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Jewish Community Federation of Cleveland, Public Welfare
Committee, correspondence, memoranda, and minutes,
1968-1969.

Statement by Mayor Carl B. Stokes
appointing
The Commission on the Crisis in Welfare
January 2, 1968

During my campaign for the office of mayor of the City of Cleveland, I announced my intention, if elected, to hold an Inaugural Ball for the benefit of the needy children of Cleveland.

On the night of that ball I thanked the thousands of Greater Clevelanders who were present and whose warm generosity meant that this winter perhaps would be a little less cold for at least some of the children because the proceeds - the dollars stretched by further instances of generosity - would purchase clothing for some of those who need it so badly.

On that occasion I also served notice that early in my Administration I would bring together a group of Greater Clevelanders and ask them to address themselves to the question of why it was necessary for such a benefit to be held.

Today I am able to announce that the initial preparation has been completed and that letters have gone out from my office inviting 40 Greater Clevelanders to serve as a Commission on the Crisis in Welfare.

This Commission will be composed of representatives of private and public leadership in the Cleveland area, of the religious community which often has been active in working for solutions to this problem, of the educational and professional communities, and of the poverty community itself.

I am charging this Commission on the Crisis in Welfare to make a deep and penetrating study of the situation of the needy children, of how the problem developed in this rich and productive "Best Location in the Nation" and what should be done about the situation.

Moreover, I am asking the Commission to examine carefully the relationship of government at municipal, county, state and federal levels to the critical and tragic situation in which thousands and thousands of Cleveland youngsters presently are trapped.

The Commission on the Crisis in Welfare will inquire into the relationships of voluntary philanthropy, business, labor, the professions and public at large to this problem of need, want and deprivation.

I have been assured of the full cooperation of the County Commissioners in this undertaking. I have been encouraged, as well, to believe that religious and other organizations will supply the funds, not available in the City of Cleveland's budget, to support this commission's work.

[Jan 2, 1968]

Welfare -2-

It is with much gratitude to him personally and to his university that I am able to announce that Dr. Herman D. Stein, Provost of Social and Behavioral Sciences at Case - Western Reserve University, has accepted the chairmanship of this Commission.

Dr. Stein enjoys - deservedly - a most distinguished national reputation in the field of health and welfare problems.

He and the other members of the Commission will receive our complete cooperation. It is my hope that they will be able to employ appropriate staff very quickly and move promptly into their studies and deliberations.

The scope and complexities of the problem are such that I see a six-month period of work before the Commission will be able to report their findings to me and to the general public.

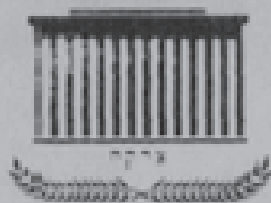
This is Dr. Stein. I am truly grateful to you, sir, for accepting this responsibility.

This copy reproduced by:

Mayor's Commission on the Crisis in Welfare
University House
1986 East 107th Street - Room 104
Cleveland, Ohio - 44106
229-5040

WRHS





The Jewish Community Federation of Cleveland

1750 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

January 12, 1968

MEMORANDUM

To: Members of the Public Welfare Committee

From: Rabbi Daniel Jeremy Silver, Chairman

The next meeting of the Public Welfare Committee is scheduled for

THURSDAY, JANUARY 25, 12 NOON LUNCHEON

AT THE

FEDERATION OFFICES, 1750 EUCLID AVENUE

At that time we will have as our guest Dr. Morris F. Mayer, Executive Director of Bellefaire. Dr. Mayer will be with us to present a picture of local child welfare needs, how these needs are presently being serviced, what this means in terms of adequate service for Jewish youngsters, and finally some pertinent concerns about the future.

In addition, there will be brief reports on the progress of our Glenville Project and our recent participation with the Cleveland Welfare Federation's Subcommittee on Immediate Needs which attempted to deal with the problem of inadequate winter clothing for school youngsters.

We are enclosing at this time the minutes of our last meeting as well as a return post card to indicate your attendance on the 25th. Please plan to be with us so we may have the benefit of your thinking.

Thank you.

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MAYOR'S COMMISSION ON THE CRISIS IN WELFARE
UNIVERSITY HOUSE - ROOM 104
1986 East 107th Street
CLEVELAND, OHIO 44106

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January 13, 1968

Mr. Lloyd S. Schwenger, President
Jewish Community Federation
1750 Euclid Avenue
Cleveland, Ohio 44115

Dear Mr. Schwenger:

As you know, Mayor Carl Stokes has appointed a Commission on the Crisis in Welfare to report by June 1, 1968 with recommendations for action. This area is of urgent importance to the Mayor and one where he hopes the various religious communities will make a major contribution to its work. The members of the Commission represent the basic elements of the community, including welfare recipients themselves, and I am convinced that it will produce important improvements in the conditions of welfare in our community. The Jewish Community Federation is represented directly on the Commission by Sidney Vincent and Rabbi Daniel J. Silver and it is a privilege to have their advice, guidance and wisdom.

The Mayor felt that this Commission should not be financed through public funds but should have the opportunity to function independently, arriving at conclusions and recommendations for action based entirely on its best thinking. He did not want a body that was obligated to the city or to any particular interest group. He therefore has requested the major religious faiths to contribute funds to support the work of the Commission.

The Commission's life will be over by June 1, 1968. We plan to have a small staff composed of a Director, Assistant Director and two secretaries, and expect to utilize the vast amount of information and expertise already available in the community. Many have offered to help; we intend to take them up on their offers, using them as effectively as possible.

The Council of Churches has already contributed \$2,000 and will be providing an additional \$10,000 very shortly. The total budget for our staff is approximately \$35,000. We trust that the Jewish and Catholic communities will each contribute half of the remainder - - approximately \$12,000.

I intend to devote extensive time and effort to ensuring the success and significance of the Commission's work, as will, I am sure, every member of the Commission and its staff. I know that your investment in its work will produce a many-multiplier return.

As our studies and conclusions develop, I would like very much to be able to get together with you for intensive discussions of them.

Sincerely,

s/ Herman D. Stein
Chairman

HDS:cab

[Jan 16, 1965]

PUBLIC WELFARE IN CLEVELAND:

A BRIEF DESCRIPTION

INTRODUCTION:

The boundaries of public welfare today have been established basically by the Social Security Act and the many amendments added by the Congress over the past 30 years. In Ohio, State Legislative enactments, during this period, have spelled out the specific structures for state and local finance and administration.

Public welfare generally includes the following areas:

1. Five categories of Public Assistance
 - a. Aid for the Aged
 - b. Aid for the Blind
 - c. Aid for Permanently and Totally Disabled
 - d. Aid to Families with Dependent Children
 - e. General Assistance
2. Medical Assistance
3. Child Welfare Services
4. Title V of the Economic Opportunity Act

ADMINISTRATION AND FINANCE:

The administration and financing of these programs is carried out by the different levels of government in varying combinations:

1. Aid for Aged, Aid for Blind, A.P.T.D. and A.F.D.C. through a combination of Federal, State and County funds.
2. General Assistance through State and County funds.
3. Medical Assistance through Federal, State and local funds. Prior to 1965 medical assistance was State and local only; but the Social Security Amendments of 1965 and Title XIX (Medicaid) along with Title XVII (Medicare), have become major sources for new funds for medical assistance.
4. Child Welfare Services primarily through the County, with some federal funds available through the State for special services. State legislation authorizes state matching for local child welfare services, but no funds have been appropriated as yet.
5. Title V of the Economic Opportunity Act through federal anti-poverty funds for work-training and work-experience programs for recipients of public assistance.

The administration of the various programs is based in large part on the federal requirements that there be uniform administration of each category in public assistance throughout the state. Some states adopted the plan for state administration of the various programs. Ohio, however, as in some other states, provides for county administration under state supervision.

WELFARE RE-ORGANIZATION:

In 1965 the Ohio State Legislature passed a re-organization measure designed to streamline the administration of public assistance. The act became effective July 1, 1966 assigning to the counties responsibility for the administration of the five categories of public assistance. The counties were also given the responsibility of providing the local matching funds for general assistance, which previously had been the obligation of the cities, and for Aid for Aged, which had been a state responsibility. Aid for the Blind, Aid to the Disabled and AFDC already were county responsibilities.

The re-organization act also provided that the state would contribute 90% and the counties 10% of the non-federal funds required for the federally aided categories. It set a different formula for the program of general assistance, where there are no federal funds. For this program a matching relationship of 75% state and 25% local was established.

In 1967 the legislature altered the formula for state-county sharing of the cost of Aid to Families with Dependent Children. It increased the share to be provided by the County and coupled it with the authority to levy certain taxes.

SOCIAL SECURITY AMENDMENTS OF 1967:

At the federal level, the Social Security Amendments of 1967 placed additional restrictions on the program of Aid to Families with Dependent Children. These restrictions limit federal assistance for needy children, but the effect of these amendments will not be known until federal regulations and guidelines are developed and made public.

In general the City of Cleveland, as such, does not have extensive welfare responsibilities, either in administration or finance. The Cuyahoga County Welfare Department administers the programs in the county and offers a wide variety of direct services along with the programs themselves. They include job training, counseling, medical services, homemaker services, child care including foster home care, adoptions, and nursing home care.

Prepared For:

Mayor's Commission on the Crisis in Welfare
University House
1986 East 107th Street - Room 104
Cleveland, Ohio - 44106
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(With the assistance of the Cleveland Welfare Federation)

1/16/68

[Jan 17, 1968]

MAYOR'S COMMISSION ON THE CRISIS IN WELFARE

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[Jan 17, 1968]

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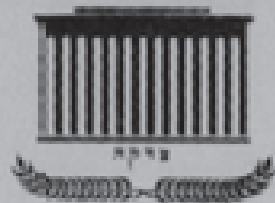
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Mr. George Livingston, Assistant Director

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Mrs. Juanita Jones, Office Secretary





The Jewish Community Federation of Cleveland

1750 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

INFORMATION COPY

January 22, 1968

MEMORANDUM

To: Members Public Welfare Committee

From: Rabbi Daniel Jeremy Silver, Chairman

This is to remind you that the meeting of the Public Welfare Committee is on Thursday, January 25th, 12 Noon Luncheon at the Federation Offices.

An additional agenda item will be a discussion of the participation by the Federation in assisting the Mayor's Commission on the Crisis in Welfare. In this connection, some background information is enclosed with this reminder notice. The Federation has been asked to assist this Project and the opinion of the Public Welfare Committee is sought prior to action by the Board of Trustees.

Please indicate your attendance to the Federation if you have not previously done so.

Thank you.

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Minutes

The Jewish Community Federation of Cleveland

1750 East 9th Street / Cleveland, Ohio 44115

Phone: (216) 861-4300

PUBLIC WELFARE COMMITTEE

THURSDAY, JANUARY 25, 1968
12 NOON LUNCHEON

PRESENT: Rabbi Daniel Jeremy Silver, Chairman, presiding; Jordan C. Band, Harold Calvin, Vice-Chairmen; Mrs. Sanford R. Arshan, Dr. Arthur Blum, Judge Victor Cohen, Eugene H. Freedheim, Judge Bernard Friedman, Robert E. Gerson, Sidney D. Joseph, Irving Kane, Maurice Maschke, Jr., Mrs. Alex Miller, Lewis H. Polster, Arthur Reinthal, Dr. Sidney H. Sachs, Daniel E. Simon, Alan B. Soclof, Bennett Yanowitz; **STAFF:** Daniel Caspi, Alan D. Kardel, Bernard Olshansky, Marion Stewart, Sidney Z. Vincent, Henry L. Zucker, and Howard R. Berger, Secretary.

MINUTES

Minutes of the meeting of November 1, 1967, were approved as distributed by mail. The name of Sidney Zilber is to be included among those present.

REPORT ON SOME CONCERNS IN CHILD WELFARE SERVICES

Rabbi Silver introduced Dr. Morris F. Mayer, Executive Director of Bellefleur and the Jewish Children's Bureau. Dr. Mayer had been invited to discuss with the Committee some recent concerns regarding financing and service in the field of child welfare as they affect the Jewish community and the community-at-large.

Dr. Mayer reminded the Committee that public and private agencies in the child welfare field have the strongest interlocking relationship. An agency such as the Jewish Children's Bureau has contact with a multiplicity of public agencies. There are 55,000 children under public care in the Cleveland area today. Approximately 48,000 are involved under the Aid to Dependent Children's Program and 7,000 cared for through Child Welfare Services. As a result of the magnitude of this number of children, private agencies can only make minimal impact and deal with only a small number of the children. At the same time, Dr. Mayer noted that services performed by private agencies often have a depth and quality of service that can be found nowhere else.

