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United Jewish Appeal, United Palestine Appeal, 1945-1946.

July 5, 1945 American Zionist Emergency Council 342 Madison Avenue New York, New York Gentlemen: This is to advise you that the Twentieth Anniversary Celebration of the United Palestine Appeal will be held at the Hotel Commodore on October 21st. The celebration will be in the form of all day sessions beginning at 10:00 A.M and concluding with a dinner at 7:00 P. M. Sincerely yours, Robert Silverman RS : VEE

MINUTES OF A MEETING OF THE BOARD OF DIRECTORS OF THE UNITED PALESTINE APPEAL WEDNESDAY, JULY 11, 1945, AT 5:00 P.M. HOTEL ASTOR, NEW YORK, N.Y.

PRESENT:

Dr. Stephen S. Wise and Herman L. Weisman, presiding:
Maurice M. Boukstein, Miss Julliet N. Benjamin, Herman W.
Bernstein, Barnett R. Brickner, Jacob H. Cohen, Albert K.
Epstein, Mrs. Moses P. Epstein, Mendel N. Fisher, Daniel
Frisch, Abraham Goodman, Leo B. Kagan, Max Kirshblum,
I.M. Kowalsky, Abraham Krumbein, Louis E. Levinthal,
Joseph Leonard, Harris J. Levine, Louis Lipsky, Samuel
Markewich, Henry Montor, Sol Reiter, Bernard A. Rosenblatt,
Charles J. Rosenbloom, Albert Schiff, Jacob B. Shohan,
Mrs. Archibald Silverman, Jacob Sincoff, Rudolf G. Sonneborn,
Elihu D. Stone, Robert Szold, David Werthein, Herman L. Weisman,
Stephen S. Wise.

Miss Sarah Behrman, Sidney Green, Eliezer Kaplan, Ellis Radinsky, Martin Rosenbluth, Harry Seeve, Miss Florence Schulkind, Robert Silvernan, George Stefansky, Meyer F. Steinglass

RECONSTITUTION OF THE UNITED JEWISH APPEAL

At the request of Dr. Wise, who was delayed in arriving, Mr. Hernan L. Weisman presided at the opening of the meeting of the Board of Directors of the UPA. He reported on the events that had transpired since the last meeting of the Board with regard to the reconstitution of the United Jewish Appeal. He reviewed some of the gains of a financial nature that accrued to the UPA from the agreement that had been signed with the JDC. He included the increase in percentage, the increase in the ceiling for the JNF, the elimination of the preferential payment of \$600,000 to the JDC as a countervailing item because of the JNF traditional collections.

He felt that the independent campaign had served to strengthen the UPA. He believed that it demonstrated that it was possible to effect a satisfactory response to the story of Palestine as presented by the UPA. He also believed that the experience had uncovered certain deficiencies in the set-up of the Zionist movement. There had not been the maximum marshalling of pro-Palestine sentiment that had been believed to exist. The campaign had also indicated that pro-Palestine opinion was not always translated nor expressed in the Welfare Funds. He felt it essential that the necessary steps be taken to ensure the proper representation of Zionist strength in Welfare Funds throughout the country. Zionists should be encouraged to participate in community affairs and to take their proper role of leadership in Welfare Funds.

It had also become evident, Mr. Weisman said, that those opposed to or uninterested in Palestine were inclined to postpone the reorganization of their communities on a democratic basis.

Giving his impressions of the independent campaign of the UPA, Mr. Montor declared that a number of new personalities had come to the fore and that these, together with others who were well-known in various communities, must be mobilized for the task of integrating Zionists into Welfare Funds and of bringing the leadership of Welfare Funds closer to an understanding of the UPA. He referred to Mr. Ellis Radinsky, the Director of Community Contacts of the UPA, who had been engaged as of April 1st, as a person who was organizing these tasks with imagination and energy.

Mr. Montor concluded by reading a statement of income and disbursements of the UPA for 1945 (Appendix A).

Judge Rosenblatt inquired whether the \$235,000 which is to be reimbursed to the UPA by the UJA was in addition to the expenditures indicated on Appendix A. The answer was in the affirmative.

STATEMENT ON THE UPA

The Chairman introduced Mr. Eliezer Kaplan and expressed appreciation for the service he had rendered during his visit to the United States.

Mr. Kaplan then read a statement containing the impressions he had gained as a result of his current visit to the United States, together with proposals for an enlargement of the fundraising potential of the UPA. Mr. Kaplan read from a prepared statement. (Appendix B).

Dr. Wise arrived during the course of Mr. Kaplan's statement and assumed the chairmanship of the meeting. He asked for a discussion of the "extraordinary paper" presented by Mr. Kaplan.

Mr. Sonneborn asked whether it was the prerogative of this body to adopt the suggestions made by Mr. Kaplan.

The Chairman replied that it was the body's prerogative to make recommendations with a view to their transmission to the Keren Hayesod, Keron Kayemeth and ultimately to the Jewish Agency.

Mr. Sincoff inquired whether the views stated by Mr. Kaplan represented the opinion of the Jewish Agency Executive or whether they were Mr. Kaplan's personal proposals.

Mr. Kaplan replied that the impressions he presented were obviously the result of his own visit in the United States and he had, therefore, had no opportunity to place them formally before the Executive. However, he had discussed the question in general and the specific proposals with the members of the Executive now in the United States. Although they did not constitute a formal body here, they nevertheless shared his views.

Mr. Goodman expressed the view that Mr. Kaplan had undoubtedly given a great deal of thought to his program and that he was known to be a realist, but he could not see in any of Mr. Kaplan's recommendations a realistic approach to the problem. The only recommendation, in his view, which Mr. Kaplan made which is not in effect now is perhaps that the UPA should be converted into a permanent body. In that respect the position is only a nominal one because the UPA actually is reconstituted year after year and it is assumed that it will continue to exist. Nothing disturbs its continued existence. As to Mr. Kaplan's point that the UPA should be an educational instrument, he did not know of anything in the constitution of the UPA to prevent it from carrying out educational work. Undoubtedly it is not carrying on enough, but it does issue UPA Bulletins and Reports; it conducts conferences. The Executive Director and his associates, as well as other officers, visit the communities throughout the country and undoubtedly carry on educational work. He was sure that Mr. Kaplan did not mean that the educational work of the various Zionist organizations should be supplanted. If an attempt was being made to coordinate the work, one could not coordinate without supplanting. In his opinion coordination was not desirable as there is no limit to the amount of educational work that can be conducted or absorbed. Absorptive capacity for such work is unlimited, he said.

The establishment of local committees can be done under the present constitution of the UPA, Mr. Goodman said. He did not see why it was necessary to take special steps to reorganize and to change the entire structure when that purpose could be carried out under the present form of the UPA.

As regards the formula for representation on the UPA Board suggested by Mr. Kaplan, Mr. Goodman defied anyone to identify any person on the Board as a KH man, KKL man, ZOA man or even a Jewish Agency representative. In this very Board, there are many people who are all of these things. Mr. Goodman felt that much more clarification in a realistic sense was required of Mr. Kaplan's views. He wanted to know what would really be accomplished before a great ado was created.

Mrs. Epstein said that she was in some confusion as to what Mr. Kaplan had in mind. At one time she thought that Mr. Kaplan was talking about a territorial verband; at another time she thought that Mr. Kaplan was aiming at having the UPA take over all Palestine fund-raising. She, too, believed that there could not be coordination without elimination. She did not see how the local councils would work out. There are today emergency councils in which four Zionist bodies have combined for political work. Is the UPA work to be included within these councils? That might be possible, but to whom would the local councils then be responsible? To one group for political work and to another for fund-raising? There would have to be a complete reorganization at the top, with a national group responsible, in the same way that the Jewish Agency was planning to set up an office responsible for all work in which it was interested.

Mr. Werthein felt that great changes were being proposed by Mr. Kaplan. He was almost in agreement with the entire plan, except for certain minor matters. He was, however, concerned with the procedure. The UPA gets its authority year after year from two sources—the Keren Hayesod and the Keren Kayemeth. These in turn get their authority in the United States from the Zionist parties. That is the structure of the Keren Hayesod, as it is of the Keren Kayemeth. If any favorable recommendation is made by this body, the proposal would then have to go to the Keren Hayesod and the Keren Kayemeth. They in turn would have to go to the parties. To avoid this, he suggested that the plan be sent to the Zionist parties which organize the KH and KK.

Mr. Weisman said that he had not come to any definite conclusion with respect to the concrete proposals made by Mr. Kaplan. On the basis of his experience in the KH and in the UPA, he said he regarded the report as a challenge to our ingenuity in order to devise some method for strengthening fund-raising in this country and to reorganize the method by which the UPA is to proceed. It was his view that any committee that might be appointed by this body would not have the power to implement the plan and that the report would eventually have to be transmitted to the KH, KK and the Zionist parties, with the request that they severally and, eventually, jointly act on the matter. He felt that the method by which members of the UPA Board are selected is highly artificial and at times arbitrary. By this method an attempt has been made to select those who would be responsive to the business of making the UPA have a reasonable relationship to the people in the communities who concern and identify themselves with fund-raising for Palestine. On the whole, through this rather haphazard method, he said, we have done a pretty good job in selecting in the communities outstanding people. But that method of conducting the affairs of the UPA must give way to a form that will recognize the organization of the communities. An arbitrary method of designating members of the Board of the UPA is not calculated to produce the kind of strength for the UPA in the communities that a democratic method would. The UPA Board in some way and in reasonable proportion must reflect the fund-raising strength in the communities. There must be a compromise with the central proposition which is up to this time that the UPA is the child of the KH and KK. A principle is involved, namely, that no matter what happens Zionist fundraising will be under the control of the JNF and KH and that by maintaining this control of the UPA they will always have within their own discretion the method of conducting business through the UPA.

Mr. Kaplan asks the Zionist forces to make a sacrifice and to take some risks by adding the community representatives as partners in this project. It is a risky business, but in the long run he believed, Mr. Weisman said, that it is a very necessary risk that needs to be taken — that it is a risk that will prove productive of better results for Palestine. He felt that the subject raised by Mr. Kaplan was one deserving of study by a sub-committee of this body, together with action by this body, in transmitting its report to the KH and KK and the Zionist parties. Sometime in the early Fall some joint meetings could be held. At that time an effort should be made to come to some mutual understanding for the benefit of Palestine.

Mr. Rosenbloom said that all of us owe a tremendous debt of gratitude to Mr. Kaplan not only for his work in the United States, but for his presentation of the case of Palestine and of the UPA. He was particularly appreciative of the impressions and the proposals presented to the UPA Board by Mr. Kaplan. In a way it was only natural that such a comprehensive presentation should come from one who was not part of the American scene and who had the perspective to diagnose what he thought and what he believed a great many thought are the weaknesses of the UPA and the weaknesses of Zionist fund-raising in the United States. He was fearful of only one thing and that is: that although a committee may be appointed by this body to study the proposals further, the recommendations of Mr. Kaplan might die in the committee or might die in the Boards of the KH and KK. To him that would be a pity because he thought the proposals of Mr. Kaplan should be carefully, earnestly and seriously studied by a group of men and women who are interested not in the prestige of organizations in this country, but who are interested in the furtherance of Palestine. The stumbling block in the path of all Zionist activity in this country, in his view, has been preoccupation with organizational prestige. Too many men and women, he declared, good Zionists though they be, seemed to be interested first in the furtherance of the prestige of the organization which they represent and Palestine can take the hind seat. It is time, Mr. Rosenbloom said, that American Jews should wake up to the fact that great changes are facing us and have faced us for some time. We must sit down and discuss them not in a narrow-minded, partisan way, but purely from the point of view of what is good and what is better for American Jewry and for Palestine. If the problem is approached in that spirit, he declared, we will undoubtedly come to the conclusion that Mr. Kaplan has given us not only a diagnosis of what ails us, but also the treatment that will cure us. He hoped that the chair would appoint such a committee and that the committee, whatever its decisions, should see to it that the Boards of the KH and KK should attack the problem in the same light - that is, with the interest of Palestine paramount in their discussion.

Mr. Epstein said he agreed with the premise that it was necessary in each community for Zionists to integrate themselves in the Welfare Funds and to become a local force. This was especially true in the larger cities like Chicago, where local UPA Councils would be of great benefit. He said, however, that at the present time the communities have many organizations which seem to overlap in purpose. There is a local Emergency Council, a local JNF Council, and now there will be a UPA Council. There are also Gewerkschaften Councils. There needs to be coordination of these various bodies since they are animated by the same general purposes. He reiterated that unless Zionists participated in the local Federations and Welfare Funds, they could not play a role in communal life.

Mrs. Silverman said that she was in agreement with the suggestion that Zionists must play their proper role in the Welfare Funds. She observed that often when Zionists become leaders in Welfare Funds they frequently become subjected to fear of the wealth of the people at the top and that they minimize

their Zionism. She was heartily in favor of making an effort to introduce the proposals that Mr. Kaplan had presented. She felt that he had given a splendid diagnosis of the situation.

A recess was called and dinner was served. The session was then resumed, with Dr. Stephen S. Wise in the chair.

UPA BUDGET FOR 1945

The proposed budget of the UPA for the year 1945, showing actual expenses for the first five months and the budget for the last seven months, was circulated among the members. (Appendix C.)

Mr. Montor stated that the 1945 budget had originally been formulated in December 1944 and January 1945. It had then been revised in the light of the fact that there was an independent UPA campaign. In view of the reconstitution of the United Jewish Appeal, a new budget was now being presented. Actual expenses for the first five months, as indicated in the budget, were \$61,906.11. Actual expenses through July 9th were \$73,308.36. It was obvious, of course, that the UPA had spent considerably more since the beginning of the year in connection with the independent campaign. By agreement between the JDC and the UPA, expenses incurred by the agencies in connection with their independent campaigns were to be reimbursed by the UVA. It was now proposed that the total budget for the year 1945 be fixed at \$209,910.47.

In reply to the question as to how this compared with the actual expenditures in 1944, Mr. Green stated that they totalled \$166,485.66.

The chief items in the differences between 1945 and 1944 were to be found, Mr. Montor stated, in increases in salary and increases in personnel, with particular regard to the establishment of a Community Contacts Department for the purpose of enabling the UPA to have greater contact with Welfare Funds and Community Councils. That department was inaugurated on April 1st.

It was noved by Mr. Sonneborn, and seconded, that the proposed budget totalling \$209,910.47 be accepted as the administrative budget of the UPA for the year 1945.

In response to Mr. Werthein's inquiry as to what amount had been reimbursed by the UJA to the UPA, Mr. Montor stated that the UPA has received \$235,000 from the UJA for expenses incurred between February 15th and May 31st. There will be an additional reimbursement for expenses incurred between May 31st and June 15th.

A question was asked about the Washington representative listed at \$1,500.

Mr. Montor stated that from time to time the UPA requires services quickly in Washington in connection with various Boards. The amount represents a fee or retainer for a Washington lawyer to serve in this capacity. Mr. Louis E. Spiegler is the attorney.

The motion of Mr. Sonneborn, for approval of the budget, was voted upon and unanimously approved.

UPA MEMBERS ON UJA ADMINISTRATIVE COMMITTEE

Mr. Weisman reported on the background of the idea to establish an Administrative Committee in the UJA. In the previous agreement the UJA had three national chairmen in whose charge was placed the full responsibility for implementing the details of the agreement. The executive business of the UJA was conducted by the Executive Vice-Chairmen, Mr. Henry Montor and Mr. Isidor Coons, subject to the direction of the three national Chairmen. That meant that insofar as certain policies and activities were concerned, the Chairman representing the NRS, and the Chairman representing the JDC, could often have a disproportionate weight. Therefore, in the reconstitution of the UJA it was thought desirable to create a machinery whereby the equality in executive responsibilities as between the JDC and the UPA would be maintained. The JDC agreed with the point of view of the UPA. Implementation of the agreement was entrusted to an Administrative Committee.

It was finally decided that this Administrative Committee should consist of five members of the UPA, and five members of the JDC, and five alternates from each side. Alternates would have the right to attend meetings and participate therein, but not the right to vote. The National Chairmen would likewise be privileged to attend and participate, but not to vote since if they did, the purpose of the whole plan would be nullified.

Mr. Weisman stated that consideration had been given to the drawing up of a list of nominees to represent the UPA. The heads of the Keren Hayesod and the Keren Kayemeth had not been consulted in the drawing up of the list. He had, instead, brought the matter to the Campaign Office Committee of the UPA, which had been functioning since the beginning of the campaign. He felt that that was a practical method of conferring with colleagues and of obtaining an exchange of views.

In the Campaign Office Committee there was a discussion during which there was a challenge of the power of the Acting Chairman to prepare such a list. Not-withstanding the challenge as to its legal right to name the members, the Campaign Office Committee had taken the view that it did have the responsibility and right to make a recommendation to this Board of the ten names to represent the UPA on the UJA Administrative Committee. Subsequently, the joint committee representing the Keren Hayesod and Keren Kayeneth met and undertook to make a recommendation of its own. It refrained from making a recommendation in terms of names, but it did make other recommendations which Mr. Weisman reported as follows:

The joint committee representing the Keren Hayesod and Keren Kayemeth decided, first, that the need for a Campaign Office Committee which was selected for campaign purposes had disappeared. Therefore, it was advisable for the UPA to have an Executive Committee on the pattern of a year ago. Having reached a decision to bring about the establishment of an Executive Committee, the joint committee also recommended to this Board that the matter of the names of the representatives of the UPA on the UJA Administrative Committee should not be gone into at this meeting, but that the whole subject should be referred to the Executive Committee to be established.

Since that meeting, Mr. Weisman said, there had been certain representations made to him that there was no question about eight of the names, but that adjustments were sought for two.

He asked the Board if it wished to have him read the ten names recommended by the Campaign Office Committee. If given the proper authority he felt that a con-

clusion could be reached without reading the names. He realized it was his duty to read the names, but he had to be cognizant of the views of the two funds, although he did not agree with them.

Dr. Shohan said that the Campaign Office Committee had carried a considerable burden of the work during the independent campaign. It had discussed this subject at great length. It felt that it certainly had the power to make a recommendation, if not to name the committee. It also felt, he said, that perhaps the Board of the UPA, large as it is, would welcome suggestions made by a small group of men close to the situation, with regard to appointments. He felt that it was the duty of the Chairman of the Campaign Office Committee, particularly after the long discussion, to submit the names as recommended by that Committee. The Campaign Office Committee had been told that the Board of the UPA was the place for action on that slate, and that the Campaign Office Committee had no power to name the slate.

Judge Rosenblatt objected to the procedure on a point of order. He objected to the reading of the names, which, he felt, should be read by the Chairman of the Campaign Office Committee if he wished to do so.

After some discussion, Judge Rosenblatt offered a substitute motion to the effect: That the Acting Chairman of the UPA, together with the Executive Committee to be named, should be empowered to name the committee of five plus five alternates.

Mr. Montor declared that the Board of Directors of the UPA was faced with the most important issue that had confronted it since its formation in January, 1936, and that was whether the UPA was a self-sufficient organization or a front for unknown and mysterious factors, many of which have no relationship to the UPA. He felt it important to understand what the UPA is. It is not a substitute for the ZOA or any other Zionist Organization. It is not a substitute for the Emergency Council. It is purely and simply a fund-raising body. That is the key to its existence. It was important that all Zionists concerned with maximum fund-raising for Palestine should be enabled to have a proper role in the UPA. If the UPA is basically a fund-raising organization, was it not important that there be brought within the purview of the UPA and that there be given a controlling interest in the UPA, those who could do most for the UPA? He read excerpts from the agreement constituting the 1945 UPA, a continuation, in large measure, of the agreement since 1936. That agreement emphasizes that because of efficiency and economy in the raising of funds for their respective purposes, the Keren Hayesod and Keren Kayemeth created a centralized administration -- not an administration of Reichstag members brought together at the Astor Hot el on July 11th in order that some people in an unknown room could cast votes for the members of the Board of the UPA. He did not believe that any self-respecting Jew could, under such circumstances, be a member of a controlling body of the UPA. The agreement of the 1945 UPA gives full authority to the UPA for the conduct of its affairs and states that the Board of Directors shall be the controlling power in those affairs.

The Keren Hayesod and the Keren Kayeneth created the UPA, but in order to ensure efficiency and economy in fund-raising they transferred their power to the UPA and by that very fact eliminated themselves from further control during the year in the conduct of the affairs of the UPA. Furthermore, they agreed to take no action which would hurt or impede the collection of funds by that campaign.

Mr. Montor asked why such a crisis had been provoked about a matter of selecting ten names who would represent the UPA on the Administrative Committee of the UJA. He did not for a moment contend that those ten names meant the success or failure of the UPA. There were many more lists of ten names which he could submit, which would be equally good for the UPA because he felt that there was a great deal of splendid manpower available for the UPA throughout the United States. What was at stake in the discussion was not the particular names, but the reasons why certain names had been submitted. The names had not been recommended for a personal reason. Most of the people on the list had not even been consulted with and were not advised of their recommendation. They were chosen because they were factors in their communities, had interest and experience in campaigning, and could be counted upon to attend to the business of the UPA in the UJA. They were symbolic of many other men of this type. That was the only criterion used.

Mr. Montor objected to the suggestion that the power to name the representatives of the UPA on the Administrative Committee of the UJA should be placed in the hands of an Executive Committee not yet selected when the matter had been gone into so thoroughly already. To yield to the suggestion involved the liquidation of the right of the UPA to conduct its own affairs. It would mean that the Board of Directors had no authority and no reason for existence. The UPA should have the power to recommend the names because the UPA is a fund-raising institution and, as such, it should have the power to bring into its leadership people who have the ability to raise funds, who have a knowledge of campaigning and who can assist the UJA, on behalf of the UPA, in campaign terms. The day previously, Mr. Montor said, he had received an interesting illustration of what the proposed Executive Committee of the UPA might do. A list had been submitted of thirteen additional members of the Board of Directors of the UPA. It was astonishing to him that of thirteen members recommended on the Board of the UPA, four had not contributed one penny to the UJA in five years. Others had given amounts so shabby in relation to their income that it was self-disrespecting for the UPA to have these men represent it in campaign matters.

The Chairman asked who had recommended the names. Mr. Montor replied: the joint committee of the Keren Hayesod and Keren Kayemeth.

Mr. Montor said that it might have been personally preferable for him to have yielded to the attitude of the Keren Hayesod and Keren Kayemeth with respect to those who should represent the UPA on the Administrative Committee of the UJA, but he felt that he had a higher obligation and that obligation was to increase the fund-raising capacity of the UPA. He urged that the ten men who had been recommended, or ten men equally good, should be selected by this Board of Directors by name. The list of thirteen members of the Board submitted the day previously, was no guarantee that the type of Executive Committee that was proposed would have the will to create a committee that would adequately reflect the prestige of the UPA. Although members were chosen for the Board of Directors of the UPA, Mr. Montor, as Executive Director of the UPA, who should be assumed to have some knowledge of campaign workers and leaders, had not been consulted with respect to any of the names.

Mr. Montor then began reading the list of ten names recommended by the Campaign Office Committee, whereupon Judge Rosenblatt raised a point of order. He said it was the duty of the Acting Chairman of the UPA to present the names on the recommendation of the joint committee. If the Acting Chairman (Mr. Weisman) had not done so, he did not think it the duty of the Executive Director to read the names, particularly when it had been stated that there was no objection except as to the method of selection.

Mr. Montor said that he proposed to read all of the names, to indicate the high type of persons under discussion. If, however, Judge Rosenblatt would offer a motion to approve the recommendation of the Campaign Office Committee without reading the names, he would be glad to withdraw.

Judge Rosenblatt then moved

That the entire ten names recommended by the Campaign Office Committee to represent the UPA on the Administrative Committee of the UJA should be approved by the Board of Directors of the UPA.

Mr. Stone said that he could not understand how the Board could ratify names which were not known to it.

Mr. Weisman then read the list of names recommended by the Campaign Office Committee: Joel Gross, Rudolf G. Sonneborn, Dewey Stone, William Sylk, Herman L. Weisman, Isidor Fine, Harold J. Goldenberg, Dr. Jacob B. Shohan, Jacob Sincoff and Joseph Mazer.

Mr. Wertheim took exception to Judge Rosenblatt's motion. He said that it did not represent the views of the joint committee of the Keren Hayesod and Keren Kayemeth. He urged that an Executive Committee should be established and that the Board of the UPA should create that Executive Committee, which would then conduct the affairs of the UPA in between meetings of the Board. That Executive Committee could look into the matter of finding the right people to represent the UPA on the Administrative Committee of the UJA. Mr. Wertheim felt that the Campaign Office Committee had no right to make a recommendation. He urged that an Executive Committee should first be elected and that it should be given the right to name the committee.

Mr. Kaplan hoped that he would be forgiven if, as an outsider, he would express his views on the situation. What was being discussed was the establishment of a UPA Committee. If anyone wished to place on the agenda the selection of an Executive Committee of the UPA, that was an entirely different subject. The issue at present was who should represent the UPA on the UJA Administrative Committee. For the moment, no Executive Committee of the UPA is in existence. The Campaign Office Committee had made certain recommendations. It was for this Board to accept the recommendations or to reject them. He urged the UPA Board to insist upon its right to name the members to represent the UPA. To him it was inconceivable that an organization could call itself democratic but remove from the authority of the Board of Directors the power to name its representatives. He did not think it proper that the selection of representatives should be left to caucuses. The business of the Zionist movement was a public business and its affairs should be discussed openly. Surely, there should be sufficient mutual trust that names submitted might be discussed openly and amicably.

Mr. Kaplan said that he wanted to take advantage of the occasion to express his deepfelt thanks not only on behalf of himself, but in the name of Palestine and the name of the Jewish Agency Executive, to the members of the Campaign Office Committee who had served so effectively and devotedly during the months of the independent campaign. He had been in touch with them. He had attended their meetings. He had watched them in their labors. They had rendered an inestimable service. He could not understand how Mr. Wertheim could so cavalierly dismiss this Campaign Office Committee and its members. These members of the Campaign Office Committee had spoken and acted as devoted Zionists. Some of them had accompanied him on his own visits to cities. He could not understand how the UPA

could dare treat the members of this Campaign Office Committee in the way it was proposed. These men had been invited to serve on the Campaign Office Committee during a most difficult period. They had shown their loyalty to Zionism. How could the Zionist movement expect to keep the loyalty of men to the UPA if it acted in this ungracious way? Mr. Kaplan begged of the members of the Board to follow the simple, democratic and direct procedures which should obtain in the Zionist movement. The question before the Board was the selection of UPA representatives on the UJA Administrative Committee. Nominations have been submitted. If it was wished to change the nominations, why were members of the Board hesitant to say so? It was their obligation, if names were inappropriate, to say so in open meeting and not to leave such matters to private caucuses.

Mr. Kaplan said he also wished to make another observation. He made it in the name of the Jewish Agency Executive and of the World Zionist Organization. No one is entitled, he said, to represent the Zionist Organization or to lead any of its affiliated organizations if he is not a contributor to the national funds, directly or indirectly. He insisted that automatically those proposed for membership on the Board of the UPA should be stricken out if they were not such contributors. He felt that there was not even any room for discussion of this established principle of the Zionist movement. His statement was applauded.

The Chairman thanked Mr. Kaplan for his earnest appeal. He ruled that if there is to be an election of an Executive Committee, that should be decided in its own time, but that at this moment the Board was considering the appointment of five men and five alternates to represent the UPA on the UJA Administrative Committee.

Mr. Weisman then again read the list of nominations as follows: Joel Gross, Rudolf G. Sonneborn, Dewey Stone, William H. Sylk, Herman L. Weisman, Isidor Fine, Harold J. Goldenberg, Dr. Jacob B. Shohan, Jacob Sincoff and Joseph Mazer.

It was moved, seconded and carried that these names be accepted as read.

Mr. David Werthein and Judge Rosenblatt asked to be recorded as voting not against the names but against the procedure of selection.

UPA AS PERMANENT ORGANIZATION

Following a resumption of discussion on the paper presented by Mr. Kaplan, Dr. Shohan cited experience in the formation of the New Jersey United Palestine Appeal to confirm Mr. Kaplan's views. He declared that in many instances those who control local Zionist districts have no part in the fund-raising picture in their communities. Not only are they not substantial givers but often are not even workers. He felt that this was not an accurate guage of actual Zionist strength, since many of the important givers are good Zionists. It is, therefore, necessary to create a machinery which will give a channel for expression to those who are an important asset for the UPA in terms of their importance in the local Welfare Funds. The reorganization of the UPA, he said, must not be on party lines but must be purely objective, keeping in mind only the needs of the Yishuv and the Jewish people.

Mr. Kaplan then undertook to answer some of the questions that had been addressed to him following his address. One such indirect question was whether the UPA was proposed to take over many of the duties and functions of the ZOA. His answer was in the negative. But it had to be understood that the needs of the

UPA required much stronger Zionist organizations than were available in many communities. There is such confusion and overlapping in many cities that the UPA, chief fund-raising medium for Palestine, is the principal sufferer. He cited his experiences in Chicago, during a visit there. He net with leaders of the Jewish National Fund there. He urged them to take greater part in protecting the interests of the UPA in Chicago, since that was the principal channel through which Keren Kayemeth money was raised. The JNF people then told him they could not concern themselves too much with the UPA since the JNF tock all their time. If they occupied themselves too much with the UPA, "The JNF might suffer." Mr. Kaplan described this as a typically shocking evidence of the failure of many Zionists to realize that unless the UPA is built up to maximum strongth in each community, the very foundations of greater fund-raising for the national funds would be destroyed.

Mr. Kaplan had also met with the representatives of the labor Zionists in Chicago. They, too, he pointed out, have a supreme responsibility to the UPA. But when he examined their participation in the UPA activities or in the Chicago Welfare Fund, from which the UPA benefits, they were completely missing, as though the UPA was no concern of theirs. Their chief interest seemed to be the Gewerkshaften campaign. What needs to be created, Mr. Kaplan said, is a permanent machinery of the UPA which will force all elements of the Zionist movement to recognize that the UPA has primacy and supremacy and that all other fund-raising activities are secondary. Moreover, the various Zionist groups must feel a greater sense of direct responsibility to and for the UPA.

While he was in Chicago, Mr. Kaplan was told about how many thousands of members the Zionist district had, how many thousands of followers labor Zionism has, how many thousands of supporters the Jewish Congress has. But each group had its own interests and problems, none of which bore on the central responsibility owed to the UPA as the chief source of funds for Palestine.

Mr. Kaplan had attended a meeting of the Board of the Jewish Welfare Fund in Chicago. His experience there indicated that the Zionists play a small role indeed in the Welfare Fund. They don't even seem to have the desire or the interest to make themselves felt, to improve an unfortunate situation. Every Zionist group in Chicago boasted about its achievements within its own limited sphere. There were so many meetings, conferences and committees that no one had the time apparently, to consolidate all the great Zionist strength of which everyone spoke into strong support for the UPA.

Mr. Kaplan wanted especially to address himself to his friends in the labor ranks. He felt that as an old comrade he might permit himself certain liberties. He felt free to believe that no one could speak as a more loyal labor Zionist than he. With that right, he wanted to say that the labor Zionists were not fulfilling their duty to the UPA in America. They were always asking for rights, but they were not entitled to rights unless they were equally willing to take on duties. He wanted to say the same with respect to the women of Hadassah. They want to influence our work. To do that, they must take a much more active role in all the activities of the UPA.

There must be a change in the present situation, Mr. Kaplan said. First of all, the Zionist leaders themselves must be educated to the fact that Palestine means business. Too many of them were content to let situations remain as they are, either because they haven't the energy to bring about changes or are afraid the changes might hurt their own situations. Why, he asked, must many Zionsts feel that they must have their names on every committee that is formed, whether

in the UPA or elsewhere. One could see in America less than a score of names found in every single Zionist committee. What applied nationally was also seen often locally. There should be a sharing of responsibilities, not only because men can do better jobs if they are not burdened down with too many of them, but because that is one way of expanding the framework of the movement. Why, he asked, are so many Zionists afraid of new blood?

At the present time, the Zionist organizations have control of the national funds raised in this country, Mr. Kaplan said. He did not understand what was meant by democracy in Jewish life in America. Surely the Zionists in the local communities who have the burden of fighting for the UPA should have the responsibility of controlling the UPA and yet very little is done to encourage their participation in the national leadership.

Mr. Kaplan referred to the fact that at other Zionist meetings he had proposed a Joint Zionist Council, in which all American Zionist organizations would participate, for the purpose of coordinating and supervising educational, political, economic, fund-raising and similar Zionist activities. He had urged that heads of the various organizations should abandon the feeling that "this is my personal property and somebody is trying to steal it from me." A committee had been appointed to look into his proposals. Members of the committee had said to him: be practical. As though the schene for improving and strengthening Zionist fund-raising in the United States was not practical! It would not be practical as long as vested interests insisted on placing their party interest above the noeds of Palestine. Mr. Kaplan said that he had discussed his proposals with the Z.O.A., the Poale Zion, Hadassah and Mizrachi. The reaction to a consolidation of Zionist organizational strength was not uniformly favorable. Mr. Kaplan asserted that whatever might be the current reaction, inevitably an improvement in the situation would have to be made. The needs of Palestine will compel them, he asserted.

