to \$245,755.30. Mr. Varet explained that the budget for the rest of the year would depend on supplementary campaign plans and the amount then outstanding to be collected.

Judge Greenberg urged that careful consideration be given to the budget in order that every possible economy may be affected in connection with campaign expenditures. On motion made by Rabbi Miller, it was decided to adopt the budget up to March 1st and review it at that time. Arthur M. Rosenbloom was authorized to administer the budget in cooperation with the Treasurers.

Mr. Varet reported that the National U. P. A. has advanced to the Greater New York Campaign \$50,000, and that accounts have been opened in the National City Bank, the Public National Bank and the National Safety Bank. Mr. Gotshal suggested that the Irving Bank also be considered for future deposits.

JOINT DRIVES

It was pointed out that in a number of sections and trades, negotiations were under way for joint drives, and it was urged that the U. P. A. Committee's



insist on receiving 50% from all joint drives.

Judge Greenberg reported that a meeting of Brooklyn J. D. C. and U. P. A. Committees was held last Thursday evening at the Unity Club to discuss terms for a joint drive. Rabbi Miller represented the Greater New York UPA at the meeting. Edward M. M. Warburg, Dr. Solomon Lowenstein, Abner Brogman, Joseph C. Hyman and Morris Troper were present on behalf of the J.D.C. The U.P.A. Committee insisted on receiving 50% of the amount raised and the meeting adjourned without coming to an agreement.

Mr. Gotshal stated that the U.P.A. is entitled to receive a minimum of 60% in Brooklyn, and urged that our Brooklyn leaders proceed with an independent campaign should the J.D.C. refuse to accept the terms offered.

#### SPECIAL GIFTS

Mr. Gotshal stated that he has given considerable thought to the problem of Special Gifts and to the prospects in the Bankers and Brokers and Lawyers Divisions. After a lengthy discussion, it was decided to invite Carl Loeb and Paul Klingenstein to head the Bankers Division, and Eugene Untermeyer, Mortimer Hays and Simon H. Rifkind to head the Lawyers Division. It was reported that Louis P. Rucker will cooperate with the Bankers Division and David Podell and Robert Szold will assist in the Lawyers Division.

#### LIST OF OFFICERS AND CONTRIBUTORS

Mr. Blitz reported that the National U.P.A. has requested lists of New York contributors and that such lists were required for mailing of literature and circular letters. It was decided that it would serve the best interests of the Campaign to have all material of the National UPA submitted to the New York officers and mailed by the New York Campaign office. It was also decided to submit to the National UPA the names of the officers of the Greater New York Campaign.

#### UNITED OFFICE WORKERS UNION

It was reported that Peter K. Hawley, President of the United Office Workers Union, desired to negotiate an agreement similar to the agreement made with the National UPA. Arthur M. Rosenbloom and the Treasurers were authorized to negotiate an agreement with Mr. Hawley.

#### CAMPAIGN OPENING

On motion made by Rabbi Miller, it was decided to arrange for an impressive function to mark the opening of the campaign. It was suggested that a large meeting or dinner be organized to coincide with the arrival of Dr. Chaim Weizmann.

#### EXECUTIVE COMMITTEE

On motion made by Jacob Sincoff, it was decided to call a meeting of the officers and members of the Executive Committee early in February. At the conclusion of the meeting, members of the committee are to be divided into various trade and sectional groups and confer with the field staff on campaign problems in their respective trades and communities.

MEETING ADJOURNED AT 6:30 P.M.



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Julian W. Mack  
Stephen S. Wise

CHAIRMAN

Nathan Straus

EXECUTIVE CHAIRMAN

Sylvan Gotshal

CO-CHAIRMEN

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Arthur M. Rosenbloom  
Max J. Schneider  
Abraham F. Wechsler

TREASURER

Abraham L. Liebovitz

ASSOCIATE TREASURERS

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Jacob Sincoff

CHAIRMAN, TRADES COUNCIL

Leonard Ginsberg

CO-CHAIRMAN

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Jacob Aronson  
Herman Chopak  
Joseph L. Eckhouse  
Isidore Fine  
Moses Ginsberg  
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David Nemerov  
Simon H. Rifkind  
Louis P. Rocker  
Sidney Rosenberg  
Bernard Semel  
Irwin Steingut  
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Irving Miller

CHAIRMAN, BOROUGHES

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Louis Nizer

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Harry E. Lewis  
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Louis Lipsky  
Jacob H. Livingston  
Israel Matz  
Mitchell May  
Charles Ress  
Morris Rothenberg  
Ferdinand Sonneborn  
Meier Steinbrink  
Hugh Grant Straus  
David Wertheim

OFFICERS OF THE UNITED PALESTINE APPEAL

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Herbert H. Lehman  
Julian W. Mack  
Henry Monsky  
Nathan Straus  
Henrietta Szold

National Chairman

Abba Hillel Silver

National Co-Chairmen

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Chairman,  
Administrative Committee

Louis Lipsky  
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Joe Weingarten  
David Wertheim

1941 UNITED PALESTINE APPEAL ADMINISTRATIVE COMMITTEE

Mr. Louis Altschul, Mt. Vernon	Mr. Charles J. Rosenbloom, Pittsburgh
Rabbi Philip S. Bernstein, Rochester	Mrs. Sol Rosenbloom, New York City
Mr. Robert M. Bernstein, Philadelphia	Mrs. Samuel J. Rosensohn, N.Y. (Hadassah)
Mr. Samuel Bonchek, New York City	Judge Morris Rothenberg, New York City
Rabbi Isadore Breslau, Washington	Mr. Benjamin G. Rudolph, Syracuse
Rabbi Barnett R. Brickner, Cleveland	Mr. Israel Sachs, New York City
Mr. Charles Brown, Los Angeles	Mr. William Salzman, New York City
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Mr. Jacob H. Cohen, Long Island City	Mr. Joseph Schlossberg, New York City
Mr. Sol Cohen, New York City	Mr. Baruch Schnur, New York City
Mr. Daniel Ellison, Baltimore	Mr. Louis Segal, New York City
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Mr. Harry P. Fierst, New York City	Dr. Abba Hillel Silver, Cleveland
Mr. Mendel N. Fisher (For KK)	Mr. Archibald Silverman, Providence
Mr. Jacob Fishman, New York City	Mr. Robert Silverman (for KH)
Mr. David Freiburger, New York City	Mr. Jacob Sincoff, New York City
Mr. Daniel Frisch, Indianapolis	Dr. Ferdinand Sonneborn, New York City
Mr. Leon Gellman, New York City	Mr. Nathan M. Stein, Milwaukee
Mr. Leib Glantz, New York City	Mr. Elihu D. Stone, Boston
Mr. David Glosser, Johnstown	Mr. Robert Szold, New York City
Judge Isadore M. Golden, San Francisco	Mr. Sigmund Thau, New York City
Dr. Solomon Goldman, Chicago	Mr. Abraham Wechsler, New York City
Dr. Israel Goldstein, New York City	Dr. Harold M. Weinberg, New York City
Mr. Joseph Goldstein, Rochester	Mr. Joe Weingarten, Houston
Mr. Sylvan Gotshal, New York City	Mr. David Wertheim, New York City
Rabbi James G. Heller, Cincinnati	Dr. Stephen S. Wise, New York City
Rabbi Edward L. Israel, Baltimore	
Judge Jacob J. Kaplan, Boston	
Dr. Maurice J. Karpf, New York City	
Mr. Edmund I. Kaufman, Washington	
Rabbi Max Kirshblum, New York City	
Rabbi I.M. Kowalsky, New York City	
Mr. Joseph Kraemer, Newark	
Mr. Abraham Krasne, New York City	
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Mr. John L. Leibowitz, Woodmere	
Dr. Harris J. Levine, New York City	
Rabbi Israel H. Levinthal, Brooklyn	
Judge Louis E. Levinthal, Philadelphia	
Dr. Ludwig Lewisohn, New York City	
Mr. Abraham L. Liebovitz, New York City	
Mr. Louis Lipsky, New York City	
Rabbi Joseph H. Lookstein, New York City	
Dr. Samuel Margoshes, New York City	
Mr. Samuel Markewich, New York City	
Mr. Abraham Mazer, New York City	
Rabbi Irving Miller, Far Rockaway	
Mr. Henry Monsky, Omaha, Nebraska	
Mr. Louis J. Moss, Brooklyn	
Mr. Morris A. Neaman, Pittsburgh	
Mrs. Nathan D. Perlman, New York City (Hadassah)	
Mr. David Pinski, New York City	
Mr. Charles Ress, New York City	
Mr. Louis Rimsky, New York City	
Mr. Louis P. Rucker, New York City	



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Robert M. Bernstein, Philadelphia  
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Jacob Blaustein, Baltimore  
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S. Mason Ehrman, Portland  
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Mark Eisner, New York  
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Sol Esfeld, Seattle  
Louis Finkelstein, New York  
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Solomon B. Freehof, Pittsburgh  
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Harry Friedenwald, Baltimore  
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Sidney G. Kusworm, Dayton  
Milton Kutz, Wilmington  
Sidney Lansburgh, Baltimore  
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Joseph Leonard, Allentown  
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Israel Matz, Brooklyn  
Mortimer May, Nashville  
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Alexander S. Wolf, New York City  
Samuel Wohl, Cincinnati

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Council of Jewish Federations and Welfare Funds, Inc.

December 31, 1940

From: Sidney Hollander, President

To: Member Agencies of the Council of Jewish Federations and Welfare Funds

Please read this statement carefully. It concerns the most important single question that will require action by your welfare fund in 1941.

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The efforts of the Council to bring about a continuation of the United Jewish Appeal for 1941 have failed. Separate campaigns have been announced. The JDC, UPA and NRS, therefore, rejoin the list of the other Jewish organizations appealing independently to the welfare funds for overseas and refugee programs.

As provided in the 1940 agreement, direct negotiations between the JDC and the UPA had been going on for several months. Early in December I was advised that these had reached an impasse. On December 12, I sent a letter to both agencies asking for a conference with the Council. This conference was held on December 17 at which time the JDC and the UPA reported on their unsuccessful efforts to reach an agreement.

On behalf of the Council, I stressed the desire of an overwhelming majority of welfare funds for a unified campaign, and urged the continuance of the UJA for 1941. I suggested that the matter be referred to the Allotment Committee of the UJA which had been set up in 1940 by joint agreement with the Council and was composed of representatives of both agencies with an impartial group representing welfare fund cities. This Committee had at its command special fact-finding services that had for months been studying the budgets and needs of these two agencies and the NRS. The Allotment Committee had as recently as December 7, allocated \$1,250,000 on an acceptable basis. I urged that this Allotment Committee be promptly reconvened and asked to recommend initial 1941 allocations for the JDC, the UPA and the NRS of amounts sufficient to make possible continuance of the programs of the three agencies on present levels; allocations beyond these initial minimum amounts would not be fixed on any predetermined ratio, but would be decided from time to time by the Allotment Committee on the basis of continuing studies of needs. As so often requested by our member agencies, I also urged the inclusion of additional agencies in the unified appeal, in order to bring about greater cooperation in these fields of service.

From the report of previous negotiations given at this meeting, I gathered that both the JDC and the UPA were willing to continue a joint appeal in 1941 if acceptable conditions for such an appeal could be found. Since they had been unable themselves to do this, they were willing to refer the matter to the Allotment Committee on the following terms:



The JDC was willing that the Allotment Committee should determine all allocations and ratios, but preferred that the initial 1941 grants be made for the first few months only, substantially on the same ratio basis as in 1940. (The initial allocations in 1940 were \$5,250,000 for the JDC and \$2,500,000 for the UPA.) Subsequent grants throughout the year would be determined as a result of continuing studies of existing needs.

The UPA, on the other hand, desired initial distribution to cover the greater portion of the expectable 1941 receipts; and since they (the UPA) were committed to a planned program for 1941 in behalf of the Jewish Agency of Palestine, they felt that they could not enter into any agreement unless they were assured an initial commitment of approximately \$2,500,000.

I think that if the UPA could have been promised this specific initial amount, the setting up of satisfactory ratios between them and the JDC might not have presented an insurmountable problem, but they were definitely opposed to giving this or any Allotment Committee more than a small portion of the expectable 1941 collection to distribute.

The problem of the NRS appropriation constituted a serious stumbling block. In the earlier negotiations the UPA had suggested that the NRS be excluded from the 1941 joint appeal. In the course of the discussion they conceded the inclusion of the NRS but for a substantially smaller amount. At our conference the UPA would agree only to a total NRS allocation of \$2,000,000 from all sources. (The NRS had received \$3,500,000 from the UJA in 1940). The JDC would not agree and representatives of the NRS later stated that such a proposal would have been rejected had they been party to the discussions. The JDC had previously asked that the NRS be accepted as a full constituent rather than a beneficiary member of the 1941 UJA. This was not acceptable to the UPA but the issue was not fully discussed.

No further progress could be made and the meeting adjourned.

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In the hope that an agreement might still be possible I sent a telegram on December 24 to Rabbi Abba Hillel Silver for the UPA, Paul Baerwald for the JDC and William Rosenwald for the NRS, asking for another conference on December 27. Rabbi Silver informed me that in view of the fact that independent campaigns had already been announced and since no new proposals had been put forward, no practical purpose could be served by another meeting.

The resulting situation contains many elements of uncertainty and perhaps some hazards to welfare fund campaigns. I am firmly convinced that even with separate appeals, welfare funds will continue as vigorously as before to promote the policy of local cooperation. I urge strongly that all possible steps be taken by local communities to avert any undesirable aspects of competition for funds which were so detrimental to the campaign efforts in the past and left trails of friction and ill-will. There can



be no question that welfare funds will continue to put forth the same energies and enthusiasm in order to secure adequate funds for these important Jewish causes, but they should not allow their communities to become battle grounds for competitive causes.

In order to avoid the friction and chaos of competitive appeals, I shall recommend to our General Assembly in Atlanta that the Council set up its own fact-finding and budgeting body, to provide information and serve as a guide to our member agencies in making their 1941 commitments.

In the event that this proposal is adopted by the General Assembly, the Council will undertake to set up immediately its own advisory budgeting service with the necessary machinery to supply local budget committees with data and recommendations so that they can make their 1941 decisions on a basis of carefully determined needs, rather than as a result of competitive pressure. I therefore earnestly suggest that welfare funds await the recommendations of such a body before completing their local budgeting.

Naturally the Council action must reflect the wishes of its member agencies. I ask that you be prepared to present the views of your community at the General Assembly and to join other member agencies in working out procedures which would be most constructive both to the local communities and to the causes which welfare funds support.

In preparation for the Assembly I need an expression of your views and I would indeed be grateful if you would send me (to my home - 2513 Talbot Road, Windsor Hills, Baltimore, Md.) your comments promptly especially on the proposal referred to above.

(APPENDIX D)

RESOLUTION

Having consistently given its unreserved support to the policy of established local Welfare Funds in which, through a single campaign, all communal obligations and overseas responsibilities of American Jews are pooled and distributed; and

Having cooperated with the Council of Jewish Federations and Welfare Funds in the past, and desiring to do so also in the future, in the belief that the Council as a federation of representatives of the Welfare Funds was intended to be an impartial, fact-finding body interested in servicing its member agencies with dependable reports; and

The Council having on various occasions indicated that it could not undertake to assume the function of determining allotments either as between the national-fund-raising agencies or in the local Jewish communities;

The Administrative Committee of the United Palestine Appeal is in duty bound to express its profound disapproval of the action taken by the President of the Council who has seen fit at this time to give notice to all member agencies of an intention on his part to propose at the Atlanta Conference of the Council that it set up its own budgeting body to recommend allocations to its member agencies in making their 1941 commitments; and further, urging all Welfare Funds to await the recommendations of such a body before completing their local 1941 budgeting.

The United Palestine Appeal is constrained to lodge its protest against this premature action on the part of the President of the Council, on the ground that it seeks to arrogate to the Council the function of decision in matters of budgeting, and that if its President's advice were followed, it would at once paralyze the 1941 campaign of the United Palestine Appeal - as well as of other bodies - until the so-called budgeting body would render its report, which could not be presented before late in 1941.

The United Palestine Appeal must emphasize its unqualified opposition to any such program. We question the right of the President of the Council to advise communities to withhold making their budgets until they have heard from the Council, and we give notice that we intend to apprise our friends throughout the country of the destructive consequences that must flow from the proposed transformation of the Council from an impartial to an interested body, and from its unwarranted and unprecedented interference with the normal progress of local 1941 campaigns throughout the country.

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MINUTE OF A MEETING TO CONSIDER PLANS FOR THE NEW YORK  
UNITED PALESTINE APPEAL, HELD AT THE UNITED PALESTINE  
APPEAL OFFICE, 41 EAST 42nd STREET, NEW YORK, N.Y.  
JANUARY 2, 1941 AT 4:15 P.M.

PRESENT: Irving Miller presiding, Samuel Blitz, Bernard Crausman, Isidore Fine, Emanuel Greenberg, Louis Lipsky, Israel H. Levinthal, Abraham Mazer, Henry Montor, Jacob I. Schaffer, Harold M. Greenberg

1941 OFFICERS

Rabbi Miller was nominated and elected to serve as presiding officer of the Committee which had been entrusted by a previous meeting on December 23, 1940 with the task of preparing a slate of officers for the New York United Palestine Appeal, and preparing a program for the year's activities.

Mr. Blitz presented a proposed slate of officers to head the New York United Palestine Appeal campaign for 1941.

After a thorough discussion

It was unanimously voted to approve the attached slate of officers and to call upon the men and women listed to accept posts in the New York United Palestine Appeal campaign for 1941.

It was also voted that a committee be appointed to meet with Mr. Nathan Straus to offer him the nomination as Chairman of the New York United Palestine Appeal for 1941.

A resolution offering Mr. Straus the nomination was also voted as follows:

The Committee, designated to plan the New York United Palestine Appeal campaign of 1941, having in view the great responsibility of New York Jewry to set the standard for American Jewry in relation to the continued upbuilding program in Palestine and having in view the need for the most stimulating leadership to set an example for other leaders, workers and contributors in New York City, unanimously and earnestly calls upon Nathan Straus to assume the Chairmanship of the New York United Palestine Appeal for 1941 in order that through his guidance and deep devotion to the upbuilding of the Jewish National Home, the goal of making available greater resources for Palestine may be the more effectively achieved.

EXECUTIVE COMMITTEE

It was decided that as soon as acceptances have been received from all officers, a meeting of the Executive Committee is to be called to plan further details of the campaign; and that meetings of the Executive Committee are to be held at frequent intervals to establish and review policies.



The Executive Committee is to consist of the functioning officers and others named directly to the Executive Committee.

#### NEW YORK UNITED PALESTINE APPEAL HEADQUARTERS

The Chairman of the Executive Committee, the Executive Chairman and the Treasurers were authorized to engage headquarters for the New York United Palestine Appeal 1941 campaign at 41 East 42nd Street, New York City.