Dr. Mayer noted one example of the inter-dependency of public and private agencies is that private agencies cannot exist without financial assistance from public funds. One method of such financing is subsidy and a second is purchase of care. Subsidies do assist private agencies in many states, but not in Ohio. Some private institutions in New York State, for instance, receive up to approximately 95% of cost of care in the form of subsidies from public funds.

The focus in Cleveland has been on purchase of care. The County pays for care for a selected number of children who need service. In Cleveland approximately 50 to 60 children are supported through public funds in residential treatment homes. Studies

indicate, however, that 300 children are in need of this type of residential treatment. They do not receive it at this time. The crucial factor which limits the County in providing such service is that the State of Ohio does not participate in subsidizing the placement of children in treatment settings. According to Dr. Mayer, Ohio is the only state which does not provide financing for this type of service. The burden is entirely on the County and the County finds itself unable to carry the burden alone.

Dr. Mayer emphasized several problems which compound the difficulties facing public child care agencies:

1. Selection of clients - Public agencies have no control over the selection of clients. Private agencies, for instance, can make determinations for admission based on immediacy of need, or compatibility with other children.
2. Treatability - Private agencies are most inclined to accept cases wherein past performance has indicated there is at least some possibility of success through treatment. These are not necessarily the easiest cases, but it would seem fair to say that many cases which gravitate toward the private agencies are those where there is the greatest chance for success. Thus, in many cases public agencies are faced with cases which are the most difficult and the least treatable.
3. Pay scale - Pay schedules for professional and non-professional staff in the public agencies are generally lower than in the private agencies. This often results in greater turn-over in staff.
4. Retention of Staff - As a result of lower pay schedules and greater turn-over, staff in public agencies is generally less adequately trained than in the private agencies.

Thus, a situation is created whereby too often the least treatable cases are handled by the least trained staff.

Dr. Mayer noted that there were one or two aspects in the recent social security amendments which provided some optimism in this connection. He reminded the Committee that while these amendments were in large measure inadequate and punitive in many ways, there were one or two improvements which should not be overlooked. Through these amendments for the first time federal funds are being made available for children being placed outside of their own homes. Dr. Mayer also noted that through the reorganization of placing Aid to Dependent Children and Child Welfare under the jurisdiction of a single department, the concept of the total family is being continued and this is of great importance in health and welfare philosophy.

Dr. Mayer informed the Committee that Bellefaire is servicing 58 youngsters from Cleveland. Of these, 32 are supported through public funds. These 32 are among the 50-60 children publicly supported in residential treatment homes throughout the Cleveland area.

Dr. Mayer concluded his remarks by posing several questions to the Committee: What kind of service and how much should be expected from the private agencies and how much should be provided through the public sector? What is happening to the large number of persons not being presently treated? Is a point reached at which the private agencies suggest the public sector takeover what it has been doing? Should the public agencies accept responsibility for all aspects of programming and care with the private agencies working to supplement the basic care and treatment as they see fit? In this connection, Dr. Mayer mentioned several ways he felt private

agencies could be helpful: they can serve effectively as sources for pilot or demonstration projects; they can provide a valuable service by sponsoring staff in-service training programs; they can make a contribution to the community-at-large through participation of both professional staff and knowledgeable volunteers in various community projects. The Big Brother and Big Sister programs at Bellefaire exemplify this through their participation in the Glenville Counseling Project of the Jewish Community Federation.

And finally, Dr. Mayer suggested to the Public Welfare Committee that the Jewish community should vigorously explore how it can improve the effectiveness of the public child care agencies. In this connection, he alluded to forthcoming 3-mill Health and Welfare Levy which is designed to provide additional funds some of which may be made available for such purposes. He hoped the Jewish community would aggressively support the passage of the levy.

Several Committee members expressed opinions following Dr. Mayer's remarks. It was noted that service by the public agencies in the child welfare field in the State of Ohio is approximating a national scandal. Children are not receiving service. Because the United Appeal has less funds this year, there have been some cut-backs in private service. These services could be state-supported if the State of Ohio would allocate some of the funds being held in reserve until the counties provide matching monies. A possible course of action suggested was for the Jewish Community Federation to join with the Cleveland Welfare Federation in mounting a substantial public relations program to alert the community to the child welfare problem in Cleveland. It was noted that there have been attempts to do this in the past. The Child Welfare Committee of the Cleveland Welfare Federation has been working with the Plain Dealer and the Press. There have been some results. The papers have endorsed the program and yet the impact has been negligible. It has not been possible to sell the public on the urgency or immediacy of this problem. They do not seem to be interested. At the conclusion of the discussion, the Chairman noted that he would consider the appointment of a Subcommittee to explore with the Cleveland Welfare Federation the possibility of increasing community awareness of these problems.

REPORT ON THE CLEVELAND WELFARE FEDERATION'S SUBCOMMITTEE ON IMMEDIATE NEEDS

Dr. Sidney Sachs reported that he had been asked to represent the Public Welfare Committee as a member of the Cleveland Welfare Federation's Subcommittee on Immediate Needs. He had attended several meetings and reported that while the meetings were informative, they were highly frustrating and no specific action was forthcoming.

The immediate problem faced by the Subcommittee concerned the way to provide emergency clothing for children in Cuyahoga County who are supported through public assistance. It was estimated that there are approximately 55,000 children in involved of which approximately 36,000 are of school age. Generally, these are the poorest people in the community. By the time these families pay rent, buy groceries, pay utilities from the minimum subsistence standard allowance they are provided, there is little or nothing left for clothing. Consequently, a vast number of these young people were ill-prepared with the advent of cold weather and immediate emergency clothing needs occurred which needed attention if they were to attend school during the winter months.

It was estimated by the Subcommittee that a minimal solution to the clothing needs of these families would require \$15 per child in the immediate crisis. Therefore, the Subcommittee was concerned with an effort to find approximately \$550,000 to deal with this emergency situation. Dr. Sachs reported that some funds were realized from the

Inaugural Ball for Mayor Stokes. Approximately \$70,000 was raised from this source and several resources, but there still remained a tremendous gap between available funds and the need as the Subcommittee saw it. Dr. Sachs stressed to the Public Welfare Committee that the information brought to the attention of the Subcommittee indicated the need to be of a crisis nature. The Subcommittee investigated and was satisfied that there were no adequate public funds that could be made available to this emergency. The Subcommittee explored a number of possibilities for raising this money independently, but was informed that it was too late in the year to rely on foundation funds or help from business and industry. In addition, this was traditionally a fund-raising time for a number of other agencies and the Subcommittee doubted that in view of these developments within the community, they could conduct a successful fund-raising effort. The Subcommittee has reported to the Board of Trustees of the Cleveland Welfare Federation and noted that while they find this situation immensely frustrating, they are dedicated to pursuing long-range solutions. They noted that structural rigidities which prevent a response to deep human needs are intolerable. They asked a series of pertinent questions including: How does this happen when neither the kids or winter are new to Cleveland? Who really plans for health and welfare in this community? Does the neat division of public and private responsibility permit 17,000 families to slip out of sight? Who is the advocate for the most seriously disadvantaged in our society?

A vigorous discussion followed Dr. Sach's report. Committee members inquired if the Subcommittee had considered gathering together a group of leading clothing and retail store owners to participate in a public campaign to collect clothing. Dr. Sachs reported that the Subcommittee had investigated this possibility and learned they could purchase the clothing at cost, but they had no way of providing the money to defray the costs of the program. In this connection, it was noted that The Temple sponsors a program with one of the schools in Cleveland wherein the Principal is provided with funds to buy clothing from local merchants at cost. This clothing is then distributed through a clothing office at the school. While admittedly, this program is limited in size, it was suggested that it might be useful as a pilot program for a larger attempt throughout the City of Cleveland.

Several Committee members pointed to the responsibility of the business community in helping to solve this problem. It was suggested that the Public Welfare Committee act as a catalyst in drawing together 100-150 industrialists in the community who would refuse to pay their taxes until these crisis issues are resolved. This suggestion was based upon the belief that the solving of these problems is primarily a governmental responsibility and that government must be convinced in strong terms of the interest and concern on the part of the business community. It was noted, however, during the discussion that industry by and large is not particularly sympathetic to these problems. The Chamber of Commerce has accused the Cleveland Welfare Federation of exaggerating situations. It was agreed that the solving of these problems is an obligation of county officials working together with the cooperation of the State of Ohio officials. Some concern was expressed, however, that if private sources provide the solutions to the current crisis situations, will there be a tendency for the governor, the legislature, and county officials to minimize their own responsibilities and involvement.

At the conclusion of the discussion, Dr. Sachs indicated that the reactions of the Public Welfare Committee were most helpful and that they would serve him as a basis for continuing involvement with the Welfare Federation should he be asked to continue his participation on the Subcommittee.

REQUEST FOR FINANCIAL ASSISTANCE BY THE MAYOR'S COMMISSION ON THE CRISIS IN WELFARE

Rabbi Silver directed the attention of the Committee to the request from Dr. Herman D. Stein, Chairman of the Mayor's Commission on the Crisis in Welfare, to participate

in financing in the work of the Commission to the extent of 1/3 of its cost or approximately \$12,000.

Rabbi Silver informed the Committee that this request was originally directed to the President of the Federation who in turn was asking the Public Welfare Committee for its opinion on the request. Rabbi Silver reminded the Committee that its responsibility was not to concern itself with financing but rather to discuss the validity of the project.

Rabbi Silver reminded Committee members that there is a sharply growing concern that the problems of welfare in Cleveland are reaching crisis proportions. Among the urgent problems are 40,000 children who are existing on a welfare allotment of 85¢ a day. This includes food, clothing and all other necessities except housing and is well below the bare minimum standards established by the state. One out of four families live in substandard dwellings and many of these are rat-infested. Urban renewal has destroyed more housing than it has produced.

Rabbi Silver continued by noting that there have been cut-backs in available funds. The number of children that can be supported by ADC programs was frozen as of January 1st which means that no matter how urgent the need, no new children can be supported from available welfare funds. The Council of Economic Opportunities' funds were reduced 20% seriously affecting Head Start programs and neighborhood centers among many others. The Cleveland Welfare Federation has been forced to curtail services.

Rabbi Silver referred to the report of Dr. Sachs, who had previously indicated to Committee members that the drastic plight of Cleveland was spotlighted late in 1967 when it became evident that many thousands of children did not have adequate clothing to permit them to attend school during the winter months. Dr. Sachs' report had made it apparent that if children are not to go hungry or ill-clothed, Cleveland would have to go beyond immediate palliatives and address itself to the tremendous challenge of the inadequacies of the overall welfare program in Cleveland and what could be done on a more thoughtful and long-time basis to improve it. Rabbi Silver reported that it was this situation that prompted Mayor Stokes to appoint a Commission to make a comprehensive study of the situation of the needy in Cleveland.

Rabbi Silver informed Committee members that since the problem is one of the most urgent facing the community, outstanding leaders have consented to give their time to help in its work. The Commission is chaired by Dr. Herman D. Stein, Provost of Social and Behavioral Sciences at Case Western Reserve University, Mr. Sidney Spector, an authority in the housing field, and Mr. George Livingston, formerly a staff member of the Cleveland Welfare Federation and recently Executive Director of the Cleveland Branch of the NAACP, form the professional staff. Such outstanding leaders as Harry Sealy, Ralph Besse, Dolph Norton and Bishop Elwell as well as many University figures are involved. Rabbi Silver noted that in addition to himself, Irving Kane and Sidney Vincent are members of the Commission.

Rabbi Silver noted that the Commission is already busily at work, subcommittees have been appointed and are meeting regularly. One subcommittee has already made a recommendation that profoundly influenced the action of the County Commissioners in submitting the forthcoming welfare levy.

The principle areas the Committees are examining include:

1. The availability of funds: (Where do funds presently come from and are there additional possibilities?)

2. What are the inter-organizational relationships functioning? (Who does what?)
3. What are the internal arrangements for service? (How is the job being done?)
4. What are the relationships of government at municipal, county, state and federal levels? (How can they be improved to eliminate red tape and assign appropriate responsibilities to each?)
5. What roles should voluntary philanthropy, business, labor, professions, and the public at large play in meeting the problems of need, want and deprivation?

Rabbi Silver stressed that the Commission will be reporting a course of action to the Mayor no later than June 1, 1968. Dr. Stein has emphasized that it will present specific recommendations rather than merely a report. It is in every sense an action committee.