The proposals he had made with regard to the UPA already represented an effort to "be practical" and to take into account certain factors. The proposals did not represent the total conclusions to which he had come as a result of his own observations. But it must be understood that in offering these suggestions about the UPA he realized he was not curing the basic situation affecting the Zionist movement in the United States. That problem he had discussed at greater length elsewhere. He realized that the two problems were interwoven, but he could not at the same time be asked to "be practical" at one meeting and then told at another meeting he was "too practical."

The point had been made that the problem of reorganizing the UPA would have to be decided by the various Zionist parties rather than by the UPA itself. He had the greatest appreciation for the four Zionist parties in the United States. He agreed that the question should be discussed by them. But he wanted to know whether the Zionist movement was a group of Chinese armies with as many conflicting generals or whether it is a united Jewish renaissance movement. There is a World Zionist Organization to which all parts are supposed to owe responsibility. That responsibility included the right to say something about procedures and methods of work in the United States, now the main support for our struggle, apart from Palestine.

As he had said at the beginning of his remarks, he planned to submit his report and conclusions to the proper Zionist authorities and to the Yishuv. It was only fair that what he was going to propose to other authorities he should

first discuss with the friends in the United States. In addition to the four groups in this country, there is a fifth one which will have a voice, and not the least voice. That is the Executive of the Zionist movement.

He referred to comments made earlier by Mr. Goodman who had said that Mr. Kaplan had proposed nothing essentially new, on the ground that the UPA had the right now to conduct educational work, and that it could form local committees. Mr. Goodman had also said that the UPA was a continuing organization and that, therefore, there was no need to talk about making it a permanent organization.

Actually, however, the UPA is not a free, independent, self-governing organization, bound only by that which its officers consider best for it. He had had some unhappy experiences during his stay in the United States, when he had seen Zionist leaders go from one Zionist meeting to another, bound by the decision taken at the first in the action that they took at the second, regardless of the merit of the discussion. He could understand representatives of the UPA bound by certain lines of policy within the UJA, since other interests were involved. But within the Zionist movement itself, he saw no basis for the type of caucus which now seems to function, where decisions are made in the KH and KK affecting the UPA, without regard to what the UPA itself might decide.

If as Mr. Goodman had said, the UPA was a continuing organization, then its character should be made much more clear to the Jewish community. The education of American Jewry should be directed toward UPA insofar as major fund-raising for Palestine is concerned. We are asking for the building of an independent Jewish community in Palestine. The UPA is our financial instrument for that purpose in the United States. It must have dignity and responsibility in accordance with that high function.

Insofar as the JNF is concerned, he admired the zeal and devotion of its leadership and workers. They are a splendid type of partisans. But they ought not to continue unaware of the fact that the UPA is the major instrument for the cause which is so dear to their hearts. They must be prepared, when necessary, to subordinate the immediate interests of the JNF for the far-larger program of the UPA, with whose growth the JNF fate is also tied up. We were going forward to raise more money. Certainly the needs would increase. It was unthinkable that every year the UPA, instrument for that fund-raising program, should go through the same discussion as to whether it will continue to exist, how it shall exist and who should be called upon to be its support throughout the country. Being a permanent organization, it would have to have roots in the communities where its strength originated.

Mr. Kaplan felt that the communities must be the bulwark of strength for the UPA. He had proposed a certain percentage of the Board should be composed of representatives elected by the local communities themselves. Actually he believed that a much greater percentage of the Board should be maded from the communities. But he had suggested a compromise in view of the insistence which seemed to exist on giving an important vote to the national organizations.

He had suggested direct representation from the Zionist parties because he felt that the link between them and the UPA is too thin today. The Poale Zioniste, for example, should be bound to the UPA directly from their organization and not indirectly as representatives of the KH or KK. The Poale Zion should feel responsible for the UPA not only because it receives a certain appropriation from the UPA. He questioned, incidentally, the right of the Poale Zion to receive

the appropriation. The Poale Zion people were active in the Gewerkshaften campaign, which was helpful, but their primary duty was still to the UPA as the bearer of national responsibility in Palestine. The same had to be said for the other parties.

Another aspect of leadership in Zionist fund-raising in America that he could not understand, Mr.Kaplan said, was that there might be people who do not contribute in accordance with their means. In Palestine giving to the funds is not only an opportunity but a specific responsibility. No one had the right to any voice in Zionist affairs who was not making a contribution to the work, as large or as small as the individual's resources permitted. But it was a symptom of certain weaknesses in Zionist fund-raising here that it was not taken for granted that no one should dare occupy a post of leadership who was not doing his proper part in fund-giving.

We Zionists demand the abolition of the White Paper, Mr. Kaplan said. We blame the British Empire. We blame other empires. We should also start to blame ourselves. We are face to face with the gravest times we have known for Zionism. This is the key period when the future of our people and our land will be decided. We will be worthy or unworthy. The least we can do is to prepare ourselves to do the best for our objectives. If we are weak, disorganized, inefficient, self-satisfied, we shall be contributing to our hurt. There is great strength in American Zionism. There are great possibilities for the UPA, as one expression of that strength. It was now up to an aroused Zionist leadership to do its part.

The Chairman asked whether the meeting was ready for a vote on Mr. Weisman's resolution providing for the naming of a commission to make a careful study and review of Mr. Kaplan's proposals, the commission to report back in September.

Mr. Lipsky spoke on the motion, saying that if it is adopted, it should be adopted with a certain amount of conviction. Something had been presented which merits very serious consideration on the part of the Board. The committee to be appointed should represent interests of the totality of the UPA. We have gotten ourselves into habits that are deplorable of never being able to discuss questions from the broader aspects. This leads to one-sided judgments. The view that Mr. Kaplan expressed of what the UPA should become is the resurrection of an idea which was the very basis of the beginning of the KH, the very basis of the beginning of the building of the Jewish National Home. It had to do with a fund operating with the cooperation of all Jews interested in building the national home regardless of ideology. Conditions of 1921 and 1922 do not exist today. An entirely different set of facts is at hand. It was all the more necessary to tighten our organization. We are talking of the transformation of the Jewish Mational Home into a self-governing state. Are these merely phrases or are we convinced that this will become a fact? The instrument of fund-raising to forward the state-building scheme is no longer merely an incident but essential for the fulfillment of our aims. The Zionist movement, which brought into being the KH, must not allow itself to degenerate and disintegrate insofar as our fund-raising program is concerned or we shall miss the opportunity of making that instrument the effective voice and arm of the Zionist movement.

We have been responsible to a large extent for the development of the Welfare Funds. We believed in the communities. Believing in the development of the communities, we must take our chances with the communities. If we are going to run our business like the JDC, from a central office, merely appealing for relief, we will not stand a chance. We will not have an opportunity of doing anything other than to talk about our business without having any material support behind it.

The Welfare Funds are being denuded of Zionists. They are going in other directions. They must be brought back if our strength is not to be impaired.

Why was a partnership made by the KH with the JNF? Because when in previous times a partnership was made with the JDC, many Zionists took all their interests to the JNF, to the hurt of the common campaign between the KH and JDC. We must play our full part in the combined campaign of the UJA and in the Welfare Funds which are the basic source of support.

The Welfare Funds are here to stay. Anybody who thinks he can break them is making a great mistake, because they emanate from the roots. Zionists and non-Zionists alike are interested in the preservation of the Welfare Funds. Therefore, the proposal of Mr. Kaplan to organize the UPA, to make it an institution of permanence, is of the utmost importance for the future of the UPA and the KH and KK. If there are any JNF contributors who think they can exist without the KH or a Zionist organization that produces the larger funds that are required they are making a very serious mistake. The JNF has been living for some time upon the tremendous propaganda with regard to the whole of Palestine. The JNF has been the heir to all the effort that has been put into Zionist sentiment. If that sentiment becomes weak and unorganized, then the JNF would suffer greatly.

A committee should be appointed to go into all these problems, but it must not be a committee that will be lackadaisical, without direction. It is lamentable, but a fact, Mr.Lipsky continued, that in many of the communities the control of the Welfare Funds, because of the abstention of Zionists, is in the hands of persons who are not with us. If we expect that these communities will give us adequate support because of some speech that is made at irregular intervals, it is an illusion. One man in the community who regularly champions the interests of the UPA is worth more than four powerful speakers coming in at intervals. It is our business without delay to begin building up our influence in the welfare funds, to see to it that these welfare funds represent the democratic sympathies of the communities and not only the wealth.

Mr. Ssold said that everyone would agree with a number of things said by Mr. Kaplan. He also agreed with most everything Mr. Lipsky had said. But he was still uncertain about some of the implications of Mr. Kaplan's report. There should be some clarification before definite commitments were made. He was willing to consider Mr. Kaplan's report very favorably, especially because he had such a high regard for Mr. Kaplan's policy, his understanding, his courage and his knowledge of things. But he did not feel that the Board ought to commit itself now to every detail of the program. One of the things involved seemed to be the creation of another organization -- the UPA organization. The reason for creating such an organization is that other organizations are not functioning or that there is duplication. One of the reasons for lack of strength in the local cormunities is that Zionists are compelled to be interested in too many different bodies. And now another organization is to be added. Is this one to be competitive or coordinated? This is one of the factors the committee will have to go. into. There isn't any question, Mr. Boukstein said, that the local communities must be strengthened, that the UPA should be strengthened in those communities. With that central thought there is agreement. If we approve in principle the strengthening of the UPA, particularly in relation to local communities, and ask for favorable consideration of this report which is an immensely fine analysis, I think that the motion should be unanimously carried.

"This meeting of the Board of Directors of the United Palestine Appeal expresses its gratitude to its distinguished comrade, Eliezer Kaplan, for the stimulating report submitted by him on the permanent organization of the UPA as an instrument of fuller service to the Zionist movement.

"It is further resolved that a commission be appointed by the Chair; which commission shall make a careful and sympathetic study of the report as submitted and, immediately after the summer recess, call for a special meeting of this body in order to submit its report for the implementation of the program outlined by Mr. Kaplan."

The notion was unanimously adopted.

NATIONAL BUDGETING AND INTERCITY COMMITTEE

At this point Dr. Wise had to leave and Mr. Weisman resumed the Chair.

Mr. Montor reported on a meeting of the Board of Directors of the Council of Jewish Federations and Welfare Funds at Detroit on June 24. The Board had voted to approve national budgeting in principle and to submit its vote to a referendum of the member agencies of the Council, to be concluded by November 15. Mr. Montor recalled that ever since 1940 the UPA had taken a position of consistent opposition to national budgeting. A number of other national bodies are also opposed, including the B'nai B'rith. Some officers of the JDC are also opposed. Mr. Montor read the definition of national budgeting which would be the basis of the referendum. (APPENDIX D.).

The language in which the definition is couched is an attempt to be conciliatory but the objective and underlying intent are still the same.

The question was whether and to what extent the UPA wanted to take an active part in the fight against national budgeting.

Mr. Montor then reported on the developments in the "intercity committee" (Provisional Committee on Inter-Welfare Fund Cooperation.) It had met in Detroit simultaneously with the Board of the CJFWF. Formed originally to make recommendations for division of funds between the UJA agencies, it was now contemplating a permanent existence. Its latest recommendation was the enlargement of the UJA, with the addition of agencies, with the majority control vested in the Welfare Funds rather than in the agencies which composed it. (Appendix E.)

It was moved and seconded that, in conjunction with other organizations, the UPA make every effort to resist national budgeting.

The Chairman reported on a meeting held with JDC officers, at which time it was made clear that the JDC as an organization would not adopt a position on national budgeting although some of its officers are opposed.

The notion was unanimously carried, following discussion.

Dr. Shohan called attention to the fact that a number of those active in the Inter-City Committee, which some conceived to be hurtful to Palestine's ultimate interests, are Zionists in good standing, some of whom helped to organize ZOA regions. He wondered what was meant in using the phrase "Zionist discipline."

Mr. Rosenbloom reported on his attendance at the meetings in Detroit of the Inter-City Committee and of the Council of Federations Board. The Council Board

had been requested to cooperate with the Inter-City Committee on the establishment of a permanent UJA but this was rejected. Mr. Rosenbloom felt that if national budgeting is rejected, the Council will cooperate with the Intercity Committee. Both attempts at the same thing should be resisted, he said. He also shared Dr. Shohan's question on Zionist discipline. He felt that where fundamental Zionist interests were at stake, the ZOA ought to act.

Mr. Radinsky analyzed the differences between the Intercity Committee and the question of national budgeting. There are certain aspects of the UJA about which the communities are concerned. The UJA cannot take the money of Welfare Funds and not recognize, to some degree, the interest which the Funds have in the disposition of their money. He felt that no precipitate decision ought to be made on the Intercity Committee proposals, that they ought to be studied further.

Mr. Silvernan disagreed with Mr. Radinsky, saying that an effort is being made to crowd the UPA from various angles. He did not think the UPA could procrastinate. A committee ought to be appointed to work out a plan to deal with the Intercity Committee proposals.

The matter was tabled.

JEWISH WELFARE BOARD

At a previous meeting of the Board of Directors of the UPA, consideration had been given to a request by the Jewish Welfare Fund for an additional sun of \$120,000 from the New York UJA. The matter had then been tabled. The money could not be given by the New York UJA unless the UPA agreed. Mr. Weisman reported that the JDC and NRS had already given their agreement.

It was moved and seconded that the Board of the UPA vote in favor of the additional allocation of \$120,000 to the Jewish Welfare Board from the New York UJA.

The motion was carried.

WAR RELIEF CONTROL BOARD

A letter from the President's War Relief Control Board, signed by James Brunot, Executive Director, was read. (Appendix F.) There was a discussion of the attitude which the UPA should adopt.

It was stated that Mr. Sidney Hollander, President of the Council of Federations, had told the Board of the Council at Detroit that he had sent a letter to the PWRCF protesting against the agreement between the JDC and UPA for the UJA on the ground that it was not in keeping with the directive from the Board, since an allotment committee was not provided for.

It was moved, seconded and carried that a committee be appointed to study the question and to formulate a program of action.

YOUTH IMMIGRATION COORDINATING COMMITTEE

Mr. Sonneborn reported in his capacity as Chairman of the UPA committee which has for several years dealt with the problem of creating a Youth Immigration Coordinating Committee in the United States. Progress had been made,

particularly as a result of Mr. Kaplan's visit, he said. Mr. Kaplan had urged that the Committee be set up, regardless of the views of any prospective member of the Committee. The problem of Youth Aliyah is pressing and, therefore, the Committee should begin to function as quickly as possible, Mr. Kaplan had said. A statement had been drawn up, with the support of Hadassah and Pioneer Women and, he hoped, Mizrachi Women, announcing the formation of the Committee. About a year ago, Mr. Sonneborn pointed out, the UPA had formally endorsed the setting up of the IICC. He thought it would be appropriate to adopt a resolution reaffirming that support.

Mr. Montor felt such action would be very desirable. A new status exists with regard to youth immigration, Mr. Kaplan had pointed out, in view of the fact that the burden of the children coming in is much greater. They will require support for a longer number of years, due to the wide age ranges. The housing problem is becoming more acute. More are coming in. A deficit of close to \$1,000,000 is in prospect. This would, in effect, have to be borne by the UPA. It was, therefore, vital that a central committee be set up so that a clearing house could be established here for information and action.

Mr. Sincoff asked why the Mizrachi Women have thus far held up their approval of joining the Committee. Mr. Montor explained that the Mizrachi Women by not hitherto sent their money to the Youth Aliyah Bureau of the Jewish Agency. Such action was being made a prerequisite by the Jewish Agency if the Mizrachi Women are to join the YICC.

It was moved, seconded and carried that final action by the UPA on the YICC be postponed.

PETIREMENT OF MORRIS POSWOLSKY

Mr. Montor reported that the Campaign Office Committee had approved a recommendation that Morris Poswolsky be retired. He had worked as a stockroom boy for the UPA and its predecessor organizations for over twenty years. His salary was still \$28.75 per week. He was advanced in years. The union shop committee had urged that the UPA agree to pay Mr. Poswolsky a severance retirement compensation amounting to three years' salary. The UPA had discussed the matter on previous occasions and, last year, had agreed to retire. Mr. Poswolsky with two years' pay but this had not been accepted.

Mr. Boukstein felt that a bad precedent would be set in fixing a "three years' salary." He preferred the fixing of a specific amount.

It was moved, seconded and carried that, in consideration of Morris Poswolsky's years of service with the United Palestine Appeal, he be retired with a payment of \$4,500, this sum to be paid to him over a period of three years. In the event that he should wish the entire sum at one time, the decision to grant this request should rest with Mr. Montor.

UPA EXECUTIVE COMMITTEE

Judge Rosenblatt raised the question of the naming of an Executive Committee of the UPA.

Mr. Boukstein pointed out that the administration of the UPA is set up in an agreement entered into jointly between the KH and KK and that this agreement sets forth the terms, various committees, etc. In the 1944 agreement there was a

provision for an Executive, which was removed in the 1945 agreement. The proper procedure, he said, is for the joint KH-KK committee to amend the 1945 contract so that it provides for an Executive Committee. That has been done and therefore no action is necessary, he said.

He himself felt that the present procedure is wrong but that is the situation and the constitution cannot now be rewritten. It was very good that Mr. Kaplan had brought the matter up for discussion. It was time that the structure be revamped and he hoped that it would be done. But this is the arrangement for 1945.

The Chairman said that the joint committee had failed to mention an Executive Committee in establishing the UPA this year. It established a Board of sixty. That Board has the right to decide if it wants an Executive Committee and what size it should be.

Mr. Boukstein disagreed, saying that the agreement governs.

The Chairman pointed out that, in the absence of by-laws, there are certain powers that the Board of Directors has. One of then is to carry on the business of the corporation through such subcommittees as it sees fit. Paragraph 20 reads: "The Board of Directors shall have full authority, control, management and conduct of the affairs of the campaign herein provided for, including the employment and release of staff and personnel. The Board of Directors shall meet at least once a month and shall receive reports of standing and other committees as well as from the National Campaign Committee, which shall be responsible to the Board of Directors." He felt that the Board should now proceed with Judge Rosenblatt's motion to determine whether the Board of Directors wishes to establish an Executive Committee.

Judge Rosenblatt moved that an Executive Committee be appointed to be in charge of affairs between meetings of the Board of Directors of the UPA.

Mr. Werthein suggested that, in view of the report that had been given of the activities of the Campaign Office Committee and in view of its composition, the people who served on the Campaign Office Committee be named to serve as the Executive Committee.

It was then moved and seconded that the Board of Directors of the UPA approve the establishment of an Executive Committee to be responsible for the UPA between meetings of the Board; that the Executive Committee have the same power between meetings as the Board of Directors itself; that the Campaign Office Committee be substituted by the Executive Committee; and that all members of the former Campaign Office Committee shall constitute the Executive Committee.

Judge Rosenblatt said that he and a number of others had attended a meeting of the Joint Committee of the KH and KK which had recommended that the Executive Committee should consist of the members of the Joint Committee and the officers of the UPA. They might not be bound legally but he felt they were morally bound.

Mr. Fisher read from the agreement constituting the UPA for 1945 and said that he felt the Board of Directors was thereby given full power to name its committees. Under those circumstances, the Joint Committee was seemingly mistaken in its views.

The motion was then submitted to a vote and unanimously carried.

IMMIGRATION CAMPAIGN

Judge Rosenblatt felt that the machinery of the UPA ought to be utilized immediately for an effective campaign which might be called "Open the Gates to Palestine." What was involved was not a political question but one of propaganda. He thought that a real campaign directing the nation's attention to immigration needs and to the restrictive White Paper would be especially valuable now, to coincide with the London Zionist Conference.

It was moved, seconded and carried that the American Zionist Emergency Council be advised of the contemplated action, so that its views could be obtained; but that, in principle, the Board approved of Judge Rosenblatt's suggestion.

20TH ANNIVERSARY CELEBRATION

The UPA was planning to mark the twentieth year of its establishment on October 21. The Keren Hayesod's 25th anniversary would also occur this fall. It was suggested and agreed that the UPA and KH officers work out a method of coordinating the two events.

RELATIONSHIP TO NEW YORK UJA

It was noved, seconded and carried that the problem of the relationship of the UPA to the New York UJA be referred to the Executive Committee with full authority for action.

UNITED PALESTINE APPEAL STATEMENT OF INCOME AND DISTRIBUTION FOR PERIOD FROM JANUARY 1, 1945 THRU JULY 9, 1945

	CAMUARI I, 13-20	THRU JULY 9, 1945	
Bank Balance as of January 1, 194	5		\$ 84,436.41
INCOME:			
	Bequests) thru May) Campaigns	\$ 1,600.00 1,292,356.08 3,612,000.00 2,626,187.46 20,000.00 1,330.00 219.66 160.30 144,40 295.00	
Total Cash Received			\$7,638,729.31
DISTRIBUTION:			
Jewish National Fund		\$3,500,000.00	
Palestine Foundation Fund		3,500,000.00	
Mizrachi Palestine Fund		233, 333, 35	
		\$7,233,333.35	
SERVICE PAYMENTS:			
Zionist Organization of America Mizrachi Organization of America Poale Zion - Zeire Zion Hashomer Hatzair	\$31,500.00 7,000.00 7,000.00 600.00	46,100.00	
Executive Committee Grants	500.00	\$7,279,433.35	
Dr. James G. Heller Palestinian Expenses advanced for U.J.A. Budgeted Expenses of U.P.A.	520.02 penses 4,047.15 ances 7,910.29 29,956.98 73,308.36	115.742.80	
Total Distribution			\$7,395,176.15
Bank Balance as of July 9, 1945			\$ 243,553.16
Manufacti National	City Bank arers Trust Co. Safety Bank ational Bank	\$218.553.16 10,000.00 10,000.00 5,000.00 \$243,553.16	

A STATEMENT TO THE BOARD OF DIRECTORS OF THE UNITED PALESTINE APPEAL AT ITS MEETING ON JULY 11, 1945, HOTEL ASTOR, NEW YORK CITY

By Eliezer Kaplan, Treasurer, Jewish Agency for Palestine

On the eve of my departure from the United States, I welcome this opportunity to express my deep appreciation to the Board of Directors of the United Palestine appeal and to the many other Zionist comrades who showed me such friendly hospitality during my stay. As Treasurer of the Jewish Agency my relationship to the United Palestine Appeal is a specially close one. I am thankful that, under its auspices, I was enabled to see a substantial part of the country and to meet with many community leaders and to make my small contribution to the work in the United States.

It is more than formal appreciation that I wish to extend to the leadership and to the executive staff of the United Palestine Appeal. I was glad of the opportunity of knowing your National Chairman, Rabbi James G. Heller, and of seeing him at work; also Herman L. Weisman, the Acting Chairman. In addition, I had the privilege of meeting with some of the Campaign Chairman who served so effectively during the independent campaign and of observing the work of all of them closely. Such men as Joel Gross, Harold Goldenberg, Charles Brown and Mortiner May proved themselves fine Zionists and effective campaigners. It is heartening to know that they are the symbols of many others scattered through the country who are ready to be tested for Zionist service. If I mention these names particularly it is because they were new personalities for me. I am, of course, equally appreciative of the helpfulness of the other men who, through the years, have carried the burden. We all know their names and value their work. I understand

that it was twenty years ago that the United Palestine Appeal was first formed, under the leadership of Rabbi Wise. Since then other men have held the posts of leadership and continue to do so. I have no doubt that it is their eager desire constantly to enlarge our forces and to train others to take over and share in the ever-growing responsibilities. I would also like to express my thanks to Henry Montor and his associates on the staff. Their cooperation has been valuable. They all constitute a splendid asset in the Zionist civil service.

I feel it my duty, before my departure, to summarize the impressions I gained during my stay. I also wish to submit some suggestions for a reorganization, or shall I say, a "streamlining" of the UPA? I consider the need for reorganization not only important but urgent. Since my observations here will form the basis for my report to the higher Zionist institutions, it is only proper that I first discuss the problems with you.

During my current visit, I had first-hand contact with Zionist strength and sentiment. I had the opportunity of meeting with the Zionist and campaign personalities in ten of the major communities. I was also afforded the chance to meet with several score leaders of smaller cities. These contacts were not hurried, but intimate and thorough. I particularly welcomed the pleasure of visiting America during the period of the independent campaign conducted by the UPA. As I see it, the experience was encouraging. That campaign had a number of splendid by-products, in terms of individuals as well as financial results.

At the same time, I could not help seeing certain weaknesses.

Under the strain of extraordinary responsibility, many failings became apparent. Because the Zionist movement is faced with such great needs

and must deal with such critical tasks, we cannot be satisfied merely with achievements. We must be prepared to correct deficiencies and to promote our general growth.

I want to express appreciation to the officers of the United Palestine Appeal for giving me this opportunity to discuss frankly with them the conclusions to which I came and to draw attention to the need for prompt improvements in certain directions.

It is true that in many communities the Zionists have strength. They can be relied upon to protect Zionist interests at all events. But there are also many communities where the Zionists are dependent on the good will of others who often know little of our work. I do not wish to be understood as emphasizing our weakness; I am merely saying that we have urgent need to intensify our strength. I have been told that during the independent campaign, the allotments until the end of May showed that the UPA was receiving some 44 percent in comparison to 56 percent. We can say to ourselves that, in the face of the problems, this was gratifying. But few Zionists will wish to term that a real measure of the Zionist strength in this country.

My own analysis of the situation during the independent campaign indicates that in most of the communities there was no concentrated
Zionist effort. The different Zionist groups were absorbed in their
separate activities. Some were preoccupied with campaigns of their own.
Others were distracted by other diversions. Few of the Zionist groupings seemed to have any overwhelming sense of responsibility to the UPA
campaign. They were, in the main, sympathetic to it; but it was something on the periphery of their major tasks. It seemed as though many
of the Zionists not only had little sense of responsibility toward the

campaign but failed to grasp the meaning of what role Zionism must play in Jewish life.

From the perspective of the independent campaign we can and should learn much. We shall do grievous harm to Zionism and to Palestine if we do not quickly adjust ourselves to the facts revealed and underlined by the independent campaign. If I speak to you with deep solemnity on this subject, and urge you to view it in the same spirit, it is because so much of our future is bound up with the success of the UPA and with the acceptance which the UPA will obtain among American Jews.

I believe it accurate to say that very deep changes have taken place in the fund-raising scene in this country, as compared with my impressions on the two previous visits. There has been a shift in emphasis from the "national agency." the term which I quickly learned here, to the local community. The local community is no longer merely a helpless agent which, at the call of a national agency, organizes itself to raise some funds for a worthy cause. Today the local Jewish community in America is conscious of its powers and its responsibilities. Most Jewish communities here are now organized on a permanent basis. They want to share completely in Jewish life in all its aspects. They are no longer willing merely to take directions. They want the right answers to relevant questions. They want to share in making decisions. They are ready to take over control of national Jewish life. Unless the UPA arouses itself to an understanding of what these great changes mean, not only our influence and our prestige but our money-raising capacity will suffer beyond description. American Jewry, in its local manifestations, is a new phenomenon. To my mind, the Zionist movement

is confronted with a unique opportunity to fulfill Herzl's injunction for "kibbush hakehilloth."

American Jewry today is expressing itself most effectively through its Welfare Funds and Jewish Community Councils. There are many agencies, causes and movements. But their strength must be derived from the local community.

It is a peculiar phenomenon of American Jewish life - but one so unmistakable as to require no argument - that these local forces revolve around fund-raising activity. Through the Welfare Fund and through the Community Council, which is often an affiliate, if it is not actually the controlling instrument, of the Welfare Fund, the greatest number of individual Jews are involved in participation in Jewish life.

And because all of this is done on the fund-raising level. I place such great stress on the United Palestine Appeal. The UPA becomes the most important instrument for reaching important elements of American Jews at the most opportune times.

Is our movement equipped to deal with these realities? The independent UPA campaign offered an interesting test, but not a conclusive one. To some observers, the results achieved were good. To many, the results were a miracle in the light of the situation that prevails in many communities. The independent campaign was not the last test that the UPA will face. The Zionist movement may have to face a bitter struggle politically. We may encouter many difficulties in our economic life in Palestine. It is then that many Zionist sympathizers and neutrals may turn their backs upon us. It is for those days, as well as for better times, that we must be prepared.

The Zionist movement, to my mind, is stronger than some of its leaders think. Some Zionists still seem to be burdened with an

inferiority complex. They feel that most of the big givers are nonZionists and they act accordingly. But in my view that situation has
changed in recent years. Now many, if not most, of the big givers are
Zionist-inclined. That does not mean that they automatically espouse
the Zionist cause. It is a question of organization and education to
win their interest and support, and to assure the influence of the
Zionist movement in the community. That means organization in the
local community and on a national scale. Otherwise, we shall see a
new generation - ready for inclusion in the Zionist ranks - but lost
to us because of our failure to use the new instrumentalities of community action.

The reconstitution of the United Jewish Appeal gives the UPA a breathing spell. There is time for quiet preparation - for good times, as well as for bad. We must be ready not only to fight in the communities but to work in them and strengthen them.

The problems ahead are many. At the end of the war, America will be faced with a variety of elements that will affect fund-raising. There is likely to be a reduction in the income tax rates and a revision of the incentives to large giving. There may be a shift in emphasis from the overseas to the domestic and local to a far greater extent than prevails even now. If we are not prepared, we may be among the first victims.

What, in essence, must we do to safeguard and strengthen the UPA? This year the UPA will obtain some \$15,000,000. It is as much as the income of some governments. We should do everything possible to strengthen the foundations on which this income rests. That means we must bring into the UPA a maximum of people directly connected with

fund-raising and campaigning and with community leadership. The UPA must attract to itself more and more of the people who feel and carry the responsibility for local community life. In that way we can assure the life and strength of the UPA.

If I seem to be oversimplifying the Zionist problem in the United States, I want, for a moment, to make a digression. In my view, there is a far larger problem than that of the UPA that must be dealt with. It is only because I am addressing a meeting of the Board of Directors of the UPA that I am trying to concentrate on one phase of the larger task. In the past few weeks I have touched on the problem as a whole before other bodies. I have said that in order to face the possibilities and dangers in Palestine, and to mobilize our forces for the great task ahead, we need to reorganize the Zionist work in all countries. For too long we have been content with established patterns that did not take into account the great changes in Palestine itself and the catastrophic changes in the Galuth. But the need for reorganization is greater in the United States than elsewhere - for obvious reasons. You in America are the main support for all our activities. It is from you that we expect the best in American efficiency as well as the bulk of moral and material support. There is an overwhelming sympathy for Palestine among the people of the United States. These forces must be mobilized and coordinated for greater effectiveness.

In my meetings with the several Zionist organizations, I have suggested broad changes in keeping with the times and the requirements. I have proposed an over-all and united Zionist movement, functioning through a Joint Zionist Council, which would have centralized responsibility for political activities, fund-raising, economic tasks, for

propaganda and a joint Palestine office. Instead of overlapping and duplication on a variety of fronts, there would be a unification of central and local authorities. It is not a radical proposal that I have presented. It is one that has received the approval of a World Zionist Congress. I have suggested that at the center there be a Joint Zionist Council and that in each community there be a replica of the Joint Zionist Council, acting in the local community with the authority and in all the spheres under the jurisdiction of the central Council. In a few communities, such centralized Zionist Councils already exist. But they are few in number, and they do not have any central direction. The local Zionist Council would be closely connected with the life in the local communities and would attempt to influence it in its various manifestations. There would be a coordination of all Zionist and Palestine information, of the press, publications, etc.

But in this meeting of the UPA there is no occasion to deal with the larger program. I have wanted to concentrate on one aspect, a very important aspect: the organization of fund-raising activities in the United States. It is unnecessary to elaborate on the role played by the United States in the upbuilding of Palestine. Substantial progress has been made in recent years, coinciding particularly with the existence of the United Palestine Appeal. With the destruction of Europe, the share of America in our public funds has risen from less than 50 percent to some 64 percent. I mentioned a possible figure of \$15,000,000 as the UPA income this year. It is a sizeable increase. But our needs are growing with greater tempo than our funds. We face already and we may face next year an even more strained financial

position. Thousands of immigrants utterly destitute have come in and continue to come. They require large expenditures for primary assistance, housing and economic integration. The soldiers of Palestine are being demobilized at a rapid rate. Already we are deluged with justified demands on their behalf. The pressure upon us is enormous in connection with imminent political events, for such vital tasks as increased security measures and Aliyah.