#### TYPE OF NEW YORK UPA CAMPAIGN

Reference was made to a telegram that had been issued by Messrs. Baerwald and Warburg calling upon various New York leaders not to make commitments as individuals or communities with respect to the 1941 campaign without hearing from the Joint Distribution Committee.

It was urged that a maximum of effort be made to apprise New York friends of Palestine of the background of the situation which had compelled a dissolution of the United Jewish Appeal and the launching of an independent United Palestine Appeal campaign in 1941.

The question of a joint drive in Greater New York was discussed.

Mr. Blitz pointed out that the National United Palestine Appeal had set as an objective a 50-50 ratio between the United Palestine Appeal and the Joint Distribution Committee. The Joint Distribution Committee would not agree to such a ratio in New York City. Therefore, to insure maximum results it was necessary that an independent United Palestine Appeal campaign be launched.

Mr. Blitz made it clear, however, that in many trades and areas combined drives for the UPA and the JDC would probably be held. Under no circumstances, however, should any representative of the United Palestine Appeal in any trade, borough, section or other division make final decisions with respect to a combined drive without obtaining in advance the approval of the New York United Palestine Appeal officers. He emphasized that such coordination of effort was essential to preserve the interests of the United Palestine Appeal in New York City and throughout the nation.

As an indication that the Joint Distribution Committee was prepared to launch its independent campaign in New York City, Mr. Blitz pointed out that the New York United Jewish Appeal office is now being broken up and no effort has been made to retain the organizational setup of the New York United Jewish Appeal.

It was voted by the Committee that in the New York United Palestine Appeal of 1941 any contemplated joint drive in any trade, section, borough or other division must first be approved by the Greater New York United Palestine Appeal officers.

#### OPENING CONFERENCE

To launch the United Palestine Appeal effectively in New York City it was agreed that an opening meeting should be held in the form of a dinner in New York on Sunday evening, February 9, 1941. There is a likelihood that Dr. Chaim Weizmann, President of the Jewish Agency for Palestine, will have arrived in America by that time and would serve as the guest of honor.

Rabbi Levinthal, Mr. Lipsky and others felt that it was necessary to have a meeting before the city-wide conference in order that trade and sectional leaders might have clarified for them the position of the United Palestine Appeal so that they might be persuaded of the validity of the United Palestine Appeal's decision.

It was felt that Dr. Silver's presence at such a meeting was essential so that an authentic background to the negotiations might be provided.

It was agreed that a luncheon meeting should be called for Thursday, January 16, 1941, and that 200 or more of the leading friends of Palestine in the trades, sections, boroughs and other divisions should be invited and that an invitation be addressed to Dr. Silver to come to New York for that occasion.

In the event of Dr. Silver's inability to make that date available, the luncheon is to be changed for a date suitable to his calendar.

It was agreed that the luncheon should be given by the United Palestine Appeal with the leaders invited as guests.

BERNARD J. REIS & CO.

It was voted that Bernard J. Reis & Co., who had been engaged by the national United Palestine Appeal as auditors and statisticians, should be authorized to prepare the New York budget to be submitted for the further consideration of this body.

GREATER NEW YORK OFFICERS OF UNITED PALESTINE APPEAL

Honorary Chairmen

Herbert H. Lehman  
Julian M. Mack  
Stephen S. Wise

Chairman

Nathan Straus

Co-Chairman

Sylvan Gotshal

Associate Chairmen

D.S. Gottesman  
Emanuel Greenberg  
Maurice Levin  
Michael Schaap  
Max J. Schneider  
Abraham F. Wechsler

Executive Chairman

Arthur H. Rosenbloom

Executive Co--Chairman

Stephen J. Stroock

Treasurer

Abraham L. Liebovitz

Associate Treasurers

Abraham Mazer  
Jacob Sincoff

Honorary Vice-Chairmen

Louis Altschul  
George Backer  
Barney Balaban  
David Bernstein  
Samuel J. Bloomingdale  
Mark Eisner  
Louis Finkelstein  
Leon Gellman  
Israel Goldstein  
Monroe Goldwater  
Maurice B. Hexter  
Stanley H. Isaacs  
Maurice J. Karpf  
Samuel Liebovitz  
Israel H. Levinthal  
Sam A. Lewisohn  
Louis Lipsky  
Jacob H. Livingston  
James Marshall  
Israel Matz  
Mitchell May  
George Z. Medalie  
Morris Rothenberg  
Hugh Grant Straus  
David Wertheim



Vice-Chairmen

Ben Abrams  
Jacob Aronson  
Alex Bernstein  
Joseph L. Eckhouse  
Isidore Fine  
John E. Frumkes  
Moses Ginsberg  
William Klein  
Abraham Krasne  
Abraham Landau  
Isidore Leviton  
Oscar Lewis  
G. A. Lowenstein  
Max Meyer  
Herman Neaderland  
David Nemerov  
Joseph H. Reinfeld  
Charles Ress  
Louis P. Rucker  
Bernard Semel  
Ferdinand Sonneborn  
Robert Szold  
Harold M. Weinberg  
Harry Zeitz

Chairman, Trades Council

Leonard Ginsberg

Co-Chairman

Harry Hatry

Chairman, Boroughs

Jonah J. Goldstein

Chairman, Speakers Bureau

Louis Nizer

Chairman, Employees Division

Joseph Hillman

Chairman, Organizations

Max Ogust

Chairman, Junior Division

Nathaniel Rothenberg

Chairman, Executive Committee

Irving Miller

Executive Committee

Louis Abrons  
Herman W. Bernstein  
I. M. Cohen  
Jacob H. Cohen  
Louis M. Cohen  
Bernard Crausman  
Sidney Davidson  
Morris Dlugasch  
M. Malvwin Fertig  
Meyer H. Fishman  
Jules L. Freed  
Max L. Friedman  
Harry Gertz  
Jacob Ginsberg  
Abraham Goodman  
Louis Gordon  
George H. Gross  
Samuel Hausman  
Herman Hoffman  
Maxwell James  
Bernard D. Klein  
Julius Klorfein  
Alfred Kohlberg  
Abraham Krumbein  
Julian Clarence Levi  
Louis Levine  
George Horton Levy  
Jacob J. Lubell  
Leo Mayer  
Abraham Miller  
Morris Miller  
Harry J. Moskowitz  
Maximillian Moss  
Sol Mutterperl  
Jacob Neinken  
Aaron H. Onish  
Morris Pauker  
Louis S. Posner  
Jacob H. Rand  
Hyman J. Reit  
Simon H. Rifkind  
Morris Rosenbloom  
William Rosenthal  
Israel Sachs  
Isidor Sack  
William Salzman  
Jacob I. Schafer  
Isaac Shalom  
Harry Scherman  
Joseph Schlossberg  
Harry Stackell  
H. H. Stein  
Aaron Sverdlik  
Nathan Sweedler  
Morris Tartikoff  
Siglund Thau

(cont's pg 3)

Executive Committee (cont'd)

Jerome Udell  
Hilton H. Wecht  
Morris Weinberg  
Harry Weinstein  
Lazarus White  
Murray Wyner

# *\$12,000,000 War Emergency Campaign*

## **UNITED PALESTINE APPEAL**

PALESTINE FOUNDATION FUND (KEREN HAYESOD)  
JEWISH NATIONAL FUND (KEREN KAYEMETH)  
For the Defense and Upbuilding of the Jewish National Home in Palestine

41 EAST 42ND STREET

NEW YORK CITY

### **NATIONAL OFFICERS**

#### *Honorary Chairmen*

Albert Einstein  
Herbert H. Lehman  
Julian W. Mack  
Henry Monsky  
Nathan Straus  
Henrietta Szold

#### *National Chairman*

Abba Hillel Silver

#### *National Co-Chairmen*

Stephen S. Wise  
*Chairman,  
Administrative Committee*

Louis Lipsky  
*Chairman,  
Executive Committee*

Solomon Goldman  
Israel Goldstein  
Edmund I. Kaufmann  
Morris Rothenberg

#### *Treasurer*

Charles J. Rosenbloom

#### *Associate Treasurers*

Abraham L. Liebovitz  
Jacob Sincoff

#### *Vice-Chairmen*

Barnett R. Brickner  
Leon Gellman  
James G. Heller  
Edward L. Israel  
Louis E. Levinthal  
Charles Ress  
Elihu D. Stone  
Joe Weingarten  
David Wertheim

#### *Executive Director*

Henry Montor

February 20, 1941

Dr. Abba Hillel Silver  
The Temple  
Cleveland, Ohio

Dear Dr. Silver:

I am pleased to send you herewith a copy of the Auditors' Report of the United Palestine Appeal covering the income and expenditures of the United Palestine Appeal for the year 1940.

You will also note several sections in the Auditors' Report describing the financial experience of the United Palestine Appeal since 1936.

Cordially yours,

*Charles J. Rosenbloom*

Charles J. Rosenbloom  
Treasurer

CJR:MBC  
Enc.



# *\$12,000,000 War Emergency Campaign*

## UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (KEREN HAYESOD)  
JEWISH NATIONAL FUND (KEREN KAYEMETH)  
For the Defense and Upbuilding of the Jewish National Home in Palestine

41 EAST 42ND STREET

NEW YORK CITY

### NATIONAL OFFICERS

#### *Honorary Chairmen*

Albert Einstein  
Herbert H. Lehman  
Julian W. Mack  
Henry Monsky  
Nathan Straus  
Henrietta Szold

March 21, 1941

#### *National Chairman*

Abba Hillel Silver

#### *National Co-Chairmen*

Stephen S. Wise  
*Chairman,  
Administrative Committee*

Louis Lipsky  
*Chairman,  
Executive Committee*

Solomon Goldman  
Israel Goldstein  
Edmund I. Kaufmann  
Morris Rothenberg

#### *Treasurer*

Charles J. Rosenbloom

#### *Associate Treasurers*

Abraham L. Liebovitz  
Jacob Sincoff

#### *Vice-Chairmen*

Barnett R. Brickner  
Leon Gellman  
James G. Heller  
Edward L. Israel  
Louis E. Levinthal  
Charles Ress  
Elihu D. Stone  
Joe Weingarten  
David Wertheim

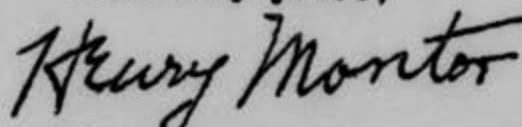
#### *Executive Director*

Henry Montor

Dear Friend:

Attached herewith are the  
minutes of the meeting of the Executive  
Committee of the United Palestine Appeal  
held on Tuesday, March 18, 1941.

Cordially yours,



Henry Montor  
Executive Director

HM:JS  
Enc.

C O N F I D E N T I A L

MINUTES OF A MEETING OF THE EXECUTIVE COMMITTEE OF THE UNITED PALESTINE APPEAL

TUESDAY, MARCH 18, 1941 AT 4:30 P.M.

AT THE OFFICE OF THE UNITED PALESTINE APPEAL, 41 EAST 42ND STREET, NEW YORK, N.Y.

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PRESENT: Louis Lipsky presiding, Leon Gellman, Israel Goldstein, James G. Heller, Irving Miller, Henry Montor, Jacob Sincoff, David Wertheim, Stephen S. Wise.

Samuel Blitz, Mendel N. Fisher, Robert Silverman

COMPOSITION OF EXECUTIVE COMMITTEE OF THE UPA

In response to a question by the Chairman as to what persons constituted the Executive Committee of the United Palestine Appeal, it was stated that the following composed that Committee:

National Chairman	-	Abba Hillel Silver
National Co-Chairmen	-	Stephen S. Wise Louis Lipsky Solomon Goldman Israel Goldstein Edmund I. Kaufmann Morris Rothenberg
Treasurer	-	Charles J. Rosenbloom
Associate Treasurers	-	Abraham L. Liebovitz Jacob Sincoff
Vice-Chairmen	-	Barnett R. Brickner Leon Gellman James G. Heller Edward L. Israel Louis E. Levinthal Charles Ress Elihu D. Stone Joe Weingarten David Wertheim

It was agreed that Rabbi Irving Miller, as Chairman of the Executive Committee of the New York U.P.A., and to serve as liaison between the National UPA and the New York UPA should be a member of the Executive Committee of the United Palestine Appeal.

RECEPTION TO DR. CHAIM WEIZMANN

With regard to the visit of Dr. Weizmann to the United States Mr. Montor reported that at a meeting of the Emergency Committee for Zionist Affairs, held on Friday, March 14, it had been suggested that the Emergency Committee assume responsibility for Dr. Weizmann's visit but that the United Palestine Appeal take the responsibility for the first reception to Dr. Weizmann in

New York. It was agreed that the reception should be held prior to Dr. Weizmann's visit to Chicago on March 30th to speak at the B'nai B'rith Conference. It was pointed out that the only available evening for the reception would be March 26th.

Motion was made, seconded and carried that the reception to Dr. Chaim Weizmann be given by the United Palestine Appeal on the evening of Wednesday, March 26, 1941, at the best available hotel.

It was also agreed that the only speakers on the program in addition to Dr. Weizmann should be Dr. Silver to preside, and Dr. Wise to welcome Dr. Weizmann.

#### STATUS OF COUNCIL OF FEDERATION REFERENDUM

Mr. Montor reported that thus far the following communities had rejected the proposal of the Council of Jewish Federations and Welfare Funds for the establishment of a national budgeting committee:

UNANIMOUSLY REJECTED: Utica, N.Y.; Warren, Ohio; Tulsa, Okla.; Sharon, Pa.; Knoxville, Tenn.; Duluth, Minn.; Omaha, Neb.; Columbus, Ohio; Holyoke, Mass.

REJECTED BY OVERWHELMING MAJORITY: Washington, D.C.; Sioux City, Ia.; St. Paul, Minn.; Pittsburgh, Pa.; Milwaukee, Wisc.

REJECTED BY SMALL MAJORITY: Portland, Ore.

REJECTED: Bridgeport, Conn.; Fort Wayne, Ind.; Trenton, N.J.

Rabbi Heller felt that no announcement of the result of the referendum, which is to be concluded about April 1, 1941, should be made until there was an opportunity to study the returns. He suggested that a committee be appointed for this purpose on which the Committee on the Referendum for Budgeting would be amply represented.

#### AGREEMENT BETWEEN THE JDC AND THE UPA FOR 1941

Mr. Montor advised that a meeting had been arranged between Mr. Joseph C. Hyman and himself for Wednesday morning, March 19th, for the purpose of discussing the definitive agreement between the JDC and the UPA for 1941. Mr. Hyman had suggested that just the two meet in a preliminary way, and that the matter then be turned over to the officers of the two organizations. He presented to the meeting a draft of an agreement prepared on the basis of the 1940 agreement (Appendix A) which had been circulated to those present, and read those points which were different from those of last year.

With regard to item 3C reading "Expenditures incurred by the Joint Distribution Committee and the United Palestine Appeal in connection with the launching of their campaigns for 1941, prior to the reconstitution of the United Jewish Appeal shall be charges upon the campaign expenses of the United Jewish Appeal, Inc. and these agencies shall be reimbursed by the 1941 United Jewish Appeal for such expenditures".



It was agreed, at the suggestion of Mr. Blitz, that this item include the New York UPA and JDC

Following a discussion with regard to the 1940 Allotment Committee and Inquiry,

Motion was made and carried that the Chairman inform the Chairmen of the United Jewish Appeal by letter that with the submission of the report of the Allotment Committee for 1940 and the report of the Inquiry, the United Palestine Appeal considers the services of the Allotment Committee and of its Inquiry Committee at an end, with a request that the thanks of the UPA be conveyed to the members of these bodies for their labors.

It was also agreed that the United Palestine Appeal should insist that the title of the 1941 effort should be "United Jewish Appeal (Inc.) for Refugees, Overseas Needs and Palestine."

Following a further discussion of the agreement

Motion was made and carried that the agreement between the JDC and the UPA for the 1941 United Jewish Appeal as presented be tentatively approved and that a committee of three be appointed to act for the UPA in the signing of the agreement and at any further meetings called to deal with the legal aspects of the matter.

#### NEW PALESTINE

Attention was called to an editorial in the March 14th issue of the "New Palestine" hailing the reconstitution of the United Jewish Appeal which was embarrassing to the United Palestine Appeal. It was agreed that it was proper that an editorial on this subject should appear in the "New Palestine", but that its content might have been improved.

It was agreed that a suggestion should be addressed to the "New Palestine" that in future when it wishes to comment on the United Palestine Appeal, it consult the UPA.

#### PARTICIPATION OF UPA IN 1941 NATIONAL COMMITTEES OF COUNCIL

Mr. Montor called attention to the fact that Mrs. Dora Ehrlich of Detroit, Dr. Silver and he himself had received letters addressed to them by the Council of Federations advising them of their appointments on the Committee to Study National Budgeting Proposals, and asking for their acceptances.

Following a full discussion as to the advisability of accepting appointment on the Committee to Study National Budgeting Proposals

Motion was made and carried that this matter be permitted to rest until after the Referendum is concluded.

It was also pointed out by Mr. Montor that the Council of Federations had named a Committee on Overseas, including refugees and immigration, the members of this committee being Joseph Goldstein, Rochester; George L. Levison, San Francisco; Kurt Peiser, Philadelphia; Harris Perlstein, Chicago and William Rosenwald, Greenwich. Mr. Montor felt that it would be conducive to the interests of Palestine if an additional Zionist could be appointed to this committee, particularly one from New York City.

Motion was made and carried that Mr. Montor request of Mr. Harry L. Lurie that an additional Zionist personality be appointed to the Committee on Overseas.

#### NEW YORK CAMPAIGN

In reporting on the New York campaign Rabbi Miller said that an Executive Committee for the United Jewish Appeal had been constituted for New York. That Committee is composed of six representatives of the JDC, six of the UPA and three of the NRS, the UPA representatives being Mrs. Nathan L. Goldstein, Chairman of the Women's Division, Sylvan Gotshal, Abraham Liebovitz, Arthur M. Rosenbloom, Nathan Straus and Irving Miller. It appointed Dr. Jonah B. Wise as Chairman for the campaign of New York, and Sylvan Gotshal as Executive Chairman, the Treasurers being Samuel D. Leidesdorf and Abraham L. Liebovitz; the Chairman of the Executive Committee Edward M.M. Warburg, with Arthur M. Rosenbloom and Abner Bregman as Associate Chairmen. The Honorary Chairmen are Herbert H. Lehman, Henry Ittleson and Stephen S. Wise, the Co-Chairmen being Paul Baerwald, Benjamin Bittenwieser, Nathan Straus and George Z. Medalie. There is an Office Committee consisting of I. Edwin Goldwasser for the JDC, Richard Goldman for the NRS, and Sylvan Gotshal for the UPA. This Committee will deal with the personnel, etc.