Cost of the Project is estimated at approximately \$35,000. This is essentially for staff salary since the Commission expects to utilize a vast amount of information and expertise already available to the community. The Mayor has stated that there is no money available in the budget of the City of Cleveland for this Project. It is his belief that the Commission should have the opportunity of functioning independently and not be obligated to the city or any other interest group. It should arrive at conclusions and recommendations through action based on its best thinking.

Rabbi Silver reported that it is in this connection that the Mayor has turned to the three major faiths for participation in the Project. Religious leadership in the community has evidenced strong interest and a feeling of social responsibility in dealing with health and welfare problems of the central city. This support provides the unbiased sponsorship which the Mayor seeks.

Rabbi Silver reported that the Council of Churches has already contributed \$2,000 out of a commitment for \$12,000. The Catholic community has also indicated its definite support. He noted that Dr. Stein, through the Jewish Community Federation, is asking the Jewish community for \$12,000 representing 1/3 of the estimated cost of the Commission.

Considerable discussion by Committee members followed Rabbi Silver's presentation. In response to an inquiry concerning why only the religious groups in the community were being asked for support, it was noted that Mayor Stokes specifically did not want to be beholden to any particular group in the community. It was believed he would receive the unbiased report through involvement of the religious groups. None of these groups had a vested interest in recommendations made by the Committee. It was also noted during the discussion that the formation of the Mayor's Commission on the Crisis in Welfare was not a hastily made decision on the part of the Mayor. The suggestion had been churning for sometime within the matrix of religious organizations in the community.

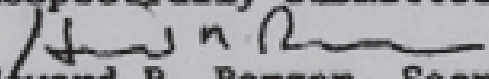
One inquiry concerned whether the Committee as selected consisted of sufficient prime movers in Cleveland so that action would be forthcoming after the report has been provided. It was noted that in great measure this would depend upon the city administration which will be carrying through subsequent to the report. In response to a suggestion that as many representatives of the power structure of Cleveland be included on the Committee as possible, Rabbi Silver noted that many committees representing the more powerful elements in Cleveland had ended up by being

ineffectual. He also noted that some individuals had been invited to participate on the present Committee and declined. He believed it significant that some representatives from the poverty community are included and there is aggressive leadership representing the church leadership of the community.

Several Committee members noted that the ultimate solution for what happens rests in reaching those who pay taxes and control votes. It is not enough to be merely a good citizen today. People will have to be convinced of the need to do more and take an aggressive role to effect change.

At the conclusion of the discussion, Mr. Maschke moved and Mrs. Miller seconded that the Public Welfare Committee recommend to the Endowment Fund Committee that Federation participate in the financing of the Mayor's Commission on the Crisis in Welfare up to 1/3 of the cost of the Project. The motion was voted and passed unanimously.

Respectfully submitted by


Howard R. Berger, Secretary



February 7, 1968

REPORT OF THE PUBLIC WELFARE COMMITTEE TO THE
ENDOWMENT FUND COMMITTEE REGARDING THE MAYOR'S
COMMISSION ON THE CRISIS IN WELFARE

I. INTRODUCTION

The Federation has received a request from Dr. Herman D. Stein, Chairman of The Mayor's Commission on the Crisis in Welfare, to participate in financing the work of the Commission to the extent of 1/3 its cost, or approximately \$12,000.

This request was originally directed to the President of the Federation who in turn asked the Public Welfare Committee to determine the validity of the Project and recommend a course of action to the Endowment Fund Committee.

II. BACKGROUND

There is a sharply growing concern that the problems of welfare in Cleveland are reaching crisis proportions. Among the urgent problems are 40,000 children who are existing on a welfare allotment of 85¢ a day. This includes food, clothing and all other necessities except housing and is well below the bare minimum standards established by the state. One out of four families live in substandard dwellings, many of them rat-infested. Urban renewal has destroyed more housing than it has produced.

In addition, there have been cut backs in available funds. The number of children that can be supported by ADC programs was frozen as of January 1st, which means that no matter how urgent the need, no new children can be supported from available welfare funds. The Council of Economic Opportunity funds were reduced 20% seriously affecting Head Start programs and neighborhood centers, among many others. The Cleveland Welfare Federation has been forced to curtail services.

The drastic plight of the situation in Cleveland was spot-lighted late in 1967 when it became evident that many thousands of children did not have adequate clothing to permit them to attend school during the winter months. It was estimated that \$500,000 was needed just to fill such needs. Proceeds from the Mayor's Inaugural Ball provided some funds but fell far short of fulfilling the need. The Subcommittee on Immediate Needs of the Cleveland Welfare Federation attempted to find additional financing, but was unsuccessful. Representatives from county welfare, church organizations, the Board of Education and the Jewish Community Federation were among those serving on the Subcommittee. It became apparent that if children are not to go hungry or ill clothed, this community would have to go beyond immediate palliatives and address itself to the tremendous challenge of the inadequacies of the overall welfare program in Cleveland and what could be done on a more thoughtful and long time basis to improve it. It was this situation that prompted Mayor Stokes to appoint a Commission to make a comprehensive study of the situation of the needy in Cleveland.

Since the problem is one of the most urgent facing the community, outstanding leaders consented to give their time to help it in its work. The Commission is chaired by Dr. Herman D. Stein, Provost of Social and Behavioral Sciences at Case-Western Reserve University. Mr. Sidney Spector, an authority in the Housing field, and Mr. George Livingston, formerly a staff member of the Cleveland Welfare Federation and recently Executive Director of the Cleveland Branch of the NAACP, form the professional staff. Such outstanding leaders as Harry Sealy,

Ralph Besse, Dolph Norton and Bishop Elwell, as well as many university figures, serve on it. Rabbi Daniel Jeremy Silver, Irving Kane, and Sidney Z. Vincent are included as members.

The Commission is already busily at work. Five Subcommittees have been appointed and all are meeting regularly. One has already made a recommendation, because of time pressures, that profoundly influenced the action of the County Commissioners in submitting a forthcoming welfare levy.

Principal areas the committees are examining include:

1. The availability of funds: (Where do funds presently come from and are there additional possibilities?)
2. What are the inter-organizational relationships functioning? (Who does what?)
3. What are the internal arrangements for service? (How is the job being done?)
4. What are the relationships of government at municipal, county, state and federal levels? (How can they be improved to eliminate red tape and assign appropriate responsibilities to each?)
5. What roles should voluntary philanthropy, business, labor, professions, and the public at large play in meeting the problems of need, want and deprivation?

A statement from the Commission emphasizing a course of action has been requested by the Mayor no later than June 1st, 1968. Dr. Stein has emphasized the Commission will present specific recommendations rather than merely a report. It is in every sense an action Committee.

The cost of the Project is estimated at approximately \$35,000. This is essentially for staff salaries since the Commission expects to utilize a vast amount of information and expertise already available to the community. The Mayor has stated there is no money available in the budget of the City of Cleveland for this Project. It is his belief that the Commission should have the opportunity of functioning independently and not be obligated to the city or any other interest group. It should arrive at conclusions and recommendations through action based on its best thinking.

It is in this connection, that the Mayor has turned to the three major faiths for financial support and participation in the Project. Religious leadership in the community has evidenced strong interest and a feeling of social responsibility in dealing with health and welfare problems of the central city. Their support provides the unbiased sponsorship which the Mayor seeks.

The Council of Churches has already contributed \$2,000 out of a commitment for \$12,000. The Catholic community has indicated its definite support. Dr. Stein, through the Jewish Community Federation, has asked the Jewish community for \$12,000 representing 1/3 of the estimated cost of the Commission.

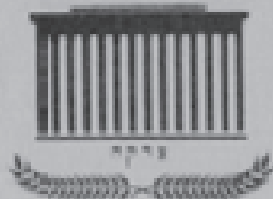
III. RECOMMENDATIONS

The Public Welfare Committee considered this Project at its meeting on January 25, 1968. In this connection, it discussed the general picture of welfare

services especially as they relate to children. There was agreement that the situation in Ohio and in Cleveland is shameful, that children especially are not receiving proper attention, and that new action approaches to this critical problem are absolutely necessary. It is the belief of the Public Welfare Committee that the Mayor's Commission represents a unique opportunity to chart such action. The Public Welfare Committee, therefore, unanimously recommends to the Endowment Fund Committee that Federation participate in the financing of the Mayor's Commission up to 1/3 the cost of the Project.

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2/6/68





The Jewish Community Federation of Cleveland

175 March 18, 1968 • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

M E M O R A N D U M

To: Members Public Welfare Committee

From: Rabbi Daniel Jeremy Silver

This is to remind you of the meeting of the Public Welfare Committee to be held THURSDAY, MARCH 21, 12 Noon Luncheon at the Federation offices.

The principal item for discussion will be planning for the participation by the Jewish community in the campaign to approve the 1-mill increase in the County Health and Welfare Levy.

PASSAGE OF THIS LEVY IS OF CRUCIAL IMPORTANCE TO THE HEALTH AND WELFARE PROGRAM OF CLEVELAND.

We will have as our guest on Thursday Mr. William Ginn, Chairman of the Citizens' Committee for Passage of the Levy. Please plan to be with us so that we may benefit from your advice as we formulate plans.

Minutes of our last meeting, together with some pertinent material concerning the Levy, are enclosed for your review. If you have not already done so, please return the enclosed card indicating you plan to attend.

Thank you.

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Howard Berger has checked this out with Sid Spector and Sidney Vincent.

They would like to send a night letter to Governor Rhodes today. This appears to be the most critical time, the next 48 hours.

Dear Governor :

The Jewish Community Federation of Cleveland urges you to take leadership in enacting current Senate Bill 534 sponsored by Senators Taft and Jackson. We believe the diverting of these funds for purposes other than the needy is unwarranted. We understand your position is crucial. Please act to correct this injustice.

(signed)

Rabbi Daniel Jeremy Silver
Chairman, Public Welfare Committee
Jewish Community Federation of
Cleveland



March 26, 1958

MEMORANDUM

To: Rabbi Silver

From: Arthur Blum

I am sorry that I ^{could} ~~can~~ not attend the Welfare Committee meeting on Thursday. However, I would like to make a suggestion concerning the involvement of the Welfare Federations in supporting the Welfare levy. I would suggest that the organizational mechanisms of the United Appeal and the Jewish Welfare Federation be mobilized to support the Welfare levy. I think the metropolitan volunteers as well as the business and industry groups could be used to distribute information and could be used to knock on doors and contact people concerning this very critical issue. If we believe that the Welfare levy creates funds for the most critical aspects of people's welfare, the mechanisms which we already have in the area of private welfare could well be mobilized to support the public services.

AB:dl

March 28, 1968

Mr. William Ginn
Thompson Hine & Flory
National City Bank Building
Cleveland, Ohio 44114

Dear Bill:

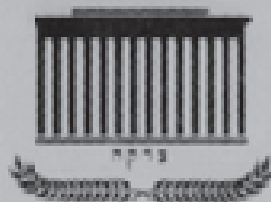
The enclosed is self-explanatory and I expect not a bad idea. Would the Federation go for it?

I found out the other day that there is some basic debating to be done with welfare right groups in the center city. I was surprised to learn at a recent meeting of my sub-committee on welfare that many are opposed to the levy. It is the old confrontation strategy. In any case, the black groups cannot be counted on and need to be approached.

Sincerely,

DANIEL JEREMY SILVER

DJS:rvf



The Jewish Community Federation of Cleveland

1750 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

April 3, 1968

MEMORANDUM

To: Rabbi Daniel Jeremy Silver
Dr. Sidney Sachs

From: Howard R. Berger

The following memorandum was recently mailed to Agency Presidents and Executive Directors, Presidents of Congregations, and Presidents and Representatives of Jewish Organizations affiliated with our Delegate Assembly.

Speakers' Bureau arrangements are being made through Sally Wertheim of JFSA.

Copy has been forwarded to the Cleveland Jewish News regarding "Myths" and we expect they will commence printing this material in their forthcoming issue.

Our Reminder Cards came off the press this afternoon and I will follow through on distribution of those as well.

We are moving ahead in a systematic manner. For your records I am enclosing a check list of our complete program. The door is never closed to additional suggestions. Feel free to give me a call should any occur.

Best regards.