Despite our enlarged budget this year, I have been receiving while here pressing cables asking for increases in many directions. I am called upon to obtain very large additional funds for some of the purposes I have indicated. The present total of such requests for money above and beyond the budget under which we are operating is some six million dollars.

In this atmosphere I cannot help but be conscious of the vital role that the UPA must continue to play in our national development in Palestine. We must conserve and expand our strength here. The improvement of our fund-raising machinery is a paramount and acute problem, requiring action now. It is not something that can be left for later, more pleasant days. Already, I feel, changes have occurred in the American communal scene which have left us somewhat behind.

The reconstitution of the UJA is not a solution of these problems. It merely provides additional breathing space in which to plan and act. The UPA needs to be strengthened within the United Jewish Appeal; it will need strengthening even more if there will at some future time be an independent campaign.

The problems that face the UPA are many. They require alertness, experience and imagination on the part of leadership to deal with

them. On the one hand, I find that the President's War Relief Control Board is submitting demands that our budgets now be submitted to it in advance. The issues that this raises are manifold and critical. We have already seen that the National Council of Jewish Federations and Welfare Funds has tried to influence the War Relief Control Board in its policies. The Council of Welfare Funds, at its recent meeting in Detroit, approved a program for national budgeting which is to be submitted to communities for ratification. Another factor has developed in the form of the Inter-City Committee, which is proposing the complete reorganization of the United Jewish Appeal, with the majority control vested in the Welfare Funds and not in the agencies which compose the United Jewish Appeal. All of these problems fill me with deep concern as I am sure they do you. But these are not problems that can be solved by remote control and haphazardly. They require constant, devoted attention. They are as important as any other problems that face the Zionist movement and should have as single-minded concentration. That is why we must learn to spread our leadership, to bring in new forces and to integrate ourselves into the local communities. I have learned here that there is a national pastime to criticize New York. I do not wish to join in it. But I have come to learn that Jewish community life in the rest of the United States is quite different from that in New York City. In the first place, there is really no organized, unified Jewish community in New York. Each group lives its own life independently. That is why, perhaps, in New York City it is not always easy to grasp the vast changes that have occurred in the local Jewish communities, where centralization and unity of purpose are becoming so distinctive. And if the UPA wishes to surmount the very grave problems into

which it is about to be plunged - aside from the impact upon it of the events in Palestine - it must derive its strength from the communities themselves. It cannot depend on far-away leadership, which places its reliance on the past.

Our principal financial instrument for the upbuilding of Palestine in the last decade was the UPA. All the other funds, begining with the Keren Kayemeth and Hadassah and including the others, were of great importance, but of second and subsidiary importance. The UPA provided about 75 percent of all the collections for Palestine.

Formally the UPA is a technical instrument of the two funds, the K.H. and the K.K.L., created only for the sake of fund-raising, its structure to be renewed every year. But in fact and because of the public and financial tasks it must fulfill, we must recognize that in the United States the UPA has come to be the main financial instrument of the national institutions and of the public upbuilding of Palestine as a whole. We must, therefore, consider its work in the light of the realities here and of the tasks that face us in Palestine.

To fulfill its functions properly, the UPA must be equipped with the kind of structure that will reflect the fact that it is our chief financial arm.

My first recommendation is that it should become a permanent institution. It ought no longer to be a body depending for its life on annual renewals.

All of us have learned that we cannot divide the financial from the educational, any more than we attempt to separate the body from the spirit. My second recommendation is that the UPA should be regarded and should function not only as a fund-raising but as an educational

instrument. It should serve not only during campaign times but throughout the year as an educational vehicle. It has the equipment but also the responsibility to bring the facts of Palestine development to the contributors to its funds. The UPA should spread the knowledge of Palestine, its hopes and its needs, among the contributors. This is a natural development in view of the fact that the UPA, by the very nature of communal organization in the United States, has contact with the largest number of Jews in each community. To fail to use that opportunity is not only a disservice to the Zionist movement but must inevitably have adverse effects on its fund-raising capacity. As I have indicated previously, the trend in the United States is to make campaigning the educational forum for virtually all causes. The Welfare Fund becomes the tribune of the people. Keeping that fact in mind, the UPA must take on additional responsibilities. Since the UPA is the major instrument for Palestine in the Welfare Funds, it must protect Palestine's interests in that community structure.

The UPA should become the channel for bringing to bear the Zionist influence upon the life of the community. The UPA should seek to bring more Zionists into the Welfare Fund leadership as well as to educate the Welfare Fund leadership in Zionism. The UPA should also seek to share in the formation of Jewish Community Councils where they do not already exist. These Community Councils, already or potentially the controlling factor in the lives of their cities, will obviously determine the destiny of fund-raising for Palestine. We can assure our share and influence in the Welfare Funds only if Zionists take part in the general work of the communities, through the Community Councils and Welfare Funds. The UPA, having the greatest stake in the outcome and

enjoying the closest contact with these enterprises, should carry the responsibility in them for the Zionist movement. The UPA must assume the burden of sponsoring, influencing, directing Zionist participation in the various manifestations of community life as expressed in these Welfare Funds and Community Councils.

We must, in effect, create an organization and not merely an apparatus. But if the UPA is to do these things successfully, there must be created toward it a loyalty based on the fact that it is the combined fund of the Keren Hayesod and Keren Kayemeth. That does not mean that the names of these two funds should be minimized or obliterated. It merely means that as the instrument for both it must acquire proportionate prestige.

The third recommendation that I present is the practical method for achieving some of the improvements and benefits that I seek for the UPA.

then they would appoint special UPA committees to function in each community. Otherwise, or until that time, the UPA Board should establish such UPA committees directly in each community. The UPA committees in the local communities should consist of representatives of the various Zionist organizations and of our friends active in the Welfare Funds. The task of these UPA committees should be to increase the activities of Zionists in the Welfare Funds, to share in the conduct and expansion of Community Councils, to conduct the UPA educational work and to coordinate and supervise as much as possible other fund-raising activities for Palestine. In this connection, I want to say briefly that we will do well to set our fund-raising house in order quickly before changes

are made by methods and in a manner that can be pleasing to none of us.

It is also necessary to reiterate that Zionists, of all shades, owe a supreme responsibility to the UPA as Palestine's chief financial instrument.

My third proposal involves the reorganization of the structure of the UPA, in terms of its composition and responsibility. The Board of Directors should be linked directly to the various factors which will make for the success of the UPA.

- the local communities. If we want to develop friends in the places to which control is now reverting, if we want to insure UPA effectiveness and, at the same time, manifest the democratic point of view, we should give our local friends rights as well as impose duties on them. In the reorganized Board, there should be direct representation from the communities. Thirty percent of the membership of the Board should be selected by the UPA committees in the communities a process being worked out whereby major, medium and small communities will be represented. The choice will be that of the communities themselves, not of the national body. That will serve to increase the authority and influence of the National Board, while, at the same time, strengthening the ties between the Board and the local communities.
- (2) Thirty percent of the Board should be composed of representatives selected by the two funds here, the K.H. and K.K. This will keep the link between the established funds and the agency which was created to raise funds for them.
- (3) Thirty percent of the Board should be named directly by the Zionist organizations. At the present time the Zionist organizations

are represented only indirectly and remotely.

(4) Ten percent of the Board should be nominated by the Executive of the Jewish Agency in Jerusalem.

I have indicated why I think direct representation should be given on the Board of Directors of the UPA to the local communities.

I should like to explain the other recommendations. Insofar as the Zionist organizations are concerned, I believe there should be much more direct contact than there has been between them and this central fund. Such direct representation will more clearly fix the idea that the Zionist organizations have duties toward as well as rights in the fund. At the present, the Zionist parties are represented only through the Keren Hayesod and Keren Kayemeth. I have the impression that because of this indirect tie, the Zionist parties do not sufficiently feel their responsibility to the UPA. They do not take sufficient steps to support the UPA, particularly in the local community.

I propose direct representation of the Jewish Agency Executive on the UPA Board. This may take the form of members of the office of the Jewish Agency in the United States or any other means selected by the Executive. As you probably know, we have decided to strengthen and expand the Jewish Agency representation in this country, to enable us to deal more effectively with the ramified problems that continue to increase. In my own work I have found direct contact between the UPA and the Jewish Agency of great importance. I should like to extend and improve this contact.

This gives me the opportunity to stress a vital point. It is essential that there be more clarity in understanding the relationship of fund-raising activities in the United States to the World Zionist

Organization as a whole. There are certain legal considerations which have been kept in view here. From the Zionist point of view, it ought to be understood, however, that the Zionist fund-raising agencies in the United States or elsewhere are the instrument and agents of the World Zionist Organization and not the reverse. If that central truth is kept in mind, many misunderstandings can be avoided.

When the UPA Board is reconstituted, it should have authority to determine all questions that affect it, apart from major decisions of political significance. For example, questions such as those regarding joint or independent campaigns ought to be decided in consultation or agreement with other bodies: by the Joint Zionist Council if it should exist, or with other Zionist bodies here and in Palestine. The effects of decisions of this nature are not only financial but extend to other spheres of our work. But otherwise the UPA Board should have full authority on all matters which conern it.

. . . .

The war in Europe is over. Our problems have only begun. We face a decisive period. We shall need every ounce of Zionist strength. We must unify our Zionist work as never before. Our policy, our direction, our aims must be based on the democratic principles of our national movement. Every aspect of our work is involved. I have touched on fund-raising, in addressing you; first, because that is the concern of this body and because fund-raising is so vital a concern of our movement, based as it is on voluntary participation. There are other phases of the fund problem I have not touched upon, such as the unification of the Zionist budget, the transmission and distribution of funds, etc. These questions I leave to the next Zionist Congress or to some similar

international body. But we face immediate tasks, requiring our most strenuous efforts.

Zionist leadership is called upon in this country, as elsewhere, not to allow routine to prevail; to set the example of highminded, self-sacrificing, devoted labors that will increase our ranks and bring into them every man and woman who can share in the rebirth of our people in our own land.

UNITED PALESTINE APPEAL

Proposed Budget

1945

Field Staff	Actual Expenses first 5 months*	Budget for last 7 months	Total Budget for 1945
Payroll	\$ 2,666.67	\$ 8,666,71	\$11,333,38
Expenses	834.03	4,165.97	5,000.00
Publicity & Conferences			
Payroll	1,929.74	7,464,08	9,393,82
Expenses	3,752,25	2,247,75	6,000,00
Literature	982.21	4.017.79	5,000.00
U.P.A. Report	6,955,68	13,044.32	20,000.00
Speakers	4,107.40	5,892,60	10,000.00
Regional Conferences	5,483.75	9,516,25	15,000.00
Council of Organizations	367.19	2,132,81	2,500.00
General Office			
Payroll	20,619.70	41,580,15	62,199.85
Rent	4,000,00	5,600.00	9,600.00
Postage	1,161,56	2,838,44	4,000.00
Mail Service	316.60	2,183,40	2,500.00
Mail Service Postage	74.16	2,425,84	2,500,00
Travel	-	1,000.00	1,000.00
Telephone	1,007,40	1,492,60	2,500.00
Telegraph	888, 29	1,111,71	2,000,00
Printing & Stationery	3,942,89	2,057.11	6,000.00
Furniture & Equipment	26.52	473,48	500.00
Insurance	133,11	666,89	800.00
Auditing	500.00	700.00	1,200,00
Electricity	335.08	664.92	1,000.00
Office Maintenance	505.66	1,494.34	2,000.00
Reporting Service	254.75	495.25	750.00
Meeting Expense	418.77	581.23	1,000,00
Washington Representative	625.00	875.00	1,500.00
Miscellaneous	17.70	482.30	500.00
Community Contact			
Payroll		12,133,42	12,133,42
Travel, per diem, Expense		5,000.00	5,000.00
Regional Offices		5,000.00	5,000.00
Contingencies		2,000.00	2,000.00
<u>Total</u>	\$61,906.11*	\$148,004,36	\$209,910,47

^{*} If campaign expenses as submitted to the U.J.A. are reimbursed in full.

E X C E R P T

BOARD ACTION 1945 GENERAL BULLETIN FOR MEMBER AGENCIES NO. G - 10

SUMMARY OF COUNCIL BOARD OF DIRECTORS MEETING June 23-24, 1945 at Detroit, Mich.

The Board of Directors of the Council of Jewish Federations and Welfare Funds meeting in Detroit on June 24th approved national advisory budgeting in principle, subject to the acceptance of such a program by its local member agencies.

The program, if adopted, would provide for the review by a representative national committee of the budgets of the national and overseas organizations, and them in distributing the funds they raise.

The Board likewise considered the reconstitution of the United Jewish Appeal, voted to call a conference of outstanding lay and professional leaders to chart post-war Jewish social services, elected an executive committee, heard a report of the Provisional Committee on Inter-Welfare Fund Cooperation, reviewed the Council's expanded publicity and campaign service, and received a report of its Committee on Local Organization for Community Relations Work.

The national advisory budgetary proposal under consideration, upon which member agencies will be asked to vote in a mail referendum starting September 1,1945 and closing November 15, 1945, is limited to the following definition:

National Advisory Budgeting is defined as a review by a national committee selected by the Council or by the welfare fund members of the Council. It is assumed that the Committee appointed for this task would be acceptable both to the member agencies of the Council and to the national and overseas organizations as an impartial and objective group concerned primarily with reaching equitable decisions which would be helpful to fund raising and to local budgetary procedures. The national and overseas agencies would in the first instance, as heretofore, determine what their budgets should be. The national committee to be established would then review the budgets, and after objective and thorough study, would attempt, together with the national and overseas agencies, to arrive at joint decisions on the amount of funds required to carry out the specific program. These would be recommended - in an advisory way - to the welfare funds as minimum goals for fund raising and fund distribution. Where joint decisions could not be reached, the Committee would advise the welfare funds as to the part of the agency's budget and program of work which had been agreed upon and would present both sides of the major items of difference.

The Committee would not attempt to establish local quotas. The decisions reached by the Committee could be utilized by the member agencies which desired to do so as a guide in determining the distribution of the maximum funds raised in each local community.

Action of the Board in setting this referendum followed a mail poll of the complete Board membership which showed 40 in favor, and 8 opposed, to national advisory budgeting as thus defined.

The referendum will bring to a head the process which began in 1940 when several regions of the Council adopted resolutions calling for such budget service. A committee was established by the Board to study the question and following its report in favor of national advisory budgeting, the Board approved and submitted the question to the General Assembly of Council in Atlanta in 1941. The referendum of member agencies authorized by that Assembly showed a small majority in favor of instituting national advisory budgeting, and resulted in the decision of the 1942 Assembly to develop a limited form of budgetary service for a three-year experimental period and to leave open for later determination the question of the fuller service. This agency reporting service has been under the direction of the Budget Research Committee headed by Jacob Blaustein of Baltimore.

The Board agreed that prior to the referendum member agencies should receive necessary information explaining the proposal and an analysis of the questions that have been raised concerning it.

PROPOSAL BY THE PROVISIONAL COMMITTEE FOR INTER_WELFARE FUND COOPERATION

ADOPTED JUNE 23, 1945 IN DETROIT, MICHIGAN

The Provisional Committee for Inter-Welfare Fund Cooperation, speaking for the Jewish communities of America organized in welfare funds for the purpose of expressing their deep concern and extending their material support to meet the tremendous needs for relief, rehabilitation and reconstruction for European Jewry and for the development of Palestine, have come to the conclusion that for the best interests of the people and cases to be served, the welfare funds must assume primary responsibility for stabilizing the structure of the United Jewish Appeal.

The Jewish communities of America are convinced that the dissension and chaos that have marked the annual efforts to renew the United Jewish Appeal must not be repeated in the future. They are convinced that the inherent weakness in the existing arrangement can be corrected only through the creation of a new form of organization, which, while giving adequate participation to the national agencies, recognizes the fundamental position of the local communities, operating as welfare funds.

It is recommended that a permanent United Jewish Appeal be made up of the Joint Distribution Committee, the United Palestine Appeal, the National Refugee Service, and possibly minor representation from other organizations active in overseas work, plus majority representation from the welfare funds. Such representatives from the welfare funds should be representative of their communities and primarily of their communities, and not local representatives of national agencies. Such an organization would be in a position to consider budgets submitted by the Joint Distribution Committee, the United Palestine Appeal, National Refugee Service and others — if others are admitted — in organized fashion to deal with the local communities and to distribute funds in accordance with the needs.

When such an organization is established, it will go far toward promoting an essential unity of purpose and action among the Jews of the United States, and would help establish optimum programs with maximum funds.

This form of the United Jewish Appeal would be the logical organization to consider sending a mission to Europe and Palestine to gather facts in the fields of operations, to maintain consistent lines of communications and information and more particularly to use such a mission graphically to present the problems overseas to American Jewry, to give to the American Jewish communities the courage and the statesmanship to assume the position which the American Jewish community must now assume as the leading Jewish community of the world.

Insofar as current needs are concerned, both of program and finance, the agencies with which welfare funds are dominantly concerned are the American Jewish Joint Distribution Committee and the United Palestine Appeal.

On the side of program the lines are clearly drawn between the Joint Distribution Committee and the Palestinian organizations supported by the United Palestine Appeal. The programs themselves are not competitive. However, the free or forced joinder of these organizations in the United Jewish Appeal, or the joint fund raising for their programs within the Jewish welfare funds, does bring about a competition for available funds. It is the process followed in making the division of these funds that has produced pressures and conflicts within the Jewish community, and consequent instabilities both in the United Jewish Appeal and in the local welfare funds.

Thus we are inexorably led back to a competition for funds within the United Jewish Appeal and within the welfare funds, as these institutions exist, and we are, therefore, perforce, led to consider and to divide available funds, despite a full recognition that each of the agencies — the Joint Distribution Committee and the United Palestine Appeal — needs to develop an optimum of program and secure a maximum of funds right now.

The United Jewish Appeal for 1945 and possibly for 1946 has been reestablished, and an agreement on a division of funds has been reached independently by the agencies, after eight months of controversy and only following intervention by the President's War Relief Control Board. Furthermore, the percentages are fixed possibly for a two year period and, at this writing, do not provide a flexibility of expenditure to permit adjustments to changing needs.

The present unstable form of organization should not be continued. In essence, and as a practical matter, the United Jewish Appeal of the past and of the present represents the expressed wishes and desires of the United Palestine Appeal and the Joint Distribution Committee. However, it does not provide direct representation to the hundreds of thousands of Jewish people of the country who, through the welfare funds and, in a limited number of larger communities, through Community and War Funds, give the money.

For many years, and in increasing numbers, the Jewish communities of the country have organized the welfare funds as central fund raising and fund distributing organizations. Though these funds generally make contributions to other organizations, their primary interest has been in the work overseas. Present day fund raising differs quite radically from that which obtained during and following the last war. At that time the JDC in order to raise its funds, had the responsibility of organizing its own campaign in regions, states and local communities. The agencies supported by the UPA had a similar experience. Today the communities shoulder this responsibility.

Naturally, both the UPA and the JDC still feel it incumbent upon themselves to stimulate the raising of funds and to assist local communities insofar as they can, to raise maximum sums. It is essential, however, to recognize that American Jews through their local and voluntary association have now established reasonably firmly, a method of voluntary taxation for overseas needs, and that these local organizations have taken it upon themselves to raise the funds and to distribute the funds that they raise for such purpose.

A Steering Committee on Stabilization of the United Jewish Appeal, growing out of the Provisional Committee for Inter-Welfare Fund Cooperation, has been formed to plan with the welfare funds and the overseas agencies jointly to attain the goal of orderly, continuing and maximum support through this strengthened, more inclusive United Jewish Appeal, for Jewish needs the world over.

THE PRESIDENT'S WAR RELIEF CONTROL BOARD
Washington Building
Washington 5, D.C.

June 23, 1945

Dear Mr. Montor:

At its meeting on June 22 the President's War Relief Control Board considered the Preliminary Memorandum of Agreement between the JDC, NRS and UPA as submitted with Mr. Hyman's letter of June 11 and the additional statements contained in Mr. Hyman's letter of June 19 with which we understand you are familiar.

The Board instructed me to inform the JDC, NRS and UPA that in its opinion the Preliminary Memorandum of Agreement substantially meets the main point of Mr. Taft's letter of May 25.

In view of the important questions of public interest involved in the activities financed through the United Jewish Appeal, the Board requests that the budgets of the JDC, NRS and UPA for the year beginning January 1, 1946 be submitted to the Board for review not later than October 1, 1945. It is the Board's intention to review the general programs covered by these budgets with the technical assistance and advice of other agencies and to make any pertinent comments on questions of general policy as it now does in the case of National War Fund budgets.

With respect to possible emergency campaigns by the JDC. NRS or UPA the Board will be happy to consider any facts which any one of the agencies may wish to present should the Board's approval of such additional solicitation be desired.

Sincerely yours.

(Signed) James Brunot Executive Director

Mr. Henry Montor, Executive Director United Palestine Appeal 41 East 42nd Street New York 17, N. Y.

August 21, 1945

Dr. Abba Hillel Silver The Temple Ansel Rd. at B. 106th St. Cleveland, Ohio

My dear Dr. Silver:

I am pleased to enclose herewith a receipt for the \$25.00, that you were kind enough to turn over to me aboard the clipper. This represents the "sacrificial" offering which you have been good enough to make available to the JNF. You will receive a certificate under separate cover.

It was good being with you in London. I hope that you share in the judgment that an the whole the Conference turned out better that we had expected.

May I add my humble congratulations upon your election as

With affectionate greetings and best wishes,

Cordially yours,

Mendel N. Fisher Executive Director

MNF: BG

co: Mayflower Hotel Plymouth, Mass.

NATIONAL OFFICERS

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ALBERT EINSTEIN
HARRY FRIEDENWALD
SOLOMON GOLDMAN
HENRY MONSKY
NATHAN STRAUS

National Chairman JAMES G. HELLER

National Campaign Co-Chairmen
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For the East
HAROLD J. GOLDENBERG
For the Middle West
MORTIMER MAY
For the South
CHARLES BROWN
For the West

Chairman, Campaign Office Committee HERMAN L. WEISMAN

National Co-Chairmen

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Chairman, National Council RUDOLF G. SONNEBORN

National Treasurers

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ABRAHAM L. LIEBOVITZ

CHARLES J. ROSENBLOOM

IACOB SINCOFF

Executive Vice-Chairman HENRY MONTOR

Secretary
IRVING D. LIPKOWITZ

Associate Secretary MENDEL N. FISHER

UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (Keren Hayesod)
JEWISH NATIONAL FUND (Keren Kayemeth)
MIZRACHI PALESTINE FUND

41 East 42nd Street New York 17, N.Y. MUrray Hill 2-3320 Cable Address - Palfund

August 22, 1945

Dear Friend:

Attached herewith are minutes of the meeting of the Board of Directors of the United Palestine Appeal held at the Hotel Astor on July 11, 1945.

Cordially yours,

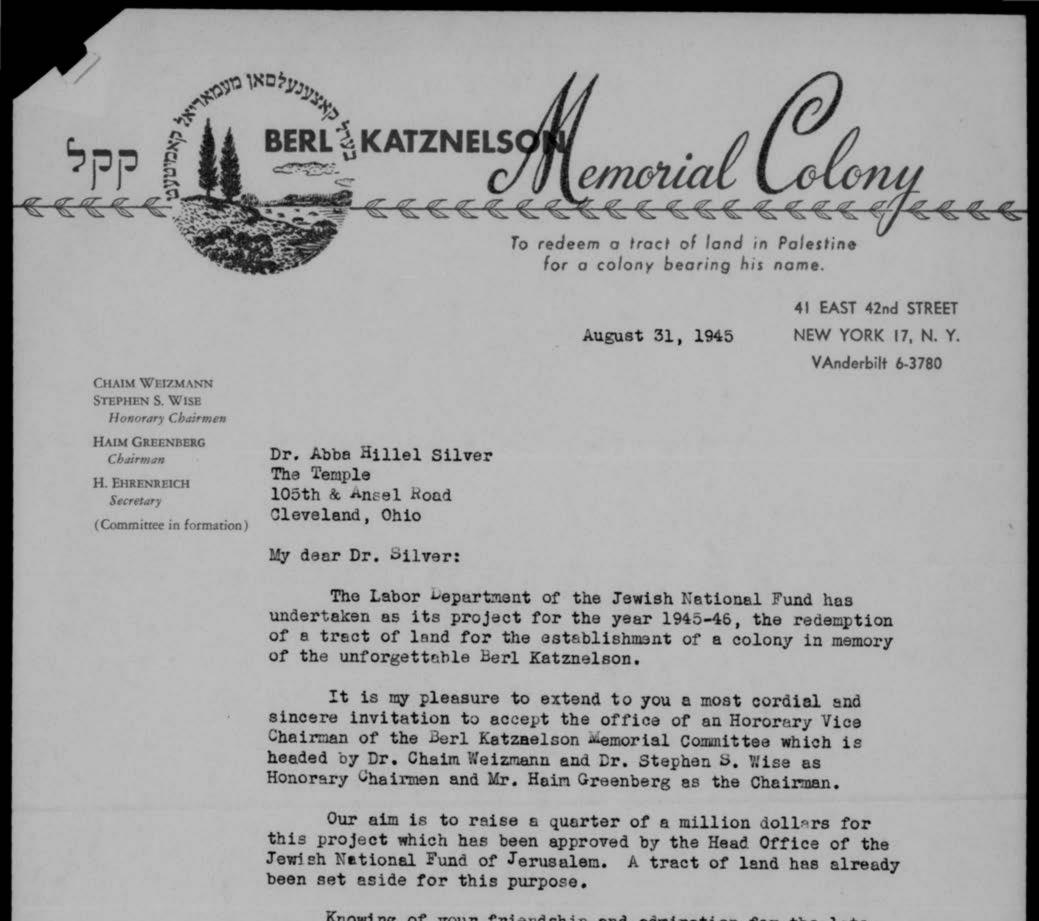
Henry Montor

Executive Vice-Chairman

Venry Monter

HM: az





Knowing of your friendship and admiration for the late Berl Katznelson, we are looking forward to your acceptance. We are very anxious to complete the organization of the Committee and would therefore appreciate your early reply.

With best wishes for a Happy New Year, I remain, with Zion greetings,

Sincerely yours

H. Ehrenreich Secretary

HE/as



JEWISH NATIONAL FUND, Inc.

41 EAST 42nd STREET NEW YORK 17, N. Y. TELEPHONE: VANDERBILT 6-3780

September 4. 1945

President
MORRIS ROTHENBERG
HONOrary President
ISRAEL GOLDSTEIN

Honorary Chairmen
JUDITH EPSTEIN
WOLF GOLD
SOLOMON GOLDMAN
JAMES G. HELLER
LOUIS E. LEVINTHAL
LOUIS LIPSKY
DAVID PINSKI
ABBA HILLEL SILVER
ROBERT SZOLD
STEPHEN S. WISE

Honorary Vice-Chairmen
A. J. Kremenezky
Gustave Klausner
Harry A. Pine
Louis P. Rocker
ELIHU D. STONE
THEODORE STRIMLING

Honorary Secretary Louis SEGAL

Treasurers
ICHEL M. KOWALSKY
JACOB SINCOFF

Executive Director MENDEL N. FISHER Dr. Abba Hillel Silver
The Temple
AnselRoad at East 106th St.
Cleveland, Ohio

Dear Dr. Silver:

We wrote to you on August 28th asking you to kindly prepare a message for transmission to the "Call of the Land" Conference, which the Keren Kayemeth LeIsrael is convoking on September 19th.

It is essential that these messages be cabled without delay so that they may have them in time. It is the wish of the Head Office in Jerusalem to give the widest possible publicity to these messages, and they have, therefore, requested us by cable to secure these messages for them.

Your cooperation in making your message available promptly will be deeply appreciated.

Sincerely yours

Executive Director.

MNF:dl



JEWISH NATIONAL FUND, Inc.

41 EAST 42nd STREET NEW YORK 17, N. Y. TELEPHONE: VANDERBILT 6-3780

September 11,

45.

President
Morris Rothenberg

Honorary President ISBAEL GOLDSTEIN

Honorary Chairmen
JUDITH EPSTEIN
WOLF GOLD
SOLOMON GOLDMAN
JAMES G. HELLER
LOUIS E. LEVINTHAL
LOUIS LIPSKY
DAVID PINSKI
ABBA HILLEL SILVER
ROBERT SZOLD
STEPHEN S. WISE

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GUSTAVE KLAUSNER
SAMUEL E. KRATZOK
A. J. KREMENEZKY
HARRY A. PINE
LOUIS P. ROCKER
ELIHU D. STONE
THEODORE STRIMLING

Honorary Secretary Louis Segal

Treasurers
ICHEL M. KOWALSKY
JACOB SINCOFF

Executive Director Mendel N. Fisher

Administrative Committee
Julliet N. Benjamin
Samuel Bonchek
Naomi Chertoff
Sarah Fischer
Shifra Geller
Bert Goldstein
Leo Guzik
Dora Inselbuch
Max Kirshblum
Harris J. Levine
Irving D. Lipkowitz
Louis Rimsky
Leon Rubinstein

Dr. Abba Hillel Silver, The Temple, Ansel Road at East 106th St., Cleveland, Ohio.

Dear Dr. Silver:

Let me thank you for your message which we have just received and which has already been cabled to the Keren Kayemeth Leisrael, Palestine.

Enclosed is a copy of the first preliminary announcement in connection with the Dinner which is being given in your honor.

Sincerely yours,

Mendel W. Fisher, Executive Director.

MNF:dl Encl.

NATIONAL OFFICERS

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HARRY FRIEDENWALD
SOLOMON GOLDMAN
HENRY MONSKY
NATHAN STRAUS

National Chairman

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Secretary
IRVING D. LIPKOWITZ

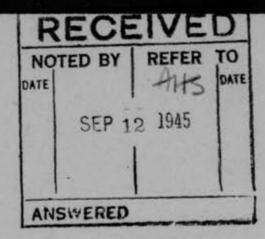
Associate Secretary MENDEL N. FISHER

UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (Keren Hayesod)
JEWISH NATIONAL FUND (Keren Kayemeth)
MIZRACHI PALESTINE FUND

41 East 42nd Street New York I7, N. Y.

MUrray Hill 2-3320 Cable Address - Palfund



September 11, 1945

Dr. Abba Hillel Silver The Temple East 105th Street and Ansel Road Cleveland, Ohio

Dear Dr. Silver:

Enclosed herewith is a copy of a letter that was sent to the American Zionist Emergency Council on July 5th.

With kind regards, I am

Cordially yours

Robert Silverman

RS:tr



NATIONAL OFFICERS

Honorary Chairmen
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HARRY FRIEDENWALD
SOLOMON GOLDMAN
HENRY MONSKY
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Associate Secretary
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UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (Keren Hayesod)
JEWISH NATIONAL FUND (Keren Kayemeth)
MIZRACHI PALESTINE FUND

41 East 42nd Street New York 17, N.Y.

MUrray Hill 2-3320 Cable Address—Palfund

September 14, 1945

Dr. Abba Hillel Silver
The Temple
East 105th Street at Ansel Road
Cleveland, Ohio

Dear Dr. Silver:

I was indeed glad to have had the opportunity to speak with you the other day concerning the Twentieth Anniversary Celebration of the United Palestine Appeal.

We are most anxious to focus the attention of the American Jewish public on this anniversary. Toward this end, we feel that an article by you, as an outstanding leader of the United Palestine Appeal and one who guided its work for many successful years, would be of inestimable value.

I realize that your schedule is very crowded. Nevertheless, I hope that you will be able to find time to prepare such an article for distribution throughout the country. It would be very helpful if you could let me have this article within the next two weeks.

I am looking forward to early word from you in this matter.