Rabbi Miller pointed out that the UPA representatives were insisting that there be one Director who, he said, would most likely be Mr. Blitz, with Mr. Henry C. Bernstein as Co-Director. He called attention to the fact that when it had become apparent that there would be an independent United Palestine Appeal campaign, an Executive Committee had been organized which was known as the Executive Committee for the Greater New York United Palestine Appeal, which Committee was not to be simply a campaign machine but an all year round committee to work in the interests of the UPA. Rabbi Miller hoped that this Committee would under all circumstances continue to function since he felt that it was most important for the interests of the UPA. He requested that the National UPA assign a certain portion of its budget for organization, propaganda, educational and technical work in New York so that the UPA work in New York might be continued. He also asked that a room in the national office of the UPA be assigned to the Executive Committee of the New York UPA in which there would be gathered all the data, lists and other material that appertain to the UPA in New York City.

In the course of a general discussion on the various committees appointed in the New York United Jewish Appeal strong objection was voiced to the unequal UPA representation. It was felt that the UPA and the JDC should have equal representation on all committees.

Motion was made and carried that the UPA representatives insist on equal representation on all UJA committees

A request is to be made of Rabbi Miller to submit to the Executive Committee of the UPA a plan of the program of activities in New York.

#### UPA PROGRAM

The Chairman stressed the importance of maintaining a United Palestine Appeal structure throughout the year and requested that plans to this end be drawn up together with a budget for the coming year.

#### PARTICIPATION OF UPA IN PRESIDENT'S ADVISORY COMMITTEE

Mr. Montor reported on a conversation that he had with Mr. James G. McDonald on the participation of the United Palestine Appeal in the President's Advisory Committee for Political Refugees. He advised Mr. Montor first, that Dr. Stephen S. Wise was a member of this Committee not as an individual but is regarded by the President and the Committee as the representative of the Zionists of America. He said that he, himself, as a Zionist felt it very important for Zionists to be represented because of situations that have arisen in the past and will probably arise in the future when that Committee may be able to be of great help; he also felt that our representation on that Committee gave a certain prestige to the Zionists as a whole.

The Chairman reported that the Emergency Committee for Zionist Affairs had agreed to continue the subvention to the extent of \$3,000, but it felt that the other bodies should also contribute.

#### INVITATION TO MRS. SIEFF

It was agreed that a cable be sent to Mrs. Rebecca Sieff of London inviting her to come to America to assist in the 1941 UPA campaign, the cable to be signed by Dr. Wise, Mr. Lipsky, Dr. Goldstein and Dr. Nahum Goldmann.

#### TRUST FUNDS

Motion was made and carried that the following resolution be adopted-

"RESOLVED, that the United Palestine Appeal is hereby authorized to open and from time to time reconcile an account or accounts for and in the name of the UNITED PALESTINE APPEAL TRUST FUND account with the National City Bank of New York at Thirteenth Street and Fifth



Avenue, New York, and from time to time to deposit the Trust funds of the United Palestine Appeal therein, the same to be subject to withdrawal by check, drafts, or orders, signed by:  
Abba Hillel Silver, Chairman, or Israel Goldstein, or Louis Tipsky or Solomon Goldman, Co-Chairmen; and countersigned by Charles J. Rosenbloom, Treasurer, or Abraham Liebovitz, or Jacob Sincoff, Associate Treasurers, and that the said Bank may rely upon the authority herein conferred upon said designated persons until delivery to it of a certified copy of a resolution of this Committee revoking or modifying the same, and that such authority shall include checks drawn to the order of any said persons."

IN WITNESS THEREOF, I have hereunto subscribed my name on this 18th day of March, 1941.

---

HENRY MONTOR  
Executive Director

MEETING ADJOURNED 6 P.M.

March 18, 1941

A G R E E M E N T

Between

JOINT DISTRIBUTION COMMITTEE AND UNITED PALESTINE APPEAL  
Constituting the 1941

UNITED JEWISH APPEAL (Inc.) For REFUGEES, OVERSEAS NEEDS AND PALESTINE

- - - -

1. The United Jewish Appeal (Inc.) For Refugees, Overseas Needs and Palestine is the campaign structure, through the United Jewish Appeal, Inc., by means of which the American Jewish Joint Distribution Committee, Inc. (J.D.C.) and the United Palestine Appeal, Inc. (U.P.A.) will, during the calendar year 1941, conduct, in the United States, a joint campaign for funds for their combined needs and those of the National Refugee Service, Inc. (N.R.S.) upon the following terms.
2. The quota of the 1941 United Jewish Appeal shall be fixed by the National Chairmen of the United Jewish Appeal.
3. All net funds received by the United Jewish Appeal and any of the organizations above mentioned, as a result of its and their 1941 campaigns, are to be distributed as follows, after expenses of the national United Jewish Appeal have been deducted:
  - A. The first such funds up to \$8,800,000 are to be divided in the following proportions:

(a) The J.D.C. is to receive	\$4,275,000
(b) The U.P.A. " " "	2,525,000
(c) The N.R.S. " " "	2,000,000

The amount for the National Refugee Service is to include its participation without special or additional allotment from the New York City and metropolitan area campaign of the United Jewish Appeal.
  - B. All net sums collected, received or raised through the United Jewish Appeal and by or through any of the aforementioned organizations over and above the funds disposed of by the preceding subdivisions of this paragraph shall be divided between the U.P.A. and J.D.C. and the N.R.S. at the sole and exclusive direction of an Allotment Committee. It is distinctly understood and agreed that the allocation of funds provided for in subdivision "A" of this paragraph shall not in any manner be regarded as a precedent or guide by the Allotment Committee in dividing any funds subject to its disposal.

- C. Expenditures incurred by the Joint Distribution Committee and the United Palestine Appeal in connection with the launching of their campaigns for 1941, prior to the reconstitution of the United Jewish Appeal shall be charges upon the campaign expenses of the United Jewish Appeal, Inc. and these agencies shall be reimbursed by the 1941 United Jewish Appeal for such expenditures.
4. The aforesaid Allotment Committee shall be composed of an equal number of nominees of the J.D.C. and of the U.P.A. The Allotment Committee will also include a number of representatives of Welfare Fund communities, the number of and the persons to be approved by the J.D.C. and the U.P.A. before said representatives shall become members of the Allotment Committee. In the event of a vacancy in the Allotment Committee for any reason whatsoever, the said vacancy shall be filled by a party designated in exactly the same manner as was the person whose place has become vacant. The J.D.C. and the U.P.A. shall respectively name alternates for their nominees to the Allotment Committee. The Allotment Committee shall act by a majority vote of the total number.
5. The Chairmen of the United Jewish Appeal representing the Joint Distribution Committee and the United Palestine Appeal shall determine the manner in which the Allotment Committee shall function, the organization of its work, the selection of any personnel that it may require for its purposes and the publication of its findings or those under its auspices. The Allotment Committee shall be concerned only with the amounts available for distribution to the agencies beyond the first \$8,800,000. After the Allotment Committee shall have made its decisions with respect to amounts and ratios of allotment beyond the first \$8,800,000 the agencies to whom allotments shall have been made shall receive their proportionate share of the income as it accrues to the United Jewish Appeal and there shall be no preference of payment to any organization.
6. The traditional collections of the Jewish National Fund are not to be included



in or to be considered a part of the United Jewish Appeal. However, a report of its net receipts shall be made available to the Allotment Committee if requested.

7. Any funds paid or payable directly to the J.D.C., the U.P.A. or the N.R.S. as the respective beneficiaries of any Will, Estate, Testamentary Bequest or Provision and under any power of Appointment, shall be retained by the recipient thereof and not be included in or be considered part of the United Jewish Appeal.

8. The N.R.S. shall have the right to receive and retain grants and contributions from Foundations whose charters or established policy specifically exclude gifts that are not to be used within the United States. Such grants or contributions shall not be included in, or considered part of, the United Jewish Appeal. However, it is understood that this paragraph shall not be deemed to give the N.R.S. the right to obtain or request grants or contributions from any Foundation or Agency which contributed funds to the N.R.S. or to the United Jewish Appeal on behalf of the N.R.S. during the years 1939 and 1940. In all cases, the National Refugee Service shall report to the United Jewish Appeal all funds received from whatever source with a description of the sources.

9. The United Jewish Appeal shall constitute the unified fund-raising instrument for the J.D.C., the U.P.A. and the N.R.S. and none of the three last-mentioned organizations shall undertake separate campaigns in the United States during the year 1941, with the exceptions noted herein. If a supplementary appeal or campaign is to be initiated in the United States by any of the said three beneficiaries of the United Jewish Appeal, such a campaign or appeal must have the approval of the United Jewish Appeal and the proceeds must be reported and transmitted to it.

10. Except as otherwise specifically provided herein, the U.P.A., the J.D.C. and N.R.S. agree that all funds and assets of any nature whatsoever pledged to and/or collected or received by any of them directly during the year 1941 which would in the ordinary course be credited to the 1941 United States campaign of the recipient, and/or any and all funds and assets pledged to and/or received and collected by any of them directly as a result of any 1941 United States campaign activities, shall be assigned, transferred and/or paid over to the United Jewish

Appeal, Inc. and shall be considered part of the receipts of the joint campaign and subject in their entirety to the provisions hereof.

11. The two technical managing heads of the United Jewish Appeal, representing the Joint Distribution Committee and the United Palestine Appeal respectively, shall have equal powers in the determination of policies and that in the sphere representing the interests of the respective organizations the decision of the representative of that organization shall be final as to policy, thus facilitating the advancement of the interests of the United Jewish Appeal through autonomous action of the particular organization in the framework of the United Jewish Appeal.
12. No agencies other than the U.P.A., the J.D.C. and the N.R.S. are to be beneficiaries of distributions made by the Allotment Committee.
13. The United Jewish Appeal, Inc. undertakes to take immediate steps for such amendments of its BY-Laws and Resolutions as may be necessary for the purposes of this agreement; it being understood that no changes in the manner in which the membership, the Board of Directors, and the Executive Committee of the United Jewish Appeal, Inc. is selected, shall be made.
14. This agreement between the J.D.C. and the U.P.A. and the Joint Campaign which is the subject thereof, shall be deemed to have commenced on January 1st, 1941 and shall expire on December 31, 1941; it being understood, however, that all activities thereafter directed at concluding the 1941 campaign and the collection of all pledges and subscriptions made therein shall come within the purview hereof. Any proposal for an agreement for fund-raising in a 1942 campaign shall be considered not later than October 31st, 1941.
15. The foregoing agreement and interpretation of its details are in the exclusive charge of Rabbi Abba Hillel Silver and Rabbi Jonah B. Wise, National Chairman of the United Jewish Appeal, or their respective nominees.

Signed \_\_\_\_\_  
J.D.C.

Signed \_\_\_\_\_  
U.P.A.

MINUTES OF MEETING OF OFFICERS AND EXECUTIVE COMMITTEE

UNITED PALESTINE APPEAL OF GREATER NEW YORK

TUESDAY, APRIL 3rd, 1941

PRESENT: Rabbi Irving Miller, presiding: Herman W. Bernstein, Sol Cohen, Bernard Crausman, Mrs. Israel Goldstein, Samuel Goldstein, Sylvan Gotshal, Judge Emanuel Greenberg, Abraham L. Liebovitz, Israel Matz, Harry J. Moskowitz, Nathaniel S. Rothenberg, Judge Bernard A. Rosenblatt, Arthur M. Rosenbloom, Rabbi Edward T. Sandrow, Dr. Maxwell Silver, Jacob Sincoff, Aaron Sverdlik

Henry Montor, Robert Silverman, Samuel Blitz, Mrs. Estelle Liebers.

REPORT OF RABBI MILLER

Rabbi Miller reported that in connection with the reconstitution of the UJA in New York, an Executive Committee was appointed with the following members representing the UPA:

Mrs. Nathan L. Goldstein, Sylvan Gotshal, Abraham Liebovitz, Irving Miller, Arthur M. Rosenbloom, Nathan Straus.

The Executive Committee has completed arrangements for the merger and has named the following officers for the Greater New York Campaign:

Henry Ittleson, Herbert H. Lehman, Julian W. Mack, Mrs. Felix M. Warburg, Stephen S. Wise, Honorary Chairmen; Jonah B. Wise, Chairman; Paul Baerwald, Benjamin J. Bittenwieser, Monroe Goldwater, George Z. Medalie, William Rosenwald, Nathan Straus, Co-Chairmen; Sylvan Gotshal, Executive Chairman; Edward M.M. Warburg, Chairman, Executive Committee; I. Edwin Goldwasser, Arthur M. Rosenbloom, Associate Chairmen; Samuel D. Leidesdorf, Treasurer; Abraham L. Liebovitz, Harold F. Linder, Co-Treasurers.

Women's Division - Mrs. Joseph Stroock, Chairman; Mrs. Israel Goldstein, Mrs. Leo Spitz, Miss Ethel Wise, Co-Chairmen; Mrs. Roger W. Straus, Chairman, Executive Committee; Mrs. Nathan L. Goldstein, Co-Chairman, Executive Committee; Mrs. Felix M. Warburg, Chairman, Special Gifts.

Junior Division - Harry Price Goldsmith, Nathaniel S. Rothenberg, Chairmen.

Rabbi Miller pointed out that the participation of the UPA in the leadership of the campaign was much more extensive than in previous years.

Rabbi Miller urged that the Executive Committee of the New York UPA be continued on a permanent basis so that it may promote the interests of Palestine throughout the year and win friends for the cause in all trades and sections of the community.

Rabbi Miller reported that Mr. Sylvan Gotshal, as Executive Chairman of the UPA and UJA, is giving the campaign able leadership and service of great distinction.



REPORT OF MR. GOTSHAL

Mr. Gotshal reported that following the merged appeal, he has endeavored to promote a spirit of genuine unity among the leaders and workers so that the campaign may have the benefit of the wholehearted cooperation of all elements in the community. Mr. Gotshal was pleased to note that the staff of the UPA had been given positions of responsibility in the campaign and that Mr. Samuel Blitz has been named Executive Vice-Chairman.

REPORT OF MR. BLITZ

Mr. Blitz reported that the campaign of the UJA has been organized in all sections of the city, that the major function will be a dinner meeting on Wednesday evening, April 9th, which will be devoted to the solicitation of special gifts. Results already achieved in a number of trades and professions including Clothing, Knit Goods, Accountants and Physicians indicated substantial increases over last year.

Mr. Blitz stated that the New York UPA had made a number of financial commitments which were affected by the merged campaign and suggested that the Executive Committee authorize the officers to act on these matters.

A lengthy discussion of the reports ensued in which the following participated: Abraham Liebovitz, Judge Bernard A. Rosenblatt, Aaron Sverdlik, Judge Emanuel Greenberg, Nathaniel S. Rothenberg, Mrs. Israel Goldstein, Jacob Sincoff, Israel Matz, Sol Cohen.

The following motions were adopted:

1. To extend an invitation to Dr. Chaim Weizmann to be the guest of the New York UPA at an informal dinner in the near future.
2. To authorize the Chairman to appoint a committee of five to formulate a program of activities and to draw up a budget to be submitted to the National UPA for approval.
3. To authorize the Treasurer and Associate Treasurers to take into consideration any commitments of the UPA which were not assumed by the UJA in the merged campaign.

ADDRESS OF MR. MONTOR

Mr. Henry Montor heartily endorsed the decision to conduct a program of activities for Palestine in New York. He urged that the UPA Report be sent regularly to large lists of contributors. He recommended that regional meetings be held from time to time as well as conferences with prominent visitors from abroad. He assured the meeting that the National UPA would give favorable consideration to plans which will be submitted by the committee for the promotion of Palestine interests in Greater New York.

MEETING ADJOURNED

(APPENDIX A)  
UNITED PALESTINE APPEAL FOR 1941  
REPORT OF INCOME AND EXPENDITURES  
AS OF APRIL 23, 1941

BALANCES AS OF JANUARY 1, 1941.....\$148,579.73

CASH RECEIVED - 1/1/41 to 4/23/41:

United Palestine Appeal....1941 (Contributions-National).....	\$8,329.70
Jewish National Fund.....1941 (January thru March)....	135,716.52
Jewish National Fund.....1940 (December Income).....	48,198.60
United Jewish Appeal.....1940.....	505,000.00
Night of Stars...1940 (\$60,000 less UJA deduction \$40,000).....	20,000.00
United Jewish Appeal.....1939.....	30,000.00
United Palestine Appeal....1938.....	3,417.92
United Palestine Appeal....1937.....	5,100.00
Notes Payable (\$250,000-less discount \$1,704.85).....	248,295.15

TOTAL CASH RECEIVED AS OF 4.23.41.....1,004,057.82  
1,152,597.62

DISBURSEMENTS:

Palestine Foundation Fund....1941....	\$100,000.	
1940....	291,225.	
1939....	23,725.	\$414,950.00
Jewish National Fund.....1941....	\$100,000.	
1940....	291,225.	
1939....	23,725.	414,950.00
Mizrachi Palestine Fund.....1941....	20,000.	
1940....	5,000.	25,000.00
Special Allocation (For Trans- portation of Jews from Lithuania).....		34,500.00
Emergency Committee for Zionist Affairs (on a/c \$25,000 appropriation)		25,000.00
		<u>\$914,400.00</u>

SERVICE PAYMENTS:

Zionist Organization of America-1941-\$	18,000.
Mizrachi Organization " " -1941-	1,000.
" " " " -1940-	800.
Poale Zion-Zeire Zion.....-1941-	1,000.
" " " " .....-1940-	800.
	<u>\$ 21,600.00</u>

Advance to Greater New York 1941 Campaign.....	50,000.00
National Administrative Expenses.....	<u>117,906.61</u>

TOTAL DISBURSEMENTS.....1,103,906.61

BANK BALANCES AS OF APRIL 23, 1941.....48,691.01

## APPENDIX B

### STATEMENT BY RABBI HERZOG

We are passing now through what is undoubtedly the greatest crisis in the history of the Jewish people. If you want to draw inspiration that will enable the Jewish people to face this crisis with courage, there is only one source from which you can draw that, and that is the fountainhead of Judaism - Torah Judaism. You must go back to that source, the source of the living waters. It is for ourselves to dig new wells. Broken wells cannot contain the waters.

We have produced new ideologies, a Zion without Torah - something new - something to which you cannot turn for precedent in Jewish history. This kind of Zionism cannot hold the waters, cannot hold those living waters, ever-living, ever vivifying. Come back to the old well, to the living fountainhead of the Torah.

We the Jewish people are tossed between two extremes. On the one hand, the Jews who have produced for themselves a Judaism without Zion, and the other, we have a Zionism without Judaism, Zion without Torah. You just eliminate Zion from the Torah and you will have mutilated Judaism. Eliminate Zion from the prayerbook, from the Bible, from the Talmud - nothing of that great stream of sacred Jewish learning issuing from Mount Zion - just try to eliminate Zion from the prayerbook, and you will badly mutilate it.