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[with Apr 3, 1968]

CHECK LIST TIME-TABLE FOR CAMPAIGN FOR PASSAGE OF HEALTH & WELFARE LEVY MAY 7TH

- A. Story to the CJN regarding Public Welfare Committee Meeting March 21st.
- B. Passing out Fact Sheet at JOHA Open House Sunday, March 31st.
- C. Announcement at all Federation meetings and distribution of Fact Card:
Memorandum to staff.
- D. Letter to Federation affiliated organizations (Delegate Assembly Membership) urging announcements at April meetings and stressing the need for action programs.
Develop mechanism for Board members to talk to friends. Have Board members contact others.
- E. Letter to bulletin editors requesting space in April issue. Include Fact Sheet as basis of story.
- F. Letter to Rabbis urging them to devote pulpit time prior to May 7th. A sermon if possible.
- G. Start to utilize "Myths" in the CJN.
- H. Posters for all agencies.

FOR MONTH OF APRIL:

Notice in Everybody's Business

A mass mailing and reminder card three or four days prior to the vote.

Possible insertion of letters to the Editor of the CJN.

FOR MONTH OF MAY:

Editorial in the Cleveland Jewish News just prior to the election.

Distribution of information card at Israel Independence Day at Severance Hall, Sunday, May 5th (2500 people). Make sure and clear with Israel Independence Day Committee.

[April 1968]

PLEASE PASS THE ATTACHED IMMEDIATELY TO THE EDITOR OF YOUR BULLETIN OR NEWSLETTER.

IT IS IMPORTANT THAT THIS LEVY RECEIVE THE WIDEST POSSIBLE CIRCULATION.

M E M O R A N D U M

TO: EDITORS - RELIGIOUS AND ORGANIZATIONAL BULLETINS

FROM: PUBLIC WELFARE COMMITTEE OF THE JEWISH COMMUNITY FEDERATION
(RABBI DANIEL JEREMY SILVER, CHAIRMAN)

On Primary Election Day, Tuesday, May 7, County voters will be faced with an issue of tremendous importance. Issue #6 on the ballot is a Health and Welfare Levy representing a renewal of the present 2 mill levy and an additional 1 mill, making a total of 3 mills.

This issue is of crucial importance to the thousands of people receiving public assistance. If the levy should fail, the consequent reduction in service would be a disaster.

Passage of this Levy is a major concern of the Mayor's Commission on the Crisis in Welfare, The County Commissioners, The Welfare Federation, and The Jewish Community Federation. All of these organizations support Passage of the Levy. The Public Welfare Committee of the Federation is spearheading the effort within the Jewish community. We ask your help.

Please include a message in the April issue of your publication urging a favorable vote. In this connection we have forwarded to your President information and factual material which can be used in the formation of your release.

It is a rare occasion when we contact you on a community issue asking your assistance. Our action in this instance underlines the urgency of the matter. Your help is needed. Feel free to call Howard R. Berger, 861-4360, should any further information be helpful.

Thank you.

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a note...

from HOWARD R. BERGER

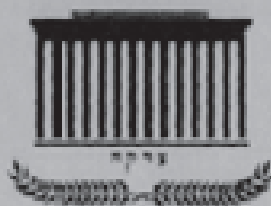
September 10, 1968

To: Rabbi Daniel Jeremy Silver

I have cleared the date of Friday, October 11,
Noon Luncheon at the Federation for the next
meeting of our Public Welfare Committee. Would
you please note on your own calendar accordingly.

I am immediately proceeding to gather together
the strongest possible team to present material
and answer questions regarding implementation of
the Mayor's Commission on the Crisis in Welfare.

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The Jewish Community Federation of Cleveland

1730 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

INFORMATION COPY

December 3, 1968

MEMORANDUM

To: Members of Public Welfare Committee

From: Rabbi Daniel Jeremy Silver, Chairman

The next meeting of the Public Welfare Committee will be held on

FRIDAY, DECEMBER 13, 12 NOON LUNCHEON

AT THE FEDERATION OFFICES

You will recall that at our last meeting Dean Herman Stein and Sidney Spector filled us in on the status of the report on the Mayor's Commission on the Crisis in Welfare.

As a follow-up to this meeting we have arranged for Mr. Eugene Burns, Director of the County Welfare Department, to talk with us on the 13th.

Mr. Burns will relate some of the specific problems facing his department and together we can discuss positive areas of activity by the Public Welfare Committee and the Federation.

The attached report of a recent news article helps focus on some of the problems we will be discussing.

Please return the enclosed card indicating you will be attending.

Thank you.

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Urban Coalition Given List of Priority Welfare Goals

By ALMA KAUFMAN

Dr. Herman D. Stein, chairman of the Mayor's Commission on the Crisis in Welfare, set up a few

priorities for the Cleveland Urban Coalition at its initial meeting Nov. 22.

The Coalition has been given the task of imple-

menting the Commission report. The Commission was disbanded in June.

TOP PRIORITY jobs listed by Stein are:

— National program of income guarantees and supplements at least up to the poverty level (\$3,350 for a family of four) and guaranteed jobs for everyone who can work.

— Nationally determined level of payments to the poor.

— State income tax. ("From my point of view there is no way of getting around this.")

— Administrative changes in the Cuyahoga County Welfare Department to protect clients. Example would be the simple declaration of income form with spot checks to replace the present checking and surveillance, a change the welfare department has announced for Jan. 1.

— Clarify and strengthen the fair hearing process for welfare clients.

— Repeal of the restrictive Aid to Dependent Children freeze postponed last July.

— Appointment of a member of the mayor's staff to deal solely with welfare problems.

Mayor Carl B. Stokes has named David G. Hill to the welfare liaison post, but Hill's main job as director of the Department of Hu-

man Resources and Economic Development is being mentor of the city's manpower programs.

DR. STEIN asked the Coalition to press the state government for release of \$8 million in ADC funds. He also asked for support of a suit filed against the state welfare director to compel him to raise ADC payment to 100% of state standards.

He pointed to the "persistent myth" that people on welfare could get off if they simply wanted to work. Careful study has shown that only 3% are "so-called employable males," he said.

Eighteen per cent, said Dr. Stein, are mothers and grandmothers who care for children and the others are children, the aged, the blind and the sick.

HE PREDICTED that finding work for the 14,000 mothers and grandmothers will prove extremely difficult, in spite of the Work Incentive Program (WIN) authorized by the 1967 Social Security amendments. If a mother is qualified to work, can she find someone to care for her children? he asked. If she is not qualified, where will she get training?

WIN provides training, but Cuyahoga County has only 1,300 training slots for this fiscal year. Unemployed fathers will have the first chance at the training, then ADC mothers and grandmothers.

Punitive welfare measures passed by Congress merely reflect the punitive attitude of American society, said Dr. Stein.

THE PRESENT welfare system, he said, compels a poor person to be less of a human; he has to prove himself able to merit what he is justified in having on the basis of law.

"This reflects the basic attitude drummed into people for years and years—that those who are poor are essentially undeserving."

Commission members, said Stein, gained "a keen sense of the importance of pride and dignity and that any process people had to undergo which robbed them of pride and dignity was dangerous—to the people and the community—but more than that, it was wicked."

The report is being published by the University Press and will be available Jan. 3.

WRHS



Minutes

The Jewish Community Federation of Cleveland

1750 Euclid Avenue / Cleveland, Ohio 44115

Phone (216) 861-4360

Public Welfare Committee
Jewish Community Federation

Friday, December 13, 1968; 12 Noon
Luncheon at Federation Offices

Rabbi Daniel Jeremy Silver, Chairman, presiding.

PRESENT: Jordan C. Band, Vice-Chairman, Harold Galvin, Vice-Chairman; Dr. Arthur Blum, Mrs. Robert Garson, Robert D. Gries, Marvin Laronge, Sidney Lewine, Howard M. Metzenbaum, Mrs. Ezra Z. Shapiro, Alan B. Soclof, Saul G. Stillman, Mrs. Alvyn W. Tramer, Sidney Zilber. STAFF. GUEST: Eugene Burns.

I. MINUTES

The minutes of October 11 were approved as distributed by mail.

II. ANNOUNCEMENTS

- A. Sympathy was expressed to Mr. Dan Simon on the death of his father, Mr. Max Simon.
- B. Congratulations were extended to Mr. and Mrs. Alex Miller on receiving Federation's Eisenman Award.

III. GLENVILLE PROJECT

Mr. Rosenthal reported briefly on the Glenville Project with special emphasis on three additional programs being developed.

These are:

1. A Tutorial Program directed to middle group students at FDR Junior High School. Tutors are being recruited through Cleveland Heights High School under the Chairmanship of Mr. Jeff Gerson, and will be bused once a week in the evening to FDR Junior High. This program is to begin January 6.
2. Development of a Volunteer Bank. This has been requested by the Board of Education and is an effort to gather in a central filing system all the volunteer resources available to the Cleveland Public Schools. This is being keyed to Glenville High School in the beginning and is under the supervision of Mrs. Sanford Glickson. As part of the program, it is hoped to develop a sizeable number of volunteers for the Cleveland Public Schools from the leadership of the black community.
3. Jewish Family Service Association has offered to spearhead an effort to provide clothing for some needy school children in the Glenville area. This program has been discussed with school authorities and has been carefully planned with sensitivity for people's feelings.

IV. PRESENTATION BY MR. EUGENE BURNS, EXECUTIVE DIRECTOR OF CUYAHOGA COUNTY WELFARE DEPARTMENT

The Chairman reminded the Committee that the Federation had played an important role in the Mayor's Commission on the Crisis in Welfare and that Dean Stein and Mr. Sidney Spector had spoken to the Committee at a previous meeting. The purpose of today's meeting was not only information concerning the Welfare Department, but also to explore together specific ways in which the Welfare Department and the Federation can work together for the benefit of the Department and ultimately of the welfare client.

Because of its timeliness, Mr. Burns commented briefly on the recent sit-in demonstrations at the Welfare Department. In contrast to other such activity throughout the country, this was peaceful and without violence. Although 41 people were arrested, no charges were preferred. He complimented both the police and the leaders of the demonstration for their coolness and good judgment.

Mr. Burns then proceeded to comment on several suggestions which were included in the report of the Mayor's Commission on the Crisis in Welfare:

1. County Welfare Advisory Board - A previously constituted advisory group had not been meeting regularly. A new Advisory Board has now been appointed and is participating in policy-making decisions. A welfare client is on this committee. While not representing adequate neighborhood participation, it is an improvement.
2. Communication with Clients - For over two years the Welfare Department has been meeting on a regular basis with representatives of the Welfare Rights Movement, Poor People's Partnership, and the Welfare Grievance Committee. These meetings have been mutually rewarding.
3. Simplifying Eligibility - 75% of staff time has been spent on eligibility. In January or February, it is hoped that three counties (Cuyahoga included) will be able to institute a pilot declaration program. The present system is undignified, insulting and presumes a client is cheating. The declaration method will be dignified and free-up staff time. It is hoped that the State will proceed with a full-scale declaration program beginning in July, 1969.
4. Separation of Income Maintenance From Delivery of Social Services -

A Task Force is presently working to establish procedures so that trained social service staff time will be spent in the areas most productive and commensurate with the training.
5. Decentralizing Services - At the present, most people have to come to the West 3 and St. Clair office to make application. This imposes great hardship. Four neighborhood service areas have been designated and welfare offices are operating. The Department is requesting six additional neighborhood offices.

Mr. Burns expressed the hope that through adequate staff and decentralization, social services such as casework, legal aid, protective services for children, etc. could eventually be provided for anyone whether financially eligible or not.

6. Day Care Facilities - Eleven day care centers are now operating at a cost of \$1,300,000. These were established in cooperation with churches. They serve approximately 1,000 children. By 1972, it is projected that six million dollars will be needed for this program. Problems of financing have arisen since the Welfare Department can only reimburse for care of those on public assistance. As clients take jobs and leave public assistance, welfare reimbursement ceases and the individual still does not earn enough to pay for day care services. The program is in limbo and the churches are suffering financially.

Mr. Burns referred to two overall problems facing his Department:

1. Not enough money is being made available to provide the welfare client's needs.
2. Attempts to deal with these problems are restricted because of the State configuration.

Mr. Burns believed that a system of income maintenance must eventually be instituted. If a person does not have enough food or clothing, this negates all of their social services, including education.

Welfare in Ohio is predicated on a state-wide plan which has to consider 88 counties and this plan must be agreed to by the U. S. Department of Health, Education and Welfare. There are only eight large urban communities and of these only Cuyahoga County and Hamilton County are substantial. Any state-wide plan has to conform to rural needs as well as urban communities. In Ohio this has worked to the detriment of Cuyahoga County.

Mr. Burns paid tribute to the Harry Ratner Foundation for its development of the "Fresh Start" Project. This is an interracial half-way house for alcoholics. It attempts not only rehabilitation, but develops preventative programs as well. This project presently is for men only. There is a need for such a program for women. This very pressing need is being worked on currently by the Department.