Sincerely yours,

Ethel L. Lazarus

Director of Publicity

Ethel L. Lagarus

ELL: AB



We. Alport, who has been an important asset in the UJA compaign in the past two years, made a preliminary statement to the effect that a tragic story about the meds in Europe had been presented by the JDC to the men assembled from various parts of the country. People were dying from malnutrition and by suicide. It was obvious that the resources of the UJA as they steed at present would not be adequate to meet the new, desperate situation. The men who had come to New York had not considered the matter as partisans of the JDC, but as Jews afformed by a problem. They had consisted that something out of the credinary had to be done, and therefore they felt that what was essential was an immediate appeal of an energonay character, but a one-time anount. Movever, there was a UJA contract which prohibited a JDC special appeal. Therefore, it had been decided by the conference to make representations to the UFA ismediately and to ask the UFA because of the own interest in the problem to waive the provisious of the agreement, or rather to concur in the campaign as it is permitted to de by the terms of the agreement, so that the emergency situation might be not. From Henry Montor phoned to me from the JDC office. He said that he had to meet with a number of the UPA leaders immediately on Friday night or Saturday morning, because of the extreme urgency of the matter involved. I said that no one was available at that time, but I would be glad to see him. When he came to the office it was not alone, but with a delegation consisting of Jerome Echn, Hartford, Haskell Kranor, Los Angeles, Lawure Goodman, Indianapolis, Maurice Bermon, Cleveland, and the Bronfugn of Scattreal, each of whom is an important personality in his The JDC held in New York City on September 20-21 a meeting which brought together some 60 important Jews from every part of the country. The purpose of the meeting was to advise that the resources of the JDC were completely depleted, that the situation for the Jews in Europe was getting worse, and that some unprecedented emergency settion was necessary. A matter of the utmost urgency and importance has just arisen in the relations between the JDC and the UPA, requiring the promptest and most careful consideration. A meeting of the UPA leaders within 34 to 48 hours is likely, and therefore I am rushing to you a detailed statement of what is involved. UNITED PALESTINE APPEAL of Falestine. He said that all the men approached the problem as friends of Falestine. He said that at least 4 of the persons in the delegation were men bers of the 20A. They hoped that the UPA would take prompt and favorable action on this request for this emergency campaign. Mr. Bermon of Cleveland stated that command ty. 41 East 42 Street Dr. Abba Hillel Silver HUMMUNAMONE September 21, 1945 CONFIDENTIAL

they had been advised that the JDG had spent \$20,000,000 as of this time. This was themaximum that the JDG could expect from the prospective receipts of the 1945 WA. It needed \$14,500,000 for the next three months. Every avenue had been explored. The banks could lend a certain part of the money, but even such loans had to be repaid. Therefore the plan for this emergency campaign had been conceived.

of which he expressed the view that it would be good public relations for the UPA to accede to this request. That the men involved were important personalities in their respective communities and that they had been aroused to deep emotion by the picture of the JDG situation in Europe. Favorable action now by the UPA would cement the good will of these men, and of the public generally.

background and affiliations, tried to describe conditions in Europe and urged life feverable action on this request. He declared that the group of men were of the type that if any large immigration schedule were granted for Palestine, they would be the case to come to the fore and act with similar speed to utilize the immigration schedule. Wr. Goodman reported that during the course of the meeting of the JDG Sally Mayer had telephoned from Switzerland to sak for \$2,000,000 immediately for certain operations and had declared that he had to have an answer within 48 hours, but the JDG was in no position to give any assurance to him or to amybody else. Wr. Kohn pointed out that there has been extensive criticism of the JDG from all sources because of the JDG's inactivity in Europe. Much of this criticism from all sources because the JDG's inactivity in Europe. Much of this criticism to operate and the situation was becoming worse daily. The whole UMA would be affected, if the matter providing insufficient funds.

ommunity's drive this year, also urged UPA favorable action.

In scinovledging the visit from the dalegation I said that while I to see them, obviously I could not say anything on behalf of the UPA. It was a subject which had come to my notice for the first time. I was, however, glad to see the interest which a group of laymen of this type was taking in the overseas situation. It was the first time in my experience with the UBA that I had seem such a group of laymen animated by the situation abroad. During the course of the prophesed undarkaking. I pointed out that in New York City the UBA that I raised somewhere between \$10,000,000 and \$12,000,000 in 1945. There are men who are leadants of the JUC who are also leadants in New York Tederation, which is now going out for a \$30,000,000 campaign. Had any thought been given to the New York sate was being allowed to overwhelm that UBA. I referred to Ne. Ittleson, who in 1944 gave \$35,000 to the course matters of comparative secondary interest ware being allowed to overwhelm that Wa. I referred to Ne. Ittleson, who in 1944 gave \$35,000 to the course matter that not yet made a contribution to the 1945 UBA. What sort of interest would he have in this proposed contractable in the sate of Philadelphia people were attend to be ready to give large amounts. At one point I asked Ne. Goodman declared the their thick in \$100,000,000 empedien what of the they fait these a \$100,000,000 empedien schooled. He and Ne. Tothen at once and that they submissioned that if the UPA acceled to the request on behalf of the 3DO at management and accessed that that if the UPA acceled to the request on behalf of the 3DO at management and accessed to the JUC acce

at one point Mr. Kohn said that what the JDG needed was not necestarily the immediate cash, but the assurance of the availability of money to the extent of \$14,500,000 for the next three months. At one point I inferred that what Mr. Kohn might mean was that if some assurance could be given that proceeds of this character would be forthcoming from the 1946 campaign, and the JDG could borrow accordingly, it might help meet the situation. However, this was an inference on my part, and not a statement by the group.

The men urged an immediate meeting with the UPA officers. I pointed out that it was Succoth, and that no such meeting could be called with success. I finally indicated that I would try to see if it were possible to bring together some of the UPA officers for a meeting late Monday. Mr. Kohn suggested that if this was not possible on Monday, it might be Wednesday, but not later. I said that I would communicate with the officers, and try the best I could. The men who came to see me on Friday afternoon are awaiting individual calls from me as to the time when the UPA will set its meeting.

Prior to any meeting which may be called by telephone or telegisch or otherwise on the above subject, I should like to submit for your consideration a few impressions and observations. I would like to suggest what might be termed the pro's and con's of the situation.

- (1) The reports from Europe in the past few weeks have indicated a rapid deteroriation in the Jewish position. It would seem from these seports that the need is widespreak and the resources to meet them meager.
- (2) There has been a barrage of criticism that has resched this country from United States Army Chaplains. Almost uniformly they have criticized the JDC for inaction on almost every front. They have charged lack of concern and lack of helpful intervention by the JDC. Hundreds of persons throughout the United States have received such letters of complaint from Jewish Chaplains.
- case of Surope's needy Jews. The World Jewish Congress and American Jewish Congress, for example, here been pounding away at the JDC for its inertia and inscition on the Suropean Jews. The Congress has even initiated a fund-raising effort in an attempt to meet the situation. A number of Poals-Sion organizations have launched campaigns of their own to meet the Suropean situation. The whole picture has been one attempting to portray the JDC as inadequate and that such more must be done for Suropean Jews.

All of this is an impressive build-up for the present emergency demand on behalf of the JDG. The JDG answer to all criticism is to confess guilt and to say that all of it is eaused by lack of money and that that fault can be remedied only by American Jews.

(1) It is regrettable that the JDC action on this particular matter has in my humble judgment been characterized by guile and lack of candor. The JDC and the UPA have not at many intervals in the past few weeks but not even a whisper

- (5) All campaign publicity by the JDC campaign would be prepared in concert with the UPA to avoid even a tinge of a campaign that would invite anti-Zionist or anti-Palestine sentiment.
- (6) All public statements on the campaign to include some such reference as: "The United Palestine Appeal has given special permission for this campaign as its contribution to meet the European Jews' situation".
- (7) There should be a pledge of the "National Citizen's Committee" and the JDC that in the event of any significant change in the Palestine picture which would concern the WA, their support would be promptly available for a special effort by the WA and that the provisions of the WA contract would not obtain.
- (8) An agreement to be made immediately between the JDC and the UPA that the UVA campaign for 1946 will be for a minimum of \$100,000,000. Such a campaign to be conducted in or outside the framework of the welfare funds, as the situation might require.

All of the above observations are obviously confidential and I have put them to paper only because I felt there should be as much exploration as possible before the meeting itself. CLASS OF SERVICE

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WESTERN UNION

220

SYMBOLS

DL . Day Letter

NL = Night Letter

LC = Deferred Cable

NLT = Cable Night Letter

Ship Rediemen

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AS A RESULT OF A MEETING OF COMMUNITY LEADERS CALLED BY

HA345 DL PD=UD NEWYORK NY 26 438P DR ABBA HILLEL SILVER 1945 SEP 26 PM 6 56

= THE TEMPLE EAST 105 ST AT ANSEL RD CLEVE=

JDC WITHOUT PRIOR KNOWLEDGE OF UPA OR UNITED JEWISH APPEAL
A DELEGATION CALLED UPON THE UPA FOR PERMISSION TO
CONDUCT AN EMERGENCY CAMPAIGN IMMEDIATELY FOR JDC FOR 14
MILLION DOLLARS OUTSIDE OF UJA 1945 CONTRACT. THIS REQUEST
HAS OT SERIOUS IMPLICATIONS FOR FUND RAISING FOR ALL
JEWISH NEEDS AND REQUIRES MOST CAREFUL DISCUSSION AND
ANALYSIS A DECISION IS REQUESTED AT ONCE URGENTLY
NECESSARY HAVE YOUR GUIDANCE ON THIS VITAL PROBLEM
URGE YOU ATTEND A JOINT MEETING WITH COMMUNITY LEADERS
WHO PARTICIPATED IN JDC MEETING WHICH WILL TAKE PLACE IN
THE MUSIC ROOM OF THE BILTMORE HOTEL MADISON AVENUE AND
43RD STREET NEW YORK CITY ON MONDAY OCTOBER 1ST AT 200
PM PLEASE WIRE ACCEPTANCE AT ONCE=

DR JAMES G HELLER NATIONAL CHAIRMAN JOEL GROSS COMMITTEE CHAIRMAN UNITED PALESTINE APPEAL 41 EAST 42ND STREET NEW YORK CITY 17.

JDC UPA UPA JDC 14 UJA 1945 JDC 43 1 200 PM 41 42 17.

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H380 LG SER PD= WUX NEWYORK NY 27 410P 1945 SEP 27 PM 7 36 DR ABBA HILLEL SILVER= THE TEMPLE EAST 105 ST AND ANSEL RD GA 9642=

ACCEPTANCE PARTICIPATION DEEPLY APPRECIATE YOUR COMMUNITY BILTMORE OCTOBER FIRST CAMPAIGN. SPECIAL LEADERS REGARDING SPECIAL JDC CONVENED BEING UPA EXECUTIVE COMMITTEE CRITICAL THIS DISCUSS MEETING. PLEASE THIS ATTENDANCE CONFIRMATION. CORDIAL REGARDS= WEISMAN CHAIRMAN EXECUTIVE COMMITTEE.

THE COMPANY WILL APPRECIATE SUGGESTIONS FROM ITS PATRONS CONCERNING ITS SERVICE

United Palestine Appeal 41 East 42nd Street New York City

> MINUTE OF A MEETING BETWEEN REPRESENTATIVES OF THE JOINT DISTRIBUTION COMMITTEE AND UNITED PALESTINE APPEAL BILTMORE HOTEL, NEW YORK CITY SUNDAY, OCTOBER 7, 1945 - 10 A.M. TO NOON

Representing U.P.A.: Harold Goldenberg (Minneapolis), Rabbi James G. Heller, Louis Lipsky, Rabbi Irving Miller, Henry Montor, Robert Silverman, Herman L. Weisman.

Representing JDC: Paul Baerwald, Maurice Bernon (Cleveland), I. Edwin Goldwasser, Isaac Levy, Harold Linder.

(The meeting was arranged for on October 3. Joseph C. Hyman of the JDC had called, saying he was informed of a meeting which the UPA had convened on October 1 for the purpose of considering an indirect request by JDC for an emergency campaign for \$14,500,000 outside of the UJA. The JDC wanted to meet with the UPA officially.

The JDC situation had been reviewed at a meeting it held in New York on September 20 and 21 of JDC friends in various communities and out of that meeting had come the decision to ask the UPA to consent to a special independent campaign. The JDC had not at any time approached the UPA on the matter. At the October 1 meeting called by the UPA the whole European and Palestine situation had been reviewed and a resolution had been adopted urging that (a) since the problem was vast and required governmental intervention, a committee should be formed to stimulate such intervention and (b) that in view of the largeness of the task American Jews themselves approach the problem from a new light and undertake, beginning at once, a campaign for \$100,000,000 to meet the needs of the JDC and UPA through the UJA.)

Mr. Levy opened the meeting and referred to the contract of the United Jewish Appeal which provides that in the event of an emergency, any of the participating agencies must have the consent of the Members of the UJA, Inc. to launch a special campaign for itself. The JDC now desired to make a supplementary appeal because of the emergency confronting it and the Jews of Europe. The JDC faces a deficit in excess of \$14,000,000 as of December 31, he said. It asks the UPA for the right to conduct such a campaign.

Rabbi Heller said that the officers of the UPA considerably resented the manner in which the matter had been brought to its attention. There was a UJA contract which did provide a procedure by which partners in the UJA could deal with emergency situations. There had been a meeting of the Administrative Committee of the UJA on September 21 but at that time the JDC members had made no reference to the problem, even though the JDC held meetings on Sept. 20 and 21 about it. An attempt had been made to exert duress on the UPA through other devices than the proper ones in which partners could discuss their common problems. However, the UPA officers were not permitting that fact to interfere with their impartial consideration of the JDC request.

An effort had been made, Dr. Heller said, to ascertain the attitude of the communities toward an emergency campaign. There had been a wide response and a large majority of the opinion was that no such campaign was possible and that whatever its results it would seriously prejudice the 1946 campaign. Moreover, many of the cities were in War Chests and were definitely committed not to have such special campaigns. It was his opionion, on the basis of wide inquiry, that an emergency campaign was impractical, would not yield much money and would detract from the real effectiveness of the 1946 drive.

No one would deny the needs of the Jews in Europe, Dr. Heller added. They are great. But in his view it is impossible to meet that overwhelming need on the private level. To do a proper job the pressure must be on governments and on intergovernmental bodies. He then referred to some of the points which Dr. Nahum Goldmann had made at the meeting on October 1, to point up that governments, such as Switzerland and Sweden, had substantially financed refugee assistance and that much more could be done through coordinated pressure on governments. The UPA was proposing, in conjunction with other American bodies, to share with the JDC in meeting this aspect of the problem.

ments was not through emergency campaigns every few weeks or months by each partner but through a campaign on a huge scale which would challenge the generosity of American Jews. At the meeting of October 1 a resolution had been adopted to urge the UPA and JDC to go out for \$100,000,000 forthwith. That met with the UPA approval. A large national meeting should be called promptly to explain the needs involved in such a sum.

If it was merely a matter of demonstrating current needs, the UPA had to point out that the agencies in Palestine were now operating on the schedule of 5706. The deficits of the Jewish Agency and National Fund in 5705 would be over \$8,000,000. The Jewish Agency and National Fund were now operating on the basis of budgets totalling \$51,000,000. These budgets actually started on October 1 and the UPA was in the difficult position of not being able to step up the contribution from America to meet these greater requirements.

Dr. Heller urged that the JDC consider the problem from its larger aspects and agree to the prompt launching of a \$100,000,000 drive.

Mr. Baerwald said that he resented the use of the word "resent" in regard to the JDC approach. The JDC had exercised no pressure. It found itself in a serious position and consulted its friends.

Mr. Levy declared that the sense of what the UPA said is that it will not consent to the raising of \$14,000,000 by the JDC in an emergency campaign.

Dr. Heller replied that what the UPA is doing is to approach the problem from its larger aspects and not only on a short-term basis and is proposing (1) coordinated large-scale action on the governmental front so that more Jews can get more help; and (2) that American Jews themselves at once proceed to the raising of \$100,000,000.

Mr. Levy: But your answer is no to our request.

Rabbi Miller pointed out that what Rabbi Heller said was not his individual opinion but represented the consensus of the community leaders brought together in New York by the UPA on October 1. All aspects of the problem had then been reviewed. There was no intent to minimize the European situation. On the con-

trary, the approach then adopted was much more vigorous than the JDC was willing to take.

Mr. Lipsky said that all that the UPA is doing is to propose a different method to meet the situation, but believes its method is much more effective.

Mr. Levy said that as far as the JDC is concerned, the UPA answer is no. The JDC is satisfied that an emergency campaign is not impractical. It thinks it would help the 1946 campaign. The Jews of the United States have been sheltered. That is one of the penalties of a United Jewish Appeal. It should be rubbed under the noses of American Jews that they have not been doing enough. As regards government aid, all the pressure in the world on governments does not seem to matter much. The UPA group should be the last one to suggest that pressure on governments can be effective in redeeming illusory promises. No organization can point to as good a record as the JDC in regard to cooperation with governments. The JDC need is for 1945 and that problem requires action now. The JDC does not intend to meet the situation out of 1946 proceeds. The banks won't extend credit on that basis. We do not accept the counter-suggestion or the bases on which it is predicated.

Mr. Weisman said that after hearing all sides of the question and examining the problem thoroughly he was convinced that the counter-proposal was a rational approach to the problem. Nothing had happened to make the position of the JDC today any different than it was known to be at the beginning of the year. They knew then, as they know now, that there are not enough resources from private funds to deal with the total Jewish problem. The problem was one that had to be approached from a variety of angles. That was achieved by the counter-proposal. People are guilty of deceiving a generous public if they project the thesis that private benevolence can meet the situation in Europe. The assumption that the JDC can ask for \$14,000,000 and if it gets no for an answer that the problem could not be met merely for financial reasons is not a fair or accurate statement.

Rabbi Heller, referring to Mr. Levy's insistence that an emergency campaign was practical at this time, said that in the past two years particularly he had visited numerous communities. He had not only spoken for the UJA but had familiarized himself with local conditions. On the basis of that knowledge, he was confident that it would be injurious to the 1946 campaign to launch an emergency effort at this moment, especially when it is recognized that the story has already been told within the framework of the 1945 campaign and quotas. The problem should now be projected on an entirely different level and the campaign started in communities which conducted spring campaigns. At the end of 1944, an emergency campaign for the UJA was launched over the signatures of the Allotment Committee of that year. The results had been poor and reflected that a campaign of that kind could not expect substantial returns.

Mr. Lipsky said that he was disappointed with the attitude displayed by Mr. Levy. Evidently all that Mr. Levy wants is a formal reply to a proposal that the JDC go out on an emergency campaign for \$14,000,000 and he does not want to consider the larger problem. The UPA is inviting the attention of the JDC to the larger problem, which is not confined to the last three months of 1945. Surely the JDC must begin to consider what it will do in 1946, in the early months of the year as well as later. It is a program that needs to be considered immediately. The UPA is now asking that the JDC, for the first time consider with its partner, the total problem. The JDC was not going to meet the situation of the Jews in Europe even if it were to get \$14,000,000 for the next three months. What was necessary was to press governments and intergovernmental

agencies either to begin to assume their proper responsibility to Jewish needs or to extend those they had already undertaken. At the same time there should be an expansion of fund-raising among American Jews. The problem needs to be seen as a whole; not as an emergency for one or three months. Surely the JDC could not believe that getting \$14,000,000 would dispose of the whole problem satisfactorily.

Rabbi Miller said that every effort has been made to try to get American Jews to become aware of the European situation. In the simple picture that the JDC presents, it would seem to be only a matter of saying to the Jews of the United States: what you have given up to now is not enough. We need more. But if it is only a question of asking for more money, it would be just as fair for the UJA, which has been running the campaigns, to say that as for the JDC. If the appeal in this emergency is to be made to those who have already given in 1945, they can say that they have regular channels through which they contribute as generously as they can. And if the UJA needs more, let it appeal to them. But if the appeal is to be made to those who have not given to the UJA in 1945, whatever their motives, on what basis can it be said that the response of such persons will improve the 1946 campaign? It will merely remove from them the taint for which they should be publicly condemned.

The JDC says it needs \$14,000,000 for the next three months and wants an emergency campaign. In the coming days Prime Minister Attlee will make a statement about the Palestine situation. No one can predict that statement. But assuming a more generous immigration will be announced, is it proposed that immediately the UPA, too, launch an emergency campaign among American Jews for the vast millions then involved? Is that the proper way in which these great problems and recurring emergencies ought to be met?

All that the JDC can prove, Rabbi Miller continued, is that with \$14,000,000 it could meet its allocations for the next three months. But certainly it cannot assert that with such a sum it could meet the needs of the Jewish people. Let us, by common action, he urged, see the whole problem at once and not in individual fragments.

Mr. Levy reiterated that the JDC needs the money. To get it it will go to anybody who would give it, even to Gerald Smith or the Polish Government in London or anyone else. And if there are people who have not given before to the UJA and are willing to give money now to the JDC they would take it.

Mr. Weisman asked why the JDC is unwilling to consider a UJA appeal.

Mr. Levy replied that they did not see any emergency at this time facing the UJA. Under present conditions, the situation of the Jews in Europe can be presented with simplicity, and without irritations and is sure to get an overwhelming response. We think that combination of the Palestine story now with that European situation would only interfere with the unadulterated case that the JDC can present. Perhaps there would be a Palestine emergency situation but in their view it was not now.

Rabbi Heller pointed out that the 5706 budgets totalling over \$51,000,000 were not based on any expected political decisions but represented continuation of work already in progress. In addition to the other essential programs, two vital items that required additional resources arose out of care of returning soldiers and the urgent need for housing the refugees who had streamed into Palestine. In August, at the London Zionist Conference, Eliezer Kaplan had asked the American delegates present to go back to hold an emergency campaign

to meet the expanded needs. But Rabbi Heller had expressed himself at London in the negative. He pointed out that there was a UJA agreement, that an emergency campaign in the fall was ill-advised and impractical and would be certain to injure the UJA. The thinking that he had applied to the Palestine case applied equally to the JDC situation.

Mr. Levy declared that housing in Palestine did not compare in importance with housing in Greece or Hungary; and nobody could give the problem of the returning soldiers any sense of urgency.

Mr. Lipsky said that in presenting its problem in terms of \$14,000,000 the JDC is projecting the idea that all that is involved is tiding over the JDC for three months. But the problem of the Jews is not merely restricted to the budget of the JDC. There are other agencies functioning in the field, private and governmental. Account should be taken of all the factors and a complete balance—sheet drawn up. Only in that way could the problem be seen in its full perspective. Certainly the JDC must realize that after the three months are ended it will still be faced with a problem. Why was it unwilling to think further ahead, together with the UPA?

Mr. Linder said that \$14,000,000 would not tide the JDC over to 1946. The JDC was not merely concerned with the balance of 1945 but with the future. However, in dealing with a program, there are always part one and part two of any program. The first thing that concerns the JDC at this moment is the immediate need. The JDC already knows that its needs for 1946 will be larger.

Mr. Goldenberg, asked by Dr. Heller to express his views, said that he was astonished by what he had heard at the meeting. As Fresident of his Federation in Minneapolis he was accustomed to thinking of the UJA as one problem, represented by several agencies. He thought that the average American Jew tried to see the whole picture. But at this meeting he had heard expressions which, in his view, if known to American Jews would make it impossible for the UJA to raise even \$10,000,000. He could not understand this constant repetition of "we" and "you," as though both agencies ought not to be concerned equally with both. This was not a matter of the JDC or UPA; this was a matter which concerned the whole Jewish people: the whole of Jewry in Europe and the whole of Jewry in America. And unless the partisan approach were abandoned, there was no hope of meeting the problem. As far as he could see, the term United Jewish Appeal was a misnomer. There was no united campaign but several agencies, whose representatives seemed always at each other's throats, looking for advantage and maneuvering. He was impressed by the approach taken by Messrs. Lipsky and Miller. Give American Jews the whole problem to see at one time. American Jews didn't care which agency did the job. They wanted the job done -- and not piecemeal, but all together. If an announcement would be made now of one great campaign, aimed, on the one hand, to press governments, and, on the other to get extraordinary generosity from American Jews, there would be forthcoming the kind of response that the UJA has never seen before.

Mr. Linder said that the problems facing the UPA and JDC were different. In the one case capital assets were being acquired on which borrowing could be made but in the case of the JDC it was not acquiring tangible property and, therefore, its financial position was entirely different.

Mr. Goldenberg reiterated that it ought to be possible for the JDC and UPA to come together and say to each other: these are our common problems, how can we best meet them? Instead, there is this separatist approach, as though there were monopoly of concern with one or another aspect of the Jewish need.

Mr. Baerwald said that the agreement of the UJA contained a clause providing for special request for campaigns in the event of emergencies, so that apparently it had been foreseen that such eventualities might arise. If the White Paper had been rescinded, the UPA would have come to the JDC and asked for the right to conduct an emergency campaign and the JDC would have agreed.

Mr. Goldwasser explained the reasons for JDC needs, dealing especially with the failure of governments to act. When the UNRRA was first announced, there was rejoicing. That has been short-lived.

Mr. Linder talked of the work of UNRRA, with particular reference to Greece where, he said, UNRRA is ministering to the needs of only 10% of the Jews. It was true, as Dr. Goldmann had said, that in Sweden, the government was meeting the basic needs of the Jewish refugees, but the basic needs in food, clothing and housing were so primitive as to require supplementary support. He had been in London for seven months. He had negotiated with various governments and with intergovernmental agencies. He had found them to be weak sources of support.

Mr. Lipsky remarked that what Mr. Linder had done was done in secret. No-body knew of his work. However well it had been done, it would have been infinitely more effective if other Jews, working on a common program, had been doing the same thing in various directions and if Jewish public opinion had been mobilized to direct and back up what he and many others could do. The JDC was seemingly unwilling to coordinate its efforts with those of other bodies engaged in the very same field of work.

Rabbi Heller, summarizing, said that the UPA cannot agree to a separate campaign in the exact form proposed by the JDC but that, to meet the situation, it is offering two alternatives: (1) to meet quickly, to call a large conference of American Jews to make them aware of the situation and establish a large goal, the campaign to start now; (2) and also to work out forms of cooperation for pressure on governmental agencies.

Mr. Goldwasser asked how the JDC was going to meet the situation of the Jews looking to it for aid, to enable them to live through the winter.

Rabbi Heller said that for the JDC it was essentially a matter of credit to tide it over these next few months. The JDC would have to borrow, as it had to do on other occasions.

Mr. Levy challenged Mr. Goldenberg's remarks on disunity in the UJA. He said that one of the partners was presented with a special problem. In accordance with the established procedure, it was turning to its partner to associate itself with it in the solution of that problem.

Rabbi Miller said that that was exactly what the JDC was not doing. It was not asking the UPA to associate itself with the JDC in discussing and meeting a common problem. That is what the UPA wants to do. All that the JDC says is: we have a need for \$14,000,000 in the next three months and we want to meet it our way.

Mr. Linder reiterated that the JDC feels that it has an urgent, priority need.

Rabbi Heller suggested (a) that there be transmitted to the JDC, if that had not already been done, the resolution adopted at the meeting held on October 1 and (2) invite the JDC to make its response to the suggestions contained in that resolution.

Mr. Levy said that the JDC refuses the UPA counterproposal, as the UPA, it feels, has refused the JDC proposition.

Rabbi Heller asked, assuming that the campaign for \$14,000,000 was out, was the JDC willing to consider the proposal for a \$100,000,000 campaign at once of the United Jewish Appeal.

Mr. Levy said that the JDC will take under consideration how it will meet its problem. The consideration of how it will meet that problem will affect its attitude to the proposal.

The meeting adjourned at 12 noon.

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October 8, 1945 Mr. H. Ehrenreich, Secretary Berl Katznelson Memorial Colony 41 East 42nd St. New York 17, N.Y. My dear Mr. Ehrenre ch: In reply to your kind letter of August 31 - I shall be very pleased to serve as Honorary Vice-Chairman of the Berl Katznelson Memorial Committee. With all good wishes, I remain Very cordially yours, AHS: BK

UNITED PALESTINE APPEAL
41 East 42nd Street
New York 17, N.Y.

MEMORANDUM

October 11, 1945

TO: MEMBERS OF BOARD OF DIRECTORS OF UPA

FROM: HENRY MONTOR

I send you herewith, for your information, the budgets for 5706 (October 1, 1945 to September 30, 1946) of the Jewish Agency for Palestine and the Keren Hayesod, and of the Jewish National Fund.

The budget of the Jewish Agency and the Keren Hayesod was forwarded by Mr. Eliezer Kaplan, Treasurer of the Jewish Agency, and that of the Jewish National Fund by Dr. Abraham Granovsky, Chairman of the Board of Directors of the Keren Kayeneth in Jerusalem.

Final figures are not yet available, but it is estimated that the deficits of the agencies in Palestine incurred in 5705 were as follows:

Jowish Agency (excess of expenditures over income) LP 985,000
Jowish National Fund(" " " " ") 1,100,000

LP2,085,000

HM:BG Enc. 2

JEWISH AGENCY AND PALESTINE FOUNDATION FUND (KEREN HAYESOD) Budget for the fiscal year 5706 (October 1, 1945 September 30, 1946)

Transcript of cable from Eliezer Kaplan, Treasurer, Jewish Agency, Jerusalem:

" 1. Immigration, Housing and Relief to	<u>LP</u>	\$
Refugees	or o	
Rescue and Relief activities	200,000	810,000
Transportation of Refugees	200,000	810,000
Participation in Youth Aliyah	650,000	2,632,500
Care of immigrants, initial accommo-		27 998 999
dations, otc.	500,000	2,025,000
Training offices abroad, administration,	etc. 125,000	506,250
Housing and camps for immigrants	700,000	2,835,000
Total	2,375,000	9,618,750
II. Agricultural Settlement		
Consolidation of existing settlements	600,000	2,430,000
Establishment of new settlements	400,000	1,620,000
Investments in agricultural and water		
companies	100,000	405,000
Loans to citrus growers, etc.	50,000	202,500
Agricultural Research Station	35,000	141,750
Technical Department and miscellaneous	9,000	36,450
Agricultural settlement and economic		
enterprises for ex-soldiers	950,000	3,847,500
Total	2,144,000	8,683,200
III. Labor Department		
Labor exchanges in towns and villages,		
fishing and maritime activities, vo-		
cational training of adults and work-	•	
ing youths, etc.	150,000	607,500
IV. Aid to Trade and Industry and Investments		
Promotion of industrial enterprises	60,000	243,000
Crafts and Small Trade Department	30,000	121,500
Economic Research Institute	10,000	40,500
Department of Statistics	5,000	20,250
Post-War Planning	25,000	101,250
Investments in Maritime, Shipping and.		
Air Companies	100,000	405,000
Investments in other companies	220,000	891,000
Total	450,000	1,822,500
V. National Organization and Security		
Political Department; soldiers' welfare;		A Company of
help to soldiers' families, etc.	710,000	2,875,500
Jewish Agency offices abroad	60,000	243,000
9 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		The source source
Total	770,000	3,118,500

VI. Education and Culture		LP	\$
	Grants to Vaad Leumi for Education	100 000	400 000
	Budget Bialik Foundation	120,000	486,000 48,600
	Participation in Budget Youth Department	10,000	40,500
	Grants to University, Technion, Nautical	10,000	20,000
	School	18,000	72,900
	Total	160,000	648,000
VII.	Religious Affairs		
Grants to Rabbis, Yeshivoth, etc.		16,000	64,800
Rabbi Kook Institute		8,000	32,400
	Total	24,000	97,200
VIII.	Grants to Educational Cultural, Sport,		
	Social Welfare Institutions	43,000	174,150
IX.	Loan Service		
	Repayment of loans from Lloyds Bank and	water terms	
	others	250,000	1,012,500
x.	Marie Control		
	Keren Hayesod	45,000	182,250
	Jewish Agency	42,000	170,100
	Total	87,000	352,350
XI.	Reserve	47,000	190,350
	TOTAL BUDGET 5706	6,500,000	26,325,000

The total LP 6,500,000 includes Grants and Participations LP 500,000 (\$2,025,000) of which Relief to Refugees LP 200,000 (\$810,000) Political Department activities LP 150,000 (\$607,500) Ex-Soldiers' Resettlement LP 150,000 (\$607,500).

Absorption of immigrants and children and resettlement of ex-servicemen will require additional enormous amounts.

Housing and initial accommodation of each thousand immigrants require from the Jewish Agency LP 100,000 (\$405,000).

Maintenance of each child from Youth Aliyah requires LP 140 (\$567) annually apart from housing. Women's Organizations promised to provide in 5706

for maintenance of 5000 to 6000 children and the balance to be supplied from Jewish Agency.

We are faced with problem of housing 7000 ex-soldiers to be demobilized soon - part already discharged - and we are faced with necessity of providing for agricultural settlement of 1600 ex-soldiers.

The above budget, which is still subject to alterations, is inadequate but covers the most urgent needs."

JEWISH NATIONAL FUND (KEREN KAYEMETH)

Budget for the fiscal year 5706 (October 1, 1945 - September 30, 1946)

Transcript of cable from Dr. A. Granovsky, Director, Keren Kayemeth, Jerusalem:

"The following budget for the fiscal year 5706 is subject to final adjustments and approval by the Board of Directors at its meeting in mid-October.