But on the other hand, if you eliminate the Torah from Zion, what is there left? It is even worse. A miserable, dry, secular little thing for which it was hardly worth our while to sacrifice our lives, to face every danger of cruel death and torture and agony in the past thousand years. That Zion which is built upon the firm immovable rock of Israel's Torah, of our God-inspired Torah, that Zion can give you hope now, can give you courage, can give you inspiration, and it will if you take it.

I feel I must say a few words with reference to my mission. I have dropped down from the heavens to this country - the United States of America. Somebody told me this morning that I had better stay here because they said; here you have peace. Here you have quiet. I said, no. I prefer strife in Palestine to peace in America. I am going back. I hope and pray that the passage which I am about to take will not fail me, that I will soon be back in our Holy Land. I am not afraid to face the future with my half million Jews. I want to be reunited with them, and I firmly believe that our work will not be destroyed. I told that to Lord Halifax and I repeat it to you, that there have been two destructions of Jewish Palestine and there will be no third destruction. God will see to that.

Why did I come here? At the outbreak of the war, people were planning all sorts of schemes in regard to the future. I am not sure what may happen in Palestine but no matter what, let Israel be equipped with his spiritual weapons. Let him have his Torah. When the Roman legions were battering at the gates of Jerusalem, Ben Zakkai pleaded for permission to establish a great yeshivah in Javne. I had the same idea. I saw that the spirit of Israel came from great schools of Jewish learning which produced not only rabbis but also great spiritual leaders, and what is even more important, the lay element, which is most vital to Judaism - it is that



element to which the preservation of Judaism is chiefly due. Wherever you find Jewish life, wherever you find powerful manifestations of the Jewish spirit, no matter in what form, depend upon it that the prime movers are men who studied in that yeshivah themselves, or whose fathers studied there.

I saw that the yeshivahs were in danger and those who fled from Poland, became refugees in Lithuania. I tried to save them by bringing them over to Eretz Israel. With that end in view I negotiated for a long time with the High Commissioner and ultimately went to London. I had conversations with members of the British Government, and I addressed members of Parliament and leaders in the House of Commons Committee. I saw the Archbishop of Canterbury and everybody of importance in the government. I also saw the Russian Ambassador, Mr. Marsky, who, strange to say, promised to do his best as he said, not for the yeshivah in which he was not interested, but for my sake. I received from him later a cable, in which he was prepared to give all facilities for students to pass through Russian territory, from Odessa, provided that the British government would grant certificates and that Turkey would raise no obstacles. But it is a long story. It came down. I am sorry to say, to the question of money - finances, a thing which I don't like. To cut a long story short, in the last resort I was told that if we have firm financial guarantees for the maintenance of those students whom I was going to bring over to Palestine at the rate of 50 pounds per annum for each student, it could be done.

But I did not have the money and I said, well, can't you trust American Jewry? American Jewry is good enough. No, they said, we want solid guarantees. If the J.D.C. would guarantee, we would be satisfied and grant certificates. I cabled the J.D.C. from London but I got no satisfaction. What was the matter? I don't know. They couldn't rise to the occasion. Perhaps they will later when it will be all over and the thing will be done without them. They could rise then to the occasion.

But then I had a last interview with the High Commissioner, an official interview. I had with me Dr. Magnes of the Hebrew University and Miss Szold. Well, I delivered my speech, and the High Commissioner was definitely moved and I was followed by Dr. Magnes who told the High Commissioner "I represent the Hebrew University which is of very great importance, but I tell you that the Hebrew University with all its importance cannot take the place of the yeshivah in the life of the Jewish people. You might as well imagine Catholicism carrying on without its theological schools, without its monasteries, just as well as you can imagine Judaism without its yeshivah. They are the fountainhead of the Jewish people." And Miss Szold said practically the same thing.

The Chief Rabbi is going to America. He will appeal in person to the leaders of American Jewry. Then there will be no question of money.

Of course I thought it would be quite sufficient for me to come to America and speak to the heads of American Jewry. As I remarked to Dr. Silver as he was walking out from my house, why have you no stick with you? You believe in speaking to the rock rather than striking it? So did I believe, that speaking to the rock would be sufficient and the waters would be flowing in abundance. I have spoken to the rock and I don't know yet what is going to be the result. The waters are not flowing yet.

I am going back to Eretz Israel. Picture to yourselves the position that I will be in, when I get there in four, five or six or eight weeks, please God. You can have no idea of the economic panic which is already prevailing in the land of Israel. I believe that as far as faith and hope are concerned, Palestinian Jewry yields to no community in the world. They are ready to face every danger for the sake of the Holy Land, but economically, the panic must be enormous in its effects. Prices must be rising from day to day. There is one element in the community which is particularly hard hit and that is the one about which you think so very little.

I have not come to you to grant me a subscription - some amount of money for the upkeep of institutions and yeshivahs of the old Yishuv which is the foundation of the Yishuv altogether.

I am not asking you for any support for these institutions because I don't want it said that you are supporting them. Because if it does go out that way, they will not be able to raise the miserable sums that they are raising now in the communities by way of subscriptions - dollars, quarters, nickels, dimes. They will not even be able to do that. The story will be that the U.P.A. is already taking care of them. What I want you to do is this: I am the Chief Rabbi of Palestine. I am nothing else but that, and that means that I embody in myself one of the three institutions through which the Jewish national homeland finds expression - the Jewish Agency, the Vaad Leumi and the Chief Rabbinate. And the latter is the organization through which the Jewish homeland finds expression. Within the jurisdiction we have, we are a government institution, a Jewish government institution. You cannot always say it about the Vaad Leumi and the Jewish Agency. It depends upon the whims of the High Commissioner and his officials. But the jurisdiction we have, no man can take away from us. Our decision is binding within our jurisdiction.

This is one of the three institutions, and I embody that institution as Chief Rabbi. Don't look upon me as an individual. Ignore my personality. I come back now to Eretz Israel and find my people starving, my people in general - all the half million Jews are my people. That element which you call the old Yishuv, all of them - families, leaders - are near to me. They come to me before they go to the Jewish Agency. It is difficult for them to get to the Jewish Agency - it is too far away. Whether right or wrong, they have a certain feeling that the Agency does not look upon them favorably and they come to me. I am the link, the connection.

Thousands upon thousands of orthodox Jews have not become members of Agudath Israel because they are under my influence. When the Chief Secretary told me that Agudath Israel represents orthodox Judaism, I said: that is not true at all. They are only a small minority. Look at these yeshivahs not connected with them in any way. They are under the Chief Rabbinate. Recognize our authority! Do you want to drive them into the arms of the Agudath Israel? You can do that. If I come back to Palestine, having been to America, the country where people simply can pick up money in the streets, if I can't bring my people anything substantial, then what is the Chief Rabbinate? Where is the prestige of the Chief Rabbinate? Do you want to ignore that and are you satisfied that the Chief Rabbinate should sink as low as possible, and that my people shall fall into the arms of Agudath Israel? But what a human tragedy! Are you satisfied that I shall go back there and say to thousands of families that I was able to do nothing for them? I can't understand how you are satisfied with that.



I will cut my appeal short. I think I am letting you off very lightly. You are going to raise millions. And I ask you for a small contribution. I don't say that I will never ask you again. I think it will be years before I speak to you in person, unless I am called here for some great Jewish cause, unless Providence will decree that I must come back to America to act a certain part in the settlement of the Palestine question. Years may pass before I come to the City of New York, before anything will bring me out from Eretz Israel. So it is, of course, a personal appeal which I am making to you, which will hardly be repeated as a personal appeal for many years. I ask you now for only \$50,000 to uphold Israel, to place at the disposal of my emergency fund for the relief of the distressed, particularly among the Jews of the old Yishuv who will come and appeal to me. I will give you an account of every farthing. But that is what I ask you now.



C O N F I D E N T I A L

MINUTES OF A MEETING OF THE ADMINISTRATIVE COMMITTEE OF THE UNITED PALESTINE APPEAL

FRIDAY, MAY 9, 1941 at 4:00 P.M.

AT THE OFFICE OF THE UNITED PALESTINE APPEAL, 41 EAST 42nd STREET, NEW YORK

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PRESENT: Stephen S. Wise, presiding; Sol Cohen, Mendel N. Fisher, David Freiburger, Leon Gellman, Israel Goldstein, Isaac Hamlin, I.M. Kowalsky, Abraham L. Liebovitz, Samuel Markewich, Irving Miller, Henry Montor, Charles Ress, Louis P. Rocker, Charles J. Rosenbloom, Mrs. Sol Rosenbloom, Israel Sachs, Abba Hillel Silver, Maxwell Silver, Sigmund Thau, David Wertheim.

Lavy Bakstansky, Samuel Blitz, Lawrence Gould, Matthew Huttner, H.L. Lurie, Bernard J. Reis, Martin Rosenbluth, Alex Rothenberg

Regrets for inattendance were received from Philip L. Bernstein, Robert M. Bernstein, Barnett R. Brickner, A.B. Cohen, Daniel Ellison, Harry P. Fierst, Leib Glantz, David Glosser, I.M. Golden, James G. Heller, Edward L. Israel, Jacob J. Kaplan, Abraham Krumbein, Israel H. Levinthal, Louis E. Levinthal, Louis J. Moss, Morris Neaman, Mrs. Samuel J. Rosensohn, Benjamin G. Rudolph, Albert Schiff, Louis Segal, Baruch H. Schnur, Simon Shetzer, Ferdinand Sonneborn, Nathan M. Stein, Elihu D. Stone, Joe Weingarten.

FINANCIAL REPORT

Mr. Rosenbloom read a report of the financial status of the United Palestine Appeal as of May 8, 1941 (Appendix A).

STATUS OF 1941 UNITED JEWISH APPEAL AGREEMENT

In the absence of Judge Rothenberg, who had been negotiating with the Joint Distribution Committee on behalf of the United Palestine Appeal, Mr. Montor reported that the definitive agreement for the 1941 United Jewish Appeal had not yet been signed, due to one principal item still under discussion. This involved the reimbursement to the agencies of the expenditure they incurred prior to the reconstitution of the United Jewish Appeal. For the United Palestine Appeal this involved \$139,000, \$50,250. of this amount representing an advance to the New York campaign.

Judge Rothenberg had been handling the situation with Mr. Harold Linder of the Joint Distribution Committee, and subsequently with Dr. Solomon Lowenstein. When Judge Rothenberg had left the city Mr. Warburg under date of May 2nd had addressed a letter to Dr. Silver suggesting that the matter of expenses incurred by the agencies be left to the Allotment Committee (Appendix B). Dr. Silver in his reply dated May 3rd (Appendix C) had indicated that there was no reason to leave that matter to the Allotment Committee since each of the agencies incurred expenditures in good faith, and the benefit of these expenditures accrued to the United Jewish Appeal. Accordingly the United Jewish Appeal should meet these expenditures.

There was subsequently an exchange of correspondence between Rabbi Jonah B. Wise and Dr. Silver on the same subject (Appendices D and E).

The Joint Distribution Committee has taken the position that the agencies should themselves absorb the expense or that the decision should be left to the Allotment Committee.

Today the suggestion was made to Judge Rothenberg by the Joint Distribution Committee that the subject be referred to Mr. Frederick Greenman, who had been active in the situation before the reconstitution of the United Jewish Appeal. Dr. Silver had expressed his willingness to meet with Mr. Greenman but the latter had been unable to meet with him today and had suggested that a meeting be held next week for this purpose.

All other items in the proposed agreement had been satisfactorily disposed of.

Dr. Silver, in commenting on the situation, expressed the hope that the entire matter would be left in the hands of Judge Rothenberg whom he had designated to represent the United Palestine Appeal in the final negotiations. Dr. Silver felt that the reimbursement to the agencies of the expenditures they had incurred in good faith was not a subject for arbitration. He believed that the Joint Distribution Committee was asking for an unwarranted sacrifice on the part of the United Palestine Appeal.

Dr. Goldstein moved and Mr. Sachs seconded that the United Palestine Appeal Administrative Committee endorse the position taken by Dr. Silver to the effect that the expenditures incurred by the agencies prior to the reconstitution of the United Jewish Appeal insofar as they affected their campaigns should be reimbursed to them by the United Jewish Appeal.

Dr. Silver was authorized to proceed along the lines indicated and to designate such representatives as he might choose to conclude the negotiations.

THE RESOLUTION WAS UNANIMOUSLY APPROVED.

#### U.P.A. REPRESENTATIVES ON LIST OF 1941 U.J.A. OFFICERS

Consideration was given to the designation by the United Palestine Appeal of officers in the 1941 United Jewish Appeal. The following suggestions were made, after it was reported that the Joint Distribution Committee had already acted to name its representatives in the 1941 United Jewish Appeal:

Chairman: Dr. Abba Hillel Silver; Honorary Chairmen:- Albert Einstein, Julian W. Mack, Henry Monsky, Nathan Straus, Henrietta Szold, Stephen S. Wise; Co-Chairmen:- Solomon Goldman, Israel Goldstein, Edmund I. Kaufmann, Louis Lipsky and Morris Rothenberg; Co-Treasurer- Charles J. Rosenbloom; Executive Vice Chairman- Henry Montor; Executive Committee - David Diamond, Sylvan Gotshal, Louis E. Levinthal, Abraham L. Liebovitz, Charles Ress, Louis P. Rocker, Simon Shetzer, Elihu D. Stone, David Wertheim.

THE LIST AS SUBMITTED WAS APPROVED BY THE ADMINISTRATIVE COMMITTEE.

#### JDC MATZOTH FUND

Pointing out that the last meeting of the Administrative Committee had suggested that an investigation be undertaken of the nature of the matzoth campaign conducted by the Joint Distribution Committee and as to whether the JDC was itself a beneficiary of the campaign, Mr. Montor cited some fifty pages of material that had been compiled to indicate the following facts:



(a) that the JDC had under its own title launched and conducted a campaign for a matzoth fund before and after Passover; (b) that the JDC had received in cash at its own offices some \$75,000; (c) that there were some additional pledges to the amount of \$65,000. All the publicity issued by the JDC had made it clear that the Matzoth Fund money was for JDC purposes and that the cash was to be remitted to its own organization.

These facts having been substantiated the question arose as to whether the JDC had the right to withhold this money from the common pool of the UJA. The Executive Committee of the New York City UJA had adopted a resolution on the subject, and the question arose whether that body had the power to take such action. Mr. Montor read a letter being sent by Dr. Silver to Mr. Edward M. Warburg on the subject (Appendix F)

Mr. Liebovitz declared that the statements made on the subject of the Matzoth Fund at the meeting of the Executive Committee of the New York UJA on March 14 were erroneous. He had been given the impression that the money was being raised separately by a separate organization for a specific purpose, and that it was on that basis that he had offered the resolution to the effect that the money should be excluded from the pool of the United Jewish Appeal.

It was moved and seconded that the policy with regard to the Matzoth Fund as expressed in the letter from Dr. Silver to Mr. Warburg be sustained by the Administrative Committee.

THE RESOLUTION WAS UNANIMOUSLY APPROVED

#### APPLICATION FROM AMERICAN FRIENDS OF THE HEBREW UNIVERSITY

A letter dated April 25, 1941 from Mr. Samuel B. Finkel, Director of the American Friends of the Hebrew University, requesting a grant of \$30,000 for the year 1941 was read (Appendix G).

It was pointed out that such applications must be considered by the Keren Hayesod and Keren Kayemeth sub-committees, and not by the United Palestine Appeal.

IT WAS MOVED, SECONDED AND CARRIED THAT THE

APPLICATION BE REFERRED TO THE KEREN HAYESOD AND

KEREN KAYEMETH FOR THEIR CONSIDERATION

#### WELFARE FUND IN NEW YORK CITY

There was read into the record for the consideration of the members of the Administrative Committee a copy of a letter dated April 17, 1941 from Rabbi Jonah B. Wise to Dr. Stephen S. Wise inviting him to be a member of a committee to consider methods of campaigning in New York City (Appendix H)

It was pointed out by Mr. Montor that this was not the impression that was left when the subject was discussed at a previous meeting of the Administrative Committee; but what was intended was the formation of a Welfare Fund in New York City.



Rabbi Miller stated that at a meeting of the Executive Committee of the New York United Jewish Appeal Rabbi Jonah Wise had laid it down as a condition precedent to his assumption of the Chairmanship that he be authorized to appoint a committee to study the possibilities or the advisability of creating a Welfare Fund in the City of New York for overseas relief. He even asked that a grant of \$10,000 be given that committee ~~by that committee~~ by the Executive Committee of the New York United Jewish Appeal for the purpose of such a study. It had been made clear to Rabbi Wise - and in this Mr. Warburg had joined - that that condition had no place in the discussions relative to the setting up of the New York City campaign for the UJA. It was said that no one could stand in the way of Rabbi Wise if he wished to call together representative people in New York to study the possibility of such a setup, but that the Executive Committee of the UJA in New York had no authority either to authorize such a committee or to allocate funds for such a committee. Rabbi Miller said that no resolution on the subject had been passed by the New York UJA Executive Committee but that Rabbi Wise had merely asked, if he appointed some of these on the Executive Committee, whether they would agree to serve.

Mr. Blitz stated that the Federation of Jewish Philanthropic Societies in New York had appointed a committee to advise Federation on the advisability of creating an overseas welfare fund in New York. When the leaders of the New York UJA met to discuss this, the general opinion was that if a Welfare Fund were to be created in New York that a study be made on the initiative of a committee other than that chosen by the Federation. Mr. Blitz stated that it was agreed that no one would be invited to serve on this committee on behalf of their constituent organizations but only as individuals. In other words, the United Palestine Appeal was not asked to send delegates to such a committee. Dr. Stephen S. Wise, Nathan Straus and Sylvan Gotshal were invited to serve as leaders who were interested in UPA matters, as were William Rosenwald and Edward Warburg for the Joint Distribution Committee.

A committee of ten was appointed. Subsequently two other persons interested in the United Palestine Appeal were suggested to Rabbi Wise. Those were Dr. Israel Goldstein and Judge Morris Rothenberg.

Mr. Blitz said that Rabbi Wise is ready to call a meeting for the purpose of studying and recommending the advisability of establishing an overseas fund in New York City. Mr. Blitz felt that the United Palestine Appeal as a major organization in New York ought to be represented at least semi-officially in the research to study the possibilities.