Mr. Burns reminded the Committee that Cleveland continually experiences a crisis of clothing for the poor with the advent of cold weather. Although negative aspects of asking for clothing are overwhelming, Mr. Burns indicated that in this particular instance his Department was cooperating with community organizations because the project is directed to clothing for school children. Nevertheless, this is only an emergency stop-gap measure. It is hoped that the community will respond to this effort, which includes a request for money to be used for shoes as well as clothing.

In concluding his remarks, Mr. Burns referred to several specific ways a volunteer agency, such as the Federation, could assist the Welfare Department. In addition to the more traditional services such as advocating legislation, his suggestions included the use of professional skills for research and training programs, utilization of data processing equipment, on a selective basis since the County does have its own unit, and providing some mechanism for educating groups of citizens regarding issues of public welfare.

An extensive discussion followed Mr. Burns' remarks. It was pointed out that an interfaith coalition might prove helpful in conveying the thoughts of the community to its public officials regarding welfare issues.

It was also noted that day care centers are not necessarily the complete answers to the problems of the working mother. Experiences indicate the use of the day care center can hinder the mother insofar as attendance at work is concerned. This in turn places some burden on the employer and makes it more difficult for the mother to find a job.

It was the consensus of the Committee at the conclusion of discussion that several suggestions for possible action had emerged from the meeting and the previous meeting with Dean Stein and Mr. Spector. The Staff was requested to review these suggestions and provide a blueprint for action to be discussed at a subsequent Committee meeting.

The Committee expressed its appreciation to Mr. Burns for his presentation. Mr. Lewine on behalf of Mt. Sinai Hospital especially complimented Mr. Burns on the fine job his Department had been doing in meeting the needs of the people.

Meeting adjourned at 1:30 P.M.

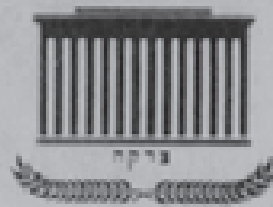
Respectfully submitted,

Howard R. Berger, Secretary



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2/13/69



The Jewish Community Federation of Cleveland

1750 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

February 6, 1969

INFORMATION COPY

MEMORANDUM

To: Members Public Welfare Committee
From: Rabbi Daniel Jeremy Silver, Chairman

The next meeting of the Public Welfare Committee will be held on

MONDAY, FEBRUARY 17, 12 NOON LUNCHEON

AT THE FEDERATION OFFICE

1750 EUCLID AVENUE

At that time our agenda will include several items of special interest and importance.

1. DENTAL PROJECT - For some time Federation staff together with the American Red Cross and the Health Department of the City of Cleveland have been exploring possibilities of a dental project in the inner city. Plans are crystallizing so that a progress report can be presented to the Committee for its reaction.
2. Federation has been approached on an informal basis concerning its interest in joining with the Welfare Federation of Cleveland in filing a legal brief in a lawsuit against the State of Ohio on a matter of the policy of discrimination against children receiving public assistance. This matter has deep implications transcending the legal aspect and needs to be examined carefully.

In addition, we expect to discuss the present status of the Glenville Project, and any implications to public welfare stemming from the recent turnover of national administrations.

Please indicate on the enclosed post card that you can attend.

Thank you.

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President Lloyd S. Schwenger

Vice-Presidents Irving Kane Mrs. Alex Miller Irving I. Stone

Treasurer Albert B. Ratner

Associate Treasurer Julius Paris

Executive Vice-President Henry L. Zucker

Executive Director Sidney Z. Vincent

February 21, 1969

Mr. Frank E. Joseph
Jones, Day, Cockley & Reavis
1750 Union Commerce Building
Cleveland, Ohio 44115

Dear Frank:

I am not quite sure what you are protesting about. Nothing in our resolution defends the welfare mothers or encourages the politics of confrontation. What we are saying is that we are basically sympathetic with any and all legitimate demands to break through the cold silence of Columbus. The basic reason for such confrontations as the one which was held last week is the absolute frustration of those who are receiving considerably below bare necessities. If gentlemanly and reasonable arguments had changed matters, most of this would not be happening. The fact is that Governor Rhodes has been as indifferent to the appeals of the Cleveland Welfare Federation as he has been to the welfare rights groups.

Sincerely,

D.J. S. RF

DANIEL JEREMY SILVER

THE WELFARE FEDERATION

SERVING THE CLEVELAND
METROPOLITAN AREA

1001 HURON ROAD
CLEVELAND, OHIO 44115
TELEPHONE 781-2944
AREA CODE 216

ROBERT M. GINN
President

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AGENCIES DIVISION
A. A. SOMMER, JR.
Chairman

February 28, 1969

M E E T I N G N O T I C E

TO: Group Services Study Committee Members
FROM: Carol B. Bailey, Staff Secretary
RE: NEXT SCHEDULED MEETING

DATE: Saturday, March 22nd

TIME: 9:00 a.m. - Noon

PLACE: 1001 Huron Road - Room 300

(Coffee and buns to be served)

R.S.V.P. - enclosed post card

PURPOSE OF MEETING: To review and discuss the first draft of possible "Guidelines" and their implications.

As Mr. Giller mentioned at the last meeting, we will get a copy of the material to be discussed in the mail to you by March 15th.

Attached for your information is a copy of the minutes of the February 17th Committee meeting, and a name tape for the new Committee member so that you may add her to your membership list.

CBB/bg
Encls.

Mrs. William Treuhaft
19200 Shaker Blvd. (44122)
991-5550

WELFARE
FEDERATION
MEETING HUMAN NEEDS FOR



BRINGING TOGETHER MORE THAN 200 ORGANIZATIONS FOR COMMUNITY PLANNING IN HEALTH, WELFARE AND RECREATION
Supported through the United Appeal

Welfare Federation
Group Services Study Committee

S U M M A R Y M I N U T E S

Meeting of February 17, 1969 - Noon

PRESENT: Ralph Gillen, Chairman
Melvin Arnold
H. H. Brooksieker
Mrs. Doris Gilmer
William West, Jr.
Miss Myrtle Muntz
Mrs. Helen Williams
Paul Unger
Mrs. William Treuhaft (new member)

ABSENT: Walter Beach
Ralph Vara (out of town)
Hugh Calkins (out of town)
Rabbi Daniel Silver (conflict meeting)
Glenn Hawkins
Mrs. Sophia Cruz (conflict meeting)
Mrs. Mildred Madison (conflict meeting)
Dr. William Nagle (ill)

STAFF: Mrs. Carol Bailey
Miss Leona Bevis
Mrs. Mary Boenke
Mrs. Judith Thistlewood
Miss Marie Fasig

Mr. Gillen introduced and welcomed a new member of the Committee, Mrs. William Treuhaft.

I. COMMENTS FROM MEETINGS WITH AGENCIES (General Reactions & Issues)

Settlements - Paul Unger, reporting. A meeting was held to which all the settlement directors were invited. The settlements are interested in the study and pleased that it is going on. They protested their 1969 allocation from the Welfare Federation. Eleven staff have had to be cut back because of insufficient funds. They are not happy with the inventory forms. Subcommittee members hope to meet with the individual agencies and boards.

Music & Arts - Mary Boenke, reporting. Music School Settlement is interested in the process. The inventory data is easy for them to collect. Karamu is interested in the study. Mr. Gillen met with the president of Karamu to inform him of the study.

Scouting - Bill West, reporting. The subcommittee has met with the Boy Scouts and Camp Fire Girls and has a meeting scheduled with the Girl Scouts. The Scouts raised question as to how important this Study Group is in relation to other things.

YMCA - Mel Arnold, reporting that he and Mrs. Cruz met with the Y. His impression is that the Y is a fairly independent group and will do pretty much what it wants. (factors: its international affiliation and high degree of self-support)

(over)

Mrs. Gilmer urged the Committee to meet with poor people to have them tell the Committee what is needed. She hoped that this committee would, in fact, help to get the needed change.

The chairman summarized by noting that this Committee cannot solve all of the urban problems by this study, and that we have to zero in on specifics and set limits on what we can do.

We can: -- (1) Make precise comments on functions and the degree to which they relate to community problems; and clearly define those functions so appropriate to the voluntary and those so appropriate to the governmental.

(2) Recommend what the Welfare Federation should do in handing out money, which may be different from the present.

In relation to how effective we can be, Mr. Gillen stated that there was to be a meeting either March 3rd or 4th with key Welfare Federation people to gain their commitment to support possible major shifts in funding practices.

IV. NEXT STEPS (February & March)

- A. Complete first round of meetings with all voluntary and governmental agencies.
- B. Make visits to agencies and programs to see first hand the work going on.
- C. Meetings with Consumer and Contributor groups (particular importance was placed to meeting with consumer groups as soon as possible)
- D. Preliminary analysis of Inventory Material coupled with information and analysis from direct agency visits.

NEXT MEETING: Saturday, March 22nd, 9:00 a.m.

Purpose: Discuss First Draft of Possible Guidelines
and Their Implications

2/17/69

Golden Agers - Marie Fasig, reporting in Ralph Vara's absence. They visited with both the Golden Age Centers and the U.A.W. Retired Workers Centers. Both agencies rely heavily on City Recreation staff; the City is now paying the West Side U.A.W. director's salary.

YWCA - Mrs. Doris Gilmer, reporting that she and Hugh Calkins have discussed the budget and program with the Y people. The athletics programs carry themselves (no subsidy); there is a fee scale differential between the city and suburbs.

City Recreation - Mrs. Bailey reported that she had met with city staff, that they are in process of filling out the forms, and responded in writing to the issues.

Salvation
Army

- Mrs. Bailey reported that she and Miss Muntz would be going out to see the several neighborhood centers which the Army operates; the Army is interested and ready to cooperate with the Study Committee.

II. MAJOR THEMES EMERGING FROM COMMITTEE WORK

Mrs. Bailey commented on major themes which she sees emerging from subcommittee meetings and meetings with agencies. These included:

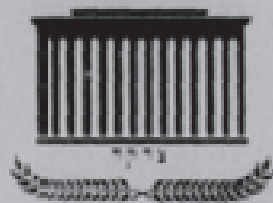
- 1) poor interpretation to the general community about work of the United Appeal agencies and Welfare Federation
- 2) need for differential approaches to different types of areas (inner-city, fringe-city, suburbs) and population groups (low-income, middle-income)
- 3) necessity to involve boards of agencies in this study process in order to effect change

Another theme suggested by Mr. Unger was the inadequacy of the present financing system itself within the Welfare Federation and United Appeal.

III. WHAT THIS COMMITTEE CAN DO

A discussion ensued regarding how effective this Committee could be in getting any change.

Mrs. Gilmer expressed the position of the Poor People's Partnership. They want changes. Agencies have not in their estimation done the job. Nobody wants to listen to the people of the inner-city who know the problems firsthand. She expressed concern that the established welfare system was trying to co-opt the poor by getting them to sit on various committees and boards -- and that the continued inaction was only frustrating. Further, that poor people do not get paid for their consultation and that the people of the inner-city should be employed to plan and operate programs. Funds are going to the upkeep of buildings and to pay professional staff -- but not into solving problems.



The Jewish Community Federation of Cleveland

1750 EUCLID AVENUE • CLEVELAND, OHIO 44113 • PHONE (216) 861-4360

INFORMATION COPY

May 6, 1969

MEMORANDUM

To: Members, Public Welfare Committee
From: Rabbi Daniel Jeremy Silver, Chairman

We have scheduled a meeting of the Public Welfare Committee for

WEDNESDAY, MAY 21, NOON LUNCHEON

AT THE

FEDERATION OFFICE

1750 EUCLID AVENUE

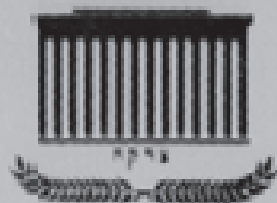
This meeting has great importance. You will recall that the Federation's Glenville Project, its major thrust in inner city programming, was conceived as a three year demonstration program. We are approaching the end of the three year period and it is now necessary to review progress, evaluate the project, and consider the future.

You will be receiving an in-depth report of this project well in advance of the 21st. Please review it and plan to attend this important meeting.

Please return the enclosed post card so that we may plan accordingly.

Thank you.

es
enc



The Jewish Community Federation of Cleveland

1730 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

August 22, 1969

Rabbi Daniel J. Silver
The Temple
Silver Park at University Circle
Cleveland, Ohio 44106

Dear Rabbi:

In accord with our last conversation, I am suggesting that we use the following dates as meeting times for our Public Welfare Committee. With the exception of the September date which is on a Monday, they all fall on Friday, noon luncheons:

September 29
~~October 24~~ *Oct 25*
November 28
December 19
January 30, 1970
February 20, 1970

If you would be good enough to have your secretary call Mrs. Weiner at my office, indicating that these are O. K., I'll follow through on the mechanics of getting them on the community calendar and notifying our committee so that they can mark these dates well in advance.