I.	Land Purchase	LP	\$
	Rural land (purchases in 4 main regions)	<u>LP</u> 4,055,000	16,422,750
	Rural land previously acquired (mainly con-		,,
	pensations to tenants)	125,000	506,250
	Rural housing land (in and near settlements		000,000
	not established on Keren Kayeneth land)	140,000	567,000
	Urban housing land (mainly near Tel Aviv)	700,000	_ 2,835,000
	, , , , , , , , , , , , , , , , , , ,		
	Total	5,020,000	20,331,000
II.	Maintenance of Land		
	(Guarding, supervision, fencing, ploughing,		
	cultivation, legal expenses, survey work)	65,000	263,250
	out of the capacitos, survey work,	05,000	200,200
III.	Land Development and Improvement		
	Amelioration and reclamation	50,000 •	202,500
	Development work in the Negev	25,000	101,250
	Town planning	2,700	10,935
	Total	77,700	314,685
	A STATE OF THE STA		
IV.	Hydrological, Drainage, Anti-Malarial Work		
	Anti-malarial drainage and supervision	10,900	44,145
	Agricultural drainage work	12,000	48,600
	Hydrological research and survey work	17,000	68,850
	Total	39,900	161,595
	2004	05,500	101,030
V.	Property and Local Taxes	20,000	81,000
VI.	Road Construction	40,700	164,835
VII.	Buildings	5,000	20,250
VIII.	Afforestation		
	Upkeep existing forests 3,665,000 trees		
	covering 15,840 dunans	26,800	108,540
	Planting 460,000 saplings on 2,000 dunans	28.200	114.210
	- Louising 200,000 sapitings on 2,000 dunctis	20,200	1140010
	Total	55,000	222,750
IX.	Ad T C		
ın.			
	(mainly directly to settler groups in con-		
	nection with establishment of new agri- cultural settlements)	40 000	160 000
	Curtural Scottenents/	40,000	162,000
x	Participation in Land, Water and Development		
17 - 70	Companies	25,000	101,250

	LP	\$.
XI. Interest on:		
Loans	90,000	364,500
Debentures	8,000	32,400
Living legacies	32,000	129,600
Total	130,000	526,500
XII. Loan Service		
Redemption of Debentures	18,000	72,900
Repayment of loans reaching final ma- turity in 5706 or payable at creditors'		
option	316,000	1,279,800
Loans earmarked for housing purposes re- payable when building schemes realiz-		
able and progressing	305,000	1,235,250
Total	639,000	2,587,950
XIII. Organization, Information, Administration	122,800	497,340
ATTE OFFICE PROTECTION, AND THE STREET	100,000	201,020
TOTAL BUDGET 5706	6,280,100	25,434,405

Postwar transition period demands accelerated program land acquisition for new agricultural settlements and housing for returning soldiers and new immigrants. Agricultural settlement waiting list already comprises 20 organized soldiers groups and 30 groups trained settlers already waiting 4 to 7 years. Minimum areas available only for 30 agricultural settlements thus leaving 20 groups wholly unprovided with land. Furthermore economic basis first 30 settlements requires purchase additional 50,000 dunans. Further 50,000 dunans urgently needed for same reason for completion existing agricultural settlements. Although anticipate demands for land for many additional soldier groups presently in formation and groups trained settlers here or expected from abroad during coming months, only most pressing needs have been listed for financial reasons.

Grave housing situation which required our intervention already last year furthur deteriorated owing denobilization in progress, arrival thousands new immigrants and natural increase population. Extremely high building costs inevitable demand Keren Kayemeths increasing participation by purchase 3,000 urban and 1,250 rural dunans for housing 50,000 to 70,000 persons which extremely costly.

All quoted items land purchase refer to transactions already in negotiation."

Copy to Dr Siener THE AMERICAN JINISH JOINT DISTRIBUTION CONCITTED, Inc. 270 Madison Avenue, New York 16, M.Y. October 12, 1945 United Palestine Appeal 41 Mast 42nd Stroot New York 17, H.Y. Attention Mr. Henry Montor. Dear Mr. Monter: I acknowledge receipt of your letter of October 8, 1945, enclosing copy of certain resolutions. At a meeting of a Committee representing the Joint Distribution Committee and a Committee representing the United Palestine Appeal, held at the Motel Biltmore on Sunday, October 7th, the Joint Distribution Committee presented a formal request that it be permitted to conduct a supplementary compaign under the provision of the United Jovish Appeal agreement for 1945, reading as follows: (Article 10, last line) "In the event of an emergency arising affecting one or more of the three agencies, which cannot be financed out of its share of the proceeds of the U.J.A., that agency may with the consent of the Hembers of the United Jovish Appeal, Inc., undertake a supplementary appeal." At that meeting, certain of the matters covered by the resolutions were referred to and were considered. The Joint Distribution Committee is still of the opinion expressed at that meeting that the proposals of the resolution will not to any extent whatsoever meet the emergency meets of the J.D.G. In order to meet this problem, we shall at the earliestdate possible call a meeting of our Board of Directors in New York City. In the recitals that accompany the resolutions there is a statement that might imply that the meeting held on October let, called by the United Palestine Appeal, was a joint meeting of representatives of the Joint Distribution Committee and the United Palestine Appeal. We wish to make clear that the Joint Distribution Committee was not represented, and no invitation was extended to the Joint Distribution Con to be represented at that mosting. Sincerely yours, |agl | Joseph C. Hyman Joseph C. Ryman Executive Fice-Chairman JCE: 14

UNITED PALESTINE APPEAL
41 EAST 42nd STREET
NEW YORK 17, N. Y.

MEMORANDUM

Date October 12, 1945

To Rabbi Abba Hillel Silver

From Rabbi James G. Heller

Subject

I send you herewith a copy of a memorandum that I have just circulated among the members of the Board of Directors of the United Palestine Appeal.

I shall be glad to have your comments.

JGH: MBG \
Enc.

UNITED PALESTINE APPEAL 41 EAST 42nd STREET NEW YORK 17, N. Y.

MEMORANDUM

Date October 11, 1945

To Members of Board of Directors of UPA

From Rabbi James G. Heller, National Chairman

Subject

I want to bring you up-to-date on the question of financing that has been discussed as between the United Palestine Appeal and the Joint Distribution Committee.

On September 20th and 21st the Joint Distribution Committee convened a meeting in New York to discuss its financial requirements. Invitations had been extended to a selected number of community leaders. A review was given of the situation in Europe. The JDC officers stated that an amount of \$14,000,000 was required to cover needs during the last three months of 1945, and that this sum was in addition to the amount expected by JDC from the proceeds of the 1945 United Jewish Appeal.

A committee of ten persons of those attending the gathering was formed to consider practical steps. This committee was of the opinion that the JDC should go out on an emergency campaign. Inasmuch as the UJA agreement provides that separate emergency campaigns require the consent of the other partners to the agreement, the committee approached the UPA for its consent. While deeply regretting that its partner in the UJA had not availed itself of the procedure established in the UJA agreement, UPA, ignoring . the indirectness of the approach, decided to take counsel of a wider circle of representative American Jews and invited 270 leaders from all parts of the United States and from 108 cities to meet in New York on October 1st. Among them were heads of major Welfare Funds, leaders of Community Councils, all those who had been invited to the JDC meeting, as well as members of the Boards of the JDC and UPA. Eighty of the invitees attended in person, but scores of others expressed their views in writing. Some urged that the JDC be allowed to conduct an emergency campaign for \$14,000,000, but the overwhelming majority expressed themselves against it. They felt that such a campaign was not feasible; that it represented a departure from the principles of welfare fund campaigning; that, coming on the very eve of the 1946 campaign, it would seriously affect its results. Some emphasized that they were included in War Chests, which made impossible any thought of emergency campaigns at this time.

However, the problem was considered from far larger aspects at the meeting on October 1st. After members of the committee who had approached the UPA presented the reasons for their decision and urged the UPA and those present to accept the plan of a separate emergency campaign, the whole problem of the situation of the Jews in Europe was reviewed in its totality by various community spokesmen and leaders of the UPA. These are some of the points that were made:

1) The needs of the Jews in Europe, both for immediate and permanent help, are so vast that they cannot be dealt with piecemeal or met in the main, out of Jewish philanthropic resources. Instead, all the Jewish organizations concerned should make coordinated efforts to press governments and intergovernmental agencies to assume their proper responsibilities and to provide the bulk of the means required for temporary assistance as well as for the emigration and settlement outside Europe of large numbers of our brethren who cannot or will not return to, or remain any longer in the countries of their previous abode; these funds to be made available out of large sums of money which governments are granting in generous measure to others; out of resources which UNRRA has

at its disposal; out of assets valued at billions of dollars which properly belong to the Jewish people, consisting of the property of Jewish communities which have been destroyed, and of individual Jews who perished and left no heirs.

- 2) At the same time it was obvious that the coordinated approach of American Jewry to governments and inter-governmental agencies would have to be accompanied by its own financial contribution. It was recognized that American Jews owe a far greater financial responsibility than has thus far been shown.
- 3) It was pointed out that the problem of the Jews of Europe is indissolubly linked with the fate of Palestine as was underlined dramatically and unmistakably in the reports of Earl G. Harrison to President Truman, and of General William O'Dwyer to the War Refugee Board. Both stated that without Palestine there is no solution of the problem of the Jews of Europe.
- 4) The urgency in planning and fund-raising that faces us is not restricted to one or another agency. It is a total problem that can be met only by a total, all-embracing effort. From the point of view of emergency requirements, UPA has a deeply disturbing problem since the agencies in Palestine ended the year 5705 with a large deficit and are now operating on the 5706 budgets of over \$52,000,000, in comparison with the budget of \$34,000,000 for 5705. The present budgets do not take into account any large-scale immigration and settlement plans which would require international assistance, but only the most pressing tasks of absorbing refugees, including some 7,500 children, most of them orphans, rescued from the European holocaust; assisting in the settlement of discharged servicemen and in the general reconversion of the country's economy to enable it to cope with peacetime requirements.

A resolution presented by Irwin Spiegel, Chairman of the 1945 Allocations Committee of the Newark UJA, was thereupon adopted, calling on JDC and UPA to launch forthwith, through the UJA, a 1946 campaign for \$100,000,000 and to convene at once a national conference to acquaint American Jews with the pressing reasons for such action. Regarding the question of budgetary requirements of the JDC for the last three months of 1945, it was suggested that UPA and JDC should get together to consider this problem of financing.

On October 7th we met with JDC representatives to consider the latter's formal request for consent to a \$14,000,000 emergency campaign for JDC. We urged that the situation could be remedied much more effectively by joint action on the scale of a \$100,000,000 UJA campaign.

It is our hope that the JDC will finally accept this proposal as the most effective way of meeting - as far as it is possible from non-governmental resources - the common needs of JDC and UPA. If all American Jews can now be united in a vigorous program to bring about governmental action, and if, at the same time, we appeal to the vision and generosity of American Jewry through a \$100,000,000 campaign of the UJA, launched at once, we can meet in far more substantial measure than at present our responsibilities to our brethren abroad, helping them in their immediate needs and paving for most of them the way to Palestine.

I send you this summary as preparation for the next meeting of the Board.

JGH/MBG

NATIONAL OFFICERS

Honorary Chairmen
ALBERT EINSTEIN
HARRY FRIEDENWALD
SOLOMON GOLDMAN
HENRY MONSKY
NATHAN STRAUS

National Chairman JAMES G. HELLER

National Co-Chairmen for Regions

JOEL GROSS
For the East

HAROLD J. GOLDENBERG
For the Middle West

MORTIMER MAY
For the South

CHARLES BROWN
For the West

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Executive Committee
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RUDOLF G. SONNEBORN

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Secretary
IRVING D. LIPKOWITZ

Associate Secretary MENDEL N. FISHER

UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (Keren Hayesod)
JEWISH NATIONAL FUND (Keren Kayemeth)
MIZRACHI PALESTINE FUND

41 East 42nd Street New York 17, N. Y.

MUrray Hill 2-3320 Cable Address - Palfund

October 12, 1945

Dr. Abba Hillel Silver
The Temple
East 105th Street at Ansel Road
Cleveland, Ohio

Dear Dr. Silver:

I hope you will not mind my sending you this reminder that we are very anxious to obtain an article from you on the twentieth anniversary of the United Palestine Appeal. I should greatly appreciate your letting me know at the earliest opportunity how soon I can expect to receive this article.

With many thanks for your cooperation --

Sincerely yours,

Ethel L. Lazarus

Director of Publicity

ELL: AB





JEWISH NATIONAL FUND, Inc.

41 EAST 42nd STREET NEW YORK 17, N. Y. TELEPHONE: VANDERBILT 6-3780

November 1, 1945.

President
Morris Rothenberg

Honorary President Israel Goldstein

Honorary Chairmen
JUDITH EPSTEIN
WOLF GOLD
SOLOMON GOLDMAN
JAMES G. HELLER
LOUIS E. LEVINTHAL
LOUIS LIPSKY
DAVID PINSKI
ABBA HILLEL SILVER
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Bert Goldstein
Leo Guzik
Dora Inselbuch
Max Kirshblum
Harris J. Levine
Irving D. Lipkowitz
Louis Rimsky
Leon Rubinstein

Dr. Abba Hillel Silver
The Temple
Ansel Road and E. 106th St
Cleveland, Ohio.

Dear Dr. Silver.

As you probably know, Dr. Abraham Granovsky, Chairman and Managing Director of the Keren Kayemeth in Jerusalem, is en route to New York and is expected to arrive here next Monday or Tuesday. He has been requested by the Board of Directors of the Keren Kayemeth to undertake this trip to the United States to acquaint American Jewry with our post-war Geulath Ha'aretz program which would make possible the absorption and settlement of the 1,000,000 Jews in accordance with the plans that have been formulated by the London Zionist Conference.

Dr. Granovsky's first presentation will be made at a Luncheon-Reception which is being tendered in his honor by the Board of Directors of the Jewish National Fund of America on Sunday, November 11th, 1 P.M. at the Waldorf Astoria, New York. In behalf of the Board, I extend to you a most cordial invitation to attend and address the gathering.

I earnestly entreat you to be with us on this occasion. In our efforts for the abrogation of the White Paper, emphasis has been laid, up to date, largely on the issue of immigration. The arrival of Dr. Granovsky, who is a recognized authority on the land problem, affords us an effective opportunity to focus public attention on the other phase of our struggle - the right of Jews to buy land in the Jewish National Home, a right which is being denied us in 95% of the territory west of the Jordan.

It would be especially helpful to our cause if your eloquent voice would be raised on the specific land issue which involves discriminatory legislation not only against Jews who intend going to Palestine but also against those who have already been admitted and against Jews who are citizens of the United States.

Looking forward with a great deal of anticipation and pleasure to seeing you on November 11th at the Waldorf Astoria,

Sincerely your

MORRIS ROTHENBERG

President

- (Sign 100

MAX ENGELBERG
417 FRICK BUILDING
PITTSBURGH, PA.

COURT 1117

November 1, 1945

Dr. Abba Hillel Silver
The Temple
Ansel & E. 105th Street
Cleveland, Ohio

My dear Dr. Silver:

May I express to you my belated thanks for the spiritual and practical pleasure you have afforded me as well as the over 1,200 guests, who were present at the Dinner, which Pittsburgh and Tri-State Jewish National Fund Council have tendered in your honor.

We have received calls and letters from many, many of the guests present at the dinner expressing to us their thanks for affording them the pleasant and inspiring opportunity to hear your address, which has truly given us all a great moral uplift. The members of the Testimonial Dinner Committee, as well as myself, are truly grateful to you for honoring us with your presence and address. Your gracious acceptance of our invitation to be our honored guest at the Dinner is in a great measure responsible for the over-capacity attendance, which has enabled us to raise the magnificent sum of \$52,000 for Palestine land-redemption purposes. I know that this achievement will also be to you a source of personal pride.

Within the next few days, we will send you the Album, which I am certain you will consider as one of the mementos, which will always bring you great pleasure. May G-d grant you many, many more years of happy life, in which you can continue your great services in behalf of our people and Zion. May we all soon be blessed with the joy of seeing the fulfillment of Israel's ancient dream of "shivas Tzion."

Again thanking you most sincerely for all you helped us achieve and wishing you the fullest measure of success in all your great efforts in behalf of Eretz Israel, I am,

Sincerely yours,

Max Engelberg

November 2, 1945

Judge Morris Rothenberg, President Jewish National Fund 41 E. 42nd St. New York, N.Y.

My dear Judge Rothenberg:

Thank you so much for your kind letter of
November 1 and for your invitation to address the
Luncheon-Reception being tendered to Dr. Abraham
Granovsky on November 11th. I should very much like
to be present, but I shall been out of my pulpit this
coming Sunday, speaking in Boston for the New England
Zionist Region, and I must be in my own pulpit the following
Sunday. I am still drawing a salary from my congregation,
and I feel obligated to show myself at least once in a
while in my own pulpit.

I trust that your meeting will be very successful. With all good wishes, I remain

Very sincerely yours,

AHS:BK

November 9, 1945 Mr. Max Engelberg 417 Frick Bldg. Pittsburgh, Pa. My dear Mr. Engelberg: Thank you so much for your kind letter. I enjoyed the meeting in Pittsburgh tremendously. It was a joy to sense the fine spirit of the occasion. I was very happy to have an opportunity to see you and to chat with you. I have since received the Testimonial Volume. "ith all good wishes, I remain Very cordially yours, AHS: BK

MINUTES OF A MEETING OF THE BOARD OF DIRECTORS OF THE UNITED PALESTINE AFFEAL - AT THE OFFICE OF THE UNITED PALESTINE APPEAL THURSDAY, NOVEMBER 29, 1945, 4:00 F.M. 41 EAST 42 STREET, NEW YORK CITY

PRESENT: Dr. Stephen S. Wise, presiding; Herman W. Bernstein, Samuel Blitz, Abraham H. Cohen, Isidor Fine, Mendel Fisher, Isaac Hamlin, Rabbi James G. Heller, Leo B. Kagan, Edmund Koblenz, Abraham Krumbein, Samuel Markewich, Rabbi Irving Miller, Henry Montor, Judge Bernard A. Rosenblatt, Miss Dvorah Rothbard, Judge Morris Rothenberg, Rudolf G. Sonneborn, Dr. Michael Traub, Herman L. Weisman,

Elias Epstein, Ellis Radinsky, Harry Seeve, Robert Silverman, Dr. George Stefansky

FINANCIAL REPORT

Copies of a financial report for the period from January 1, 1945 to November 29, 1945 were circulated among the members present (Appendix A). A report on the financial status of the U.P.A. submitted by Mr. Montor was then accepted.

MR. MONTOR commented upon some of the items listed in the report.

He also reported that Mr. Samuel Schneierson who was selected by the J.D.C. and the U.P.A. as an arbitrator was still considering the question of the meaning of the word "ceiling" referred to in the United Jewish Appeal contract in connection with the limit on the income of the traditional collections of the J.N.F.

DR. HELLER'S TOUR

MR. MONTOR reported that Dr. Heller had recently made a tour of the cities on the West Coast, speaking in behalf of the U.P.A. He said that reports coming in to the U.P.A. indicated that this was one of the most successful tours ever made on behalf of the U.P.A. DR. HELLER reported on his visit. He commended Mr. Ellis Radinsky on his splendid work in organizing the groups in the West.

UNITED JEWISH APPEAL CAMPAIGN FOR 1946

DR. HEILER reported that the communities which he had visited on the West Coast had indicated their willingness to meet the greater needs for 1946 and were prepared to cooperate in the accelerated campaign. Those efforts, he said, were to be launched at a special United Jewish Appeal Conference to be held at the Chelsea Hotel, Atlantic City, New Jersey, on December 15, 16 and 17. Dr. Heller urged that every member of the Board of Directors make every effort to attend the meeting. He then called upon Mr. Montor to report on the preparations for the 1946 campaign.

MR. MONTOR outlined the plans for the U.J.A. Conference in Atlantic City. The plans, he said, were being considered by the Administrative Committee of the United Jewish Appeal. The purpose of the three-day conference in Atlantic City was to enlist the cooperation and the understanding of the campaign leaders of the communities throughout the country, for the unprecedented goal of 1946. He felt that the prospects for a successful campaign would be much better if the representatives of campaign committees and Welfare Funds from all parts of the country were consulted at the beginning and if the initiative for such a campaign were to come from this meeting. The leaders gathered at the Atlantic City Conference should decide on the goal for the campaign. If the decision is theirs, they would be more apt to support it and work towards achieving the goal set.

MR. MONTOR further reported that many leaders from European countries and Palestine had been invited to attend the meeting and to bring first-hand reports of conditions in Europe and in Palestine. It had also been suggested that in order to raise the level of campaigning, some outstanding national figure be invited to act as general chairman of the 1946 campaign—someone who would symbolize an entirely new type of effort. Consideration, he said

was being given to a number of suggestions. No definite decision had been reached. Mr. Montor also stated that Mr. Edmund I. Kaufmann, as Chairman of the Conference Committee, had been doing a great deal of work in connection with the preliminary planning. One of the most important aspects of preparations for the new campaign was the need for enlisting lay leadership. The brunt of previous campaigns had been borne mostly by professionals. It is hoped that many lay leaders throughout the country will be prepared to give up several months of their time to visit communities and to help in the direction of the campaign in the areas with which they are familiar.

As part of the campaign effort, Mr. Montor said, it is proposed to send some 25-50 of such leaders to Europe and Palestine by special chartered plane so that they may bring back reports on the needs to their communities. He reported that many espects of the campaign plans had not been decided upon and would be submitted for the consideration of the conferees in Atlantic City. Among those matters would be the question of advertising and non-Jewish participation in the campaign.

MR. MONTOR declared that since this promised to be the most outstanding effort in behalf of Palestine, it was incumbent upon all Zionists
and Zionist groups to subordinate all other fund-raising activities for
Palestine and to lend their efforts to this great campaign.

In answer to a question from Rabbi Irving Miller, Dr. Heller stated that the budget announced for the national funds was based on the current needs and would not be affected by the current political conditions in Palestine.

The activities called for in this budget would go on in spite of any decision.

In the event of a favorable decision, he said, there would have to be a totally different basis of budget making and collecting for Palestine.

PALESTINE FILM

MR. MONTOR reported that the U.P.A. had received a proposal from Mr. Herbert Kline, a film director and Mr. Meyer Levin, novelist and correspondent for the Overseas News Agency, to produce a film for the U.P.A. which could be distributed in 35 mm on a commercial basis. He reported that a script had been prepared by these people and that it had been proposed that the Keren Hayesod and the Keren Kayemeth in Falestine, together with the U.P.A. in the United States share the costs of this film. This would involve approximately \$75,000.

MR. BLITZ declared that such a film would have little box office attraction. In answer to Dr. Wise, he pointed out that the March of Time film which was currently being shown in the public theatres was booked by theatres as part of "block-booking", whereas a film along the lines suggested for the U.P.A. would have to be sold on its own merits.

MR. EPSTEIN reported that he had been discussing the matter with Mr. Kline for some time and that the KH and KK of Jerusalem are interested in the matter as a major factor. He believed Mr. Kline to be a good craftsman.

After some discussion, it was moved and carried that a special committee be named by the Chairman with power to act in this matter and to report subsequently to the Board.

RE-ORGANIZATION OF THE U.F.A.

DR. HEIJER recalled the previous action taken by the Board of the U.P.A. to study the proposals submitted by Mr. Kaplan and general problems involved in the reorganization of the U.P.A. He declared that since Mr. Herrmann was expected in this country in a very short time, the Board should meet soon to come to some final decision on this matter.

It was moved and carried that a meeting of the Board be called for Tuesday, December 18, 1945.

It was suggested that the meeting be called for 4 o'clock and

Continue through dinner and the evening, if necessary, in order that the Board might have opportunity to give adequate consideration to the problem. It was also suggested that the Boards of the Keren Hayesod and the Keren Kayemeth also be invited to attend the meeting.

MR. WEISMAN pointed out that a committee had been appointed by Dr. Wise to study this question and to report to the Board. That committee, of which he is chairman, he said, has not completed its discussions and is not prepared to report back to its parent body. It was then suggested that a meeting of this committee with Dr. Granovsky, Mr. Herrmann and Dr. Traub be called prior to December 18th so that specific recommendations to the Board of Directors of the U.F.A. might be formulated before that date.

MR. MONTOR declared that since there are some areas in which most of the members of the Sub-Committee were in agreement, it would be proper to incorporate those into the recommendations to the Board. Dr. Heller emphasized the need for expediting these discussions and reaching an early decision on the structural changes of the U.P.A.

There then followed some discussion as to the advisability of hastening the reorganization of the U.P.A. Mr. Weisman declared that the new administration of the ZOA would have to be consulted about its views in the matter and that structural changes in the U.P.A. could be accomplished even during the coming year.

There followed a lengthy discussion during which Mr. Montor declared that the development of the 1946 campaign made even more urgent the necessity for a reorganization of the U.P.A. and the absorption into the U.P.A. of many community leaders who would perticipate in the U.J.A. campaign.

NATIONAL BUDGETING

A report was heard on the activities of the Committee to Oppose

National Budgeting with which the U.P.A. was cooperating in order to defeat

the proposal for the establishment of a National Budgeting Advisory Committee

by the Council of Jewish Federations and Welfare Funds.

MR. MONTOR then reported on a meeting of representatives of the Council of Jewish Federations and Welfare Funds with representatives of Hadasseh, the Federated Council of Palestine Institutions, the United Palestine Appeal and the National Labor Committee for Palestine. At the meeting the representatives of the Palestine agencies had been asked whether they were prepared to announce their cooperation with the National Advisory Budgeting Committee in the event that the establishment of such a committee is approved by the Assembly. He reported that none of the representatives of the Pelestine agencies were prepared to answer the inquiry of the Council. There had been some discussion at the meeting of an alleged compromise entered into between Dr. Silver and Mr. Blaustein during the earlier controversy on national budgeting in 1941. Mr. Blaustein asserted that Dr. Silver had agreed, on behalf of the Palestine agencies, that in the event the approval of the Assembly for the establishment of national budgeting is obtained after a three-year interval, the Palestine agencies would be bound to cooperate. Mr. Montor had stated that he would prefer to have Dr. Silver's version of the agreement. He then read from a letter addressed to him by Mr. Harry L. Lurie of the Council of Jewish Federations and Welfare Funds dated November 23 (Appendix B) and asked the Board to consider a reply to Mr. Lurie.

After some discussion, Dr. Heller suggested that the U.P.A. state that it opposes national budgeting both in principle and by any representation it may have. It will oppose it in the country and on the floor of the General Assembly. It will not determine what its attitude will be until action has

been taken by the Assembly. It is perfectly fair, he said, to say that we reserve the right to see what we shall do when the eventuality arises.

AMERICAN COUNCIL OF VOLUNTARY AGENCIES

MR. MONTOR reported that after two years of negotiations with the American Council of Voluntary Agencies the U.P.A. had finally received announcement of its election to membership in the Council (Appendix C). With election to membership, he said, the U.P.A. is entitled to name a representative on the Board of Directors and to participate in its activities.

It was then moved and carried that the U.P.A. contribute its share and accept membership in the American Council of Voluntary Agencies, Inc.

There then followed informal discussion among the Members of the Board on the question of non-Jewish participation in the 1946 campaign, after which the meeting was adjourned.

appendit a

UNITED PALESTINE APPEAL INC. STATEMENT OF INCOME AND DISTRIBUTION FOR PERIOD FROM JANUARY 1, 1945 TO NOVEMBER 29, 1945

FOR PERIOD FROM	MUARI	1, 1945 TO	NOVEMBER 29, 194	5	
Bank Balance as of January 1, 194	5			\$	84,389.42
INCOME:					
United Jewish Appeal - 1945 United Jewish Appeal - 1944 United Jewish Appeal - 1943 United Jewish Appeal - 1942 United Jewish Appeal - 1941 United Jewish Appeal - 1940 United Jewish Appeal - 1939 United Palestine Appeal - Prior Cal	eport thr	ough August	\$ 2,060.00 1,500,000.00 8,471,000.00 3,078,187.46 36,000.00 10,289.77 3,319.18 900.06 869.52 1,630.96		
Total Income Total Cash Available	e			_	3,104,256,9 3,188,646,3
DISTRIBUTION: Allocations: Jewish National Fund Palestine Foundation Fund Mizrachi Palestine Fund Total Allocations		,250,000.00 5,250,000.00 366,666,68			
Service Payments:					
Zionist Organization of America Mizrachi Organization of America Poale Zion - Zeire Zion Hashomer Hatzair Total Service Payment	\$	49,500.00 8,983.32 8,983.32 900.00			
Other Disbursements and Advances:	23 7/4 4				
Executive Committee Grants Morris Poswalsky Grant Palestinian Trip Expenses Petty Cash Funds, Deposits, and Ad March of Time Film	\$	520.02 311.45 3,114.15 16,539.86 5,566.30	5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5		
Total Other Disbursem	ents		26,051,80		
Budgeted Expenses of UPA Total Disbursements			168,187,46	\$13	129,272,58
Bank Balance as of November 29, 1	945			\$	59,373,79
*In addition the excess over the coiling amounts to \$336,254,85.	Manufacta National	City Bank arers Trust Safety Ban ational Ban	\$34,373.79 10,000.00 k 10,000.00 k 5.000.00 \$59,373.79		

AMERICAN COUNCIL OF VOLUNTARY AGENCIES FOR FOREIGN SERVICE, INC.

122 EAST TWENTY_SECOND STREET NEW YORK 10. N. Y.

October 24, 1945

Mr. Henry Montor Executive Vice Chairman United Palestine Appeal 41 East 42 Street New York 17, New York

My dear Mr. Montor:

In a meeting of the American Council of Voluntary Agencies for Foreign Service held on October 17, 1945, and on recommendation of the Membership Committee, United Palestine Appeal was admitted to full membership in the Council. The vote was unanimous.

As a member of the American Council, the United Palestine Appeal is now asked to name an official representative to the Board of Directors, and to name a representative and if desired an alternate to those committees of the Council on which the agency wishes representation. The enclosed pamphlet lists the majority of committees, both area and categorical. We would be very glad to discuss with you at any time the privileges and responsibilities of membership in the Council.

Cortain new developments have taken place recently (and since our last discussion) which I would, personally, appreciate talking over with you.

With kindest regards, I am

Very sincerely yours,

/sgd/ Charlotte E. Owen

Charlotte E. Owen Executive

CEO/rc Enc.

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C O P

1350 Broadway, New York

December 18, 1945

Mr. Henry Montor United Palestine Appeal 41 East 42nd Street New York, N.Y.

CC: Mr. Loavitt

Dear Mr. Monter:

Sometime ago, at the request of both yourself and Mr. Leavitt, on behalf of your respective organizations, I agreed to act as arbitrator in the dispute between the two agencies in the natter of the interpretation of Clause VI of the 1944 U.J.A. agreement relating to the limitation of the traditional J.N.F. collections, with the understanding that my decision in this matter would be final and binding for 1944, 1945, and 1946.

I have carefully reviewed the material which both you and Mr. Leavitt have submitted. In addition, I have spent a good deal of time familiarizing myself with the background of the whole problem. As you know, I have also spent time with both you and Mr. Leavitt in an effort to clarify my thinking as much as possible, so as to be in a better position to understand the situation and thus better be able to arrive at a fair and proper decision.

On the basis of the information furnished me, it is evident that the dispute rests on the following:

U.P.A. takes the following position re the term "gross receipts" of the J.N.F.:

- 1. That the intent of the clause was to place a limitation on the not amount received by U.P.A. from J.N.F. so that if for 1944 it were expected to do so, then the
- 2. Return of \$184,000. representing the 1944 campaign expenses would mean a loss to the U.P.A. which it had not anticipated or calculated in its budget.
- 3. As to 1945 and 1946, the exclusion of consideration for campaign expense costs would result in further inequitable diminishment of monies due to it.
- 4. Further, that if the term "gross receipts" is interpreted as not to be exclusive of campaign costs, it would work an unjust hardship on U.P.A. in that it would mean that the more money

raised by J.N.F. the smaller would be the net proceeds to U.P.A.; this claim being based upon the anticipated increase in J.N.F. campaign costs which usually develop as larger collections are sought.

J.D.C. on the other hand states that:

- 1. The 1944 allocations to U.P.A. did include consideration of the disputed sum.
- 2. J.D.C. maintains that the term "gross receipts" as used in the agreement, had a definite purpose, not necessarily having relation to the term "net" as used in previous agreements; this purpose being to keep the J.N.F. campaign within the bounds of its traditional collections.

On the basis of my analysis of the information submitted to me, I have come to the conclusion that U.P.A. has received full consideration from the 1944 U.J.A. Allocations Committee. Even assuming error on my part, I call to your attention the fact that the allocation was a fifty-fifty division of the monies then available for distribution, not necessarily based on the actual urgent needs of either organization, this primarily for the reason that the campaign did not yield adequate monies to meet the full and enormous needs of both organizations.

I further find that the clause of the 1944 U.J.A. agreement in question — which limits the gross receipts of J.N.F. was clear in its intent and that it was based upon a desire to limit it to its traditional collections as understood up to now.

In view of this — it is my decision that for the year 1944 — the J.N.F. collections over the sum of \$1,100,000.00 be considered U.J.A. funds and that no deduction for expenses be allowed. Similarly, for 1945, all collections over \$1,500,000.00 are also to be so considered.