Dr. Silver pointed out that there was nothing in Rabbi Jonah Wise's letter that in any way covered the situation which Mr. Blitz had described. If the committee referred to, as was indicated in Rabbi Wise's letter, was intended to explore more efficient campaign organization methods of next year, that one thing. But if the committee was designed to devise plans for a Welfare Fund in New York City, that was entirely different and a situation entirely outside the competence of the New York UJA. The way to have proceeded in such an event was to ask each of the major organizations to join in preliminary consultation so that all points of view could be thoroughly examined. On the basis of Rabbi Jonah Wise's letter of April 17th, all that those joining the committee were committed to was the search for ways and means for a more effective UJA campaign in 1941. There could certainly be no objection to that. Until the United Palestine Appeal officially receives an

invitation to discuss a Welfare Fund in New York City, the UPA ought not to enter into any discussion of the subject. It was not on the agenda.

The Chairman voiced his understanding, which he assumed would be that of men like Messrs. Gotshal Straus, Judge Rothenberg and Dr. Goldstein, that the recommendation of this body was that they all say to Rabbi Jonah Wise that, if the committee which he had invited into being were to deal with the problem along the lines laid down in the second paragraph of his letter, all were prepared to join, but it was assumed that this had no reference to the problem of a Welfare Fund in New York City, the consideration of which was not rightly within the purview of the Executive Committee of the New York United Jewish Appeal.

#### WELCOME TO VISITORS

The Chairman greeted Mr. Harry L. Lurie, Director of the Council of Jewish Federations and Welfare Funds, who was present as part of the reciprocal arrangement between the United Palestine Appeal and the Council whereby each designated a representative to attend sessions of the other body.

The Chairman also greeted Mr. Lavy Bakstansky who had come to America from London to assist in the work of the United Palestine Appeal.

#### PALESTINE FINANCIAL SITUATION

Mr. Montor referred to a cable which had been received from Mr. Eliezer Kaplan stating that the general situation in Palestine was more strained and that the Jewish Agency was doing its utmost to strengthen the position. Mr. Kaplan emphasized that the assistance of the United Palestine Appeal was most vitally essential.

An appeal had been sent to the Keren Hayesod by Mr. Kaplan a few days ago asking for \$100,000. Because of the strained financial position of the United Palestine Appeal which had not been able to make funds available to either the Keren Hayesod or Keren Kayemeth, the Keren Hayesod had not been able to comply with Mr. Kaplan's request. It was evident, however, from this and other cables that the Jewish Agency needed funds, and was anxious that these be remitted as quickly as possible.

Mr. Montor pointed out that the United Palestine Appeal has taken a loan for \$250,000. in order to alleviate the situation, but that the stringency was still great because no funds had been distributed as yet from the 1941 UJA owing to the delay caused by the definitive agreement.

The Chairman reported on a meeting that had been held just previously by the Emergency Committee for Zionist Affairs, at which discussion had been given to the subject of transmission of funds to Palestine. It was suggested that a combined committee be created which would permit consultation between the Keren Hayesod, Keren Kayemeth, United Palestine Appeal and Emergency Committee as well as other bodies sending funds to Palestine.

Mr. Fisher pointed out that the Keren Kayemeth had just cabled \$75,000. to Jerusalem, and that acknowledgment had already been received. It was important, he pointed out, to emphasize to the Jewish community of America that the agencies were going forward with their work in Palestine and that funds were urgently needed to carry on.

MEETING WAS ADJOURNED AT 5:15 P.M.



(APPENDIX A)  
UNITED PALESTINE APPEAL FOR 1941  
REPORT OF INCOME AND EXPENDITURES  
AS OF MAY 8, 1941

CASH BALANCE AS OF JANUARY 1, 1941.....\$161,947.86

INCOME:

United Palestine Appeal...1941 (Contributions-National)...	\$ 8,329.70	
United Palestine Appeal...1941 (Contributions-Greater NY)	158.00	
Jewish National Fund.....1941 (January thru March).....	135,716.52	
Jewish National Fund.....1940 (December) .....	48,199.60	
United Jewish Appeal.....1940.....	580,000.00	
United Jewish Appeal.....1939.....	23,849.10	
United Palestine Appeal...1938.....	2,563.14	
United Palestine Appeal...1937.....	5,954.78	
	<u>804,769.84</u>	
Other Receipts:(money borrowed from National City Bank)	250,000.00	\$ 1,054,769.84
<u>TOTAL CASH RECEIVED.....</u>		<u>\$ 1,216,717.70</u>

DISBURSEMENTS - Allocations

Jewish National Fund.....1941...\$100,000.		
1940... 291,225.		
1939... 23,725.	\$ 414,950	
 Palestine Foundation Fund...1941...\$100,000		
1940... 291,225		
1939... 23,725	\$ 414,950	
 Mizrachi Palestine Fund.....1941... 30,000.		
1940... 5,000.	35,000.	
Special Allocation (For Trans. of Jews from Lithuania)	34,500.	
Emergency Committee for Zionist Affairs.....	25,000.	
	<u>\$ 924,400.</u>	

SERVICE PAYMENTS:

Zionist Organization of America....1941.....	18,000.	
Mizrachi Organization.....1941...1,000.		
1940... 800.	1,800.	
Poale Zion-Zeire Zion.....1941...1,000.		
1940... 800.	1,800.	
	<u>\$ 946,000.</u>	
Notes Payable (First Note Paid).....	50,000.	

EXPENSES & ADVANCES FOR UJA-1941

Advance to Greater N.Y.-U.J.A.....	\$50,000.
Expenses Adv. for Greater N.Y.-UJA..	250.80
Expenses applicable to National UJA.	<u>89,663.59</u>

Total Advances & Expenses U.J.A. - 1941.....\$ 139,914.39

Expenses Paid by U.P.A. during 1941.....	<u>49,701.93</u>	
		<u>\$1,185,616.32</u>

BANK BALANCE AS OF MAY 8, 1941 .....	\$ 31,101.38
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APPENDIX B

THE AMERICAN JEWISH JOINT DISTRIBUTION COMMITTEE May 2, 1941

Rabbi Abba Hillel Silver  
The Temple  
10th and Ansel Road  
Cleveland, Ohio

My dear Dr. Silver:

Since I am most anxious, as undoubtedly you are as well, to clear up all the difficulties pertaining to the agreement for the reconstitution of the 1941 United Jewish Appeal, and since Judge Rothenberg is out of town, I am taking the liberty of writing directly to you in the hope that we might clear up these matters in this fashion.

As I understand it, all differences between our groups regarding the text of the agreement, have been eliminated except for the question of the refunding to the individual agencies such expenses as they incurred in those months prior to the reconstitution of the United Jewish Appeal. The failure to reach an agreement at this point is blocking the distribution of funds, which have accumulated in various campaign treasuries, and which all our agencies desperately need. I personally am of the opinion that each agency should be reimbursed in proportion to the funds it derives from the success of the campaign and that no agency should be asked to shoulder expenses in excess of such proportion. Undoubtedly, all money spent for such purposes will be reflected in the success of the United Jewish Appeal and the chances of these funds being recovered are inherent in the agreement which we all entered into.

It occurred to me that perhaps the following formula might clarify the issue and at the same time, make cash, which is so badly needed by each agency, promptly available. I suggest it in the hope that it will be acceptable to you and thereby expedite the procedure.

Mr. Montor brought the proposal to us in the following way:

"Expenditures incurred by the J.D.C. and the U.P.A. in connection with the launching of their campaigns for 1941, prior to the reconstitution of the United Jewish Appeal shall be charges upon the campaign expenses of the United Jewish Appeal, Inc. and these agencies shall be reimbursed by the 1941 United Jewish Appeal for such expenditures."

My suggestion would be that this should read as follows:

"Expenditures incurred by the Joint Distribution Committee, the National Refugee Service and the United Palestine Appeal in connection with the launching of their campaigns for 1941, prior to the reconstitution of the United Jewish Appeal, shall be reimbursed to these agencies by the 1941 United Jewish Appeal, leaving to the Allotment Committee any further readjustment it deems proper."

We recognize, of course, that expenses incurred by the three organizations for capital investment, such as automobiles, typewriters, desks, furniture, machinery, etc. and which, in due course, have been used and turned over to the United Jewish Appeal, are proper charges for which reimbursement should immediately be made to the organizations, and that such items of expenditures should be deducted from the total list of charges incurred.

Rabbi Abba Hillel Silver

- 2 -

May 2, 1941

I would greatly appreciate it if you would let me hear from you as soon as possible, and it is my fervent hope that you will see your way clear to the acceptance of this compromise.

Sincerely yours,

(signed)  
Edward M. M. Warburg  
Chairman

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APPENDIX C

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May 3, 1941

Mr. Edward M. M. Warburg  
Chairman, American Jewish  
Joint Distribution Committee  
100 East 42nd Street  
New York City

My dear Mr. Warburg:

Permit me to thank you for your letter of May 2nd. I share with you the desire to have the agreement reconstituting the 1941 United Jewish Appeal signed as promptly as possible, and I am surprised that the matter has been delayed so long. I have left the matter in the hands of Judge Rothenberg who, as a member both of the Councils of the JDC and the UPA, undoubtedly did his best to expedite the matter.

Frankly, the matter which seems to have stalled the negotiations should never have been raised at all. Whatever expenses the three agencies incurred in launching their individual campaigns were spent for publicity, propaganda, and educational work, which, as you say, will be reflected in the success of the United Jewish Appeal. In the past, the United Jewish Appeal never allocated the expenses of the campaign to each agency in proportion to the funds which it ultimately derived from the joint campaign. All expenses were pooled. Why should a departure be made now? Whatever benefit each agency derived from the moneys which it expended prior to the reconstitution of the United Jewish Appeal is now merged in the common effort, and will accrue to the benefit of the united campaign. It is not, in my judgment, desirable to delay any further the final disposition of this matter, or to charge the Allotment Committee with the responsibility of considering the matter. The Allotment Committee has nothing to do with the terms of the basic agreements between the agencies, and does not act except in relation to the allocation of funds which are raised over and above the sums initially allocated by the terms of the agreement.

The UPA yielded on the question of representation of the NRS at the sessions of the Allotment Committee. In a desire to expedite matters, I believe that the JDC should accept our position in the matter of the reimbursement of expenses.

With all good wishes, permit me to remain

Very cordially yours,

Abba Hillel Silver



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APPENDIX D

Central Synagogue  
55th Street and Lexington Avenue

(undated)

Rabbi Abba Hillel Silver  
Cleveland, Ohio

Dear Abe:

In view of the very serious financial difficulties of the beneficiaries of the United Jewish Appeal for 1941, I suggest that pending the signing of the final agreement, the delay of which I know you regret as much as I do, that you and I authorize the division of the first monies available from the National and New York Campaigns on the basis of the agreement initialled by us when the United Jewish Appeal was reconstituted.

I trust you will agree to this as it in no wise affects the final arrangement and is of the utmost importance to our constituent organizations.

I am making this as a personal request and not at the instigation of officers of the organizations affected.

With kindest regards,

Sincerely yours,

(signed) Jonah

Jonah B. Wise

APPENDIX E

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May 8, 1941

Rabbi Jonah B. Wise  
35 East 62nd Street  
New York City

My dear Jonah:

I should very much like to comply with your suggestion, but I am afraid that it would be just another occasion for what has already been an unfortunate and altogether unwarranted delay in signing the agreement. Inasmuch as no new factors can arise later on to affect the final arrangement, I can see no point in postponing it.

With all good wishes, I remain

Very cordially yours,

Abba Hillel Silver

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APPENDIX F

May 9, 1941

Mr. Edward M. M. Warburg  
30 Rockefeller Plaza  
New York City

My dear Mr. Warburg:

My attention has been called to a discussion held by the Executive Committee of the United Jewish Appeal of Greater New York on March 21, 1941.

The function of the Greater New York United Jewish Appeal is to raise funds and to transmit them to the National United Jewish Appeal. The minutes of the Executive Committee indicate, however, that a resolution was acted upon empowering the Joint Distribution Committee to remove from the funds transferrable to the United Jewish Appeal, sums raised in connection with the special campaign for matzoth funds.

- (1) The agreement constituting the United Jewish Appeal provides that with certain exceptions as noted in writing, all funds obtained individually or collectively by the Joint Distribution Committee, the United Palestine Appeal and the National Refugee Service must be turned over to the treasury of the United Jewish Appeal for distribution in accordance with the provisions of the agreement. The fact that any one of the agencies conducts a special appeal under its own title does not affect the validity of the agreement, as is indicated by the fact that the annual Night of Stars, traditionally held by and for the United Palestine Appeal, transmits its income for the use of the United Jewish Appeal.
- (2) The Yiddish newspapers of New York City in a series of articles appearing during the months of February, March, April and May, undertook a campaign which they said had as its objective "\$300,000 for Moes Chitim for the J.D.C." I am informed that individuals and organizations in New York City and elsewhere answered the appeal with the result that over \$75,000 in cash has already been made available to the J.D.C. and that an almost similar sum has been pledged.
- (3) I believe that the consideration given to the matzoth fund by the Executive Committee of the Greater New York United Jewish Appeal on March 21, 1941 did not have the authorization or approval of the national officers of the Joint Distribution Committee, in view of the terms of the United Jewish Appeal agreement.

I would appreciate word from you confirming my impression and indicating that all sums obtained by the Joint Distribution Committee in this special matzoth fund undertaking will revert to the United Jewish Appeal treasury for distribution, as originally agreed upon.

Very cordially yours,

Abba Hillel Silver  
National Chairman



APPENDIX G

AMERICAN FRIENDS OF THE HEBREW UNIVERSITY  
10 East 40th Street  
New York City

April 25, 1941

United Palestine Appeal  
41 East 42nd Street  
New York City

Att: Mr. Henry Montor

Gentlemen:

We hereby apply to the United Palestine Appeal for a grant of \$30,000 to Hebrew University for the year 1941. We are applying earlier than usual because of compelling necessity to obtain additional funds at the earliest possible moment.

In support of our request we submit the following:

1. Hebrew University has lost all its income from the European countries where societies of friends similar to that of the American Friends had been organized. This loss amounts to approximately \$150,000.
2. In addition to these losses of income the University has had to assume the responsibility of providing maintenance for hundreds of destitute students, which involves an expenditure of approximately \$50,000.
3. Hebrew University has had an unwelcome but unexcelled opportunity to put to practical war use many of its scientific researches. The University has placed its laboratories and the services of its scientists at the disposal of the Government.
4. With the opening of the Department of Agriculture this year, the University has filled one of the most urgent needs of Palestine. Young men previously had to go to Europe and the United States for this training. Special courses are being provided for farmers in which they obtain needed theoretical knowledge. As you are aware, the University's agricultural course supplements the training offered by the Jewish Agency.
5. There are more Palestinian students at Hebrew University this year than ever before. More and more the educational system of Palestine is becoming dependent upon the Department of Education at Hebrew University.

Your prompt and favorable action on our application will be deeply appreciated.

cc: Dr. Silver, Dr. Wise,  
Mr. Rosenbloom

Cordially yours,

(signed) Samuel B. Finkel, Director

APPENDIX H

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RABBI JONAH B. WISE  
35 East 62nd St.  
New York City

April 17, 1941

Dr. Stephen S. Wise  
40 West 68th Street  
New York City

Dear Dr. Wise:

The Executive Committee of the New York United Jewish Appeal has authorized me to appoint a committee to consider a more competent and adequate fund-raising machinery than we now have.

I am asking you to serve on this committee, which will have nothing to do with the present Campaign, but which will be expected to submit plans and suggestions to the beneficiary agencies of the United Jewish Appeal, looking toward a better fund-raising program for the coming year and thereafter.

Trusting I shall hear from you affirmatively, and with kindest regards, I am

Sincerely yours,

(signed) Jonah B. Wise

MINUTES OF A MEETING OF THE EXECUTIVE COMMITTEE OF THE UNITED PALESTINE APPEAL  
TUESDAY, MAY 20, 1941 at 4 P.M.  
AT THE OFFICE OF THE UNITED PALESTINE APPEAL, 41 EAST 42ND STREET, NEW YORK

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PRESENT: Louis Lipsky, presiding; Israel Goldstein, Abraham L. Liebovitz,  
Irving Miller, Henry Montor, Jacob Sincoff, David Wertheim,  
Stephen S. Wise.

Samuel Blitz, Mendel N. Fisher, Robert Silverman

FINANCIAL REQUESTS FROM PALESTINE

It was reported to the meeting that a series of cables had been exchanged between the United Palestine Appeal and Eliyahu Epstein at Istanbul. On behalf of the Jewish Agency requests have been made by Mr. Epstein for the transmission of a maximum sum and for an indication as to the amount that would be available in the coming months.

The United Palestine Appeal to its regret could not forward any funds at this time because it had not yet received any distribution from the 1941 United Jewish Appeal due to the fact that the agreement had not yet been signed. It was indicated to Istanbul that funds would be forwarded immediately the agreement was signed and funds were released by the 1941 United Jewish Appeal.

STATUS OF 1941 U.J.A. AGREEMENT

It was reported that the agreement for the 1941 United Jewish Appeal had not yet been signed owing to the fact that the Joint Distribution Committee had not yet concurred in the view that the agencies should be reimbursed for expenditures incurred in conducting their respective campaigns prior to the reconstitution of the U.J.A. A series of meetings had been held, and another was scheduled for Friday, May 23rd. It was hoped that all outstanding matters would be cleared at that time between Judge Rothenberg and Dr. Solomon Lowenstein, representing the United Palestine Appeal and Joint Distribution Committee respectively, with the attendance also of Mr. Frederick Greenman who had helped in the discussion of the manner in which such reimbursement should be made.

GRANT TO CHIEF RABBI HERZOG

Reference was made to a letter from Dr. Silver to Mr. Montor referring to the meeting of the Administrative Committee of the United Palestine Appeal on April 24, 1941, when it was decided to authorize the grant of a special sum to Chief Rabbi Herzog for relief purposes among orthodox groups in Palestine which came under the jurisdiction of the Chief Rabbi.

Indicating support of the plea for a \$50,000 grant made by Chief Rabbi Herzog, Dr. Silver had asked the Executive Committee to give sympathetic consideration to the request.



Two cables were read to the Executive Committee - one from Eliezer Kaplan (Appendix A), and the other from Messrs. Ussishkin, Hantke and Kaplan (Appendix B), in both of which it was indicated that the United Palestine Appeal ought not to make any grants, and that a request for funds had been addressed to the Jewish Agency by the Chief Rabbi, and that an effort was being made to meet this request.

It was pointed out by Messrs. Blitz and Montor that a campaign on behalf of Rabbi Herzog was being conducted in New York City and in other communities.

Mr. Charles J. Rosenbloom, who had been unable to attend the meeting, telephoned from Pittsburgh to report that he had received a telegram from Chief Rabbi Herzog in respect to the grant to be made by the U.P.A. Mr. Rosenbloom felt that inasmuch as the Jewish Agency Executive was already dealing with the problem he did not feel that the United Palestine Appeal ought to make a parallel grant.