Obviously, if there are any problems, give me a call and we can adjust accordingly.

Having said all that, welcome home. It's good to have you back in Cleveland.

Warmest regards.

Cordially,

Howard R. Berger, Director
Community Relations and Urban Affairs

MW

August 27, 1969

Mr. Howard R. Berger
The Jewish Community Federation
of Cleveland
1750 Euclid Avenue
Cleveland, Ohio 44115

Dear Howard:

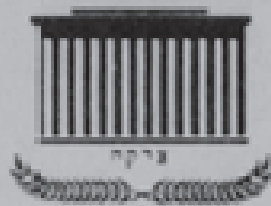
The dates of September 29th, November 28th and
December 19th are satisfactory for meetings of
the Public Welfare Committee. October 24th is
not as I shall be in Boston. Might I suggest Monday
October 20th instead?

With all good wishes, I remain

Sincerely,

DANIEL JEREMY SILVER

DJS:rvf



The Jewish Community Federation of Cleveland

1750 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

September 5, 1969

INFORMATION COPY

MEMORANDUM

To: Public Welfare Committee Members

From: Rabbi Daniel Jeremy Silver, Chairman

So that we may ensure maximum attendance and make adequate plans, we have arranged for the following schedule of meetings of the Public Welfare Committee through the forthcoming fall and early winter.

Please mark these dates on your calendar. Reminder notices and detailed agendas will be sent well in advance of each meeting date.

Monday, September 29, 1969

Monday, October 20

Friday, November 28

Friday, December 19

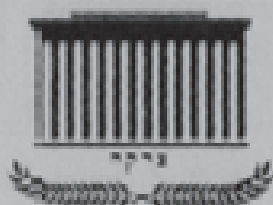
Friday, January 30, 1970

Friday, February 20, 1970

All meetings will be held at 12 noon at the Federation offices.

Thank you.

es



The Jewish Community Federation of Cleveland

1750 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

September 11, 1969

MEMORANDUM

To: Board of Trustees

From: Lloyd S. Schwenger

The first meeting of the Board of Trustees of the current year will be held on -

WEDNESDAY, SEPTEMBER 24, NOON
LUNCH AT THE FEDERATION OFFICE

Among the major items we will be considering at the meeting will be a recommendation from the Community Relations Committee and the Endowment Fund Committee that Federation join Interfaith Housing, a combination of religious groups organized to make a contribution to the housing problems of the inner city.

There will also be a recommendation from the Endowment Fund Committee that a grant of \$1,000 be made to the Jewish Vocational Service for loans to college youth, because of the present difficult situation facing many of our young people resulting from the unforeseen unavailability of government funds for such loans.

There are a number of pleasant items on our agenda. We shall announce the 1969 winner of the Marvin and Milton Kane Award, which has for a number of years gone to outstanding young leaders who have distinguished themselves in community service. There have been an unusual number of staff changes this year and this will be our opportunity to meet three newcomers to our staff.

We also hope to review the many dramatic developments of the summer and present to the Board the problems we will be facing for the coming year.

I hope that you will not only be able to indicate on the enclosed card that you can be with us on September 24, but will also note on your calendar at this time the dates of meetings for the coming year noted below.

May I extend to you very best wishes for a healthy, happy and peaceful New Year.

Wednesday	October 29, 1969
Wednesday	November 26, 1969
Tuesday	December 30, 1969

Wednesday	January 28, 1970
Wednesday	February 25, 1970
Wednesday	March 25, 1970
(April date to be determined later)	
Wednesday	May 27, 1970
Wednesday	June 24, 1970

rp
Enclosure

President Lloyd S. Schwenger

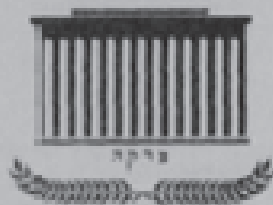
Vice-Presidents Irving Kane Mrs. Alex Miller Irving I. Stone

Treasurer Albert B. Ratner

Associate Treasurer Julius Paris

Executive Vice-President Henry L. Zucker

Executive Director Sidney Z. Vincent



The Jewish Community Federation of Cleveland

1750 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

September 25, 1969

M E M O R A N D U M

TO: MEMBERS, PUBLIC WELFARE COMMITTEE

FR: RABBI DANIEL JEREMY SILVER, CHAIRMAN

This is to remind you of the Public Welfare Committee meeting to be held Monday, September 29, noon luncheon at the Federation offices.

As previously indicated, the principal agenda item will concern state reimbursement for nursing care. Howard Bram will be with us to report.

You may know that all nursing home associations (philanthropic and proprietary) in Ohio have formed together to counteract a recent action of the State Department of Public Welfare. The Department has begun to reclassify residents of skilled nursing homes and intermediate care homes into a new classification of care, for which the State will reimburse at \$7 per day -- \$2 and \$3 less per day than current reimbursement rates.

From information received by nursing homes, it seems that the State now is planning to include as many as 60% of all Aid for Aged recipients now in nursing homes into this classification in the next couple of months. At present, there are nearly 250 Aid for Aged patients in the three Federation institutions which provide long-term care for such persons; the State is now paying \$10 per day for most of these patients. If these \$10 per diem patients were reduced to \$7 per diem, there would be an additional loss of \$1100 per patient per year.

The nursing homes are now prepared to recommend to state officials that certain steps be taken to correct this inequity and to move closer to the actual cost of providing care to the residents of skilled nursing homes. They have formed an Action Committee which is contemplating a recommendation that homes refuse to admit patients referred by the state under Aid for the Aged if a satisfactory level of reimbursement is not established.

This is a most serious matter with deepest implications. If you have not already done so, please plan to attend this important meeting. Discussion at the Public Welfare meeting will be a prelude and will hopefully chart an action course for the Community Services Planning Committee and the Federation.

enc.

President Lloyd S. Schwenger

Vice-Presidents Irving Kane Mrs. Alex Miller Irving I. Stone

Treasurer Albert B. Ratner

Associate Treasurer Julius Paris

Executive Vice-President Henry L. Zucker

Executive Director Sidney Z. Vincent

[with Sept 25, 1969]

CLEVELAND PRESS
SEPTEMBER 20, 1969

Nursing Homes Threaten Welfare Patient Boycott

By RICHARD A. WHEELER, Press Ohio Bureau

COLUMBUS — A committee of nursing home associations today threatened to boycott welfare patients to force the state to pay more for their care.

The Press learned the Nursing Home Action Committee mailed more than 1100 letters to nursing home operators in the state asking them to sign a pledge to boycott patients if the state refuses to raise the \$7-a-day payment for average care patients.

State Welfare Director Denver J. White said there was no money available to increase payments to the 709 nursing and rest homes accepting the 15,400 welfare recipients.

The Nursing Home Action Committee, headed by James W. Roseboro, administrator of Whitecliff Manor, Cleveland, was organized in July when administrators decided to join forces to urge the elimination of the \$7 flat rate.

THE COMMITTEE REPRESENTS all state-wide organizations Ohio Nursing Home Assn., Ohio Nursing Home Council, and Association of Ohio Philanthropic Homes for Aged) in addition to six associations in Cincinnati, Toledo, Lorain County, Northeast Ohio, Medina, Summit, Portage and Stark Counties and Dayton.

In a letter to the nursing homes, it proposed to ask the Welfare Department and state administration to eliminate the \$7 rate.

"If the Welfare Department will not abandon the \$7 rate the Action Committee, if fully supported by the entire industry, is prepared to recommend the withdrawal of all beds for Title 1, 2 and 19 patients (welfare patients)," the letter said.

The letter accuses the administration of not being "realistic" in providing for the care of the aged.

That refusal "must be followed by a refusal of our homes to take the patients," the letter declared.

"NO PATIENT WOULD be removed from any home, regardless of the rate. But at an agreed upon date, the Action Committee is prepared to ask the industry to refuse to take further patients until the rates are resolved," the letter said.

M I N U T E S

Public Welfare Committee
Federation Offices

Monday, September 29, 1969
12:00 Noon, Luncheon

PRESIDING: HAROLD GALVIN, VICE-CHAIRMAN

ATTENDANCE: Harold Galvin, Vice-Chairman; Mrs. Sanford R. Arsham, Dr. Arthur Blum, Ronald Brown, Judge Bernard Friedman, Robert S. Garson, Mrs. Robert S. Garson, Sherwin H. Goodman, Marvin Laronge, Sidney Lewine, Mrs. Alex Miller, Arthur Reinthal, Daniel E. Simon, Alan B. Soclof; GUESTS: Howard Bram, William Rabe, Bernard Stragevsky, Miss Toby Tannenbaum, Pinchas Tor; STAFF: Stanley Horowitz, Bernard Olshansky, Richard Ronis, Edward Rosenthal, David I. Sarnat, Lloyd S. Schwenger, Henry L. Zucker, and Howard R. Berger, Secretary.

I. WELCOME AND INTRODUCTIONS

The Vice-Chairman announced that the Committee Chairman, Rabbi Silver, had been unexpectedly called out of town and had asked that he chair the meeting in his absence.

Mr. Galvin introduced several guests who were present, including Miss Toby Tannenbaum and Mr. Pinchas Tor, both first year students specializing in community organization at SASS and assigned to the Federation for field work experiences. Mr. Tor is from Israel and has been identified with the delivery of health services in that country.

II. STATE REIMBURSEMENT FOR NURSING HOME CARE

Mr. Galvin informed the Committee that the principal agenda item concerned state reimbursement for nursing home care and the possibility of support of the Federation in an attempt to effect a more satisfactory level of reimbursement for philanthropic nursing homes.

He noted that all nursing home associations (philanthropic and proprietary) in Ohio have formed together to counteract a recent action of the State Department of Public Welfare. It is believed the department will be reclassifying residents of skilled nursing homes and intermediate homes into a new classification of care for which the state will reimburse at \$7 per day -- \$2 and \$3 less per day than current reimbursement rates.

From information received by nursing homes, it seems that the State now is planning to include as many as 60 per cent of all Aid for Aged recipients now in nursing homes into this

September 29, 1969

classification in the next couple of months. At present there are nearly 250 Aid for Aged patients in the three Federation institutions which provide long-term care for such persons; the State is now paying \$10 per day for most of these patients. If these \$10 per diem patients were reduced to \$7 per diem, there would be an additional loss of \$1100 per patient per year.

The nursing homes are now prepared to recommend to state officials that certain steps be taken to correct this inequity and to move closer to the actual cost of providing care to the residents of skilled nursing homes. They have formed an Action Committee which is contemplating a recommendation that homes refuse to admit patients referred by the state under Aid for the Aged if a satisfactory level of reimbursement is not established.

At least one of Federation's agencies has asked the Federation to take this problem under advisement for purposes of possibly providing a uniform blueprint for action if such is possible. Since this is a problem involving public funds and the State Department of Public Welfare, the Public Welfare Committee of the Federation would appear to be the appropriate starting point for such discussions. Mr. Galvin noted that the Community Services Planning Committee and the Commission for the Aged doubtlessly would also be involved as any position is developed.

The Chairman then introduced Mr. Howard Bram, Executive Director of Menorah Park who has been a key person in local planning on this matter. Mr. Bram was invited to the meeting to inform the Committee of recent developments.

Mr. Bram briefly reviewed state policy for caring for indigent patients. He noted efforts to achieve reasonable reimbursement for the costs of care and indicated this has been a frustrating experience. Several years ago the gap between what the state paid and what it actually cost to provide high quality care was substantial but not unbearable. During the past years costs have increased to a much greater extent than reimbursements and a serious crisis now confronts institutions serving indigent patients requiring long term care.

Mr. Bram described eligibility requirements for patients on public assistance and the method of payment by the state for their care. He referred to a number of factors resulting in rising costs in institutions, particularly increased costs of personnel which results from a combination of factors including inflation, a higher minimum wage, greater competition for help personnel, and improved standards of care. He emphasized that the gap between state reimbursement for care and actual cost of care has substantially increased. For example, in his own agency in 1961 the cost of care was \$227 per month per person; at that time the state paid \$170, a deficit of \$57. In 1969 the cost of care is \$515 per month towards which the state pays \$300 per month, a deficit of \$215.