From the very cutset of this arbitration, it has been my sincere desire and determination to be completely fair to both parties. I am convinced that the wording of the clause referred to is clear and that there can be no other interpretation but that the gross collection of J.N.F., and not the net proceeds to U.P.A., was meant.

May I compliment both Mr. Leavitt and yourself on the quality of your presentation. Both of you have helped to make a most difficult task somewhat easier.

With very best wishes, I am

Sincerely yours,

SSS:HD

(signed)

SAMUEL S. SCHNETERSON

-

United Palestine Appeal 41 East 42nd Street New York 17, N. Y.

CONFERENCE OF COMMUNITY LEADERS ON EMERGENCY NEEDS

Developments abroad during the past few months necessitating larger expenditures by Jewish agencies brought together a group of community leaders at the Hotel Biltmore on October 1st, under the auspices of the United Palestine Appeal, to determine what American Jews ought to do in the face of the mounting requirements and inadequate resources.

The general situation was first projected at a meeting convened by the Joint Distribution Committee on September 20 and 21 at which it was pointed out by the JDC that its requirements for the balance of the year totalled some \$14,500,000. The question of how such funds could be obtained was thoroughly considered by the community leaders present and a committee of ten was designated to present the problem for joint consideration with the UPA. The question was how funds could be obtained and what were the best methods to obtain them.

Some 250 leaders from all parts of the United States, representing heads of Welfare Funds and campaigns, officers of the JDC and UPA were invited to the meeting held on October 1st. Some four score leaders attended and, after a very lengthy and comprehensive discussion, it was agreed that American Jewry was required to exert superhuman efforts in order to meet the obligations that were pressing in relationship to the European situation and in regard to promising developments affecting Palestine. The highlight of the meeting was a demand by the community leaders present that the JDC and UPA, through the United Jewish Appeal, go out with imagination and vision and force to the Jews of America with a campaign for \$100,000,000 to be initiated at once.

Following a lengthy discussion, a resolution was presented by Mr. Irwin W. Spiegel, Chairman of the Allocations Committee of the 1945 United Jewish Appeal of Newark, New Jersey, and seconded by Mr. Edward Norman, of New York. The resolution which was adopted read as follows:

"Persuant to a request for consideration of the financial problems arising out of the Jewish situation abroad, a meeting of community leaders, affiliated with the Joint Distribution Committee and United Palestine Appeal, was called at the Hotel Biltmore, New York, on October 1st. Thorough discussion was given to every aspect of the situation affecting both Europe and Palestine. The consensus of opinion of the individuals present was as follows:

(1) The desperate plight of the Jews in Europe, particularly those still remaining in concentration camps, is so urgent and widespread that it is not within the power of the Jewish people themselves to solve the problem, but it must be dealt with and on the largest possible scale by various governments. Due notice was taken of the report submitted by Earl Harrison to President Truman and published by the latter on September 30 to the effect that the only solution for the problem of the non-repatriable Jews in Europe is their quick transfer to Palestine.

Therefore, it was decided, that the individuals present at the Hotel Biltmore meeting and that all other community representatives who can be reached should be called upon to take action on two levels, one affecting the responsibility of governments and the other touching on the duty of American Jews.

- (2) It was urged that a committee of the most representative character should as quickly as possible meet with officers of the Joint Distribution Committee and the United Falestine Appeal to carry out this program:
- (a) To call upon the Government of the United States through personal representations to execute swiftly the program suggested to the President of the United States by Mr. Harrison, so that, on the one hand, the conditions facing Jews in now-liberated concentration camps shall be remedied by the United States Army and by the UNRRA to the degree which each is affected; and, on the other hand, that President Truman should be encouraged to press even more firmly so that the only solution for the plight of these Jews -- transfer to Palestine -- may be quickly achieved.

- (b) To appeal to such other Governments as may be involved, including all governments where refugees and suffering Jews are now located abroad, to make available, as a matter of duty, the resources necessary to improve the lot of these victims;
- (c) to call upon the Government of Great Britain to execute the pledges it has made for the rebuilding of the Jewish National Home, particularly by opening freely the gates of Palestine, which by the judgment of all qualified persons, is is the only salvation for the non-repatriable Jews of Europe.
- (3) At the same time, note was taken of the responsibility which American Jews have toward the Joint Distribution Committee and United Palestine Appeal as the instruments of such action as Jews themselves are called upon to take. In view of the reports presented of these requirements, which need prompt satisfaction, it was urged that the Joint Distribution Committee and the United Palestine Appeal agree to the launching of a campaign forthwith in the amount of \$100,000,000 as the sum which American Jews are prepared to raise to deal with problems of rehabilitation and reconstruction, in Europe as may be required, and in Palestine.

It was further pledged by the individuals present that they would use their own efforts and invite the efforts of all other community representatives to achieve the objectives outlined above.

It was also urged that, in order to effectuate a fund-raising program of this magnitude, a national conference of community leaders should be called at the earliest opportunity to present the picture of the total requirements and to give proper stimulus to the successful launching of a \$100,000,000 campaign".

In relation to the problems of JDC financing which had been considered at the September 20th meeting, it was moved and carried that the Joint Distribution Committee consider the subject directly with the United Palestine Appeal.

MUNICIPARION

December 19, 1945

To: Mr. Henry Montor

From: Sidney Green

Sub ject:

The following is the situation regarding the decision of Mr. Schnelerson in re. Gross Collections of the Jewish Mational

We have to turn over to the United Jevish Appeal an additions sum of \$184,603.76, representing the expenses incurred in the raising of \$1,393,626.75. eal an additional

After remitting the above-mentioned sum, the United Palestine Appeal will have received directly out of the Jewish Hational Fund collections the following:

Amount previously retained \$1,100,000.00

Less amount now to be turned - 184.603.76 over to the U.J.A.

Not amount directly retained \$ 915,396.24 by the U.P.A.

In addition, of course, we will receive 50% of the amount which we have turned over to the U.J.A. as a result of the decision of the last Allotment Committee. The total amount that will have been turned over to the U.J.A. for 1944 amounts to \$293,626.78. Our share to be returned by them amounts to \$146,813.37. The total, therefore, that we have received out of the J.H.F. traditional collections for the year 1944 is \$1,062,210.13. This amount obviously is less than the \$1,100,000. which we thought, at least, we would have been entitled to.

The expenses incurred by the Jewish Hatlonal Fund through October 31st, amount to \$182,374.58, which sum we must now turn ever to the U.J.A. We, of course, will receive back from them 435 or \$78,421.07.

The irony of this situation can be seen from an analysis of the figures for the month of October. We received from the J.H.J. tum of \$75,160.43, representing their net collections for that month. However, the expenses incurred for their October collections seemed to \$14,962.65. We therefore have to turn over the U.J.A. the sum of \$90,123.08.

I am awaiting your authorisation to make the distribution to the United Jewish Appeal for both the 1944 and 1945 amounts.

December 21, 1945

COMPARATIVE STATISTICS FOR THE FISCAL YEAR 5705 (Revised)

INCOME AND EXPENDITURES OF THE JEWISH AGENCY AND THE KEREN HAYESOD IN PALESTINE

	5704 Oct. 1, 1943	5705 Oct, 1, 1944
	Sept. 30, 1944	Sept. 30, 1945
A. INCOME		
JEWISH AGENCY		
Grants and Participations		
JDC .	\$ 1,366,442	\$ 736,079
Others	2,638,544	1,564,268
	4,004,986	2,300,347
Collections, Dividends, Interest etc.		
Collections on Loans	282,908	386,718
Dividends, Interest	78,270	57,065
Other Income	21,130	67,708
	382,308	511,491
Transmitted from Keren Hayesod	5,984,309	8,444,736
Transmitted from Keren Kayemeth on		
account of Bitzaron Fund	569,665	1,074,692
	10,941,268	12,331,266
KEREN HAYESOD		
Contributions		
USA	4,551,119	6,327,785
Other Countries	2.509,472	3,149,819
	7,060,591	9,477,604
Less amounts earmarked for other		
institutions	203,865	205,999
	6,856,726	9,271,605
Collections, Service Charges etc.	50,774	24,202
	6,907,500	9,295,807
Less transmitted to Jewish Agency	5,984,309	8,444,736
	923,191	851,071
TOTAL INCOME JEWISH AGENCY AND KEREN HAYESON	\$11,864,459	\$13,182,337

B.

What is a second of the second	683,257 ,394,217
(including parcels to Russia, relief unite attached to UNRRA) Housing and camps for immigrants \$3,874,318 \$1,	CHARLEST TO MACCOCARLED TO
unite attached to UNRRA) \$3,874,318 \$1, Housing and camps for immigrants - 1,	CHARLEST TO MACCOCARLED TO
Housing and camps for immigrants - 1,	CHARLEST TO MACCOCARLED TO
TOWN THE TOWN TO THE TOWN THE	394,217
Care of immigrants on arrival	
(including hostels, medical care,	
subsidies to other organizations); other activities 929,522 1,	406,148
00000 00000000	484.319
Training130,466	70.4.01.7
Total Immigration Department \$4,934,306 \$4,	967,941
2. AGRICULTURAL SETTLEMENT (INCLUDING RESETTLE_	
MENT OF SOLDIERS)	
Establishment of new settlements and	
consolidation of existing ones \$1,934,883 \$3,	,906,284
Loans to individual sottlers and	
marketing societies 150,105	272,962
Participation in irrigation and develop-	
ment companies and in conversion scheme	706,814
for settlements 507,384	100,014
Agricultural Experimental Station, extension service other activities 713,444	798,472
SCIVICO, COMO COUNTY CONTINUES	100,210
Resettlement of soldiers(including agricul-	333,100
tural settlement, economic enterprises, etc.)	
Total Agricultural Settlement \$3,305,816 \$6	,017,632
3. LABOR DEPARTMENT	
Absorption of workers, transportation to	
citrus villagos, auxiliary farms, etc. \$ 65,978 \$	97,427
Labor exchanges 111,342	135,630
Fishing and Maritime activities 89,489	128,093
Vocational training 35,089	72,799
Various activities 128,091	122,618
Housing of Immigrants 358,064 Investments in various companies 308,812	
Investments in various companies	
Total Labor Department \$1,096,865 \$	556,567

^{*} These items have been transferred in 5705 to other parts of the budget—the housing item to No. 1: Immigration Department; the investments item to No. 4: Trade and Industry and Investments.

4	TRADE AND INDUSTRY AND INVESTMENTS	5704	<u>5705</u>
	Promotion of industrial enterprises, in-		
	cluding crafts and small trades, etc.	\$ 381,137	\$ 746,877
	Economic Research Institute, Department of Statistics, Foreign Trade Institute.		
	Research Institute for industrial raw materials, various activities	82,008	313,737
	Promotion of fishing, maritime and other activities through investments in vari-		
	ous companies	100,051	84,037
	Total Trade and Industry and Investments	563,196	1,144,651
5,	NATIONAL ORGANIZATION AND SECURITY		
	Care of war invalids, Jewish soldiers' welfare, recruiting, etc.	682,502	925,643
	Internal security, Arab-Jewish relations,	00-,000	0.0,010
	political activities	1,445,211	1,981,728
	Organization, information, offices abroad	179,941	222,595
	Total National Organization and Security	2,307,654	3,129,966
6.	EDUCATION AND CULTURE		
	Educational Budget	292,815	472,878
	Bialik Foundation, etc.	53,245	93,454
	Total Education and Culture	346,060	566,332
7.	RELIGIOUS AFFAIRS, YESHIVOTH, ETC.	40,630	150,607
8.	GRANTS TO CULTURAL, SOCIAL AND SPORT INSTITUTIONS	162,923	172,003
9.	ADMINISTRATIVE EXPENSES		
	Jewish Agency	182,027	303,798
	Keren Hayesod	158,722	179,362
	Total Administrative Expenses	340,749	483,160
10.	LOAN SERVICE		
	Interest	70,450	70,911
	Repayment of Principal	342,943	364,723
	Total Loan Service	413,393	435,634
TOT.	AL EXPENDITURES JEWISH AGENCY AND KEREN HAYESOD	\$13,511,592	\$17,624,493
EXC	ESS OF EXPENDITURES OVER INCOME	\$ 1,647,133	\$ 4,442,156

INCOME AND EXPENDITURES OF THE KEREN KAYEMETH IN PALESTINE

	0ct. 1, 1943	5705 Oct. 1, 1944
	to	to
	Sept. 30, 1944	Sept. 30, 1945
A. INCOME		200-00, 1010
Contributions		
U.S.A.	\$3,637,443	\$5,491,934
Other Countries	3,022,851	3,336,078
	6,660,294	8,828,012
Rent from Land	176,912	210,398
Debts collected and grants	238,152	282,301
Other Income	135,602	95,385
	550,666	588,084
	7,210,960	9,416,096
Less Transfer to Jewish Agency on		
account of Bitzaron Fund	569,665	1,074,692
Total Income Keren Kayemeth	\$6,641,295	\$8,341,404
EXPENDITURES Land Purchase Rural Land Rural housing land Urban housing land Unclassified	\$3,296,226 639,082 1,577,580 323,583	\$4,977,199 971,887 3,760,125 824,418
Total Land Purchase	\$5,836,471	\$10,533,629
MAINTENANCE, DEVELOPMENT, ETC.		
Maintenance of land, including guard-		
Development, including amelioration.	\$ 142,925	\$ 124,898
Hydrological, drainage and anti-	91,769	175,770
malaria work	73,840	236,892
Advances, loans and grants for seeds and tools and for the establishment		
of new settlements	562,257	382,238
Construction of roads and buildings	56,939	112,290
Participation in agricultural and	154,402	147,882
water companies	182,335	54,720
Total Maintenance, Development, etc.	\$1,264,467	\$1,234,690

5704	5705
\$ 78,428	\$ 109,241
428, 150	427,550
1,897,100	1,032,006
2,325,250	1,459,556
147.343	245,474
202,346	271,881
349,689	517,355
\$9,854,305	\$13,854,471
\$3,213,010	\$ 5,513,067
	\$ 78,428 428,150 1,897,100 2,325,250 147,343 202,346 349,689 \$9,854,305

SUMMARY

INCOME AND EXPENDITURES OF THE THREE AGENCIES

INCOME		
Jewish Agency and Keren Hayesod	\$11,864,459	\$13,182,337
Keren Kayemeth	6,641,295	8,341,404
Total Three Agencies	\$17,505,754	\$21,523,741
EXPENDITURES		
Jewish Agency and Keren Hayesod	\$13,511,592	\$17,624,493
Keren Kayemeth	9,854,305	13,854,471
Total Three Agencies	\$23,365,897	\$31,478,964
EXCESS OF EXPENDITURES OVER INCOME THREE AGENCIES	\$ 5,860,143	\$ 9,955,223

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EXPENDITURES OF PALESTINIAN AGENCIES FROM 5701 - 5705

A. JEWISH AGENCY AND KEREN HAYESOD (PALESTINE FOUNDATION FUND)

		5701 (1940–1941)	5702 (1941–1942)	5703 (1942–1943)	5704 (1943–1944)	5705 (1944–1945)
	Immigration and Relief to Refugees Agricultural Settlement Labor Department Trade and Industry National Organization and Security	\$ 308,189 824,601 452,291 419,118 547,783	\$ 129,831 1,450,935 521,911 379,377 985,956	\$ 994,081 1,756,254 386,030 272,439 1,774,904	\$ 4,934,306 3,305,816 1,096,865 563,196 2,307,654	\$ 4,967,941 6,017,632 556,567 1,144,651 3,129,966
	Education and Culture, including Religious Affairs Lean Service Administrative Expense	220,364 540,128 215,278	249,082 372,211 224,389	358,952 489,584 275,497	549,613 413,393 340,749	888,942 435,634 483,160
	Total	\$3.527,752	\$4,313,692	\$6,307,741	\$13,511,592	\$17,624,493
в.	KEREN KAYEMETH LE'ISRAEL (JEWISH NA	TIONAL FUND)				
	Land Purchase, Amelicration, Main- tenance, Afforestation, etc. Lcan Service Administrative Expense	\$1,824,968 1,761,041 192,176	\$2,853,266 1,516,207 199,189	\$ 4,919,332 1,570,979 254,636	\$ 7,179,366 2,325,250 349,689	\$11,877,560 1,459,556 517,355
	Total	\$3,778,185	\$4,568,662	\$6,744,947	\$ 9,854,305	\$13.854,471
c.	SUMMARY: THREE PALESTINE AGENCIES					
	Jewish Agency and Keren Hayesod	\$3,527,752	\$4,313,692	\$6,307,741	\$13,511,592	\$17,624,493
	Keren Kayemeth	3,778,185	4,568,662	6,744,947	9,854,305	13.854.471
	Total Three Palestine Agencies	\$7,305,937	\$8,882,354	\$13.052,688	\$23,365,897	\$31,478,964

December 21, 1945

UNITED PALESTINE APPEAL AND AFFILIATED AGENCIES BUDGET FOR THE YEAR 1946

The Budget for 1946 of the United Palestine Appeal and affiliated agencies* is as follows:

1) JEWISH AGENCY AND KEREN HAYESOD IN PALESTINE

(see Appendix 1) \$26,325,000 **

2) KERHI KAYEMETH IN PALESTINE (see Appendix 2) 25,434,405 **

3) UNITED PALESTIME APPEAL AND AFFILIATED NEW YORK AGENCIES, including appropriations to other organizations (see Appendix 3)

1,612,800

TOTAL

\$53,372,205

The anticipated income in Palestine from contributions of Jewish communities throughout the world other than the United States, as well as from other sources, such as grants, participations, service charges, etc. will amount to approximately \$9,500,000,

leaving a balance of \$43,872,205 to be raised in the United States.

Of this amount, \$1,500,000 is estimated to be covered by the traditional collections of the Jewish National Fund.

^{*} The agencies affiliated with the United Palestine Appeal are: a) Palestine Foundation Fund, Inc., New York; b) Jewish National Fund, Inc., New York; c) Jowish Agency and Keren Hayesod in Palestine; d) Keren Kayemeth in Palestine.

^{**}These items represent the Palestine budgets for the fiscal year 5706 which runs from October 1, 1945 to September 30, 1946. However, there is no doubt that in the calendar year 1946 the financial requirements will not be less than in the Jowish fiscal year. Experience during the last few years has shown that the expenditures in Palestine have constantly increased year after year, so that it may safely be anticipated that the budget for the last quarter of 1946 will be proportionately higher than that for the first nine months of that calendar year.

JEWISH AGENCY AND PALESTINE FOUNDATION FUND (KEREN HAYESOD) Budget for the fiscal year 5706 (October 1, 1945 - September 30, 1946)

Transcript of cable from Eliezer Kaplan, Treasurer, Jewish Agency, Jerusalem:

IMMIGRATION, HOUSING AND RELIEF TO REFUGEES	LP.	\$
Rescue and Relief activities	200,000	810,000
Transportation of Refugees	200,000	810,000
Participation in Youth Aliyah	650,000	2,632,500
Care of immigrants, initial accommodations, etc.	500,000	2,025,000
Training offices abroad, administration, etc.	125,000	506,250
Housing and camps for immigrants .	700,000	2,835,000
Total Immigration, Housing and Relief		
to Refugees	2,375,000	9,618,750
GRICHTURAL SETTLEMENT	Second Solver	2 1222 000
Consolidation of existing settlements	600,000	2,430,000
Establishment of new scitlements	400,000	1,620,000
Investments in agricultural and water companies	100,000	405,000
Loans to citrus growers, etc.	50,000	202,500
Agricultural Research Station	35,000	141,750
Technical Department and miscellaneous	9,000	36,450
Agricultural settlement and economic enterprises		
for ex-soldiers	950,000	3,847,500
Total Agricultural Settlement	2,144,000	8,683,200
LABOR DEPARTMENT		
Lator exchanges in towns and villages, fishing		
and maritime activities, vocational training		CONTROL CONTROL
of adults and working youths, etc	150,000	607,500
AID TO TRADE AND INDUSTRY AND INVESTMENTS		
Promotion of industrial enterprises	60,000	243,000
Crafts and Small Trade Department	30,000	121,500
Economic Research Institute	10,000	40,500
Department of Statistics	5,000	20.250
Post-War Planning	25,000	101,250
Investments in Maritime, Shipping and		
Air Companies	100,000	405,000
Investments in other companies .	220,000	891,000
Total Aid to Trade and Industry and		
Investments	450,000	1,822,500
NATIONAL ORGANIZATION AND SECURITY		
Political Department; soldiers' welfare;		
help to soldiers' families, etc.	710,000	2,875,500
Jewish Agency offices abroad	60,000	243,000
Total National Organization and Security	770,000	3,118,500

-0-		
	LP	\$
EDUCATION AND CULTURE		
Grants to Vand Leuni for Education Budget	120,000	486,000
Bialik Foundation	12,000	48,600
Participation in Budget Youth Department Grants to University, Technion, Nautical	10,000	40,500
School	18,000	72,900
Total Education and Culture	160,000	648,000
RELIGIOUS AFFAIRS		
Grants to Rabbis, Yeshivoth, etc.	16,000	64,800
Rabbi Kook Institute	8.000	32,400
Total Religious Affairs	24,000	97,200
GRANTS TO EDUCATIONAL CULTURAL, SPORT.		
SOCIAL WELFARE INSTITUTIONS	43,000	174,150
LOAN SERVICE		
Repayment of loans from Lloyds Bank and		
others	250,000	1,012,500
ADMINISTRATION		
Keren Heyesod	45,000	182,250
Jewish Agency	42,000	170,100
Total Administration	87,000	352,350
RESERVE	47,000	190,350
TOTAL BUDGET JEWISH AGENCY AND	PART TO SERVICE	
KEREN HAYESOD 5706	6,500,000	26,325,000

"Absorption of immigrants and children and resettlement of ex-servicemen will require additional enormous amounts.

Housing and initial accommodation of each thousand immigrants require from the Jewish Agency LP 100,000 (\$405,000.)

Maintenance of each child from Youth Aliyah requires LP 140 (\$567) annually apart from housing. Hadassah and other Women's Organizations promised to provide in 5706 for maintenance of 5000 to 6000 children; the balance is to be supplied by Jewish Agency.

We are faced with problem of housing 7000 ex-soldiers to be demobilized soon - part already discharged - and we are faced with necessity of providing for agricultural settlement of 1600 ex-soldiers.

The above budget, which is still subject to alteration, is inadequate but covers the most urgent needs."

JEWISH NATIONAL FUND (KEREN KAYEMETH) budget for the fiscal year 5706 (October 1, 1945 - September 30, 1946)

Transcript of cable from Dr. A. Granovsky, Director, Keren Kayemeth, Jerusalom:

LAND PURCHASE	LP	\$
Rural land (purchases in 4 main regions) Rural land proviously acquired (mainly)	4,055,000	16,422,750
Rural housing land (in and near settlements	125,000	506,250
not established on Keren Kayemeth land)	140,000	567,000
Urban housing land (mainly near Tel Aviv)	700,000	2,835,000
Total Land Purchase	5,020,000	20,331,000
MAINTENANCE, DEVELOPMENT, ETC.		
Maintenance of land including guarding,		
supervision, fencing, ploughing, cultiva-		
tion, legal expenses, survey work	65,000	263,250
Development of land, including:		
Anelioration and reclamation	50,000	202,500
Development work in the Negev	25,000	101,250
Town Planning	2.700	10,935
	77,700	314,685
Hydrological, Drainage, Anti-Malarial Work, including:		
Anti-malarial drainage and supervision	10,900	44,145
Agricultural drainage work	12,000	48,600
Hydrological research and survey work	17,000	68,850
	39,900	161,595
Advances, Loans and Grants for Seeds, Tools, E (mainly directly to settler groups in connect with establishment of new agricultural settlement)	tion	
ments)	40,000	162,000
Road Construction Buildings	45,700	185,085
Property and Local Taxes	20,000	81,000
Participation in Land, Water and Development		
Companies	25,000	101,250
Total Maintenance, Development, Etc.	313,300	1,268,865
AFFORESTATION		
Upkeep existing forests 3,665,000 trees coveri	ng	
15,840 dunams	26,800	108,540
Planting 460,000 saplings on 2,000 dunams	28,200	114,210
Total Afforestation	55,000	222,750

LOAN SERVICE	LP	\$
Interest on:		
Loans	90,000	364,500
Debentures	8,000	32,400
Living legacies	32,000	129,600
	130,000	526,500
Principal:		
Redemption of Debentures	18,000	72,900
Repayment of loans reaching final maturity		1100.000
in 5706 or payable at creditor's option	316,000	1,279,800
Loans earmarked for housing purposes re- payable when building schemes		
realizable and progressing	305,000	1,235,250
	639,000	2,587,950
ORGANIZATION, INFORMATION, ADMINISTRATION	122,800	497,340
TOTAL PUDGET KEREN KAYEMETH 5706	6,280,100	25,434,405

"Postwar transition period demands accelerated program land acquisition for new agricultural settlements and housing for returning soldiers and new immigrants. Agricultural settlement waiting list already comprises 20 organized soldiers groups and 30 groups trained settlers already waiting 4 to 7 years. Minimum areas available only for 30 agricultural settlements thus leaving 20 groups wholly unprovided with land. Furthermore economic basis first 30 settlements requires purchase additional 50,000 dunems. Further 50,000 dunems urgently needed for same reason for completion existing agricultural settlements. Although anticipate demands for land for many additional soldier groups presently in formation and groups trained settlers here or expected from abroad during coming months, only most pressing needs have been listed for financial reasons.

"Grave housing situation which required our intervention already last year further deteriorated owing demobilization in progress, arrival thousands new immigrants and natural increase population. Extremely high building costs inevitable demand Keren Kayemeths increasing perticipation by purchase 3,000 urban and 1,250 rural dunams for housing 50,000 to 70,000 persons which extremely costly.

"All quoted items land purchase refer to transactions already in negotiation."

UNITED PALESTINE APPEAL AND ITS NEW YORK AFFILIATED AGENCIES ESTIMATED BUDGET FOR 1946

APPROPRIATIONS TO OTHER ORGANIZATIONS

Mizrachi Palestine Fund	\$400,000	
Service charges to Zionist Organ-	R4 000	
izations in U.S.A.	74,800	
Hebrew University	30,000	
Appropriations by Palestine Founda-		
tion Fund and Jewish National Fund,		
New York, to American Zionist		
Emergency Council	500,000	
Appropriation by Palestine Foundation		
Fund to Palestine Survey Commission		
Total Appropriations to Other Organ	izations	\$1,034,800 *
PAYMENTS TO BE MADE IN USA BY PALESTINE FO		
PALESTINIAN AGENCIES		250,000
ADMINISTRATIVE EXPENSES		188,000
COMMUNITY SERVICE EXPENSE		140,000
TOTAL		\$1,612,800
		· ·

^{*} This item represents the sums appropriated during 1945. It is possible that some of these grants may have to be increased in 1946, depending on an examination of the requirements of these organizations.

APPENDIX 4

COMPARATIVE DATA ON EXPENDITURES OF PALESTINE AGENCIES

	Budget 5705	Actual Expenditures 5705	Budget 5706
1) JEWISH AGENCY AND KEREN HAYESOD			
Immigration Department Agricultural Settlement, in-	\$ 4,718,250	\$ 4,967,941	\$ 9,618,750
cluding Resettlement of Soldiers Labor Department	5,580,900	6,017,632 556,567	8,683,200 607,500
Trade and Industry Vational Organization and	546,750 1,786,050	1,144,651	1,822,500
Security Education and Culture, includ- ing Religious Affairs and	2,025,000	3,129,966	3,118,500
Grants to Institutions	773,550	888,943	919,350
Administrative Expense Loan Service	279,450	483,160	352,350
Reserve	567,000 307,800	435,634	1,012,500
Total	\$16,584,750	\$17,624,493	\$26,325,000
2) KEREN KAYEMETH			
Land Purchase	\$12,332,250	\$10,533,629	\$20,331,000
Maintenance, Development, etc.	1,085,400	1,234,690	1,268,865
Afforestation	115,830	109,241	222,750
Loan Service Administrative Expense	3,771,262	1,459,556 517,355	3,114,450
Total	\$17,729,684	\$13,854,471	\$25,434,405
3) SUMMARY: THREE PALESTINE AGENCIES			
Jewish Agency and Keren Hayesod	\$16,584,750	\$17,624,493	\$26,325,000
Keron Kayometh	17,729,684	13,854,471	25,434,405
Total Three Palestine Agencies	\$34.314.434	\$31,478,964	\$51,759,405

APPENDIX 5

ADDITIONAL REQUIREMENTS OF THE JEWISH AGENCY IN 5706

The following is the text of a cable received on November 7th from Mr. Eliezer Kaplan, Treasurer of the Jewish Agency for Palestine. It lists additional financial requirements of the Jewish Agency in the current fiscal year 5706, over and above the budget adopted in August at the conference in London. If these requirements of the various departments of the Jewish Agency were to be met, the budget of the Jewish Agency and the Keren Hayesod would be increased by LP 2,630,000 (\$10,651,500) and rise from \$26,325,000 to \$36,976,500. Together with the announced budget of the Keren Kayemeth of \$25,434,405, the budgets of the national agencies in Palestine would in this case amount to \$62,410,905. The cable reads as follows:

"Jerusalem, November 5th, 1945

Immigration Department requests for care, organization and training of 30,000 immigrants to cover minimum needs LP 825,000 instead of LP 625,000 shown in our budget; for transportation LP 500,000 instead of LP 200,000. After thorough investigation at least additional LP 380,000 required for housing of above number of immigrants. That means for item Immigration, Housing and Relief additional LP 880,000. Further LP 120,000 required for rehabilitation, training and maintenance of aged refugees, making a total of LP 1,000,000.

Agricultural Department: Of LP 400,000 for establishment new settlements LP 300,000 already appropriated for 14 approved beginnings, apart from Kayometh participation. Foreseeing during 5706 additional expenditure of at least LP 300,000 on our part, therefore further LP 200,000 required.

Resettlement of Soldiers: Believe all Jewish soldiers to be released during 5706 may require at least additional LP 500,000.

Labor Department requires increase of LP 100,000.

Trade and Industry Department requires increase of LP 150,000.

Department for National Organization and Political Activities urges increase of LP 500,000.

Education Department requires further LP 80,000 in view of teachers' demands and substantial increase in number of immigrant children.

Other Items: Additional LP 100,000 required.

Total Increase LP 2,630,000.

(signed) KAPLAN".

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American Council of Voluntary Agencies for Foreign Service, Inc. 132 East 23nd Street New York, N. Y.

Attention: Mr. Barl Martin

Dear Mr. Martin:

The United Palestine Appeal wishes to participate in the work of the Mission which is about to proceed to Europe and Egypt on behalf of the Council of Voluntary Agencies to arrange for purchases of war surpluses.

It is our understanding that such participation will involve a financial obligation on our part consisting of:

- 1) a one-time payment of \$150 check for which is herewith enclosed; and
- 2) a share of the expenses of the Mission based upon the ratio which the dollar value of purchases on our behalf will bear to the total dollar value of purchases made by the Mission.

It is also our understanding that you are to be authorised by us to act on our behalf subject to final instructions on the spot by our field representative in France. Italy or Egypt as thecase may be. There will be forwarded to you within the next few days the names and addresses of those persons who will be the representatives in the abovementioned areas of the Jewish Agency for Palestine, Jerusalem, for whose benefit our purchases through your Mission will be made. The appropriate instructions will be issued to them to make and maintain contact with your Mission. We shall advise you in case of any changes in our field representatives.

In accordance with your request, we are enclosing herewith a tentative list of our requirements. These requirements may, of cours wary and our agreement to purchase any of the items enumerated in the list will, in the last analysis, depend upon prices and other circum-

We shall be glad to offer you every cooperation and wish you success in your Mission.

Yours very truly.

Executive Vice-Chairman

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UNITED PALESTINE APPEAL LIST OF REQUIREMENTS

3,000 tents
10,000 blankets
5,000 dosen socks
10,000 sets of underwear
6,000 beds
 building materials
 field kitchens
 mess equipment
 laundry machinery

10,000 sheets
20,000 towels
 sanitary installations
1,000 Quonset huts, or other housing for 1,000 families

100 3 to 5 ton trucks
50 tractors (chain)
50 jeeps

We are prepared to spend \$1,500,000.-on the purchase of surplus items.

10 excavators

* 0

HAPOEL HAMITRACHI Lengue for Religious Labor in Pelestine 1107 IndependenceBoulevard Chicago 24, Illinois

January 21, 1946

Dest

For a number of years, as a rabbi in a fair-sized Jewish community in the Middle Mest, I was - and still am - a member of the Allocations Committee of a Jewish Federation. I know what the problems are and how difficult are the situations with which such committees are confronted. The demands are many and the needs are great. Each group which approaches you feels the great importance of its work, and your tasks of judging and evaluating these demands upon a just and equitable basis is definitely not an easy one.