It was suggested by the Chairman that in view of the fact that the Jewish Agency had been approached to make an appropriation of £500 monthly, the United Palestine Appeal should undertake to guarantee to Chief Rabbi Herzog that the Jewish Agency would pay that sum for twelve months, approximating \$24,000.

It was moved by Dr. Wise and seconded by Mr. Wertheim that the United Palestine Appeal should cable to the Jewish Agency Executive advising it to distribute £500 monthly to Chief Rabbi Herzog for the purposes described by the latter in his address to the Administrative Committee on April 24th, 1941, and that the United Palestine Appeal should instruct the Jewish Agency to make such distribution on its guarantee of the grant which would include any sums already allotted by the Jewish Agency for this purpose.

The suggestion was made by Mr. Silverman and approved that the U.P.A. recommend to the Joint Distribution Committee that in view of the relief nature of the appropriation it make a similar grant to Chief Rabbi Herzog.

#### UPA REPRESENTATIVES ON ALLOTMENT COMMITTEE OF UJA FOR 1941

After consideration of several names, the Executive Committee named Dr. Abba Hillel Silver and Mr. Charles J. Rosenbloom as the two representatives of the United Palestine Appeal on the Allotment Committee of the United Jewish Appeal for 1941.

#### APPLICATION FROM HADOAR

An application was read from Rabbi Israel H. Levinthal, President of the Hadoar Committee asking for the insertion by the United Palestine Appeal of an advertisement in the anniversary issue of Hadoar.

It was the opinion of the Executive Committee that the United Palestine Appeal was not in position to place advertisements and that the request must be declined with regret.

#### REPORT ON ACTION OF COUNCIL OF JEWISH FEDERATIONS AND WELFARE FUNDS

Mr. Montor called attention to a letter from Dr. Silver dated May 19, 1941 referring to a meeting of the Board of Directors of the Council of Jewish Federations and Welfare Funds held on May 17, 1941. At that time consideration was given to the results of the referendum conducted among the member agencies of the Council on the establishment of a national budgeting advisory committee.

Referring to the formation by the Council of a committee of nine to fifteen who would constitute the national budgeting advisory committee, Dr. Silver expressed the view that the United Palestine Appeal, Hadassah, Gewerkschaften, Mizrachi, Jewish National Fund, Poale Zion and other bodies should consider joint action indicating refusal to recognize the budgeting committee set up by the Council.

It was announced by the Board of Directors of the Council on May 17th that 54 cities had accepted the proposal, and that 53 cities had rejected the proposal for the establishment of a national budgeting advisory committee. The latter were credited with 127 votes.

It was pointed out by Mr. Montor that the 54 cities which voted to approve, included the New York Federation which had no relation to fund-raising for national and overseas purposes, and also a number of other Federations throughout the country which were similarly restricted to local activities. The 54 also include the two Canadian cities of Vancouver, B.C., and Hamilton, Ont.

As regards the 53 which had rejected, this was not a complete account of the cities which voted against the proposal, Mr. Montor pointed out, saying that at least six others had voted to reject. The Council stated that it had not received ballots from these communities. On Sunday morning, May 18th, the Board of Directors of the Council had before it telegrams from these six cities pointing out that they had voted to reject the proposal and wanted to be recorded on that side. The Board of Directors decided that these telegrams would not be accepted, since the balloting had been conducted the day previously.

Commenting on the proposals for the establishment of a national budgeting advisory committee which were adopted by the Board of Directors of the Council, Mr. Montor declared that despite the statement made to the Board of Directors of the Council and by Mr. Jacob Blaustein who sponsored the proposals, they did not represent a compromise with the negative point of view. These proposals were more harmful to the interests of the U.P.A. and other agencies than those which had originally been presented and protested against at Atlanta.

The Chairman was of the opinion that those associated with the United Palestine Appeal should not be members of the Board of Directors of the Council, since they are placed in the position of being constantly outvoted, knowing in advance that their views will not prevail because of the concentration of opinion on the other side.



Reference was made to the steps that must be taken to inform the public of the nature of the balloting conducted by the Council and the nature of the proposals which had been adopted as policy and which would affect the future of the UPA and other institutions.

The Chairman entered for the record the release issued by the Council describing the results of the referendum. (Appendix C)

It was decided that a statement be drafted on the position of the United Palestine Appeal, to be submitted to Dr. Silver and the Chairman for editing.

#### ADDITIONAL OFFICERS ON UNITED JEWISH APPEAL

In accordance with the instructions of the last meeting of the Administrative Committee of the United Palestine Appeal, recommendations had been made for additional officers representing the United Palestine Appeal on the United Jewish Appeal. The names suggested for additional Honorary Chairmen by Dr. Silver were Dr. Harry Friedenwald of Baltimore and Dr. Ferdinand Sonneborn of New York.

The Executive Committee unanimously approved these recommendation.

It was pointed out that Mr. Louis P. Rucker had declined to serve as a member of the Executive Committee of the UJA because of distance from the city and his inability to attend meetings.

Rabbi Irving Miller was elected by the Executive Committee in place of Mr. Rucker.

Attention was called to the fact that Mr. Jacob Sincoff's name had been inadvertently omitted from the Executive Committee of the UJA although he is Associate Treasurer of the UPA.

#### BUDGET OF UNITED PALESTINE APPEAL

At the suggestion of the Chairman it was decided that at the next meeting a budget be presented to the Executive Committee as prepared by Mr. Bernard J. Reis on the basis of the operations of the UPA for the balance of the year. Mr. Montor pointed out that no such budget could have been prepared earlier because of the outstanding question as to the manner in which the expenses incurred by the UPA from January 1 to March 15, 1941 in the conduct of its campaign were to be handled.

#### WELFARE FUND IN NEW YORK CITY

Mr. Blitz informed the Executive Committee that the Committee of Twelve, whom Rabbi Jonah B. Wise had asked to serve on a special committee, was looking for improved methods of fund-raising. He felt that if eventually a welfare fund were to be created in New York City - and there was a great deal



of sentiment in that direction - it would be preferable if such a development came about as a result of a UPA-JDC alliance rather than if it were the creature of the New York Federation.

It was the opinion of Dr. Goldstein that even if the UPA decides eventually that it does not wish to enter into a welfare fund, it would still be important for representatives of the UPA to be present at the initial discussions and to take part in the proceedings.

It was voted that no commitment should be made by any representative of the United Palestine Appeal who is a member of the Committee created by Rabbi Jonah B. Wise as to the attitude of the UPA toward a welfare fund in New York City, but that this should be left to later discussion, especially on the basis of the developments within the committee itself.

#### REPORT ON NEW YORK UNITED PALESTINE APPEAL

Rabbi Miller reported the progress being made in the development of a program of activities for the Greater New York United Palestine Appeal. A program had been submitted to a full meeting of the New York UPA Executive and had been approved. A budget of approximately \$10,000 from May 15 to December 31, 1941 had been fixed for organizational and promotional activities in New York City. The headquarters will be in the national United Palestine Appeal office so that there will be a direct link between the Greater New York and the National UPA.

It was understood that this sum of \$10,000 was not to constitute an additional expense but was to be part of the expenses incurred by the national office in its general educational promotional program, but this particular expense is to be charged to the New York UPA. This was designed to make the U.P.A. leaders in New York feel a sense of direct responsibility for the budget and for the program which was being carried on.

It was stated by Rabbi Miller that the activities being sponsored by the New York UPA would in no way compete with or duplicate the work of the Z.O.A., the J.N.F. or any other agency.

The Executive Committee approved the steps that had been taken in relation to the New York UPA and in the adoption of a program, which, it was pointed out, would not begin until the Fall.

The meeting was adjourned at 5:40 P.M.

( APPENDIX A )

JERUSALEM, MAY 16, 1941

UNITED PALESTINE APPEAL  
41 East 42nd STREET  
NEW YORK

CONTINUING OUR TODAYS RE HERZOG AGENCY APPROACHED HERE  
WITH DEMAND ALLOCATE 500 POUNDS MONTHLY FOR SAME PURPOSE  
HAVE ALREADY PAID 1000 INTEND ALLOCATE ADDITIONAL  
1000 STOP FURTHER APPROPRIATIONS UNDER DISCUSSION

KAPLAN

(APPENDIX B)

JERUSALEM, MAY 16, 1941

UNITED PALESTINE APPEAL  
41 EAST 42nd STREET  
NEW YORK

RE HERZOG IN PRINCIPLE CATEGORICALLY OPPOSED UPA MAKING ANY  
APPROPRIATIONS PALESTINIAN PURPOSES WHICH EXCLUSIVE RIGHT  
EXECUTIVE AND FUNDS OTHERWISE ORDERED BUDGETING IMPOSSIBLE  
STOP ESPECIALLY SO WHEN NOW COMPELLED CUT APPROPRIATIONS  
EVEN URGENT EMERGENCY NEEDS

USSISHKIN HANTKE KAPLAN



## REPORT ON STATUS OF THE UNITED JEWISH APPEAL FOR REFUGEES AND OVERSEAS NEEDS

Prepared for the meeting of the Executive Committee, June 26th, 1940  
by Isidor Coons and Henry Montor, Executive Vice-Chairmen

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COMMUNITY PARTICIPATION IN SPRING PHASE OF 1940 U.J.A.

In the period that has elapsed since the last meeting of the Executive Committee of the United Jewish Appeal on February 8th, 2,085 communities have initiated or completed campaigns on behalf of the 1940 United Jewish Appeal. These comprise 685 communities which have their own Welfare Fund or other form of campaigning and 1,400 neighboring smaller communities which are affiliated with the campaigns in the larger cities.

As of this date, the 1940 United Jewish Appeal has taken on its books officially confirmed pledges from communities in the amount of \$8,377,897.59. This includes \$4,234,239.39 from the country at large and \$4,143,658.20 gross from the New York City United Jewish Appeal. Because many of the major cities started their campaigns later this year or because their budget committees have not yet formally acted on allocations, the United Jewish Appeal has not entered in its books allotments which may be unofficially known but which cannot be officially recorded. A total of \$3,166,564.62 has been received in cash by national headquarters; \$1,701,564.62 from the country at large and \$1,465,000 from New York City. Distributions to the participating agencies and expenditures to date are as follows;

Joint Distribution Committee	\$1,470,000
United Palestine Appeal	\$ 700,000
National Refugee Service	\$ 700,000
Expenses	\$ 224,764.70

In addition, the National Refugee Service has received as of this date \$525,000 in cash directly from the New York City United Jewish Appeal.

# ESTIMATED RESULTS OF SPRING EFFORT

The United Jewish Appeal headquarters, having kept in closest contact with the campaigns in every community in the country, is familiar with the results generally attained and on the basis of experience of previous years is able to make estimates of the amount which may be realized by the national United Jewish Appeal from the spring phase of the 1940 campaign. On the basis of calculations which are believed to be conservative, the United Jewish Appeal may look forward to allocations and gross pledges from the Spring campaigns totaling \$11,300,000. This includes \$7,025,000 anticipated from the country as a whole and \$4,300,000 gross expected from the New York City United Jewish Appeal. (The net in New York cannot be accurately estimated at this time. Allowance will have to be made for shrinkage and expenses.)

## CONTRIBUTIONS FROM MAJOR CITIES

There are herewith listed the ten major cities from the spring campaigns of which the United Jewish Appeal receives its funds, with an indication of the allotment from that city in 1939 and the actual or estimated allotment for the year 1940:

	<u>Allotment in 1939</u>	<u>Official or Estimated Allotment for 1940</u>
New York	\$6,237,362.18 gross	\$4,300,000 estimated gross
Chicago	1,400,000.00	1,000,000 official
Cleveland	475,000.00	475,000 "
Detroit	318,000.00	325,000 estimated
San Francisco	350,000.00	300,000 "
Los Angeles	535,000.00	475,000 " estimated
Baltimore	300,000.00	225,000 (from special cam- paign)
Pittsburgh	240,000.00	150,000 official
Newark	115,000.00	125,000 estimated
St. Louis	325,000.00	325,000 "

As of June 24th it is reported that the New York United Jewish Appeal had received gross pledges totaling \$4,253,658.20. In estimating the net income which might accrue to the New York United Jewish Appeal, allowance must be made for expenses normally incurred in the conduct of a campaign and for shrinkage. In addition, an agreement was entered into by the New York United Jewish Appeal whereby the Ort was to receive \$110,000 from the proceeds of the 1940 campaign in New York City. The New York City United Jewish Appeal is remitting directly to the National Refugee Service on account of the agreement to provide \$1,000,000 to the National Refugee Service to supplement the \$2,500,000 which it will receive from the national United Jewish Appeal. However, the \$1,000,000 transmitted to the National Refugee Service by the New York United Jewish Appeal will be entered on the records of the national United Jewish Appeal inasmuch as the transmissions are based on the national agreement.

It is evident at this stage of the campaign that the United Jewish Appeal will receive a total net income in 1940 less than that which it obtained in 1939. When the quota of \$23,000,000 was adopted it was hoped that proportionate increases would be forthcoming in the allocations to the United Jewish Appeal from Welfare Funds throughout the country. There is not a single major community from which the United Jewish Appeal will receive a substantial, if any, increase. On the contrary, we find that some of the major communities, for reasons which will be analyzed below, are allocating lesser sums to the United Jewish Appeal. The greatest loss in terms of actual money is represented by the anticipated income in New York City.

Chicago, which, as of this date made available in cash to the United Jewish Appeal the sum of \$1,400,000 on account of 1939, has officially notified us that it has allocated \$1,000,000 to the United Jewish Appeal out of a total income of approximately \$1,500,000. This means a reduction of \$400,000.



Another severe loss has been sustained in Pittsburgh, which has informed us that it has allocated \$150,000 for 1940 as compared with \$240,000 in 1939. The action of Pittsburgh should particularly concern the officers of the United Jewish Appeal because of the disproportion between the allotment to the United Jewish Appeal and that retained in Pittsburgh for local purposes. The United Jewish Fund of Pittsburgh has raised a total of approximately \$425,000. It should be noted that the Pittsburgh leadership has set aside \$100,000 for local refugee activities in comparison with \$25,000 in 1939. The Pittsburgh leaders take the position that refugees come within the purview of the United Jewish Appeal for Refugees and Overseas Needs and that it is just as important a responsibility to provide \$100,000 for assistance to refugees in Pittsburgh as it is to provide the same amount to the national United Jewish Appeal.

There is no knowledge at the present time as to what the final allocation from Los Angeles will be, but we have heard that the campaign in the Motion Picture Group is not proceeding well. Some of the leading figures in the motion picture industry have very sharply reduced their pledges, in some of the largest instances by two-thirds. This has been a severe blow not only to the total income of the Los Angeles Welfare Fund but to the impression registered upon other contributors in the motion picture division as well as among Big Givers throughout the country.

As an offset, special note should be taken of the favorable situation in Baltimore. Because of local conditions which have made biennial campaigns for the United Jewish Appeal and its agencies traditional in Baltimore, it was not believed that the community, which conducted a campaign in November and December, 1939, would be able to have a campaign for the U.J.A. in 1940. The leaders considered the situation and have undertaken a special campaign during the month of June. To date \$240,000 has been raised. It should be noted that 95% of the funds raised in this effort will be devoted to the United Jewish Appeal.

### U.J.A. COOPERATIVE SERVICE TO COMMUNITIES

The United Jewish Appeal has provided more intensive and widespread service this year than in 1939. Greater cooperation was forthcoming in visits from national headquarters, in contact through field representatives, in facilities offered through the publicity department, in cooperation provided by the Speakers' Bureau. The national officers of the United Jewish Appeal visited more communities this year than last.

### ANALYSIS OF FACTORS AFFECTING SPRING CAMPAIGN RESULTS

In addition to the more intensive effort exerted by the United Jewish Appeal, its officers, its staff and its friends throughout the country than in 1939, it is also true that the energy displayed in the local communities in the conduct of Welfare Fund or other campaigns has been even greater than in 1939. But there are certain factors that have operated this year of which note must be taken in considering the results that are herein reported or anticipated for the United Jewish Appeal.

The rapidly changing events on the European scene, especially after Germany invaded the Low Lands, gave rise to inquiries from leaders in all sections of the country regarding the possibilities of continued assistance to the dispossessed and exiled Jewish populations, large numbers of whom were known to have sought refuge previously in the lands now invaded. The most energetic efforts have had to be devoted during the last few weeks to the clearing up of misunderstandings. The bulletins and statements issued by the United Jewish Appeal and its beneficiary agencies served to some extent to satisfy contributing communities that their fund-raising efforts and the programs of the agencies for which these funds are being raised are not futile. However, to a greater degree than experienced in many years, it proved necessary for the officers of the National Campaign to visit these doubting communities and personally to reassure the leaders, campaign officers and contributors not only that there are urgently increased needs but

also that the funds can be expended to cope with the problems.

The Red Cross War Relief Campaign, properly making its request for assistance on every American city and town, created no end of misunderstanding in the minds of Jewish leaders from Coast to Coast. In every possible way we undertook to clarify the situation and to explain the relationship of the Red Cross program to the programs of the Joint Distribution Committee and the other agencies of the United Jewish Appeal. The appeals of the Finnish, Dutch, Polish and British Relief Funds had slight repercussions on the United Jewish Appeal.

From a pure fund-raising standpoint, it may be considered fortunate for the United Jewish Appeal that these misunderstandings, discouragements and conflicts occurred, for the most part, after the productive campaigns in major and secondary communities were well under way. The invasion of France by Germany has accentuated this problem and it is our considered opinion that if this most recent tragedy had taken place even two or three weeks earlier, it would have practically nullified the possibilities of productive money-raising during the spring phase of the national United Jewish Appeal.

In some instances reluctance to raise substantial funds for the United Jewish Appeal in the face of conditions as our friends throughout the country saw them might be attributed to an "alibi" state of mind. By and large, however, the leaders lacked conviction as to the possibilities of an effective Jewish relief program. When they were convinced, they did apply themselves with vigor and enthusiasm to the fund-raising in their respective communities. In such cities as Cleveland, Detroit, Newark and St. Louis more funds were raised than in 1939 even though the proportion of increase is not large. In many of the smaller communities the proportion of increase has been much more substantial, rising from 10% to 25% in some cities. Complete statistics are not yet available but reports from all types of communities in all sections of the country seem to indicate that the Big Gift contributions either remained approximately the same



as in 1939 or were measurably reduced, while the so-called middle brackets showed markedly increased individual contributions.

In all sections of the country the campaign and community leaders of cities and towns of all sizes appeared definitely less willing to invite contributions from their Christian neighbors this year than in 1939. This accounted for measurable reductions in total results of campaigns in such cities as Albany and others of similar size. It was especially noticeable in the smaller towns, particularly in the Southern States where there are but a few Jewish families in each community. In 1939 substantial funds were raised through Christian sources in these towns but this year the leaders would not ask for the participation of their Christian neighbors. As far as we are able to determine, Christian contributions to the United Jewish Appeal this year are negligible.