Minutes--Public Welfare
Committee

Mr. Bram reported on the activities of an Action Committee during the past year in its attempts to change the situation. This combined Committee of nursing home organizations throughout the state has been pressing the administration to request adequate budgets for nursing home care. Despite the tremendous increase in costs in recent years, the governor has not requested increased allocations for this purpose. The legislature increased the rate of payments for maximum care by \$1 per patient per day, but there was no allocation of additional funds to cover this cost. The administration, therefore, is finding money by making use of a category of care which has seldom been used in the past. The "average care" category is to be used for patients who do not require very sophisticated nursing procedures, regardless of the amount of care required. He cited as an example of what the reclassification may mean, that Menorah Park gained \$55,000 per year income from the \$1 per day increase but the anticipated reclassification could cost it \$100,000 per year.

The Action Committee has written all nursing homes in Ohio asking support of its goals. The homes are asking the state to eliminate the \$7 rate entirely on the grounds that no one can be cared for at any level of decency at this per diem rate. It is also trying to eliminate wording in the appropriation bill which would prevent the state from incorporating into its budget additional funds from other sources. This provision pertains especially to an anticipated increase in social security payments during the current year. This increase in social security rates will only reduce the state's share of the cost of care to Aid for Aged patients since the present law prevents it from being applied to two increased benefits. In addition, the Action Committee is 1), hoping to raise benefits to \$11 or \$12 per day and is attempting to establish a principle of reimbursement for reasonable costs, and 2), establishing differentials and reimbursements in different sections of the state where the cost experience varies.

Mr. Bram indicated that as a final resort, the Action Committee is asking all homes to agree that if the state does not respond to the aforementioned, the homes temporarily refuse admission of new persons at the \$7 rate. He expressed hope that this procedure will not have to be used, and if it is used, it is expected that it will be in effect only a short period of time. The Action Committee anticipates the resultant outcry throughout the state would create irresistible pressure upon the state to reverse its position on this matter.

Considerable discussion followed Mr. Bram's report. Some question was raised about the expediency of the private and philanthropic homes acting together on this matter. It was noted in this connection that the private homes have much more influence on the state legislatures than the philanthropic homes.

Minutes--Public Welfare
Committee

It was noted during the discussion that there are several area homes that share the concerns of the Jewish agencies on this matter. These include the Lutheran homes, the Elyria Methodist Home, and a number of small church homes. It was also noted that to a considerable extent the Jewish homes provide more than just custodial care whereas this remains the standard for many other agencies. The Jewish Community Federation still provides a substantial subsidy for care of the aged and to a much greater extent than perhaps other communal funding organizations.

Several Committee members expressed frustration and alluded to an unsatisfactory pattern in dealing with the State Department of Public Welfare. They did not find it was interested in new or creative approaches. At the same time it was stressed that any attempt to deal with this problem must be the result of the united effort and would be effective only if activity throughout the state were generated. Cleveland alone cannot have sufficient impact.

There was considerable discussion regarding the Community Relations implications of a Jewish Home for the Aged refusing to admit clients on Aid for the Aged. The belief was expressed that there is an obligation on the part of the Jewish community to serve the Jewish aged and that an institution could be placed in an embarrassing position in the event that it makes a decision not to accept such patients.

In this connection, it was noted that the individual agencies are considering this matter with the greatest seriousness. It is expected that there would be constant communication between the Federation and the agencies in the event that the direction of activity appears to be moving towards a refusal to admit patients. At the same time it was noted that unless this option is left open and at the discretion of the individual agencies at this particular time, it prevents them from utilizing the major influential factor in its negotiations with the state, namely, the prerogative of refusing to admit patients.

At the conclusion of discussion Mr. Ronald Brown moved, and it was seconded that:

The Public Welfare Committee recommends to the Board of Trustees that Federation endorse the efforts of the Action Committee of Nursing Homes of which the Association of Ohio Philanthropic Homes for Aged is a member, to persuade the State Department of Public Welfare to uphold high standards of nursing home care through an adequate reimbursement formula.

In this connection it encourages steps to bring about payment for care of Aid for Aged patients at rates based upon a formula of reasonable cost of care.

Minutes--Public Welfare
Committee

The Public Welfare Committee expresses confidence in Federation's agencies on this matter and stands ready to cooperate fully with them in their efforts to implement the aforementioned.

The motion was noted and passed unanimously. It was with the understanding that there would be periodic reports to the Committee and that further judgment on specific actions would be reserved until such time as required.

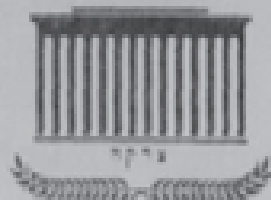
III. ADJOURNMENT

Meeting adjourned 1:40 p.m.

Respectfully submitted,

Howard R. Berger
Secretary





The Jewish Community Federation of Cleveland

1750 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

October 30, 1969

RE M I N D E R N O T I C E

TO: MEMBERS, PUBLIC WELFARE COMMITTEE
FR: RABBI DANIEL JEREMY SILVER, CHAIRMAN

We had notified you of the date of the next meeting of the Public Welfare Committee and this is merely to remind you that it is being held on MONDAY, NOVEMBER 3, 12:00 NOON, LUNCHEON AT THE FEDERATION OFFICES.

There are two agenda items which should have our attention at this time:

- 1) You will remember a decision of the Federation to continue the Glenville Project for an additional year with the understanding there would be an eventual shift of administrative responsibility to the Cleveland public schools. This transition is occurring and progress report appears appropriate.

Mr. Leo Clayton, Principal of Glenville High School, together with Mrs. Mary Yates and Mrs. Barbara Johnson, Project Coordinators, will be joining us at our meeting.

- 2) At its meeting on October 30 the Board of Trustees passed the recommendation of the Public Welfare Committee and the Community Services Planning Committee which endorsed the position of the Action Committee of Nursing Homes in the matter of providing adequate state support for Aid for Aged clients.

You will recall there are serious implications to this recommendation, especially the possibility of the institutions refusing to admit clients until the state provides reasonably adequate reimbursement.

A review of activity during the past thirty days is in order and Howard Bram is preparing a report which will be available to us at that time.

Minutes of our last meeting are enclosed for your review.

Thank you.

President Lloyd S. Schwenger

Vice-Presidents Irving Kane Mrs. Alex Miller Irving I. Stone

Treasurer Albert B. Ratner

Associate Treasurer • Julius Paris

Executive Vice-President Henry L. Zucker

Executive Director Sidney Z. Vincent



The Jewish Community Federation of Cleveland

1750 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

November 19, 1969

M E M O R A N D U M

TO: MEMBERS, PUBLIC WELFARE COMMITTEE

FROM: RABBI DANIEL JEREMY SILVER, CHAIRMAN

In view of some scheduling problems the meeting of our Public Welfare Committee scheduled for Friday noon, November 28 at the Federation offices, is being cancelled.

The next meeting of our Committee will be held as planned on FRIDAY NOON, DECEMBER 19, at the FEDERATION OFFICES. Please make certain this is marked on your calendar.

Thank you.

MW



The Jewish Community Federation of Cleveland

1750 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

December 10, 1969

MEMORANDUM

TO: MEMBERS, PUBLIC WELFARE COMMITTEE
FROM: RABBI DANIEL JEREMY SILVER, CHAIRMAN

This is to remind you of the next scheduled meeting of the Public Welfare Committee to take place on FRIDAY, DECEMBER 19, 12:00 NOON (LUNCHEON) AT THE FEDERATION OFFICES, 1750 EUCLID AVENUE.

The agenda will include:

1) Action Committee of Private Nursing Homes

There has been activity by this group in its effort to forestall state cutbacks in financial aid. A progress report will be presented.

2) Resolution on Public Welfare and the Urban Crisis

Two of the resolutions passed at the recent General Assembly of the Council of Jewish Federations and Welfare Funds dealt with concerns of our Public Welfare Committee. Copies are enclosed for your review. It has been customary for the Board of Trustees of Federation to consider such resolutions. Does the Committee wish to approve these resolutions and urge the Board of Trustees to go on record in the name of the Jewish Community Federation?

3) Mayor's Commission on the Crisis in Welfare

Committee members will recall that Federation participated in numerous ways, including financial support, in the preparation of the Stein report in 1968.

Did this report energize any activity? What has been the reaction to the findings? Is anything really happening a year later as the result of this major tri-faith community effort?

5
Memo: Public Welfare Committee

-2-

December 10, 1969

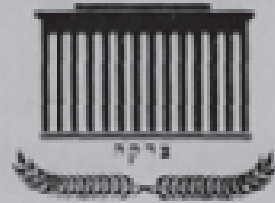
We will be discussing this to decide if there is any further Federation action needed at this time in order to fully capitalize on this major effort by concerned citizens.

Please return the enclosed card and make every effort to be present.

Thank you.

enc.





The Jewish Community Federation of Cleveland

1730 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

December 30, 1969

MEMORANDUM

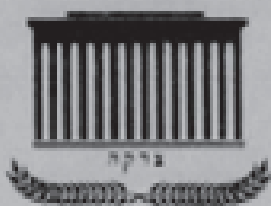
To: Board of Trustees
The Jewish Community Federation

From: Lloyd S. Schwenger

At today's meeting, the Board of Trustees made a gift of a beautiful Israeli Kiddish Cup to Sidney Vincent on the occasion of his 25th anniversary with our Federation.

Board members who wish to participate in the gift may do so by sending \$2.00 to Henry Zucker. at the Federation office.

asj



The Jewish Community Federation of Cleveland

1750 EUCLID AVENUE • CLEVELAND, OHIO 44115 • PHONE (216) 861-4360

NOTICE OF MEETING

To: Board of Trustees

From: Lloyd S. Schwenger

The next meeting of the Board of Trustees will take place on -

WEDNESDAY, FEBRUARY 25, 1970, NOON
Lunch at the Federation Office

Among the major items we will be considering are:

1. Public Welfare Committee Report

Rabbi Daniel J. Silver, retiring as chairman of the Public Welfare Committee, will summarize our recent work in this area and make specific recommendations on two matters: A proposed follow up study of the 1968 report on the Crisis in Welfare in Cleveland, and an action program aimed at increasing state responsibility for needy aged requiring care in nursing and old age homes.

2. Endowment Fund Grants

The Endowment Fund Committee will recommend approval of three requests: A contribution toward the establishment of a Chair on Urban Affairs at Cleveland State University; purchase of subscriptions from the Cleveland Jewish News (on a basis modified from previous years); and support of a national project for training administrators of Jewish schools.

3. The Situation in Cleveland Heights

A special committee under the chairmanship of Bennett Yanowitz has been working intensively since December on a number of promising projects aimed at contributing to neighborhood stability in the Heights area. The report will include both the accomplishments and the problems faced by the committee.

4. Israel Task Force

Federation's Israel Task Force was appointed exactly a year ago and will be prepared to outline the extensive program carried out by its various committees and seek the guidance of the Trustees in planning for the future.

I hope it will be possible for you to indicate on the enclosed card that you can be with us for the meeting on February 25.

President Lloyd S. Schwenger

Vice-Presidents Irving Kane Mrs. Alex Miller Irving I. Stone

Treasurer Albert B. Ratner

Associate Treasurer Julius Paris

Executive Vice-President Henry L. Zucker

Executive Director Sidney Z. Vincent

JONES, DAY, COCKLEY & REAVIS

1750 UNION COMMERCE BUILDING

CLEVELAND, OHIO 44115

20-lmz
A-7546

(216-621-5800)

February 20, 1969

IN WASHINGTON:
REAVIS, POGUE, NEAL & ROSE
1100 CONNECTICUT AVE. 20026
(202-293-2030)

Rabbi Daniel Jeremy Silver
The Temple
University Circle at Silver Park
Cleveland, Ohio 44106

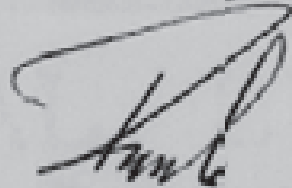
Dear Rabbi Dan:

You apparently don't like to have dissenters on committees of which you are chairman, but I must in good conscience call your attention to the enclosed article in last night's Press. I don't believe that even my good friend Gene Freedheim's espousal of the United States Constitution can justify this.

I therefore request that you terminate any Federation support of, or participation in, this activity. I also request that you modify the basic principles which you had our committee approve at its last meeting (without any prior opportunity to study them) so as to eliminate any blanket endorsement of this kind of "demonstration".

I am thoroughly in accord with the aims and objectives of our committee, but I am sure that these tactics harm rather than advance our cause -- both with the public and in the administration.