In eddressing syself to you, I do not wish to add to your problems but rather I wish to consult with you and ask your opinion as the best manner of placing my particular request before you.

isbor Eionist Group. In order to enable me to devote full time and effort to this work, I gave up my pulpit and my community, both of which were very dear to me. I have no regrets on that score, because I am firmly convinced that Happool Hamizrachi is an organization which is performing a service for Falestine of immeasurable magnitude. Unfortunately, however, this organization is probably the most under-publicized in Jewish ranks. The work of our members and our colonies in Palestine has been for greater than the recognition accorded us in former years in America would indicate. It was not until very recently, when the rescue of the Teheran children came to light and the public testimonies of Chief Rabbi Herrog and Dr. James Heller, a recent visitor to Palestine, focussed attention upon our extraordinary accomplishments, that ample recognition and subsequent increases in funds nve been forthoo ming.

In illustration of our work, may I say that only last week we of the Chicago office received a cablegrem from Falestine, stating that \$10,000.00 was needed to save a group of Aliyah Beth immigrants, I think you know what I mean, who were stranded. By return cable we dispetched the amount requested. I could, if you desired, give you reams of information of the accomplishments of our organization and our Character in Palestine.

May I ask you, therefore, to send me the necessary information to emable me to place my request before your Federation in the most fitting manner? Would it, perhaps, be desirable for me to appear before your Allocations Committee to state my case? Should I write another latter of application with more detailed and specific information and, if so, to

with the fullest appreciation for your having taken the time to read this letter, and for whatever you might do to help us in our secred work, I remein

Sincerely yours,

(Signed) Habbi Harold F. Smith Hidwest Executive Director Hapoel Hamingahi of America

MEMORANDUM

Date

January 22, 1946

To

Dr. Abba Hillel Silver

From

Henry Montor

Subject

You will be interested in the background information on the subject referred to in the enclosed letter.

As a member of the American Council of Voluntary Agencies, the United Palestine Appeal was invited to participate in a special Procurement Mission which is planning to visit Europe and the Middle East for the purpose of procuring war materials out of surplus Army stocks. Our office consulted with Mr. Eliezer Kaplan and Mr. Maurice Boukstein on this matter. It was suggested by them that the UPA participate in this Mission on behalf of the Jewish Agency which will be making all the subsequent remittances for procurements and for its prorated share of the expenses of the Mission.

Mr. Maurice Boukstein, Counsel for the Jewish Agency, is now one of the UPA representatives on the Committee on Material Aid and is a member of the Sub-Committee on Shippers and Purchasers. He will be in constant touch with the Mission.

Regards.

HM: LM Encl. 0,

HENRY MONTOR UNITED PALESTINE APPRAL 41 EAST 42ND STREET MYK

MIZRACHI ADMINISTRATIVE COMMITTEE HAVING LEARNED AT ITS MEETING OF
TOUR REFUSAL TO HONOR THE DECISION OF THE JOINT K.H. AND K.K. COMMITTEE
TO EXTEND US AN ADVANCE OF \$75,000 STOP WE ABSOLUTELY RESENT THE CREATION
OF AN ISSUE WHICH IS TO BE SETTIED DURING REGOTIATIONS AS AN OBSTACLE
IN CARRYING OUT THE DECISION OF THOSE FUNDS CONSTITUTING THE U.P.A.
WHICH WAS REACHED AFTER DUE DELIBERATION. WE REQUEST YOU KINDLY INFORM
US INDEDIATELY WHETHER YOU INTEND HONORING THE ABOVE MEETIONED DECISION
SINCE OTHERWISE WE HAVE CERTAIN ACTION IN MIND STOP WITH ALL DUE RESPECT
FOR YOUR TALENT AND CONTRIBUTIONS TO U.P.A. WE ARE BROWING TIRED OF HAVING
ALL OUR REGOTIATIONS WITH THE NEWLY ELECTED REPRESENTATIVES OF BOTH FUNDS
FRUSTRATED BY YOUR OWN UNYIELDING DESIRE TO THRASH OUT IRRELEVANT MATTERS
WHEN WE ARE IN NEED OF IMMEDIATE FUNDS

THE MIZHACHI ORGANIZATION OF AMERICA LEON GELLMAN PRESIDENT

January 30, 1946

Mr. Mendel Fisher, Executive Director Jewish Mational Fund 41 East 42nd Street New York, New York

Deer Mr. Fisher:

I have before me your memorandum dated January 28, advising that the Joint Committee of the Keren Hayesod and the Keren Kayemeth at a meeting on Thursday, January 24, "unenimously voted that the sum of \$75,000 be advanced to the Hizrachi Organization on account of whatever allecation will be made to them for the year 1946."

United Palestine Appeal has consistently called to the attration of the officers of the Keren Hayesod and Keren Keyemeth that the United Palestine Appeal was saddled with an unfair responsibility in relation to the Mixrpedi Palestine Fund. We had asked that any negotiations with the Mixrachi Palestine Fund. We had asked that of the campaign interests of the United Palestine Appeal — which are synonymous with the interests of the Keren Hayesod and Keren Kayemeth.

During the past few years it has become increasingly evident that the Mizrachi Palestine Fund does not represent the forces which it is assumed are included in any arrangement mede by the Mizrachi Palestine Fund and the United Palestine Appeal; and, moreover, that the Mizrachi Palestine Fund does not guarantee the United Palestine Appeal against separastic campaigns by agencies, groups and individuals which allegedly are supported out of Mizrachi Palestine funds.

Puring the year 1946 the Hapoel Hemisrachi has launched a compaign of the most vigorous character and is now applying to welfare funds throughout the country. The Hapoel Hamisrachi states that the only source of its support in the United States is the support which it will engage. This is an intolerable situation for the United States is United Palestine Appeal has been telling the country and all contributors in good faith that a contribution to the United Palestine Appeal (United Jewish Appeal) includes propertiate religious institutions supplementary to those financed by the Keren Heyesod expropriate religious institutions supplementary to those financed by the Keren Heyesod and Keren Kayemeth are assisted. bear. The in good faith includes proper

This situation has not been rectified despite continuous conversation over a period of years. On the contrary the problem has become worse. It seems to me, therefore, the height of unwisdom for the UPA or for the Keren Hayesod and Keren Enyemeth to come to any arrangement for 1946, either permenent or tentetive, with the Misrachi Falestine Fund that does not at least reduce to writing and to contractual definiteness (a) the obligations of the Misrachi Falestine Fund and its agencies to the UPA and (b) the nature of the causes supported our of Misrachi Falestine funds.

I have this morning received the attached telegram from Mr. Leon Cellman, President of the Mizrachi Organization of America, I believe it is in the interests of the United Pelestine Appeal, Keren Mayesod and Keren Mayemeth and the Mizrachi Falestine Fund that the promptest possible meeting be called so that an unpleasant situation which none of

----Mr. Mendel Fisher Jenuary 30, 1946 Pege 2 these agencies wants, may be clarified and some solution reached. Cordially yours, Henry Menter Executive Vice-Chairman His LK Mnc. P. S. Typical of the kind of letter that is being issued by the Hapoel Hamizrachi, which is now conducting a straight-forward compaign is this letter signed by: Rabbi Harold P. Smith, Midwest Executive Director, Hapoel Hamisrachi of America, which I am elso enclosing.

JNP 45-46 COPY: DR. SILVER JEWISH NATIONAL FUND 41 EAST 42ND STREET NEW YORK 17, N. Y. February 3, 1946 Mr. Marvin A. Kane, President Jewish National Fund Council 14298 Superior Road Cleveland 18, Ohio Dear Mr. Kane: This is to acknowledge receipt of your letter of January 30th relative to the proposed Jewish National Fund dinner in Cleveland. In view of the circumstances which you describe in your letter, I do not think it would be feasible to have two separate efforts, one for the Expansion Fund and another for the Jewish National Fund, especially because of the need of our extending the fullest measure of cooperation in the \$100,000,000 drive for the J.A. Also I think we should be mindful of the interest which Dr. Silver has manifested in the J.N.F. by lending bimself as the guest of honor on this occasion. In time of the many Zionist burdens which he has assumed and which include the raising of monies for the Expansion Fund. I think we owe it to him to be of assistance to the 2.0.A. Under all the circumstances. I feel that it would be approprints that the J.R.P. should share the proceeds of the proposed function with the Expansion Fund. I also wish to bake this opportunity to express to you our sincere appreciation of the efforts of yourself and your associates in behalf of the Jewish National Jund. With pil good wishes for success and kind personal regards. Sincerely jours. MR: SS Morris Rotlenberg President

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SOLOMON GOLDMAN
HENRY MONSKY
NATHAN STRAUS

National Chairman JAMES G. HELLER

National Campaign Co-Chairmen
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HAROLD J. GOLDENBERG
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IRVING D. LIPKOWITZ

Associate Secretary MENDEL N. FISHER

UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (Keren Hayesod)
JEWISH NATIONAL FUND (Keren Kayemeth)
MIZRACHI PALESTINE FUND

41 East 42nd Street New York 17, N. Y. MUrray Hill 2-3320 Cable Address - Palfund

February 4, 1946

Dr. Abba Hillel Silver The Temple Cleveland, Ohio

Dear Dr. Silver:

I am terribly sorry about the mix-up in our place of meeting last Friday. I understand from Henry Montor that you were awaiting our arrival in Cleveland. I do hope that this unfortunate event did not upset any of your plans.

In the meantime, however, Henry and I have gone over a list of names to be submitted for the new Board of Directors of the United Palestine Appeal. It would be of tremendous help to me if you would go over this list which I am sending you, and prior to our meeting on Monday, February 11th in New York City at 1 p.m. at the Hotel Biltmore, if it is at all possible, I would like to have your comment. However, failing that I shall certainly hear what you have to say with interest when we meet.

With kindest regards, I am

Sincerely yours

Charles J. Rosenbloom National Chairman

CJR: RH Enc.



Honorary Chairmen ALBERT EINSTEIN HARRY FRIEDENWALD SOLOMON GOLDMAN HENRY MONSKY NATHAN STRAUS

National Chairman IAMES G. HELLER

National Co-Chairmen for Regions

JOEL GROSS HAROLD J. GOLDENBERG For the Middle West MORTIMER MAY For the South CHARLES BROWN For the West

Executive Committee HERMAN L. WEISMAN

National Co-Chairmen

STEPHEN S. WISE Chairman, Board of Directors MRS. MOSES P. EPSTEIN LEON GELLMAN ISRAEL GOLDSTEIN EDMUND I. KAUFMANN LOUIS E. LEVINTHAL LOUIS LIPSKY BERNARD A. ROSENBLATT MORRIS ROTHENBERG ABBA HILLEL SILVER ROBERT SZOLD DAVID WERTHEIM

Chairman, National Council RUDOLF G. SONNEBORN

National Treasurers ABRAHAM GOODMAN ABRAHAM L. LIEBOVITZ CHARLES J. ROSENBLOOM IACOB SINCOFF

Executive Vice-Chairman HENRY MONTOR

IRVING D. LIPKOWITZ

Associate Secretary MENDEL N. FISHER

UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (Keren Hayesod) JEWISH NATIONAL FUND (Keren Kayemeth) MIZRACHI PALESTINE FUND

41 East 42nd Street New York 17, N.Y.

MUrray Hill 2-3320 Cable Address - Palfund

February 5, 1946

Dr. Abba Hillel Silver The Temple Cleveland, Ohio

Dear Dr. Silver:

My attention has been called to the fact that in hastily drawing up the list of prospective nominees for membership on the Board of Directors of the United Palestine Appeal, several names were inadvertently omitted.

I am enclosing herewith a revised corrected list.

Cordially yours,

Charles J. Rosenbloom

National Chairman

Enc .

CJR: SRT



Honorary Chairmen
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UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (Keren Hayesod)
JEWISH NATIONAL FUND (Keren Kayemeth)
MIZRACHI PALESTINE FUND

41 East 42nd Street New York 17, N.Y.

MUrray Hill 2-3320 Cable Address - Palfund

February 6, 1946

Dr. Abba Hillel Silver The Temple Cleveland, Ohio

Dear Dr. Silver:

Confirming our conversation over the telephone, we have changed the luncheon meeting to a dinner meeting for next Monday, February 11th at 6:30 P.M. Biltmore Hotel, Room 124.

Looking forward to seeing you at that time, I am

Sincerely yours,

Charles J. Rosenbloom National Chairman

CJR: SRO



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UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (Keren Hayesod)
JEWISH NATIONAL FUND (Keren Kayemeth)
MIZRACHI PALESTINE FUND

41 East 42nd Street New York 17, N. Y. MUrray Hill 2-3320 Cable Address - Palfund

February 28, 1946

Dr. Abba Hillel Silver The Temple Cleveland, Chio

Dear Dr. Silver:

Enclosed is a copy of the letter we would like to send out under your signature from here. This, as you will see, is in connection with the luncheon on March 19th about which we spoke the other day over the telephone.

In the next day or so I shall send you a list of the invitees. Among those whom we shall have on that list are such men as Harry Levine of Leominster, Dewey Stone and Ben Lazarus. Only the latter announced his gift at Washington. It was a very small increase over last year. The other two have told me what they intended to give, which was not at all commensurate with what I am led to believe is good giving this year.

Needless to say, I am most appreciative of your willingness to be of assistance. It means so much to me and it will mean more to the U.P.A.

My very best wishes to you.

Cordially,

Charles J. Rosenbloom National Chairman

CJR: GG Encl.



DRAFT

February 27, 1946

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I am writing to invite you together with a few men of outstanding Zionist leadership to have lunch with me on Tuesday, March 19th at the Waldorf Astoria Hotel at 12 o'clock noon.

I would like to present to you a situation which has the greatest significance for our work in Palestine. It also is most important to the status of Zionist prestige in this country.

I hope you will give me this opportunity of discussing a subject with you which calls for your serious counsel and your cooperation.

I am looking forward to this meeting with you and trust that you will make every effort to attend.

Cordially yours.

Honorary Chairmen
ALBERT EINSTEIN
HARRY FRIEDENWALD
SOLOMON GOLDMAN
HENRY MONSKY
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MENDEL N. FISHER

UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (Keren Hayesod)
JEWISH NATIONAL FUND (Keren Kayemeth)
MIZRACHI PALESTINE FUND

41 East 42nd Street New York 17, N. Y. MUrray Hill 2-3320 Cable Address - Palfund

March 7, 1946

Dr. Abba Hillel Silver The Temple Cleveland, Ohio

Dear Dr. Silver:

I am sure you will be glad to learn that you are receiving an encouraging response to the personal meeting which, at my request, you have called for lunch at the Waldorf-Astoria on March 19th. We ought to have there a substantial number of prospective big givers among the Zionists of New York and surrounding communities.

You will be encouraged, I know, to learn that at the February 24th meeting the standard of gifts as set by Zionists was quite gratifying and reflects credit upon the entire Zionist movement.

Cordially yours,

Charles J. Mosenbloom National Chairman

CJR: MRH

P.S. I am enclosing herewith a list of those who have been invited to this meeting together with a list of those who have already indicated acceptance.



REPORT OF PROCEEDINGS

Of the Meeting of the Committee of Representatives of Jewish National Organizations and of the American Association of English-Jewish Newspapers, held in the offices of the Council of Jewish Federations and Welfare Funds - March 7, 1946

Attending were:

Irving Rhodes, publisher of the Wisconsin Jewish Chronicle Bernard Postal, publicity director of the National Jewish Welfare Board

Murray Frank, publicity director of the B'nai B'rith
Roman Slobodin, publicity director of the National Refugee Service
Henry Montor, executive director of the United Palestine Appeal
Ray Lovy, publicity director of the Joint Distribution Committee
Meyer Steinglass, publicity director of the United Jewish Appeal
H. L. Lurie, executive director of the Council of Jewish Federations
and Welfare Funds

Ben Hanft, publicity director of the Council of Jewish Federations and Welfare Funds

Robert Hess, of Milwaukee, counsel for the Association

This was the second meeting held between the representatives of the English-Jewish newspapers and the national and overseas agencies in New York City. The first took place at the Hotel McAlpin in New York City on October 7. At that time the members of the Association expressed their concern over the lack of standards and poor quality of many English-Jewish publications, the business ethics of some of the owners and publishers, and called for a cooperative venture between the publishers and the national organizations to correct these deficiencies.

At the request of Mr. Lurie, who served as Chairman of the meeting, Mr. Rhodes opened the March 7th meeting by raising the following points in behalf of his group:

- 1- The Association requests a fund of \$100,000 from the national agencies to be expended under joint sponsorship over a four year period to raise the journalistic, business and ethical standards of the English-Jewish press.
- 2- The project requiring these funds would involve engaging an executive director who would possess the following requirements: managing and professional experience in all phases of newspaper publishing, a knowledge of Jewish life, and an ability to relate that experience and knowledge to improve English-Jewish journalistic standards.
- 3- The executive director's duties would be: to assist publishers solve editorial and production problems; help them develop format and a knowledge of type faces which will improve the appearance of their newspapers; create news features suitable for English-Jewish press use; reorganize editorial departments so that they will make better use of local and national news sources; promote closer cooperation between the English-Jewish press and the publicity departments of national Jewish organizations; develop circulation promotion programs; increase local and national advertising lineage; work up a code of ethics for the entire craft and do other things which would redound to the benefit of the English-Jewish press and reading public.

As the national Jewish organizations have much to gain in raising the standards of English-Jewish journalism, Mr. Rhodes urged that they help in building up a better acceptance on the part of the Jewish community to the English-Jewish press. The members of the English-Jewish press association could not do it alone "as there are many publishers in this field whose lack of interest and lack of ability make them incompetent to advance the standards of English-Jewish newspapers." (at present the English-Jewish press association has 11 members out of an estimated 54 publications in the field.)

Mr. Montor asked Mr. Rhodes if it wouldn't be desirable, as the first requisite, to make a survey to establish, as facts, the deficiencies that the Association claims exist in the English-Jewish field, and if these do exist, to discover whether Jewish leaders and national agencies feel they have a responsibility to help improve the standards of the English-Jewish press along the lines recommended by the Association. A survey of this kind, declared Mr. Montor, may also indicate that half of the newspapers are surplus and that effective newspapers should be established on a regional rather than a community basis.

Mr. Rhodes pointed out that the regional idea was not feasible where newspapers were established in communities. "You can't put these people out of business," said Mr. Rhodes. "Trying to force them out will make them resort to illegitimate operations. Whether they are surplus or not is not for this group to decide but for the local Jewish population on the basis of potentials of the Jewish community to support a newspaper of this type."

"Bosidos," said Mr. Rhodes, "properly and competently handled the English-Jewish press should be a profitable venture."

"When a city of 5,000 population can support a successful daily newspaper why shouldn't a Jowish community of that size support a English-Jowish newspaper on a weekly basis, particularly where such a publication usually would enjoy exclusive rights in its community. However, the program of the English-Jowish press association could easily eradicate the many faults that plague newspapers in our field because they are essentially minor ones. The services we would render would be designed to find out what is wrong in the newspaper's methods of national and local news coverage; its typography, its public relations, its circulation and promotion techniques. We would make a study of every newspaper's advertising and circulation potentialities; estimate its operating costs, do everything to help the newspapers in question make a start in establishing a self-supporting program. Most of them must be taught how to operate a paper legitimately. Only if you make the English-Jewish papers self-supporting will you have an ethical English-Jowish press. It will take us 25 years to accomplish this by ourselves, but only three or four years if we have your help."

The consensus of the representatives of the national organizations supported Mr. Montor's contention a survey should be made of the English-Jewish press to substantiate the statements made by Mr. Rhodes and his colleagues; that without a systematic appraisal of this situation, the Association's program would be too "fuzzy" to warrant support from the national agencies.

Specifically, the Agencies were seeking to determine why there was a need for funds, what could be the joint program of the Association and the agencies for improving the standards of English-Jewish Journalism, and how long it would take to build up a greater reader acceptancy for the English-Jewish press in its community. "This," declared Mr. Montor, "is a national situation which must be seen in the composite of 54 newspapers. If local English-Jewish newspapers want to survive, they will have to demonstrate their indispensability to the community. The aims of the

national agencies who would finance this survey, and subsequent actions, is not to put any English-Jewish newspaper out of business, but to help create an English-Jewish type of newspaper which will earn respect and support in its community, and which will be regarded by its readers as indispensable to the community's well-being as the community center and the local welfare fund are.

"Further, a study of the field which would reveal the assets and deficits of the English-Jewish newspapers would in itself be a valuable service to the Jewish community as well as serve as a basis for larger action on the part of the Association and the national agencies."

Mr. Lurie pointed out that the essential difference that exists between the Association and the agency representatives is one of procedure. That is, the Association is requesting the agencies to commit themselves to the total long-range program which would require \$100,000 over a four year period, whereas the Agencies prefer to take an initial step at a cost of approximately \$25,000, and await the results of the survey, (which they unanimously recommend) and initial demonstration of service before committing their Agencies to the long-range principle.

The following motion, offered by Mr. Montor, was unanimously adopted.

It is the consensus of this meeting that

- 1- It is highly desirable, in the interests of the national agencies, to improve the standards of the English-Jewish press;
- 2- That the Agencies should be encouraged to give financial assistance to the American Association of English-Jewish newspapers to accomplish this ain;
- 3- That the national agency representatives agree to recommend that their respective agencies contribute to the proposed \$25,000 fund required to meet the costs of a nationwide survey over a one-year period of the needs and requirements of the English-Jewish press;
- 4- That this survey shall be conducted under the direction of a Committee of 12 persons, six representing the national agencies, three the English-Jewish press, plus three experts in journalism and publications, with the composition of this committee to be determined before the project gets under way.
- 5- That when the proposals recommended by the representatives are accepted by their respective agencies, the committee meet as soon as possible to determine the proportionate share each cooperating agency should contribute to make up this \$25,000 figure, and what other national Jewish agencies might be invited to participate in the program and its financing (a number of additional agencies were present at the October 7th meeting.*)

Respectfully submitted

(signed) Ben Hanft

Ben Hanft Acting Secretary

rc-3/27/46

^{*}American Jewish Committee, National Council of Jewish Women, Jewish National Fund, Jewish Telegraphic Agency, American Friends of Hebrew University, Zionist Organization of America, ORT, Anti-Defamation League.

0 COUNCIL OF JEWISH FEDERATIONS AND WELFARE FUNDS, INC. NATIONAL OFFICE: 165 West 46th Street, New York 19, New York March 14, 1946 Mr. Henry Montor, Exec. Dir. United Palestine Appeal 41 East 42nd Street New York, New York Dear Mr. Montor: I am onclosing the minutes of our March 7th meeting which Mr. Ben Hanft has prepared. As indicated by the action taken at that meeting, the next step is for the representatives who were present to submit the proposal to their respective agencies and secure their approval and decision to cooperate. I hope you will take this matter up promptly. When a sufficient number of agencies have signified their interest in adopting the recommendations, the next step will be to decide on the representatives to be appointed to assume responsibility for the project and the agreement on the basis for sharing in the costs. I am sending this report of the proceedings of the meeting to all members who were present. Please let me know if you feel that any corrections or changes should be made in this report before copies are sent to the additional agencies that were represented or were invited to the October meeting on this subject. Very sincerely yours, (signed) H. L. Lurie H. L. LURIE Executive Director HLL/gns enc. 3/15/46 bh rc-3/27/46

Luncheon Meeting with Dr. Abba Hillel Silver at Waldorf-Astoria
March 19, 1946.

Acceptances

Morris Gederbaum
Benjamin J. Doft
Max Doft
I. S. Wecheler
A. J. Rongy
Samuel Berson
Mortimer J. Propp
A. Krumbein
J.M. Mazer
Charles Wolf
Charles Gutwirth
Jacob Goodman
Max Tieger
Rudolf G. Sonneborn
Emil Lackow

Declinations

Max Weinstein Herman Nelson Dr. S. Branschwig Victor Price Samuel Redlich B. Bernstein H.L. Weisman S. Thau Dr. Aaron Rokeach Ira Shorin John Polacheck Ph. Wechsler Asher Papish Charles Ress Samuel Hausman Louis A. Falk Alfred Wyler

Haybe

Irving Sabsevitz
Chas. Ros engarten
Isidor Fine
(call him day before)
Mr. Scherman

LIST OF PEOPLE INVITED TO MARCH 19TH LUNCHEON

David Aronow Lee Knitwear Co. 1410 Broadway New York 18, N.Y.	\$ 5000	I. M. Cohen Joseph H. Cohen & Sons. 71 Fifth Ave. New York 3, N. Y.	\$6000 7500 OT
Leo Beer Beer-Stern Co. 225 West 34th St. New York 1, N.Y.	\$1200 '46	Jacob H. Cohen Forest Box & Lumber Co. 38-70 Vernon Blvd. Long Island City, N. Y.	\$1500 '45
David Berdon David Berdon & Co. 1450 Broadway New York 18, N. Y.	\$1750	Samuel Davis Universal Brassier & Just: Corset Co. 1 E. 33rd St.	rite \$5000
Bernard Bernstein Bernson Silk Mills 444 Fourth Avenue New York 10, N. Y.	\$3000	New York 16, N. Y. Bernard Davidson Davidson Bros. 180 Madison Avenue	17500 Davidson.)
Samuel Berson & Co. 1450 Breadway New York, N. Y.	\$1200	New York 16, N. Y. Sidney Davidson Davidson Bros. 180 Madison Avenue	Bernard)\$7500 and) Sidney)
Herman G. Borgenicht Borgenicht Bros., Inc. 520 Eighth Avenue New York 18, N. Y.	\$2500	New York 16, N. Y. Ben Doft Princeton Knitting Hills 450 Seventh Avenue	\$ 500
Benjamin G. Browdy 3 West 19th St. New York 11, N. Y.	\$2200	New York 1, N. Y. Mnammel Doft Princeton Knitting Mills 450 Seventh Avenue	\$ 500
Dr. Sylvain Brunschwig Woburn Trading Corp. 60 E. 42nd St. New York, E. A. Morris Cederbaum	\$ 500 9500	New York 1, N. Y. Nax Doft Princeton Knitting Hills 450 Seventh Avenue New York, 1, New York	\$7000
P. Abaline Blouse 525 Seventh Ave. New York, H. Y. Charles Cohen	\$1000 '46 1568 '45	David D. Doniger McGregor Sportswear 303 Fifth Avenue New York 16, N. Y.	\$5500
Rew Tork 13, N. Y. Frank Cohen	\$ 2500 '46 10,000	Is Eichler Jay Knit Co. 991 Sixth Avenue New York, N. Y.	°45 covered by firm °45 \$4400
Seco June 521 Figh Avenue Nov York, H. Y.	### Barre Garriage Inc. '44	Samuel M. Elowsky (Morby Sportswear 1359 Broadway New York 18, M. T.	\$2525

Louis A. Palk	
Bergen Market	
Foot of 2nd St.	
Jersey City, N. J	

Abraham Feinberg
Jac Feinberg Hosiery Mills, Inc.
350 Fifth Avenue \$4600
Bey York 16, N. Y.

Joseph A. Feder 694 Main Svenue Passaic, N. J.

Charles M. Feller Third & Market Streets Harrisburg, Pa.

B. Piering
Nendelson, Fiering & Horowitz
469 Seventh Avenue \$3000
New York 18, N. Y.

Harry P. Fierst Fierst & Amelbaum \$ 500 '45 162 Fifth Avenue New York, N. Y.

Isidor Fine \$ 1500
N. Fine & Son 11,500
40 Worth St. 2,000 OF
New York 13, New York

M. H. Fishman M. H. Fishman Co., Inc. \$3000 225 Fifth Ave. 5000 New York, N. Y.

George I. Fox 115 W. 30th St. \$ 600 New York 1, N. Y.

Harry Frankel
American Safety Table Co.
41 West 25th St.
New York 10, N. Y.

Louis Frankel American Safety Table Co. 41 West 25th St. New York 10, N. Y.

Jacob Freidus
Aaren Machinery Co. \$4000
45 Greeby St.
New York 12, N. Y.

Herman Geller International Dye & Print Works 55 First Street Paterson, N. J.

Kalman Ginsburg 570 Seventh Avenue New York 18, N. Y. \$4050

Leonard Gineberg
Hearns Dept. Store Inc.
Fifth Ave. & 14th St. \$1200 '45
New York, N. Y.

Moses Ginsberg American Foreign Steamship Corp. 80 Broad St. New York 4, N. Y. \$12,000 W/Children

Abraham Goodman H. Goodman & Sons, Inc. 200 Variok St. New York 14, N. Y.

Jacob Goodman H. Boodman & Sons, Inc. 200 Varick St. New York 14, N. Y.

Sylvan Gotshal Weil, Gotshal & Manges 60 E. 42nd St. New York 17, N. Y.

Charles Gutwirth Lipschutz & Gutwirth 630 Fifth Ave. New York 20, N. Y.

Samuel Hausman M. Hausman & Sons. 10 East 32nd St. New York 16, N. Y.

Herman Hollander 154 Massau St. New York 7, N. Y.

Gustav Kaplan 1014 N. 17th St. Harrisburg, Pa.

Jacob Kaplan O. K. Pants 162 Fifth Avenue New York 10, N. Y. Goodnan) Brothers) \$5000

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Gutwirth,) and)\$11,102 Lipschuts)

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\$5000	Jacob G. Lukashok 13 North Glenmore Dr. New Rochelle, N. Y.	2518
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	Morris Mallove 33 Tilley New London, Conn.	
	Irving A. Manacher Central Coal Co., Inc.	\$3500
\$3250	Bronx 51, N. Y.	
	Remel Mfg. Co.	\$775
\$1000	Bronx, N. Y.	Arco Metalcraft \$3000
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Jacob Russo			
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Israel Sachs Sachs Quality Furniture		New York, N. Y.	
330 Brackner Blvd. Bronx 54, N. Y.	\$5,000	Dr. David Sheitlis 250 West 85th St. New York, N. Y.	#300
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521 Fifth Ave. New York 17, N. Y.	\$1200	Topps Chewing Gum 134 Broadway Brooklyn 11, N. Y.	\$10,000
Jacob Schaffer		The second secon	
112 Central Park South New York, N. Y.		Nax Shrage Shrage & Pines 1150 Broadway	\$3500
Book-of-the-Month Club	\$25,000	New York 1, N. Y.	
385 Medison Ave. New York 17, N. Y.		Jacob Sincoff 124 West 26th St. New York 1, N. Y.	
Max J. Schneider National Safety Bank	\$1,600	Dr. Ferdinand Sonneborn	
1384 Broadway New York 18, N. Y.	1	L. Senneborn Sons, Inc. 88 Lexington Ave.	\$3000
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Bernard Semel, Inc.	\$2500	A. Jacob Stone	\$ 500
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Hon. Nathan Straus W N C A 1657 Broadway New York 18, New York	\$8,714	Herman L. Weisman Weisman & Grant 295 Madison Ave. New York, New York	\$750 '45
Signund Thau Mutual Sunset Lamp Mfg. Co. 350 Fifth Ave. New York 1, New York	\$1750	Aaron Weiss Triangle Shoe Co. 97 S. Main St. Wilkes Barre, Pa.	
Max Tieger 215 Broad St. Elizabeth, N. J.		Charles Wolf 580 Fifth Avenue New York. New York	\$500
Abraham Tulin 330 West 72nd St. New York, New York	\$250 '45	Alfred Wyler Wyler Watch Agency 630 Fifth Ave.	\$1010 5500
Abraham I. Uslander 37 Broad St. Elizabeth, N. J.		New York, N. Y. 20 I. A. Wyner I. A. Wyner & Co. Inc.	750 SD
Dr. Israel S. Wechsler 70 East 83rd St. New York, N. Y.	\$250 '45	New York 18, N. Y. Gustave Yuder	X
Abe Wechsler Philip Wechsler & Sons 204 E. 23rd St.	Wechsler,)	Textile Fabric Co. 351 Fourth Ave. New York 10, N. Y.	\$4000
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Philip Wechsler & Sons. 204 E. 23rd St. New York 10. N. Y.		Brooklyn 22, N. Y.	
Dr. Harold Weinberg New York Merchandise Go. 32 West 23rd St.	Weinberg)	50	外系

New York 10, N. Y.

Morris Weinberg The Day 183 E. Broadway New York, N. Y. \$1000

Max Weinstein Russeke Fifth Avenue 390 Fifth Avenue New York 18, N. Y.