On the other hand, improved results were seen in a number of campaigns as a result of the independent contributions of women and young people. In practically all organized communities Women's Divisions gave a good accounting of their activities, both in regard to their independent contributions and their efforts as campaign workers. Junior Division group activities are becoming more and more established in community campaigns as an integral part of the campaign organization. The general results reflect, in our opinion, an improved type of community organization and perhaps a wider coverage in the so-called mass contributing groups.

If, then, communities in 1940 have raised approximately as much as in 1939, what explanation can be given for the reductions that have been suffered by the United Jewish Appeal in allocations to it? There are a few gratifying increases to the United Jewish Appeal of course. It is notable, for example, that a city like Hartford, Connecticut, which in 1939 allotted \$50,000 to the United Jewish Appeal, has allotted \$85,000 plus in 1940. The diminished returns and greatly reduced allotments from some of the largest cities are not and cannot be offset by the increases from large numbers of communities of lesser productivity.

In the Welfare Fund set-up there seems to be the increasing experience that the more money raised, the more agencies are taken care of. This means less money for the United Jewish Appeal, the appeal of which, however, is used practically as the sole appeal and community message through which sizeable funds can be raised in these Welfare Fund communities at all. When the total income is distributed, increased allocations are given to local regional and national agencies including educational enterprises, social welfare institutions and civic protective activities. A major factor causing decreases to the United Jewish Appeal allocation has been the concern expressed by communities to deal with the local refugee problem. The example of Pittsburgh has already been cited. Los Angeles is planning to spend at least \$125,000 for the refugees in 1940 as against \$65,000 in 1939. Other major communities are making similar proportionate increases in the funds allotted to local refugee service and maintenance activities. Aside from the funds which local communities are devoting to local refugee purposes, certain amounts are being allocated to regional and state bureaus for emigres. This preoccupation with the problems of refugees on the threshold of communities could not be adequately dealt with by the United Jewish Appeal.

IMPORTANT MATTERS FOR CONSIDERATION OF THE NATIONAL OFFICERS

If the trends continue in the directions which they have followed for the past few weeks, we must give the most thoughtful care and attention to the fund-raising problems for the remainder of the year. Several important cities are scheduled to conduct their campaigns in October and November.

Under normal conditions it may not be possible for a national fund-raising agency, such as the United Jewish Appeal, properly to appraise the contributing capacity of most communities. It seems, however, that these communities are rapidly approaching or have indeed reached that which they are willing to consider their saturation point. It is not evident this year, any more than it was in 1939, that either individuals or communities have given with sacrificial spirit. Com-

munities do, however, anticipate an annual demand on their resources in support of the agencies included in the United Jewish Appeal and they are definitely unwilling to establish too high a standard for community contribution in any one year. Apparently, therefore, the United Jewish Appeal reached its ceiling of fund-raising possibilities in 1939 and may look for diminished returns in subsequent years unless conditions become so much worse that American Jews find themselves constrained to contribute more liberally as a matter of self-protection and defense.

Regardless of the logic of the situation, individuals and communities are influenced in their contributions by the stresses of the time and period and by the emotional appeal. The wholesale suffering of vast populations, including millions of refugees of faiths other than the Jewish, creates a feeling of futility and resignation in the mind of the average potential contributor. Despite every effort made to point out that the functions of the general relief organizations are not duplicated by the agencies within the United Jewish Appeal, the contributors tend to lose sight of the special Jewish problem.

Although, as indicated in the review of the results of the spring effort, fund-raising standards which communities set in 1939 may be more or less maintained or even improved upon, there is an increasing trend among Welfare Fund communities to allocate funds for many other activities, leaving less for the United Jewish Appeal. We emphasize this as an indisputable fact. As in the past, the United Jewish Appeal is called upon to provide expert assistance, speakers, literature, etc. The United Jewish Appeal bears most of the expense and receives only a proportion of the money raised. Though some Welfare Funds have actually inaugurated a national crusade to influence the United Jewish Appeal to refrain from having its representatives visit their cities or contact them in any way, it becomes more and more apparent to us that the returns are in direct proportion to the pressures of such visits and the assistance given the community by our representatives. Left to their own devices, most communities of all sizes would



raise little or no money for the United Jewish Appeal.

If substantial monies are to be raised for this cause, we recommend sincerely and seriously that theories which have been expounded on community and national relationships be appraised as to their genuine values.

#### ORGANIZATION

Inasmuch as 80% of the funds expected in 1940 have already been raised, it is planned that there shall be some contraction of the organization for the fall program in relation to the campaign needs that exist.

#### APPRECIATION

The Executive Vice-Chairmen wish to record their deep appreciation to Rabbis Abba Hillel Silver and Jonah B. Wise for the constant counsel they offered in the conduct of the campaign, for the great service they rendered in visits to and contact with many communities and for the supervision they gave to the normal routine of the 1940 campaign. They also wish to thank the other Co-Chairmen and members of the Executive Committee who responded readily and unstintingly to the call to visit many communities and to stimulate greater acceptance of responsibility by local leaders. The Executive Vice-Chairmen are pleased to note the spirit of loyalty and devotion of all members of the national organization and especially commend the diligent productive efforts of Mr. M. Robert Herman, Director of the National Field Staff, Mr. Meyer F. Steinglass, Director of Publicity, Mr. Alex Rothenberg, office manager and Miss Julia Rubenstein, assistant to the Vice-Chairmen. They gladly express appreciation also to the officers of the Joint Distribution Committee, the United Palestine Appeal and the National Refugee Service, who cooperated fully and enthusiastically for the attainment of campaign objectives. Grateful recognition is due the speakers who have generously volunteered their services throughout the country and the thousands upon thousands of community leaders and workers who have made the results achieved to date possible.

REPORT ON STATUS OF 1939 CAMPAIGN

It will be to the interest of the Executive Committee to have a summary of the status of the 1939 campaign of the United Jewish Appeal. As of this date, the gross pledges recorded on the books of the United Jewish Appeal total \$16,401,969.18. This includes \$6,237,362.18 gross from the New York City United Jewish Appeal and \$10,164,607 from the rest of the country. Making allowances for administration and collection expenses, local campaign expenses and shrinkages in collections, there will be a net of slightly over \$15,000,000 distributed to the beneficiary agencies when all collections have been completed. To date, there has been received in cash the sum of \$14,429,312.43 representing \$5,266,500 from New York City and \$9,162,812.43 from the rest of the country. Distributions and expenditures have been made as follows:

Joint Distribution Committee	\$7,435,666.67
United Palestine Appeal	3,717,833.33
National Refugee Service	2,560,000.00
Christians	250,000.00
Administration and collection expenses	444,092.89

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APPENDIX B

TELEGRAM

JUNE 26, 1940

PAUL BAERWALD  
120 BROADWAY  
NEW YORK CITY

FOLLOWING YOUR SUGGESTION AND THAT OF EDWARD WARBURG THE COUNCIL OF JEWISH FEDERATIONS AND WELFARE FUNDS IS APPLYING TODAY TO THE UNITED JEWISH APPEAL FOR A MINIMUM GRANT OF \$15,000. I HAVE FORWARDED A FORMAL LETTER TO YOU OUTLINING THE VALUE OF COUNCIL SERVICES TO THE OVERSEAS ORGANIZATION AS JUSTIFICATION FOR ITS REQUEST. CONTRIBUTIONS TO THE COUNCIL THIS YEAR FROM NEW YORK SOURCES SHOW A MARKED DECLINE FROM THE SUPPORT PREVIOUSLY PROVIDED. YOU AND I ARE BOTH TRYING TO BRING ABOUT IMPROVED RELATIONS BETWEEN NEW YORK AND THE OUTSIDE COMMUNITIES AND IT WOULD BE MOST UNFORTUNATE IF THE COUNCIL'S 200 MEMBER AGENCIES THROUGHOUT THE COUNTRY TO WHICH THE UJA LOOKS FOR SUPPORT SHOULD GET THE IMPRESSION THAT THE NEW YORK GROUP DIRECTING THE OVERSEAS AGENCIES WERE UNCOOPERATIVE TOWARD THE ONE ORGANIZATION ON WHICH THESE OUTSIDE COMMUNITIES LOOK UPON AS THEIR OWN. WILL SHRODER JOINS WITH ME IN URGING YOUR PERSONAL SUPPORT TO THE COUNCIL'S REQUEST. WITH YOUR SPONSORSHIP WE ARE CERTAIN OF A FAVORABLE DECISION.

SIDNEY HOLLANDER



# UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (KEREN HAYESOD)  
JEWISH NATIONAL FUND (KEREN KAYEMETH)  
For the Defense and Upbuilding of the Jewish National Home in Palestine

41 EAST 42ND STREET

NEW YORK CITY

## NATIONAL OFFICERS

### *Honorary Chairmen*

Albert Einstein  
Herbert H. Lehman  
Julian W. Mack  
Henry Monsky  
Nathan Straus  
Henrietta Szold

### *National Chairman*

Abba Hillel Silver

### *National Co-Chairmen*

Stephen S. Wise  
*Chairman,  
Administrative Committee*

Louis Lipsky  
*Chairman,  
Executive Committee*

Solomon Goldman  
Israel Goldstein  
Edmund I. Kaufmann  
Morris Rothenberg

### *Treasurer*

Charles J. Rosenbloom

### *Associate Treasurers*

Abraham L. Liebovitz  
Jacob Sincoff

### *Vice-Chairmen*

Barnett R. Brickner  
Leon Gellman  
James G. Heller  
Edward L. Israel  
Louis E. Levinthal  
Charles Ress  
Elihu D. Stone  
Joe Weingarten  
David Wertheim

### *Executive Director*

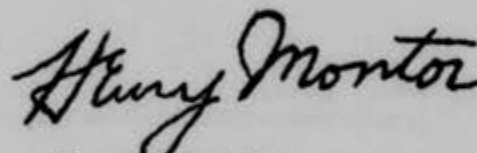
Henry Montor

June 13, 1941

Dear Friend:

Attached herewith are the  
minutes of the last Executive Committee of  
the United Palestine Appeal, held on  
June 6, 1941.

Cordially yours,



Henry Montor  
Executive Director

HM:JS

C O N F I D E N T I A L

MINUTES OF A MEETING OF THE EXECUTIVE COMMITTEE OF THE UNITED PALESTINE APPEAL

FRIDAY, JUNE 6, 1941 AT 4:00 P.M.

AT THE OFFICE OF THE UNITED PALESTINE APPEAL, 41 EAST 42ND STREET, NEW YORK CITY

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PRESENT: Louis Lipsky, presiding; Leon Gellman, Nahum Goldmann, Israel Goldstein, Abraham L. Liebovitz, Irving Miller, Henry Montor, Charles Ress, Morris Rothenberg, Abba Hillel Silver, David Wertheim.

Samuel Blitz, Mendel N. Fisher, Bernard J. Reis

ALLOTMENT TO RABBI ISAAC HERZOG

Reference was made by Dr. Silver to a statement made to the Administrative Committee of the U.P.A. on April 24th by Chief Rabbi Isaac Herzog of Palestine. It had then been determined to take some action in compliance with Rabbi Herzog's appeal for relief funds for the old Yishuv. On May 20th the Executive Committee of the U.P.A. had considered the matter and had decided that the U.P.A. should undertake to guarantee 500 pounds monthly to Chief Rabbi Herzog and that the Jewish Agency Executive was to be advised to transmit that sum for a year to the Chief Rabbi. Dr. Silver felt that the manner in which the Executive Committee had acted was inadequate and did not meet the consensus of opinion as established at the meeting of the Administrative Committee before which the Chief Rabbi had appeared.

Referring to cablegrams which had been received from Messrs. Ussishkin, Hantke and Kaplan advising against any allotment on the ground that the Jewish Agency had been approached and was attempting to deal with the problem, Dr. Silver declared that it was understood that the grant to the Chief Rabbi was to be considered a campaign expense and not an ordinary allotment, and under the circumstances was not subject to the jurisdiction of Jerusalem. He expressed regret that the matter had been referred to Jerusalem as was apparent from the receipt of cablegrams. Mr. Montor stated that he had undertaken on his own authority to cable to Jerusalem to inform himself as to whether the Jewish Agency had already dealt with the problem, and in order to avoid duplication of the distribution of funds. Mr. Montor referred to the fact that at the April 24th meeting, Chief Rabbi Herzog had inferred that he had applied to the Jewish Agency for the same purpose but that his request had not been heeded. He had said in reference to the old Yishuv, that "it is difficult for them to go to the Jewish Agency. It is too far away. Whether right or wrong they have certain feelings that the Agency does not look upon them favorably and they come to me".

Dr. Goldstein was of the opinion that the U.P.A. did not have the authority to make such a grant, because this was a right vested in the Keren Hayesod and Keren Kayemeth. Dr. Silver inquired why Dr. Goldstein had not raised this point when Chief Rabbi Herzog was present and when the consensus of opinion was that consideration should be given by the U.P.A. to Dr. Herzog's plea.

It was voted that the sum of \$25,000 be allotted by the U.P.A. TO Chief Rabbi Isaac Herzog for distribution in Palestine for relief purposes in the old Yishuv; that this sum should be made available in quarterly installments to be distributed at the discretion of the Chief Rabbi; that the Jewish Agency was to be notified of the action taken by the U.P.A.

WELFARE FUND REPRESENTATIVES ON ALLOTMENT COMMITTEE

Consideration was given to the subject of naming three representatives of Welfare Fund communities on the Allotment Committee of the United Jewish Appeal for 1941.

Mr. Montor reported that on May 29th he had met informally with Mr. Joseph C. Hyman of the J.D.C. and Mr. Harry Lurie of the Council of Federations, at which there had been a series of suggestions submitted as to the list of those names who might be considered to represent the Welfare Funds on the Allotment Committee of the 1941 U.J.A. It was understood that no commitments were made by anyone at this meeting, and that the conversation was purely exploratory in character. The following were among the names suggested by Mr. Lurie:

Judge Phillip Forman, Trenton, N.J.  
Frederick Greenman, New York City  
Jacob Blaustein, Baltimore  
Arthur Meyer, New York City  
William Shroder, Cincinnati  
Ira Younker, New York City  
Samuel Markell, Boston  
Leon Sunstein, Philadelphia  
Joseph Goldstein, Rochester  
Edwin J. Schanfarber, Columbus  
Edward Kavinoky, Buffalo  
Edgar Kaufmann, Pittsburgh  
George Z. Medalie, New York City  
Louis Caplan, Pittsburgh  
Amos Deinard, Minneapolis

Mr. Hyman had offered objections to Mr. Joseph Goldstein and Mr. Lurie to Mr. Louis Caplan.

Mr. Montor also stated that at the same meeting, Mr. Lurie had stated that the Council of Federations had drawn up a list of some 15 people as a panel from among whom they were planning to invite members on the National Advisory Budgeting Committee. The panel of those who, among whom the Council proposed to select members, included the following names:

Jacob Blaustein, Baltimore  
Leon Sunstein, Philadelphia  
Joseph Goldstein, Rochester  
Charles J. Rosenbloom, Pittsburgh  
Elias Mayer, Chicago  
Judge Morris Rothenberg, New York City  
Samuel Markell, Boston



David M. Watchmaker, Boston  
Dean Isidore Loeb, St. Louis  
Edwin J. Schanfarber, Columbus  
William Shroder, Cincinnati  
Joseph Berne, Cleveland  
Ira Younker, New York City

It was voted that the J.D.C. be notified that the representatives of the U.P.A. on the U.J.A. Allotment Committee would be glad to meet at a mutually convenient time with the representatives of the J.D.C. on the Allotment Committee for the purpose of considering and approving the three representatives to serve on behalf of Welfare Fund communities.

#### ALTERNATES FOR U.P.A. ON ALLOTMENT COMMITTEE

Consideration was given to the naming of alternates to represent the U.P.A. on the Allotment Committee of the United Jewish Appeal. The members are Dr. Abba Hillel Silver and Charles J. Rosenbloom.

It was voted that Judge Louis E. Levinthal and Dr. Israel Goldstein should be named as alternates to represent the U.P.A. on the Allotment Committee of the 1941 U.J.A.

#### RELATION OF U.P.A. TO COUNCIL OF FEDERATIONS

Consideration was given to the action taken by the Board of Directors of the Council of Jewish Federations and Welfare Funds in adopting at a meeting on May 17th and 18th a series of proposals for the establishment of a National Advisory Budgeting Service. Reviewing the stand that the U.P.A. had taken in opposition to the establishment of a National Advisory Budgeting Service, Dr. Silver declared that even though it was evident from the facts that the majority of the Jewish communities of America rejected national budgeting, it was forced through by the Board of Directors of the Council. Certain phases of the budgeting program were held in abeyance for 1941, due largely to the fact that the Council was in no position to deal with the current year's activity, but it was evident that there was a definite plan to institute such national budgeting as promptly as possible, and to deal not so much with the smaller agencies about whose financial operations concern had been expressed, but with the institutions dealing with overseas, Palestine and refugees.

In confirmation of his interpretation, Dr. Silver read from the proposals adopted by the Board of Directors of the Council of Federations at its meeting on May 17th as follows:

- "(1) A Council Committee to be known as the National Advisory Budget Committee should be appointed by the president with the approval of the Board of Directors, consisting of not less than nine nor more than fifteen persons. This Committee shall have responsibility for all its studies, service in an editorial capacity, and approval of all reports to be transmitted to member agencies. It shall have the authority to appoint sub-committees on specific organizations or fields of service, and to appoint advisory committees including representatives of organizations being studied.

- (2) The present fact-finding and budgeting service of the Council should be supplemented by such additional regular and special staff as may be required to conduct the services herein contemplated including research, accounting and clerical personnel. The approximate cost of such additional services, at the start, is estimated at \$12,500 to \$15,000 per year.

(3) Program for 1941

A. The National Advisory Budget Committee should address itself in 1941 to an examination and analysis of the organizations engaged in overseas, Palestine or refugee service, that function in the same or related fields of service or that supplement or relate to the work of the U.J.A. organizations; but this limitation shall not prevent the National Advisory Budget Committee from considering and reporting on the U.J.A. agencies should necessity arise. The Council advisory budget service for 1941 shall work collatorally with, and supplement, the work of the Allotment Committee and the Inquiry of the U.J.A., and will at all times hold itself in readiness to cooperate with them.

Agencies in other fields shall also be considered for study if staff resources are available.

Nothing herein contained shall limit the Council from furnishing the budgetary services heretofore rendered.

B. Subject to paragraph C, the fact-finding and analytical procedures to be undertaken will include:

- (a) Intensive examination of all basic financial records, including those of the ultimate spending organizations,
- (b) Collection of periodic service data for all organizations and subsidiaries,
- (c) Study and description of needs met by the organization and by other resources in the same field,
- (d) Examination of administrative and fund-raising processes,
- (e) Examination of results of the services provided by organizations,
- (f) Efficiency in organization activities, overlapping of programs and other qualitative factors.