Best regards,



Frank E. Joseph

Welfare Mothers Plan to Interrupt Legislative

By BOB MODIC
Welfare mothers plan to

interrupt the Legislature's
hearings on welfare appro-

priations next month, a
Cleveland leader of the Wel-

fare Rights Organization re-
ported today.

Use of this tactic in the
campaign to get the state to

The Cleveland Press, Wednesday, Feb. 19, 1969

Hearings in Columbus

provide the amounts the state says they need for health and decency was voted at a meeting Saturday in Columbus of the Ohio Steering Committee for Adequate Welfare.

On Feb. 10 welfare mothers and sympathizers conducted a rally in the Capitol rotunda which ended in their ejection by State Highway Patrolmen.

The announced plan had been to camp in the rotunda but most of the mothers backed off from this tactic.

"WE HAVE VOTED to go back when the Legislature starts its hearings," said Mrs. Helen Williams, 10824 Columbia Ave., mother of six and state representative to the National Welfare Rights Organization. "Our main plan is to interrupt the hearings."

Mrs. Williams said she re-

gards the move by Ohio House Speaker Charles Kurfess to begin a year's study of welfare programs as simply a stalling tactic.

"That's all we ever get is studies," she said. "They could use the money for something better than that."

"We need more money to

survive—that doesn't take a study to figure out."

Except in Cuyahoga County, Ohio's allowances for 225,000 mothers and children are 17% less than the state determined was needed in 1966. In Cuyahoga County, since Jan. 1, the allowances have been 7% less than the 1966 needs.

February 21, 1969

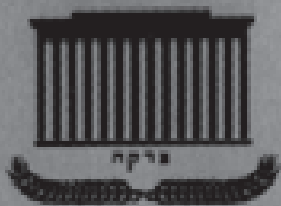
Mr. Frank E. Joseph
Jones, Day, Cockley & Reavis
1750 Union Commerce Building
Cleveland, Ohio 44115

Dear Frank:

I am not quite sure what you are protesting about. Nothing in our resolutions defends the welfare mothers or encourages the politics of confrontation. What we are saying is that we understand the urgency of welfare perforce and are basically sympathetic with any and all legitimate demands to break through the cold silence of Columbus. Of course, one of the reasons for such confrontation as the one which was held last week, is the absolute frustrations of those who are still receiving considerably below bare necessities. If gentlemanly and reasonable arguments had changed matters, most of this would not be happening. The fact is that Governor Rhodes has been as indifferent to the appeals of the Cleveland Welfare Federation as he has been to the welfare rights groups.

Sincerely,

DANIEL JEREMY SILVER



Minutes

The Jewish Community Federation of Cleveland

1750 Euclid Avenue / Cleveland, Ohio 44115

Phone (216) 861-4360

Public Welfare Committee
Federation Offices

Friday, December 19, 1969
12:00 Noon, Luncheon

PRESIDING: Rabbi Daniel Jeremy Silver, Chairman

ATTENDANCE: Rabbi Daniel Jeremy Silver, Chairman; Ronald Brown, Eugene H. Freedheim, Judge Bernard Friedman, Sidney D. Josephs, Dr. Sidney H. Sachs, Mrs. Ezra Z. Shapiro, William C. Treuhart, Bennett Yanowitz; STAFF: Howard R. Berger, Secretary.

PROGRESS REPORT ON NURSING HOME ACTION COMMITTEE

The Chairman referred to the previous meeting of the Public Welfare Committee and the October meeting of the Board of Trustees when this matter was discussed in detail and a resolution approved. An extremely serious fiscal problem could be facing the three Jewish institutions that care for the aged because the Public Welfare Department of this state has signified intention of reclassifying clients downward into a category of "average care" which compensates at the rate of only \$7.00 per day. The Action Committee of Ohio Nursing Homes, faced by this serious problem, had worked out a program demanding the retention of earlier classification procedures to safeguard at least the \$10.00 per diem grant and recommending that if even this inadequate relief was refused by the state, the nursing homes would refuse to admit patients on the Aid to the Aged program.

In connection with the desire of the Public Welfare Committee to be kept informed of progress, the Chairman then asked Howard Berger to report regarding recent activity on this matter. Mr. Berger noted that discussions with Howard Bram of Menorah Park had been somewhat optimistic. Physical examinations by the state reclassifying local individuals from the \$10.00 to the \$7.00 rate seemed to be pretty well complete. Although the full results of these examinations have not yet been received, there seemed to be no significant number of reclassifications downward. The feeling is that while the state had planned major cutbacks under this reclassification program, reversal was forced when the Nursing Home organization confronted the state as a block.

One or two persons had been reclassified at the Elyria Home for the Aged but the reactions were so strong that the state appeared to respond by shifting its thrust.

Mr. Bram attached some significance to an additional point wherein Menorah Park has had seven cases since July in instances where private funds had been exhausted. These particular cases applied for public assistance and the \$7.00 rate was originally granted. Upon appeal, all were changed to \$10.00.

Nevertheless, the Action Committee of the Nursing Home Association is continuing to move ahead. It had contact with Governor Rhodes, Mr. Denver White, and Mr. Canary. It recommended to them that by December 1st the administration abandon its \$7.00 classification and that the Welfare Department recommend to the legislature in January larger appropriations to provide the needed funds.

These discussions were not entirely satisfactory and the Association is now planning to approach the legislature in January and prepare legislation to be introduced on January 13 - 14 which are the only two days on which new bills can be introduced. These bills which are now being prepared on behalf of the Committee will request that:

- 1) Repeal of the \$9.00 or \$10.00 maximum day rate or amend the law so that no less than \$9.00 or \$10.00 a day will be paid.
- 2) Recommend legislation instituting a rate of \$13.00 and \$16.00 for the present equivalent service categories.

The Action Committee is suggesting that these increased allocations can be met in part through social security benefits to clients. It is their estimate that approximately 10 million dollars of the 18 million dollars can come from federal sources, with the remainder from state financing.

The Action Committee has met with Cong. Vanik who promised his whole cooperation. The group is also contemplating a rally in Columbus on January 15. Several leading state legislators are being invited to attend. If the Action Committee does not receive some sympathetic reaction from either the state administration or the legislature indicating that at least they are making some progress, and receive some encouragement, it is prepared to discuss again the question of refusing admittance.

In view, however, of the sympathetic reaction which they appear to be getting at the moment, such action is reasonably far in the future and will not occur without the local institutions and the Public Welfare Committee being kept fully informed of developments.

During the discussion on the progress report, it was noted that while Menorah Park and certain other local institutions had undergone the reclassification process without significant changes, many other institutions, including Montefiore Home, still had not received notice of final determination. Consequently, it may be much too early to

assess the success of the Committee, and it may be that problems of reclassification have not yet been surmounted.

It was also noted during the discussion that it would be helpful if the names of those legislators who are involved in introducing the desirable legislation in Columbus be made available to interested individuals of the Public Welfare Committee.

MAYOR'S COMMITMENT ON THE CRISIS IN WELFARE

The Chairman reminded Committee members that early in 1968 the Mayor appointed a Commission on the Crisis in Welfare, chaired by Dr. Herman Stein, which was charged to make recommendations by June 1968 relative to the crisis in Cleveland. As the Mayor felt that this Committee, in order to insure its independence, should not be financed from public funds, he asked that the major religious groups contribute the necessary moneys. It was requested, therefore, that Federation share in the estimated expenditure of \$36,000.00 by making a grant of \$12,000.00. It was anticipated that the Catholic and Protestant communities would also contribute one third. This request to the Federation was referred to the Public Welfare Committee and its recommendation for participation was in turn approved by the Endowment Fund Committee and the Board of Trustees.

A significant amount of time has elapsed since the publishing of the report in late 1968. The extensive use of volunteer and professional help was reflected in the width and depth of the report, and it attracted a significant amount of publicity in Cleveland and throughout the country.

The Chairman noted that at the time the report was prepared it was hoped that the Urban Coalition would be the community catalyst to maintain interest and insure the implementation of many of the recommendations. He informed the Committee that the Urban Coalition only yesterday voted to go out of existence.

There does not appear to be any other organization in Cleveland directing its attention to the implementation of the total report in a comprehensive manner. He indicated that preliminary conversations with Dean Herman Stein and Mr. Stephen Minter indicate the need for a renewal of focus in the community on the report and the recharging of a unified community effort. A review of the summary of major recommendations beginning on Page 85 of the report indicate that while a great deal has been accomplished, there still remains a tremendous amount of work to be done.

Both Dean Stein and Mr. Minter had indicated that they see a tremendous service being performed for the community if an inventory process and a recharging of community interest are instituted at this time.

A number of points were touched on during the discussion which followed the Chairman's remarks. It was evident that there is a lack of overall follow-up on the part of the Mayor's office which

had delegated responsibility to the Urban Coalition. It was evident during discussion that this void could be filled by activity of the three faiths and that the Jewish Community Federation might be the catalyst bringing them together to discuss procedure. Reports of this nature are not self-executing. The sponsoring bodies have a responsibility to follow up and see what has resulted from their efforts and to help achieve results from the study.

It was pointed out that perhaps the broad questions of national, state, county, local and private sectors were too wide for effective action. Should not the Jewish Community Federation focus only on a narrow aspect? Countering this was the feeling that the problem of public welfare is all embracing, interconnected, and interrelated. It is impractical to deal with only a part of the problem because of these interconnections. Simultaneous approaches on several levels are necessary.

It was suggested during the discussion that the Welfare Federation of Cleveland, the County Commissioners, and the Mayor's office be brought into discussions at an early point so that the benefit of their advice and participation could be utilized.

There was some discussion whether it is enough at the present time to merely bring the three sponsoring organizations to take inventory without having more specific plans for an action oriented program. Some concerns were expressed in this regard, not precluding such action but rather the belief that the initial meetings and the inventory process should first occur and then subsequent courses of action be determined.

At the conclusion of the discussion, it was the unanimous opinion of the Committee that staff proceed immediately to bring together representatives of the three faiths to discuss implementation of the report and explore possible tri-faith activity in this regard. It was also the unanimous opinion that an inventory of progress be developed so that some measure of achievement or lack of progress be available on which to base future decisions for action. In this connection it was suggested that the School of Applied Social Sciences at Case Western Reserve be approached in order to provide some staff assistance to student assignments on a field work basis. The Chairman assured the Committee that a meeting of the three faiths would be called and possible assistance in the preparation of an inventory would be explored. A report will be available for the Committee at its next meeting.

RESOLUTIONS ON PUBLIC WELFARE AND THE URBAN CRISIS

The Chairman noted that certain resolutions had been passed at the recent General Assembly of the Council of Jewish Federations and Welfare Funds which dealt with concerns of the Public Welfare Committee. Copies were distributed for review by Committee members.

The Chairman raised the question of possible value in rewriting these resolutions in appropriate form and submitting them to the Board of Trustees as a basic position paper of the Public Welfare Committee. The Chairman expressed himself as being in favor of the resolutions, as he was certain were all Committee members, and he asked their reaction to the advisability of the aforementioned procedure with the Board of Trustees.

The consensus of the Committee was that presenting such a position paper to the Board would not have any particular meaning at the present time other than information, and that reference to such resolutions would be best utilized and most meaningful if incorporated in discussions at the Board of Trustees' meetings of certain specific issues as they are recommended by the Public Welfare Committee. The Chairman indicated his agreement with this position and stated that this would be the procedure of the Committee.

STATEWIDE NETWORK ON COMMON CONCERNS

Mr. Berger reported that preliminary meetings of representatives from CRCs and Federations throughout Ohio had indicated the need for greater contact between communities throughout the state regarding problems of mutual concern. Some of these problems need to be dealt with on a cooperative basis, and a statewide network to facilitate communication both to and from Columbus and between communities to effectively mobilize statewide interest on certain issues relevant to the Jewish community could be helpful. Any formulation is still at the earliest stages of development. Mr. Berger asked for some initial reaction from the Committee to such a concept.

A number of points were made during the discussion. The general feeling was that communication and cooperation were important and suitable ways of doing this should be explored. At the same time the greatest caution must be taken to see that any process does not become a mechanism for separation of the Jewish community from the total community, or become self-defeating in other ways.

The Chairman expressed his opinion that there is an important need in Ohio which should be further explored. He believed, however, that the other committees of Federation should be involved in such discussions because problems facing the Jewish community throughout the entire state are not just problems of public welfare but involve community relations as well. He suggested that this matter be discussed by a representative group of leaders from the CRC and the Community Services Planning Committee, and that no further action be taken by the Public Welfare Committee on this matter at this particular time.

ADJOURNMENT

Meeting adjourned 1:35 p.m.

Respectfully submitted,

Howard R. Berger
Secretary