Victor Price) 5,000

ADDITIONS TO THE MARCH 19th LUNCHEON

Jacob A. Fortunoff c/o J. A. Fortunoff 40 Worth Street New York, New York

Max Goldberg Gold Seal Textile Go. 31 Bond St. New York, New York

Houis Gordon Modern Silver & Linen Supply Co. 543 West 23rd St. New York 11, New York

Samuel Greenblatt Greenleaf Textiles 221 Fourth Avenue New York 15, New York

Seauel L. Hoffman & Co. 0/0 S. L. Hoffman & Co. 1350 broadway New York, 18, New York

Jacob L. Holtzman 20 Pins Street New York, New York

Samuel Kamenetsky Columbia Ideal Quilting Co. 4315 - 34th Street Long Island City, N. T.

Benjamin Kaplan Mayilower Hills 89 Bogart Street Brooklyn, New York

Laplan live. 45 Work 18th St. New York, New York

Louis Koch
Republic Container Co.
Helson & School Streets
long Island, City, New York

Midwood Management Co. 16 Court St. Brooklyn, New York

Morris Miller 370 Grown Street Brooklyn, New York

Concord Fabrics 370 Broadway New York, New York

Stephen Rey Zilo Ware Corp. 1115 - 47th Street Long Island City, New York

Morris V. Rosen Sylvan Enitwear Mills 1485 Ogtes Avenue Brooklyn, New York

Nool Movelty Co. 10 West 20th Street Hew Tork, New York

Samuel Spiegel Spiegel Meckwear Corp. 6 West 32nd Street New York City

UNITED PALESTINE APPEAL

MEMORANDUM

Date March 21, 1946

To Dr. A. H. Silver

From Mr. Henry Montor

Subject

You will be interested in a copy of a memo which we have just received from the American Resident Representative of the Intergovernmental Committee on Refugees.

HM:NG

INTERSOVEREMENTAL CONCUTTENT ON REFUGEES
American Resident Representative
Reon 308, 1544 Connecticut Ave., N. V.
WASHINGTON, 25, D.C.

MEMORANDUM: FROM THE AMERICAN RESIDENT REPRESENTATIVE

Number 1 15 March 1946

There have been numerous requests for a summary statement about the Fifth Plenary Session of the Intergovernmental Committee on Refugees, which was held in Paris in Movember 1945. In anticipation of the meetings to be held within the next few weeks by the UNRA Council in Atlantic City opening March 15, 1946, and by the special Committee on Refugee Problems, appointed by the Assembly of the UNO, which will meet in London, April 8, the following statement about the Intergovernmental Committee's Fifth Plenary Session may be of interest.

SUDGARY REPORT OF FIFTH PLENARY SESSION

I) The Fifth Flenary Session met in the Maison de la Chimie, Faris, France, on November 20-22, 1945, inclusive, with representatives of twenty-eight of the thirty-six member governments present. The presiding officers for the session, elected at the opening meeting were:

M. Parodi (France) Dr. Burckhardt (Switzerland)

Mr. Magann (Ganada)

Chairman Vice-Chairman Deputy Vice-Chairman

II) The Director's Report: -The Director listed new appointments to the Administrative staff, described briefly the work of the several representatives abroad, spoke of cooperation with other international and governmental organisations and with the private voluntary agencies, and drew special attention to the following operations of the Committee:

A. The Protestion of Refugees

1. Traval Documents! - Vollowing the recommendation of the Fourth
Plenary Session, an exhaustive study of the history and use of travel documents was
prepared and submitted together with a draft Arrangement and specimen Travel
Document, to a Commission of Experts representing the governments of Belgium, Brazil,
Chile, Tsechoslovakia, France, the United Kingdom and the United States, which met
in London, August 28-21, 1945. The Commission approved the Braft Arrangement and
specimen Travel Document with slight alterations and recommended to the Executive
Committee that these documents be communicated to member governments and "such
other governments as the Executive Committee may consider necessary." The Executive
Committee has approved this recommendation and expects soon to refer the discuments
to member governments with a proposal that an intergovernmental conference be convened for the purpose of the final examination and adoption of the Arrangement,

- At the request of the Government of France, the Intergovernmental Committee gi formal protection to German and Austrian refugees in France under the Internat Convention of February 10, 1958, and the additional Protocol of September 14, the first concerning the status of refugees coming from Germany, and the secon extending the provisions of the Convention to refugees coming from Austria, trian Refugamental Com-
- 3. Harmal Protection of Spanish Refugees in Francei The Government of France has applied the benefits of the International Convention of October 28, 1933, which relates to Manson refugees, to the Spanish refugees resident in Metro politan France, and has asked the Intergovernmental Committee to give formal protection to these Spanish refugees.
- further extends protection to refugees in the form of representations to governmental Countries of former saylum, and definitions of refugee status; and assumption of responsibility for several huddred children found in the Ruchemald camp and now given temporary anylum in France. The Intergovernmental Countries has also made representations regarding the refugees who were detained for several years in Manrittus and have now been admitted to Palestine; the status of refugees upon demolilization from the allied forces; the return to Greece of a party of Sephardic Jews; the status of ferman and Austrian refugees in Shanghai.

B. Operational Prejects

- 1. The Gradit Sahma: \$1,580,000 was invested to assist in the rescue and maintenance of victims of persecution in France, Roumania, Hungary, and Italy. The commitments were undertaken by the Committee in 1944 to aid in the rescue program of the Joint Distribution Committee, but the payments were not made until 1945.
- 2. Operation for Stateless Refugees in France and Belgiumi The Committee has extended assistance to these persons in the form of physical rolles, including maintenance, when necessary; short term leans towards the resumption of former occupations; training or retraining; special provisions for orphaned children
- has initiated a similar program for the relief of Spanish refugees in France.
- 4. Operations in Spain and Partugal: Maintenance grants, administered through private agencies, are being given to about 1,300 persons who do not have the protection of any government.
- 5. Belief for Certain Stateless Farsons in Italy: A sjall number of stateless persons in Italy, who were not displaced as a result of the war and who do not therefore some within the authoritiy of UNERA, are receiving the Committee's assistance.

FROM THE INTERGOVERNMENTAL COMMITTEE ON REFUGEES

- 6. Transportation of Spanish Refugees from Portugal: The Committee has set saids funds for the costs of this transportation which is being arranged by the Unitarian Service Committee.
- 7. Transportation Funds for Gertain Refugees at Fort Ontario, Ommego, N.Y.: The Committee agreed to assist those of the refugees at Fort Ontario who wished to emigrate to other countries.

The Director announced certain proposed operations that are awaiting the approval of the Executive Committee.

The Director, in closing, called attention to the many problems which remain to be solved regarding long-term responsibility for new classes of refugees who are coming into existence now, which can be dealt with only by an international agency, and for which little is now being done.

III) Budgata

- A. The Administrative Budget requiring 43,500 pounds beyond the estimated balance of 8,000 pounds on December 31, 1945, was approved.
- B. Operational Budgets were presented. For 1945 the total expense, including that for proposed projects not yet sanctioned, was reported as 1,373,000 pounds (approximately \$5,492,000.) For 1946 the estimates are 2,606,000 pounds (approximately \$10,434,000.)

IV) Relation of the 100 to the UEO

The Director presented a letter received from the government of the United Kingdom notifying the Committee of that government's intention to introduce into the General Assembly of the United Nations Organization recommendations that refugee work should be administered within the framework of the Meconetic and Social Council. The Committee adopted a resolution taking note of this intention, and authorizing the Recentive Committee to conduct any necessary negotiations to: ensure the Committee's existing responsibilities and obligations; secure the continuing cooperation of member governments of the Committee, who are not numbers of the UNO. Pending any reorganization of the work for refugees, the Committee recognized the necessary of continuing its work with unimpaired energy.

March 25, 1946 Mr. H. L. Lurie, Executive Director Council of Jewish Federations and Welfare Funds 165 West 46th Street New York City 19 Dear Mr. Lurie: This will acknowledge your letter dated March 14th together with a resume of the meeting held in the Council office on March 7th. The minutes do not always report verbatim all that happened. However, the intent is there and that should be sufficient. With respect to the resolution referred to on page three of Mr. Hanft's minutes, I would like to suggest a revision in number 2 to read "that the agencies should be encouraged to give financial assistance, etc. ... "instead of "... are willing...". Cordially yours, Henry Montor Executive Vice-Chairman HM:RH 3/27/46

CLASS OF SERVICE

This is a full-rate Telegram or Cablegram unless its deferred character is indicated by a suitable symbol above or preceding the address.

ESTERN (13)

SYMBOLS

DL = Day Letter

NL = Night Letter

LC = Deferred Cable

NLT = Cable Night Letter

Ship Radiogram

PRESIDENT The filing time shown in the date line on telegrams and day letters is STANDARD TIME at point of origin. Time of receipt is STANDARD TIME at point of destination

INA481 24=WUX NEWYORK NY 29 212P

ABBA HILLEL SILVER=

THE TEMPLE CLEVE=

LOS ANGELES BRINGING UTMOST PRESSURE TO BEAR IN HOPE YOU CAN ACCEPT APRIL 30TH INVITATION YOUR ACCEPTANCE WOULD BE INCALCULABLY VALUABLE KINDLY WIRE REGARDS=

HENRY MONTOR.

30.

THE COMPANY WILL APPRECIATE SUGGESTIONS FROM ITS PATRONS CONCERNING ITS SERVICE

United Palestine Appeal 41 East 42nd Street New York 17, N.Y.

MEMORANDUM

Date: March 29, 1946

To:

From: Mr. Henry Montor

You will be interested in a proposal which was submitted to all the National Fund-Raising Agencies by the American Association of English-Jewish Newspapers at a meeting on March 7, 1946. I am attaching herewith a copy of the minutes of that meeting. This matter will be on the agenda of the meeting of the Board of Directors of the United Palestine Appeal on April 10th.

HM: NG

United Palestine Appeal 41 East 42nd Street New York 17, N.Y.

MEMORANDUM

Date: March 29, 1946

To: Dr. Abba Hillel Silver

From: Mr. Henry Montor

You will be interested in a proposal which was submitted to all the National Fund-Raising Agencies by the American Association of English-Jewish Newspapers at a meeting on March 7, 1946. I am attaching herewith a copy of the minutes of that meeting. This matter will be on the agenda of the meeting of the Board of Directors of the United Palestine Appeal on April 10th.

HM: NG Enc. CLASS OF SERVICE

This is a full-rate Telegram or Cable gram unless its de ferred character is indicated by a suitable symbol above or preceding the address.

WESTERN *** UNION ***

SYMBOLS

DL - Day Letter

LC=Deferred Cable

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AM UNDER INSTRUCTIONS FROM LOS ANGELES TO CONVEY TO YOU FOLLOWING TELEGRAM SIGNED CHARLES BROWN JUST RECEIVED BY UJA QUOTE MUST HAVE SILVER FOR MOST IMPORTANT CAMPAIGN OPENING APRIL 30 EVERYONE IS TALKING SACRIFICE FOR 1946 AND THIS SHOULD APPLY TO TOP NATIONAL LEADERSHIP AS WELL AS THE REST OF US. IF UJA EXPECTS LOS ANGELES QUOTA WE MUST HAVE MORE COOPERATION THIS IS PRIMARY JOB OF UJA AND WE INSIST ON SILVER FOR APRIL 30 EXPECT IMMEDIATE AFFIRMATIVE RESPONSE UNQUOTE WARM REGARDE HENRY MONTOR EXECUTIVE VICE CHAIRMAN UNITED JEWISH APPEAL 342 MADISON AVENUE NEW YORK NY:

UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (Keren Hayesod) JEWISH NATIONAL FUND (Keren Kayemeth) **MIZRACHI PALESTINE FUND**

41 East 42nd Street New York 17, N.Y.

MUrray Hill 2-3320 Cable Address-Palfund

April 15, 1946

Dr. Abba Hillel Silver The Temple Cleveland, Ohio

Dear Dr. Silver:

I assume that Dr. Sidney Marks has reported to you on the discussion held at the last Board of Directors meeting of the United Palestine Appeal regarding the proposal of the Anglo-Jewish Newspaper Association. I am enclosing herewith a copy of the Minutes of the last meeting of the representatives of the National Agencies and of the Association.

At the meeting of the Board of Directors, it was pointed out that the problem raised by the Anglo-Jewish press and the question of the molding of public opinion which is involved therein is more properly the concern of the Zionist Organization of America, and the other bodies of the Zionist movement.

I shall appreciate your bringing this matter to the attention of the Executive Committee at the earliest opportunity of the Z.O.A.

With warmest regards, I am

Cordially yours.

Charles J Rosenbloom National Chairman

enc.

CJR: EE

UNITED PALESTINE APPEAL

PALESTINE FOUNDATION FUND (Keren Hayesod)
JEWISH NATIONAL FUND (Keren Kayemeth)
MIZRACHI PALESTINE FUND

41 East 42nd Street New York 17, N. Y. MUrray Hill 2-3320 Cable Address—Palfund

June 7, 1946

Dr. Abba Hillel Silver The Temple Cleveland, Ohio

Dear Dr. Silver:

A meeting of the United Palestine Appeal Sub-Committee to negotiate with the Joint Distribution Committee for a 1947 United Jewish Appeal will be held on Friday, June 14th, at 3 p.m. at the office of the United Palestine Appeal, 41 East 42nd Street, New York City. I trust that as a member of that Committee you will make every effort to attend.

In order that the United Palestine Appeal may have a formulation of its own point of view on the subject we will start our meeting among ourselves at 2 p.m. at the United Palestine Appeal office.

Please advise me that you expect to attend.

Cordially yours.

Rudolf G. Sonneborn

Acting National Chairman

RGS: GG



JEWISH NATIONAL FUND, Inc.

41 EAST 42nd STREET NEW YORK 17, N. Y. TELEPHONE: VANDERBILT 6-3780

July 16, 1946.

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Executive Director MENDEL N. FISHER Dr. Abba Hillel Silver The Temple Ansel Rd. at E. 106th St. Cleveland, Ohio

My dear Dr. Silver:

We had three outstanding and I would say, memorable, dinners given in your honor which brought very substantial returns for the Jewish National Fund. I refer to the Cleveland, Pitsburgh and of course the great and unforgetful Bnai Zion Dinner given in your honor.

No one knows better than I how burdened you are. Some of us are trying to do our small part in helping relieve you of some of this very heavy responsibility. There is one request, however, that I wish to make of you on behalf of the Jewish National Fund nationally, as I do on behalf of our Philadelphia friends, and that is that you should be the guest speaker at a dinner which we are giving in honor of Judge Louis E. Levinthal on November 13th. Lou has expressed the wish that you should be their guest speaker. They have asked me to write to you formally to extend an invitation on their behalf as I do on behalf of the Jewish National Fund of America.

I cannot promise you now that I won't ask you to visit one or two other places in this country but Philadelphia is one of our most strategic communities and your participation in the dinner in tribute to Lou Levinthal will not only be appreciated by him as a friend but also by the Jewish National Fund which will benefit to the extent of about \$100,000.

It is my sincere hope that you will find it possible to accept this invitation. I will then give you respite and call upon you/two or three months again.

I do not like to break in on your holiday but in order that you may make a note on your calendar so that you may not accept another invitation on the same day, I am writing you now and I hope that you will find it possible to accept.

With affectionate greetings and best wishes,

7. -

Lours, etc.

MENDEL N. FISHER

Executive Director

MNT: SS

We, the Yishuv of Palestine, on this festival of Passover commemorating the liberation of our forefathers from bondage, send you, our comrades in America, these flowers grown on the soil of the reborn land of Israel.

When our ancestors were redeemed from Egypt and achieved liberty, they bequeathed to us and to all mankind their love of freedom. Let this gift be both a remembrance of that dedication and a token of redemption.

Passover, 5706 1946 PROPOSED LIST OF BOARD OF DIRECTORS OF THE UNITED PALESTINE APPEAL [Undal

George Backer Hotel Berkshire 21 East 52nd Street New York City

Sam J. Beierfield 3032 Northwestern Parkway Louisville, Kentucky

Sol P. Benamy 334 West Peachtree Street Atlanta, Georgia

Miss Julliet N. Benjamin 1160 Fifth Avenue (1945) New York City

Oscar Berman Crown Overell Co. Third Plum & McFarland Sts. Cincinnati, Ohio

Herman W. Bernstein 60 East 42nd Street (1945) New York City

Rabbi Philip Bernstein Temple B'rith Hodesh 117 Gibbs Street Rochester, New York

Robert M. Bernstein 199 Worth American Bldg. Broad and Sansom Street Philadelphia, Pennsylvenia

Semuel Blits United Jewish Appeal 250 West 57th Street (1945) New York City

Naurice M. Boukstein 32 Broadway New York City 4

Sol Brackman 706 Commercial Standard Bldg. Fort Worth, Texas

Rebbi Barnett R. Brickner Ruclid Avenus Temple 8206 Euclid Avenus (1945) Cleveland, Chic Charles Brown 824 South Broadway (1945) Los Angeles, California

Eli A. Cohen 82 Phillip Avenue Swampscott, Mass.

Jacob H. Cohen 3870 Vernon Blvd. (1945) Long Island City, N. Y.

William S. Cohen 1628 South Broadway (1945) St. Louis, Missouri

Semuel H. Daroff Chatteeu Crillon 19th and Locust Streets Philadelphia, Pa.

Bernard Davidson 325 Broadway (1945) Lawrence, Long Island, N.Y.

Hon. David Dismond 938 Prudential Bldg. Buffalo, New York

Benjamin L. Doft 450 - 7th Avenue New York City

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Mrs. Moses P. Epstein c/o Hadassah 1819 Broadway New York City

Sol Esfeld Lipmen and Refeld 205 Smith Tower Building Seattle, Washington

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Joseph A. Feder		Dr. Israel Goldstein	
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Rabbi Leon I. Feuer		Joseph Goldstein	
Collingwood Avenue Temple		718 Union Trust Bldg.	
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Jacob Fishmen		Ellis Goodman	
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Los Angeles, California		San Francisco, California	
Herold C.N. Frenkel		Rabbi Julius Gordon	
551 Fifth Avenue		Congregation Sheare Emeth	当500000
New York City		6830 Delmar Blvd.	
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Leon Gellman		New York City	
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Morris Mallove 33 Tilley New London, Connecticut

Jacob W. Mack 4220 Rose Hill Avenue Cincinnsti, Ohio

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Mortimer May
436 Houston Street (1945)
Bashville, Tenn.

Joseph Mazer 15 West 81st Street (1945) New York City

Hen. Samuel F. Mellits 800 Clinton Avenue Bridgeport, Conn.

Andre Meyer Hotel Carlyle 35 East 76th Street New York City

Rebbi Irving Miller (1945) 701 Bolton Avenue Fer Rockeway, H. Y.

Dr. Lewis I. Miller 266 Netropolitan Bldg. Denver, Colorado

Henry Monsky 737 Omaha National Bank Bldg. (1945) Omaha, Mebraska

Henry Montor United Palestine Appeal (1945) 41 East 42nd Street New York City

Rabbi Joseph R. Narot 906 Pacific Avenue Atlantic City, N. J.

Robert R. Nathen 1731 K Street, N. W. Washington, D. C. Emenuel Newmann 521 Fifth Avenue, Room 1903 (1945) New York City

Louis Nizer 1501 Broadway New York City

Michael Pack Granbury Poultry Co. South Main Street Cranbury, New Jersey

Norris Perlman 111 Atlantic Street (1945) Stamford, Conn.

Isaac Potts 2112 E. Monument Street Baltimore, Maryland

Dr. Josehim Prins Temple B'nai Abraham Clinton Avenue and 10th Street Newark, New Jersey

Mortimer J. Propp 19 East 88th Street New York City

Jacob Rabinovitz Economy Grocery Stores 392 "D" Street Boston, Mass.

Leo J. Rabinowitz 796 Mills Bldg. San Francisco, California

Abraham A. Redelheim 5118 - 14th Avenue (1945) Brooklyn, New York

Sol Reiter 87 Water Street (1945) Hewburgh, New York

Henry Rosenbeum 701 E. Front Street Plainfield, New Jersey

Judge Bernard A. Rosenblatt 80 Broad Street (1945) New York City

Arthur N. Rosenbloom 812 Park Avenue New York City		Bennett Silverblatt 803 Sun Building Lowell, Mass.	
Charles J. Rosenbloom 521 Union Trust Bldg. Pittsburgh, Pa.	(1945)	Archibeld Silvermen 210 Blackstone Blvd. Providence, R. I.	(1945)
Cherles Rosengarten 33 Leevenworth Street Waterbury, Conn.		Max Simon 700 Vest St. Clair Avenue Cleveland, Ohio	
Bernard G. Rudolph Rudolph Brothers, Inc. 107 E. Weshington Street Syracuse, New York		Jacob Sincoff 124 West 26th Street New York City	(1945)
Judge Norrie Rothenberg 305 West End Avenue New York City	(1945)	Rugene M. Solow Dyck Oil Co. 1307 Continental Bldg. Dallas, Texas	
Louis Sachs Chamber of Commerce Bldg. 185 Church Street New Haven, Conn.		Rudelf G. Sonneborn 88 Lexington Avenue New York City	(1945)
Albert Schiff 35 North 4th Street Columbus 15, Ohio	(1945)	Moe Speert 37 S. Hanover Baltimore, Md.	
Irving Schneider 4515 E. Broadway Long Beach, California		Nichael Stavitsky 60 Park Place Newark, N. J.	
Max Schneider 1384 Broadway New York City	(1945)	Dewey D. Stone 53 Arlington St. Brockton, Mass.	(1945)
Charles E. Schwartz 70 W. Exchange Street Akron, Ohio		Elihu D. Stone 44 School Street Boston, Mass.	(1945)
Louis Segal Jevish National Workers All. 45 East 17th Street	(1945)	Mark Sugarman Box 109 Coatesville, Pa.	(1945)
Ezra Shapiro 540 Guardian Building	W/II	William H. Sylk 2030 N. Upland Way Philadelphia, Pa.	(1946)
Dr. Jacob B. Shohen 215 Gregory Avenue	(1945)	Robert Szeld 80 Broad Street New York City	(1945)
West Orange, N. J. Dr. Abba Hillel Silver		Sigmund Thau Mutual Sunset Lamp Co. Empire State Bldg. Rm. 540	(1945)
The Temple E. 105th St. and Ansel Road	(1945)	New York City	

Cleveland, Ohio

Jacques Torczyner 2 West 46th Street New York City

Abraham Toub 33 East Slat Street Bayonne, H. J.

Rabbi Joshua Trachtenberg 110 Parker Avenue Easton, Pa.

Isador S. Turover 4725 Bethesda Avenue Bethesda, Md.

Benjamin Ulin 162 Washington Street Boston, Mass.

Abrehem I. Uslander 37 Broad Street Elisabeth, N. J.

Elkan C. Voorsanger Milwaukee Jewish Welfare Fund 421 Brumder Bldg. 135 W. Wells Street Milwaukee, Wisconsin

Abe D. Waldauer 1020 Commerce Title Bldg. Memphis, Tenn.

David Watchmaker 804 Waterman Bldg. 44 School Street Boston, Mass.

Relph Wechsler National Oil Products Co. 1st and Essex Sts. Harrison, N. J.

Harry Weinberg 50 Glenwood Avenus Jersey City, N. J.

Morris Weinberg 250 Mentgomery Street Brooklyn, N. Y.

(1945)

Joe Weingarten 808 Prairie Avenue Houston, Texas Rabbi Jacob J. Weinstein K.A.M. Temple 920 E. 50th Street Chicago, Ill.

Samuel B. Weinstein 817 Public Service Bldg. Portland, Oregon

Herman L. Weisman 295 Madison Avenue New York City

(1945)

Aaron Weiss 97 S. Main Street Wilkes-Barre, Pa.

Harry Weltchek 125 Broad Street Elizabeth, N. J.

Meyer W. Weisgal Jewish Agency 342 Madison Avenue New York City

(1945)

David Wetheim Poele Zion 45 East 17th Street New York City

Dr. Stephen S. Wise 40 West 68th Street New York City

(1945)

Fred Yenkin Yenkin Paint Co. 251 N. Sandusky Columbus, Ohio

REPORT OF PROCEEDINGS

Of the Meeting of the Committee of Representatives of Jewish National Organizations and of the American Association of English-Jewish Newspapers, held in the offices of the Council of Jewish Federations and Welfare Funds - March 7, 1946

Attending were:

Irving Rhodes, publisher of the Wisconsin Jewish Chronicle Bernard Postal, publicity director of the National Jewish Welfare Board

Murray Frank, publicity director of the B'nai B'rith
Roman Slobodin, publicity director of the National Refugee Service
Henry Montor, executive director of the United Palestine Appeal
Ray Lovy, publicity director of the Joint Distribution Committee
Meyer Steinglass, publicity director of the United Jewish Appeal
H. L. Lurie, executive director of the Council of Jowish Federations
and Welfare Funds

Ben Hanft, publicity director of the Council of Jewish Federations and Welfare Funds

Robert Hess, of Milwaukee, counsel for the Association

This was the second meeting held between the representatives of the English-Jewish newspapers and the national and overseas agencies in New York City. The first took place at the Hotel McAlpin in New York City on October 7. At that time the members of the Association expressed their concern over the lack of standards and poor quality of many English-Jewish publications, the business ethics of some of the owners and publishers, and called for a cooperative venture between the publishers and the national organizations to correct these deficiencies.

At the request of Mr. Lurie, who served as Chairman of the meeting, Mr. Rhodes opened the March 7th meeting by raising the following points in behalf of his group:

1- The Association requests a fund of \$100,000 from the national agencies to be expended under joint sponsorship over a four year period to raise the journalistic, business and ethical standards of the English-Jewish press.

2- The project requiring these funds would involve engaging an executive director who would possess the following requirements: managing and professional experience in all phases of newspaper publishing, a knowledge of Jewish life, and an ability to relate that experience and knowledge to improve English-Jewish journalistic standards.

3- The executive director's duties would be; to assist publishers solve editorial and production problems; help them develop format and a knowledge of type faces which will improve the appearance of their newspapers; create news features suitable for English-Jewish press use; reorganize editorial departments so that they will make better use of local and national news sources; promote closer cooperation between the English-Jewish press and the publicity departments of national Jewish organizations; develop circulation promotion programs; increase local and national advertising lineage; work up a code of ethics for the entire craft and do other things which would redound to the benefit of the English-Jewish press and reading public.

As the national Jewish organizations have much to gain in raising the standards of English-Jewish journalism, Mr. Rhodes urged that they help in building up a better acceptance on the part of the Jewish community to the English-Jewish pross. The members of the English-Jewish press association could not do it alone "as there are many publishers in this field whose lack of interest and lack of ability make them incompetent to advance the standards of English-Jewish newspapers." (at present the English-Jewish press association has 11 members out of an estimated 54 publications in the field.)

Mr. Montor asked Mr. Rhodes if it wouldn't be desirable, as the first requisite, to make a survey to establish, as facts, the deficiencies that the Association claims exist in the English-Jewish field, and if these do exist, to discover whether Jewish leaders and national agencies feel they have a responsibility to help improve the standards of the English-Jewish press along the lines recommended by the Association. A survey of this kind, declared Mr. Montor, may also indicate that half of the newspapers are surplus and that effective newspapers should be established on a regional rather than a community basis.

Mr. Rhodes pointed out that the regional idea was not feasible where newspapers were established in communities. "You can't put these people out of business." said Mr. Rhodes. "Trying to force them out will make them resort to illegitimate operations. Whether they are surplus or not is not for this group to decide but for the local Jewish population on the basis of potentials of the Jewish community to support a newspaper of this type."

"Bosidos," said Mr. Rhodos, "properly and competently handled the English-Jewish pross should be a profitable venture."

The a city of 5,000 population can support a successful daily newspaper thy shouldn't a Jowish community of that size support a English-Jowish newspaper on a wookly basis, particularly there such a publication usually would enjoy exclusive rights in its community. However, the program of the English-Jowish press association could easily oradicate the many faults that plague newspapers in our field because they are essentially minor ones. The services we would render would be designed to find out what is wrong in the newspaper's methods of national and local news coverage; its typography, its public relations, its circulation and pronotion tochniques. We would make a study of every newspaper's advertising and circulation potentialities; estimate its operating costs, do everything to help the newspapers in question make a start in establishing a self-supporting program. Most of them must be taught how to operate a paper legitimately. Only if you make the English-Jowish papers self-supporting will you have an ethical English-Jowish press. It will take us 25 years to accomplish this by ourselves, but only three or four years if we have your help."

The consensus of the representatives of the national organizations supported Mr. Montor's contention a survey should be made of the English-Jewish press to substantiate the statements made by Mr. Rhodes and his colleagues; that without a systematic appraisal of this situation, the Association's program would be too "fuzzy" to warrant support from the national agencies.

Specifically, the Agencies were socking to determine why there was a need for funds, what could be the joint program of the Association and the agencies for improving the standards of English-Jewish Journalism, and how long it would take to build up a greater reader acceptancy for the English-Jewish press in its community. This, "declared Mr. Montor, "is a national situation which must be seen in the composite of 54 newspapers. If local English-Jewish newspapers want to survive, they will have to demonstrate their indispensability to the community. The aims of the

national agencies who would finance this survey, and subsequent actions, is not to put any English-Jewish newspaper out of business, but to help create an English-Jewish type of newspaper which will earn respect and support in its community, and which will be regarded by its readers as indispensable to the community's well-being as the community center and the local welfare fund are.

"Further, a study of the field which would reveal the assets and deficits of the English-Jewish newspapers would in itself be a valuable service to the Jewish community as well as serve as a basis for larger action on the part of the Association and the national agencies."

Mr. Lurie pointed out that the essential difference that exists between the Association and the agency representatives is one of procedure. That is, the Association is requesting the agencies to commit themselves to the total long-range program which would require \$100,000 over a four year period, whereas the Agencies prefer to take an initial step at a cost of approximately \$25,000, and await the results of the survey, (which they unanimously recommend) and initial demonstration of service before committing their Agencies to the long-range principle.

The following motion, offered by Mr. Montor, was unanimously adopted.

It is the consensus of this meeting that

- 1- It is highly desirable, in the interests of the national agencies, to improve the standards of the English-Jewish press;
- 2- That the Agencies should be encouraged to give financial assistance to the American Association of English-Jewish newspapers to accomplish this aim;
- 3- That the national agency representatives agree to recommend that their respective agencies contribute to the proposed \$25,000 fund required to meet the costs of a nationwide survey over a one-year period of the needs and requirements of the English-Jowish press:
- 4- That this survey shall be conducted under the direction of a Committee of 12 persons, six representing the national agencies, three the English-Jewish press, plus three experts in journalism and publications, with the composition of this committee to be determined before the project gets under way.
- 5- That when the proposals recommended by the representatives are accepted by their respective agencies, the committee meet as soon as possible to determine the proportionate share each cooperating agency should contribute to make up this \$25,000 figure, and what other national Jewish agencies might be invited to participate in the program and its financing (a number of additional agencies were present at the October 7th meeting.*)

Respectfully submitted

(signed) Ben Hanft

Ben Hanft Acting Secretary

*American Jewish Committee, National Council of Jewish Women, Jewish National Fund, Jewish Telegraphic Agency, American Friends of Hebrew University, Zionist Organization of America, ORT, Anti-Defamation League.

rc-3/27/46

March 13, 1946

C 0 P Y COUNCIL OF JEWISH FEDERATIONS AND WELFARE FUNDS, INC. NATIONAL OFFICE: 165 West 46th Street, New York 19, New York March 14, 1946 Mr. Henry Montor, Exec. Dir. United Palestine Appeal 41 East 42nd Street New York, New York Doar Mr. Montor: I am enclosing the minutes of our March 7th meeting which Mr. Ben Hanft has prepared. As indicated by the action taken at that meeting, the next step is for the representatives who were present to submit the proposal to their respective agencies and secure their approval and decision to cooperate. I hope you will take this matter up promptly. When a sufficient number of agencies have signified their interest in adopting the recommendations, the next step will be to decide on the representatives to be appointed to assume responsibility for the project and the agreement on the basis for sharing in the costs. I am sending this report of the proceedings of the meeting to all members who were present. Please let me know if you feel that any corrections or changes should be made in this report before copies are sent to the additional agencies that were represented or were invited to the October meeting on this subject. Very sincerely yours, (signed) H. L. Lurie H. L. LURIE Executive Director HLL/gns enc. 3/15/46 bh rc-3/27/46

C 0 March 25, 1946 Mr. H. L. Lurie, Executive Director Council of Jewish Federations and Welfare Funds 165 West 46th Street New York City 19 Dear Mr. Lurie: This will acknowledge your letter dated March 14th together with a resume of the meeting held in the Council office on March 7th. The minutes do not always report verbatim all that happened. However, the intent is there and that should be sufficient. With respect to the resolution referred to on page three of Mr. Hanft's minutes, I would like to suggest a revision in number 2 to read "that the agencies should be encouraged to give financial assistance, etc. ... "instead of "... are willing...". Cordially yours, Henry Montor Executive Vice-Chairman HM:RH 3/27/46