C Reports issued on evaluations of organizations will be limited to analysis and descriptions of functional services, administration and fund-raising procedures, the problems with which the organization deals, and the results of services rendered. The reports in 1941 will not attempt to translate evaluations in terms of total budget requirements and no specific recommendations will be offered to member agencies on approved minimum or maximum financial needs of any organization. If as a result of the studies undertaken, the Committee concludes that it is possible to arrive at individual or relative budget evaluations, it shall so report to the Board of Directors of the Council.



(4) Program Beyond 1941

The National Advisory Budget Committee shall undertake to study all developments and progress made during 1941 and make recommendations to the Board of Directors of the Council on the program of service to be undertaken in 1942. It shall advise the Board on the values of its 1941 services, utilization by member agencies and other pertinent facts. It shall recommend to the Board the fields of work and organizations to be studied in 1942 and such extension of its functions in evaluations and budget recommendations to communities as may seem desirable."

The question was raised as to whether the U.P.A. should cooperate with the National Advisory Budgeting Service which, Mr. Montor reported, was now being constituted. In fact, a number of Zionists were being approached to serve as members of that committee. What position should the U.P.A. take in respect to Zionists who might be invited to accept membership on such a budgeting committee to which there was fundamental opposition?

It was Dr. Silver's view that the Council of Federations must be notified that in view of the fact that it was going forward with a program against which the majority of American Jews objected, and in view of the fundamental opposition of the U.P.A. to the attempt that was being made to determine the fate of organizations of various ideological bases, the U.P.A. could not cooperate with the National Advisory Budgeting Committee to be set up. Judge Rothenberg was of the opinion that hasty action should be avoided. He believed that the issue involved serious ramifications and that careful thought should be given to all aspects of the problem before final action is taken. He felt that perhaps there might be a discussion with the officers of the Council and a plea to them to abandon a program to which there was so much vigorous and deep-seated opposition, not only on the part of the U.P.A. but of the country as a whole. Dr. Silver felt, however, that the Council had proceeded in such utter disregard of the country's sentiment that it could not be expected at this time that the Board of Directors of the Council would be moved to abandon their action.

As illustration, Dr. Silver read a letter which Judge Louis E. Levinthal had sent to Sidney Hollander, President of the Council of Federations in which Judge Levinthal, in protest against the misinterpretation of his attitude toward the proposals for national budgeting, resigned as representative of the U.P.A. on the Board of Directors of the Council of Federations. (Appendix A)

Mr. Lipsky suggested that the problem be turned over to a committee for careful study for recommendation of action.

After further discussion it was voted that the National Chairman be authorized to inform the Council of Jewish Federations and Welfare Funds that if it proceeds with the establishment of a National Advisory Budgeting Service as described in the program adopted by the Board of Directors of the Council on May 17th and 18th, the U.P.A. would not cooperate with such a committee.



It was also voted that the U.P.A. indicate to Zionists the nature of the action it had taken and to urge that they do not accept membership on the National Advisory Budgeting Committee if an invitation is extended to them by the Council.

#### BUDGET OF THE U.P.A.

A budget for the operation of the U.P.A. for the balance of 1941 was presented as prepared by Mr. Bernard Reis.

It was voted that the Chairman appoint a committee of five to study and act upon the budget.

#### MATZOTH FUND OF J.D.C.

Reference was made to a letter which Mr. Edward M.M. Warburg had sent to Dr. Silver disclaiming that the Moes Chitim campaign to raise a matzoth fund was income accruing to the J.D.C. and therefore subject to the pool of the U.J.A. (Appendix B) Dr. Silver stated that he was in correspondence with Mr. Warburg on the subject.

#### WELFARE FUND IN NEW YORK CITY

The Chairman reported on a meeting held the previous day to discuss permanent campaign machinery in New York City. The meeting had been called by Rabbi Jonah B. Wise and those present for the U.P.A. included Messrs. Lipsky, Rothenberg, Goldstein and Gotshal. The opinion seemed to be that what was desired was not the formation of a Welfare Fund as in other cities, but a permanent campaign organization in which the principal roles would be played by the J.D.C., the U.P.A. and the N.R.S. There would be a possibility that other smaller organizations would be included in the drive but their inclusion would be on the basis of beneficiaries, not as participants on an equal plane.

Dr. Goldstein believed that the creation of a permanent campaign machinery in which the U.P.A. would be irrevocably committed to a united fund-raising organization would be harmful to its interests in the future, particularly when that future was uncertain. New York City was still the one field in which the U.P.A. had a measure of independence and its ability to exercise that independence was an important factor in the stand which it could take affecting fund-raising all over the United States. He felt that it would be too great a sacrifice to abandon that position of influence for the sake of uncertain larger results from the income point of view. He believed, moreover, that the influence of the U.P.A. idea within such a permanent campaign machinery would be less than that now had by the U.P.A. as an independent organism, even though for temporary purposes it had coordinated its campaign with that of the J.D.C. and N.R.S.

Mr. Blitz took the position that it was to the best interests of the U.P.A. to assist in the establishment of a permanent fund-raising machinery in New York City. He pointed to the fact that when an independent campaign was declared in 1941 it had been equally difficult for the U.P.A. as for the J.D.C. to get its drive launched because of the unwillingness of leading

citizens of the community to participate in two campaigns. This had resulted in a loss of money and in a diffusion of interest. He felt that the U.P.A. would be able to maintain a measure of control in such a combined fund-raising machinery which was in the direction of modernized campaigning. He felt that the development of a permanent unified campaign in New York City was an inevitable one and that the U.P.A. should be in at the beginning so that it could help determine the forms of such a campaign.

Dr. Silver believed that there was merit in what Dr. Goldstein had said and that there was subject for consideration in the observations of Mr. Blitz. It was a subject of too great importance for a decision to be reached offhand since once a step had been taken, it would be very difficult to retrieve it.

It was therefore agreed that the members associated with the U.P.A. on the committee appointed by Rabbi Jonah B. Wise to study the setting up of a permanent campaign machinery in New York City should confer among themselves and report back as to their suggested policy to the Executive or Administrative Committees of the U.P.A. before entering any sub-committee of Rabbi Jonah B. Wise's committee, for the purpose of formulating definite plans to be eventually submitted to the agencies for their consideration. It was believed that even membership on a sub-committee to offer plans for a permanent campaign machinery might imply assent by the U.P.A. officially to such a program, and the individuals who had accepted membership on such a sub-committee might be irrevocably committed to the policy implied in the purpose of the committee's step.

#### FINANCIAL REPORT OF U.P.A. AND U.J.A.

There was inserted into the record, reports of the financial status of the U.P.A. and of the U.J.A. (Appendices C and D)

#### AGREEMENT FOR 1941 U.J.A.

There was inserted into the record a copy of the agreement between the U.P.A. and the J.D.C. constituting the 1941 U.J.A. (Appendix E)

MEETING ADJOURNED 6:45 P.M.

(APPENDIX A)

LOUIS E. LEVINTHAL  
606 City Hall  
Philadelphia

June 3, 1941

Mr. Sidney Hollander, President  
Council of Jewish Federations and Welfare Funds  
165 West 46th Street  
New York City

Dear Mr. Hollander

I have just received a copy of your letter dated May 20, 1941, addressed to Rabbi James G. Heller, of Cincinnati.

In the first place, I am surprised to find that with regard to the Cincinnati Jewish Community Council resolution, you failed to inform Dr. Heller that he was quoted by me as having definitely stated that Cincinnati had rejected the Council proposal. Surely you must remember Mr. Shroder's comment that "with due respect to the cloth" Rabbi Heller's statement, contained in his letter from which I read, was untrue. It was on the basis of Mr. Shroder's contradiction of Rabbi Heller that the Board saw fit to consider Cincinnati as not having voted.

I am even more amazed to find that you state that I "agreed that the action of the Board was eminently fair and reasonable to all concerned". On the contrary, I think I made it very clear that I personally felt that the result of the referendum was obviously a repudiation by American Jewry of the proposal originally made by the Council, that the Council should have abandoned that proposal in its entirety, and I predicted that the charge would be made that the Board of the Council of Federations had "rigged" the referendum election in order to justify the action it had determined to take.

After the Board refused to adopt the numerous amendments proposed by those who were definitely opposed to Mr. Blaustein's report - particularly after Mr. Schanfarber's eloquent argument against the Blaustein recommendations, which was followed by the comments of Mr. Younker who in his candor betrayed the bitter anti-Zionism which motivated his support of the proposal - I felt so keenly about the entire matter that I refused to attend the sessions of the Board called for the following day. I had endured all the heartache I could stand.

You may also recall the "gentlemanly" manner in which Mr. Shroder suggested that I might leave the meeting when I expressed the opinion, at the very beginning of the session on Saturday morning, that it was grossly improper for the Board of the Council of Federations and Welfare Funds to meet on the Sabbath. Let me assure you that in the many years of my association with national and local Jewish agencies, I have never heard of a business meeting called by any such organization on the Sabbath. It did not contribute to my peace of mind to find that my protest



Mr. Sidney Hollander

- 2 -

June 3, 1941

was not supported by a single individual at the meeting, but on the contrary was apparently looked upon as the querulous complaint of a fanatic. When Mr. Shroder called me out of order and stated that the questions of meetings on the Sabbath would be considered as one of the last items of the agenda the following day, he added insult to injury.

In view of the fact that my unequivocal opposition to the action of the Board could be misconstrued by you as approval of its fairness and reasonableness, I have come to the conclusion that I owe it to myself, as well as to the U.P.A., to notify Rabbi Abba Hillel Silver that I shall no longer serve as the representative of the U.P.A. on the Board of the Council. Perhaps my successor will meet with better success in making himself understood.

Sincerely yours,

(signed) Louis E. Levinthal

(APPENDIX B)

The American Jewish Joint Distribution Committee, Inc.  
100 East 42nd Street, New York City

May 20, 1941

Rabbi Abba Hillel Silver,  
National Chairman  
United Palestine Appeal  
41 East 42nd Street  
New York City

My dear Rabbi Silver:

I have your letter of May 9th in which you refer to the action of the Executive Committee of the Greater New York United Jewish Appeal, empowering, as you state, the Joint Distribution Committee to "remove from the funds transferable to the U.J.A. sums raised in connection with the special campaign for matzoths". This is not the situation. The Landsmannschaften undertook a campaign on their own responsibility for the purpose of raising funds to purchase matzoth, primarily for the Jews in Poland. The campaign was not conducted by the J.D.C. and was not considered a part of the New York City campaign. Funds were raised by the Landsmannschaften not only in New York, but in all parts of the country. As you know, the Landsmannschaften continuously raise funds among their members for the purpose of bringing aid to the towns in which they are particularly interested. This has been carried on for many years and traditionally the J.D.C. has been asked to transmit funds to particular communities on behalf of the Landsmannschaften. These funds were never considered part of the funds of the J.D.C. nor did these funds ever replace the subventions granted by the J.D.C. for the communities involved; the J.D.C. has merely acted as a transmission agent.

The Landsmannschaften came to us in accordance with their usual custom, asking us to transmit for them these special funds which they were raising for matzoth. Because of the fact that there might be some question involved we thought that we would like to have the Executive Committee of the Greater New York U.J.A. take cognizance of this request. This was done and Mr. Liebowitz himself placed the motion, stating that this fund was collected outside of the U.J.A. and was not to be considered as part of the U.J.A. campaign. The appeal was made for a specific purpose. Contributors were given the definite undertaking that the money would not go either to the N.R.S., the U.P.A. or the J.D.C., but that it would be spent only for the purchase of matzoth. The Landsmannschaften could very well have carried through the purchase of matzoth by themselves, without reference to the J.D.C. However, they requested the technical aid and experience of the J.D.C. in order to make sure that their funds were spent most effectively. In addition to what the Landsmannschaften had promised to make available for matzoth, the J.D.C. had made an independent appropriation of \$70,000 for matzoth. That was the maximum that we felt we could appropriate for this special activity in the

light of our budgetary requirements.

Unfortunately, it was not possible to secure matzoth to the full extent of the funds available for this purpose. Difficulties arose as regards export licenses from one country, and import licenses into another, with the result that only a small part of the funds had been expended.

The funds belong to the Landsmannschaften and they have the right of disposal of these funds. Neither the U.J.A. nor the J.D.C. can dispose of these funds. There is a balance remaining of these funds and it is intended to call the Landsmannschaften group together and place the situation before them and ask them to make whatever disposition they desire of the balance available.

The J.D.C. feels definitely that it cannot undertake to credit the U.J.A. with any of the sums which had been expended on behalf of the Landsmannschaften for matzoth. As you undoubtedly know, we receive requests from many organizations to make earmarked transmissions to particular institutions abroad. Thus many of the Welfare Funds turn over to us sums earmarked for particular Yeshivoth throughout Europe which we transmit for them as purely transmission items. We consider the matzoth fund of the Landsmannschaften in this same category.

Sincerely yours,

(signed) EDWARD M.M. WARBURG  
Chairman



(APPENDIX A)  
UNITED PALESTINE APPEAL FOR 1941  
REPORT OF INCOME AND EXPENDITURES  
AS OF JUNE 5, 1941

BANK BALANCE AS OF JANUARY 1, 1941.....	\$161,947.86
Less: Expenses applicable to 1940 Campaign.....	5,144.22
	\$156,803.64

INCOME:

United Palestine Appeal...1941 National	
(Bequest-South America, etc.).....	\$ 692.50
Jewish National Fund.....1941 (January thru April).....	178,796.67
United Jewish Appeal.....1941.....	277,750.00
United Jewish Appeal.....1940.....	705,000.00
Jewish National Fund.....1940.....	48,198.60
United Jewish Appeal.....1939.....	33,849.10
United Palestine Appeal...1938.....	2,805.54
United Palestine Appeal...1937.....	5,954.78
	1,253,047.19
Other Receipts (Borrowed from National City Bank).....	250,000.00
	\$1,503,047.19
<u>TOTAL CASH RECEIVED</u> .....	\$1,659,850.83

DISBURSEMENTS

Allocations:

Jewish National Fund.....1941...	\$215,000.00	
1940...	391,725.00	
1939...	23,725.00	\$ 630,450.00
Palestine Foundation Fund...1941...	\$215,000.00	
1940...	391,725.00	
1939...	23,725.00	\$ 630,450.00
Mizrachi Palestine Fund.....1941...	40,000.00	
1940...	5,000.00	\$ 45,000.00
Special Allocations (For transp. of Lithuanian Jews)...	35,870.00	
Emergency Comm. for Zionist Affairs (a/c \$25,000.).....	25,000.00	
	\$ 1,366,770.00	

SERVICE PAYMENTS:

Zionist Organization of America...1941.....	22,500.00	
Mizrachi Organization .....1941...	3,000.	
1940...	800.	3,800.00
Poale Zion-Zeire Zion.....1941...	3,000.	
1940...	800.	3,800.00
Hashomer Hatzair.....1941.....	600.00	
	\$ 1,397,470.00	
Notes Payable (First & Second Notes Paid).....	150,000.00	
	\$ 1,547,470.00	
Expenses applicable to Greater N.Y. Camp. (not reim- bursed by UJA)	2,099.25	
National Administrative Expenses.....	86,185.33	\$1,635,754.58
<u>BANK BALANCE AS OF JUNE 5, 1941</u> .....		\$ 24,096.25

REVIEW OF UNITED JEWISH APPEAL INCOME AND EXPENDITURES1941 UNITED JEWISH APPEAL  
(As of June 4, 1941)

Total Gross Pledges	\$4,824,942.73*	
Total Cash Received	<u>1,563,268.28**</u>	\$1,563,268.28
Net Outstanding	<u>\$3,261,674.45</u>	
Disbursements:		
JDC	\$ 470,250.00	
UPA	277,750.00	
NRS	220,000.00	
Expenses - JDC-NRS 1/1-3/15/41	101,754.69	
Expenses - UPA 1/1-3/15/41	<u>63,831.57</u>	
	\$1,133,586.26	
Advance for Admin. Exp.	<u>125,000.00</u>	<u>1,258,586.26</u>
Bank Balance		<u>\$ 304,682.02</u>

\* includes \$3,008,435.94 from New York

\*\* includes \$850,000.00 " " "

1940 UNITED JEWISH APPEAL  
(As of June 4, 1941)

Total Gross Pledges	\$14,178,160.35*	
Deductions for uncollectibles,		
local campaign expenses	\$665,130.15	
Add'l Estimated Uncollectibles	<u>678,551.04</u>	<u>1,343,681.19</u>
Net Campaign Proceeds	\$12,834,479.16	
Total Cash Received	<u>11,699,778.27**</u>	\$11,699,778.27
Net Outstanding	<u>\$ 1,134,700.89</u>	(\$1,200,000 allotted)
Disbursements:		
JDC	\$ 5,250,000.00	
UPA	2,500,000.00	
NRS FROM NATIONAL	2,500,000.00	
NRS FROM NYC	1,000,000.00	
DISTRIBUTION COMMITTEE	<u>25,000.00</u>	
	\$11,275,000.00	
NATIONAL ADMINISTRATION EXPENSES	<u>410,337.19</u>	<u>11,685,337.19</u>
Bank Balance		<u>\$ 14,441.08</u>

\* includes \$5,043,306.69 (A) from New York (which does not include \$110,000

\*\* includes \$3,787,000 from New York.

for Ort).

(A) New York 1940

Gross Pledges -	\$5,153,306.69	
Expenses . . . . .	\$ 604,000.00	
Uncollectibles . . . . .	400,000.00	
To U.J.A. & NRS . . . . .	3,787,000.00	
Ort . . . . .	<u>110,000.00</u>	
	\$4,901,000.00	
Outstanding . . . . .	\$ 252,306.69	

1939 UNITED JEWISH APPEAL

(As of June 4, 1941)

Total Gross Pledges	\$16,227,445.24	
Deductions for uncollectibles		
local campaign expenses, etc.	<u>975,533.91</u>	
Net Campaign Proceeds	\$15,251,911.33	
Total Cash Received	<u>15,067,025.69</u>	\$15,067,025.69
Net Outstanding	<u>\$ 184,885.64</u>	
Disbursements:		
JDC	\$ 5,000,000.00	
	<u>2,845,666.67</u>	\$ 7,845,666.67
UPA	\$ 2,500,000.00	
	<u>1,422,833.33</u>	3,922,833.33
NCC	\$ 2,000,000.00	
	<u>600,000.00</u>	2,600,000.00
Catholics & Protestants		<u>250,000.00</u>
		\$14,618,500.00
National Administration Expenses		<u>441,187.86</u> <u>15,059,687.86</u>
Bank Balance		<u>\$ 7,337.83</u>